

Sydney2030/Green/Global/Connected



## Resourcing Strategy 2019



1.	Introduction	2
2.	Long Term Financial Plan	LTFP 1
3.	Asset Management Plan	AMP 1
4.	People Strategy	PS 1
5.	Information & Technology S Plan	trategic ITSP 1
6.	Community Engagement Fra	amework CEF 1
7.	Fit for the Future Improvement Plan (2019 Update)	ent Action FFTF 1

Cover image: Sydney Town Hall Photographer: Katherine Griffiths

### 1. Introduction

### Our Resourcing Strategy is developed to help ensure the community's long-term goals and objectives, expressed in Sustainable Sydney 2030 are met.

Effective resource planning ensures Council will focus not only on the short-term issues and the range of service delivery indicated in the Operational Plan, but also on the medium and long-term challenges.

This updated Resourcing Strategy underpins the directions within the Sustainable Sydney 2030 Community Strategic Plan and builds on previous plans, ensuring that the shared vision for our city in 2030 is realised.

It takes stock of what has already been achieved and responds to the feedback we've received from our community. It also takes account of changes in relevant federal and NSW government policies and commitments as well as the long term economic, social, cultural and environmental trends and challenges for Sydney.

Sustainable Sydney 2030 and this Resourcing Strategy recognises that the City does not act alone and that partners including state and federal agencies, non-government organisations, community groups and individuals have a role to play in delivering responses to achieve the community outcomes.

This strategy contains five key resource areas which in terms of time, money, assets and people respond to the long term strategic aspirations for:

- Financial Planning
- Workforce Planning
- Asset Management Planning
- Information and Technology Planning
- Community Engagement.

Our five resource areas underpin technical and policy guidance to guide the strategic implementation of our integrated planning. Moreover, Resourcing Strategy initiatives are reviewed annually to ensure they remain appropriate for the changing environment and to incorporate community feedback, and undergo a full comprehensive review following each Council election.

### Long Term Financial Plan (LTFP)

The first part of the Resourcing Strategy consists of Council's Long Term Financial Plan (LTFP) - Council's ten-year financial planning document with an emphasis on long-term financial sustainability. Financial sustainability is one of the key issues facing local government due to several contributing factors including growing demands for community services and facilities, constrained revenue growth and ageing infrastructure. This is an important document, which aims to balance the community aspirations and goals against financial realities. Contained in this plan are:

- Assumptions used to develop the plan;
- Projected income and expenditure, balance sheet and cash-flow statements; and
- Methods of monitoring financial performance.

Balancing expectations, uncertainty of future revenue and expenditure forecast are some of the most challenging aspects of the financial planning process. As such, the longer the planning horizon, the more general the plan will be in the later years. Every effort has been taken to present the most current estimates and project scopes to be included in this plan.

### **Asset Management Plan (AMP)**

The second part of the Resourcing Strategy deals with Asset Management Planning, in particular the Council's Asset Management Policy, Strategy and specific asset category plans.

Infrastructure assets for NSW local governments enable councils to provide services to their community. These assets need to be managed in the most appropriate manner on behalf of and to service the community.

The City of Sydney is responsible for \$11.4 billion of infrastructure assets including land. The Asset Management Plan is the summary of the relevant strategies, plans and actions for the assets critical to our operation.

The City's Asset Management Planning framework includes:

- Council's overall vision and goals and supporting asset management vision and goals
- Sustainable Asset Management Policy
- Infrastructure Asset Management and Service Delivery Strategies.

### People Strategy (PS)

The third part of the Resourcing Strategy is the People Strategy which is an updated version of the City's Workforce Strategy 2015-2019 adopted in 2015. It examines a number of global trends, high level workforce issues and themes, and established strategic directions for our workforce to guide our people management strategies over four years. A number of key statistics

have been updated within this 2019 revised version to reflect current employee data and trends.

Effective workforce planning aims to provide Council with the people best able to inform its strategic direction, develop innovative approaches to complex issues, and deliver appropriate services effectively and efficiently. Workforce planning addresses the human resourcing requirements for Council's Delivery Program. For the purposes of the Integrated Planning and Reporting Framework, the People Strategy is Council's workforce plan. The People Strategy takes account of the key influences related to:

- The impact of technology
- An older experienced workforce
- A healthy workplace as a driver of performance
- The need for talent attraction and the influence of diversity.

In addition, our strategic workforce priorities are informed by managers' perspectives and our workforce profile.

This plan has strategic priorities that aim to optimise the City of Sydney's workforce strengths, address our most critical challenges and help focus our continuing efforts in building a high-performing, values-driven workplace.

### Information and Technology Strategic Plan (ITSP)

The fourth part of the Resourcing Strategy is the Information and Technology Strategic Plan. This defines the roadmap by which the City will leverage information and technology to transform the nature of services to communities and customers to deliver on Sustainable Sydney 2030 outcomes and targets.

This four-year plan is distinct from, but directly contributes to, the City's Digital Strategy, which defines

how the City will facilitate the broader development of Sydney's economy and service sector with the use of digital technology. The ITSP remains current and has had no revisions in the 2019 Resourcing Strategy.

### **Community Engagement Framework**

The Resourcing Strategy also includes a revised community engagement framework to reflect the City's community engagement objectives and principles and a summary of recent engagement programs. This is the City's response to the Integrated Planning and Reporting requirements.

This document is a framework for how we consult our diverse communities on important projects. It includes a definition of community engagement and explains how we talk with – and listen to – our communities. It outlines the guiding principles, activities and channels we use when working with our communities and illustrates these in action on some recent projects.

The city is made up of diverse communities, with different lifestyles, interests and needs. Our many stakeholders include government departments and authorities, cultural institutions and groups, community organisations, and businesses both large and small.

We consistently use new communication techniques and channels to ensure all these voices are heard when planning and developing our projects. We also work to ensure these voices accurately and effectively represent our community's changing values and needs.

### Fit for the Future Improvement Action Plan – 2019 (Update)

In September 2014, the NSW Government announced the Fit for the Future program, representing a continuation of the local government reform in NSW. All councils were required to develop an Improvement Action Plan under the State Government's Fit for the Future program in 2015.

In preparation of the development of the current round of Integrated Planning and Reporting documents, the City has reviewed the Fit for the Future Improvement Action plan developed in 2015. A commentary on the progress is provided as part of this Resourcing Strategy.

### **Common Challenges in the Resourcing Strategy**

A number of major challenges are common across all four elements of the Resource Strategy and are discussed briefly here rather than repeating each item in each element of the Resource Strategy.

The major challenges for the City include the:

- Planned growth in population and workers/visitors;
- Redevelopment of major urban renewal areas; and
- Dynamic local and global economic conditions.

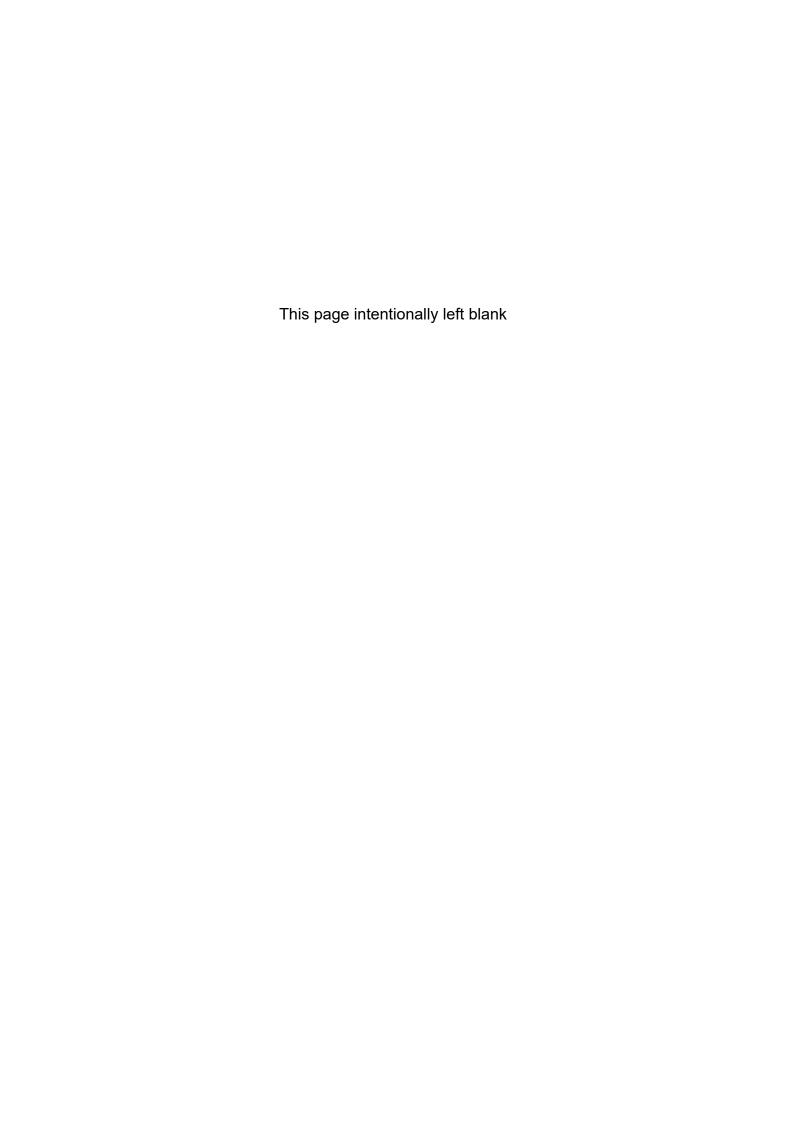
The City will be undergoing significant renewal in key urban sites such as Green Square, Waterloo, and Barangaroo. The City will be involved in these projects requiring a major allocation of resources to support, deliver or maintain key community infrastructure and services as the sites are constructed and new communities form.

The City will also participate in the provision of more sustainable energy production within the City environs requiring technical expertise and financial resources.

Improving the access to and around the city is also a key challenge addressed in the Resourcing Strategy, mostly in terms of funding and asset management of major infrastructure works. The City's resources and that of the communities are significantly linked to the local and global economic conditions affecting property development, employment and investment in key infrastructure by other parties.

The Resourcing Strategy has been developed based on the current legislative and structural framework and does not incorporate any proposed legislative or structural amendments.

### 2. Long Term Financial Plan





# 2019/20 to 2028/29 **Buo** Ierm Financial Plan

city of Villages

1. L 2. C 3. F 4. F 5. F 6. F
7. L

1.	Long Term Financial Plan - Introduction	2
2.	Current Financial State	3
3.	Financial Principles and Assumptions	6
4.	Financial Forecasts – Continuing Operations	8
5.	Financial Forecasts – Capital and Assets	23
6.	Financial Performance Targets	33
7	Long Term Financial Plan Schedules	39

### 1.Long Term Financial Plan - Introduction



A long term financial plan is a key Resourcing Strategy document required under the NSW Integrated Planning and Reporting framework. The City of Sydney also elects to add an Information and Technology Strategic Plan, recognising it as a key enabler of business efficiency and effectiveness, and of community information and interaction.

Local government operations are vital to its community, and it is important for stakeholders to have the opportunity to understand the financial implications arising from its Community Strategic Plan, Delivery Program and annual Operational Plan, and be assured that these plans are financially achievable and sustainable.

The City of Sydney's long term financial plan recognises its current and future financial capacity to continue delivering high quality services, facilities and infrastructure to the community while undertaking the initiatives and projects that will contribute toward the goals set down in its Sustainable Sydney 2030 Community Strategic Plan.

This financial plan provides a ten year overview of Council's projected annual income and expenditure, capital works and asset delivery, acquisitions and disposals of property and the resultant projected cashflows.

The financial plan highlights the impact of the City's contributions (totalling \$220.0M) to the State Government's Light Rail project, delivering infrastructure and facilities associated with the Green Square Urban Renewal project (along with numerous other major initiatives detailed in this plan), whilst continuing to undertake the maintenance and renewal works required to sustain existing infrastructure and facilities at a satisfactory standard, befitting a Global City.

In accordance with a Council resolution of December 2016, City staff have continued to identify opportunities to accelerate the implementation and achievement of the *Environmental Action Plan 2016-21*. The 2019/20 operating budget and subsequent four years of the Long Term Financial Plan makes allowance for above business as usual activity to support these accelerated actions.

### Initiatives include:

- efficiency initiatives, improved utilities management and better waste management practices;
- amendments to planning controls to improve the environmental performance of new buildings, including the development of a planning pathway towards net-zero buildings;
- utilisation of open data platform to report on local government area environmental programs;
- use of this data to target sustainability programs;
- enhancement of office tenancy sustainability programs;
- energy tune-up programs for businesses and residential apartments;
- sustainability programs to encourage uptake of renewable energy; and
- substantial contribution to Ausgrid for the accelerated roll out of LED street lighting

The plan demonstrates that Council has the financial capacity to progress these initiatives, and provides an ongoing prudent financial budgeting framework to facilitate future decision-making, ensuring that the City is well-placed to pursue strategic goals without risking the long term financial sustainability of its operations.

Projecting over the ten year timeframe of this Financial Plan necessitates the use of a variety of underlying assumptions. The long term financial plan will therefore be closely monitored, and regularly revised, to reflect changing circumstances.

### 2. Current Financial State



The goals and objectives set out in the Sustainable Sydney 2030 Community Strategic Plan form the basis for this plan. The City remains in a very strong financial position, built upon a diverse income base, significant business rate income and its commitment to control and deliver services, facilities and infrastructure that are both effective and efficient.

The organisation is well placed to continue to invest in the transformation of the City into a resilient urban environment, attractive to its community of residents and workers alike. The City developed its Sustainable Sydney 2030 Community Strategic Plan on the basis of extensive community consultation and engagement. The actions of turning the vision of Sustainable Sydney 2030 into a reality are well advanced, with a review of the Community Strategic Plan under way that will incorporate objectives to a 2050 horizon.

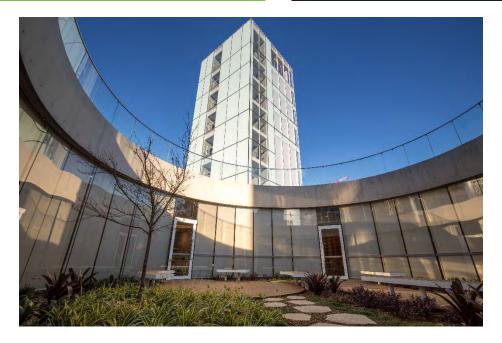
### Financial Sustainability

The City supports the definition of financial sustainability set out in the TCorp report *Financial Sustainability of the New South Wales Local Government Sector* and reiterated in the IPART methodology that "A local government will be financially sustainable over the long term when it is able to generate sufficient funds to provide the levels of service and infrastructure agreed with its community".

In their assessment of the City's 'Council Improvement Proposal' as part of the NSW Fit for the Future program, the Independent Pricing and Review Tribunal (IPART) noted that the City "demonstrated it is a high performing council in the Sydney Region", and that high financial performance was achieved whilst maintaining low residential rates.

The key principles driving the City's long term planning include:

- Sustainable Sydney 2030 will continue to guide City of Sydney action, with annual reviews of progress and priorities as part of our annual Integrated Planning and Reporting process.
- 2. Diverse and innovative public engagement processes will help us understand the needs and expectations of our residents, businesses, workers, students and visitors.
- 3. Effective internal governance arrangements will help deliver current and new projects and programs to meet the needs and outcomes agreed with our communities.
- **4.** Agreed targets and outcomes incorporated into the City's annual planning and budgeting processes.
- Long-term financial planning will manage operating costs to deliver operating surpluses to fund infrastructure and facilities.
- **6.** A workforce strategy to be an employer of choice, attract highly skilled, innovative, responsive, collaborative, adaptable and ethical staff.
- **7.** Infrastructure and asset maintenance monitored on a targeted basis to maximise renewal levels without over-servicing.
- **8.** Policies and procedures regularly reviewed to improve the City's approach and respond to emerging needs and community expectations.
- **9.** Regional, national and international engagement and partnerships to increase the City's influence, scope and capacity.
- **10.** Regular assessment of funding projections to determine appropriateness of debt to meet the need for future infrastructure.



No future amalgamations or boundary changes have been anticipated or modelled as part of this plan.

Property NSW and the City have continued to discuss the potential transfer of some Place Management NSW (the former Sydney Harbour Foreshore Authority) land and assets and associated maintenance obligations to the City. Council officers are seeking further information from Property NSW to evaluate the full operational impact in the event assets are transferred. The Long Term Financial Plan does not include any provision for owning, controlling, maintaining or operating assets and services currently controlled by Place Management NSW

### **Economic conditions**

Economic conditions are a significant external impact to the City's financial position, with key influences including:

- Property market performance;
- Urban Renewal and development trends (as driven by property market performance);
- The Consumer Price Index for Sydney (CPI);
- Employment market trends;
- The state of financial markets (including official interest rates); and
- Local Government Cost Index (LGCI), a key determinant in "pegged" rates increases.

Fluctuations in inflation rates over time impact upon both income and expenditure. In order to reflect current economic conditions appropriately, and to safeguard against the risk of detrimental fluctuations in the CPI in the medium to long term, the City applies an inflationary factor of 2%, escalating to 3% in the later years of the Long Term Financial Plan.

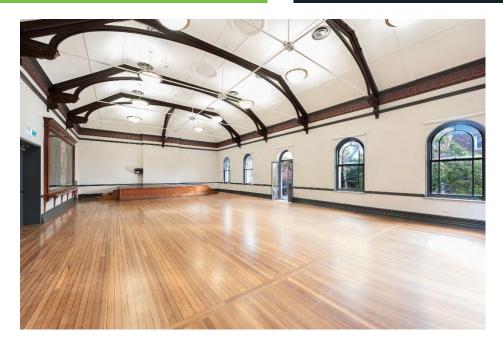
The inner-Sydney property market has experienced a recent downturn, following a period of unprecedented sustained growth. Aside from influencing the

performance of the City's substantial commercial property holdings, the state of the property market will also directly impact the City's ability to acquire and divest property holdings. More broadly, the demographic characteristics of the city are directly impacted by prevailing property market trends.

Wages growth is a significant issue for the City in managing its underlying operating expenditure over a ten year timeframe, as employee costs currently represent approximately 50% of the City's total operating expenditure.

For a number of years, the market-driven rate of wages growth within the Local Government sector has comfortably outstripped both the CPI and Local Government Cost Index. The maximum allowable rate increase (as recommended by IPART) utilises the Local Government Cost Index as the basis for setting the maximum allowable general rates increase in a given year, placing significant additional pressure on the City's Operating Result.

Interest rates, as determined by Reserve Bank policy and financial market conditions, will directly impact the returns earned by the City's investment portfolio. Whilst the City's financial investment portfolio continues to outperform industry benchmarks, a sustained period of historically low interest rates and restrictive scope for investment (per Ministerial Order) have impacted the City's return on investments held. Further, the financial position of the City is affected through adjustments to Council provisions, in part determined by reference to long term bond rates, and fixed asset revaluations. The City adopts conservative assumptions in financial projections, to mitigate the risk of economic fluctuations adversely affecting financial sustainability. The assumed escalation rates for both income and expenditure are regularly reviewed and updated as appropriate.



### **Current Financial Position – City of Sydney**

Since the amalgamation of the (former) South Sydney City Council, parts of Leichhardt City Council and the City of Sydney in 2004, the Council's average annual Operating Result has generally maintained a surplus in excess of \$100.0M. This consistent strong operating performance has allowed the City to accumulate significant cash reserves, and to internally fund its capital works program over this time. The City's closing cash and investments balance at 2017-18 was \$603.2M, with \$436.3M of this total restricted for specific purposes.

The City of Sydney is in a strong financial position due to more than a decade of stable progressive government, professional corporate administration, a policy commitment to prudent financial management, and strategically sound investments. The City has long sustained a strong liquidity position, along with diversity in significant alternative income streams to supplement a substantial rating base.

The robustness of the City's financial position has enabled its commitment of \$220.0M towards the NSW Government's Light Rail project in the CBD and South East of the city, and a \$111.8M contribution to trunk drainage works at Green Square urban renewal area (\$82.9M in the Green Square Town Centre, with a further \$24.9M earmarked for works on Joynton Avenue Zetland and \$4.0M in the Erskineville area), in partnership with Sydney Water (a state government agency).

As detailed in this Plan, operating surpluses will continue to underpin the delivery of the City's capital program in the long term.

Book Value of Assets	\$11.05B
(including):	
Land	\$7.75B
Buildings	\$1.39B
Roads Infrastructure	\$0.87B
Stormwater Drainage	\$0.21B
Parks	\$0.21B
Cash & Investments	\$603.2M
<b>Unrestricted Balance</b>	\$166.9M
(at 30 June 2018)	
Operating Result*	
2017/18	\$140.2M
2018/19 (Forecast)	\$132.0M
* Excludes Capital Income, Inter	est, Depreciation

### 3. Financial Principles and Assumptions



The City of Sydney remains committed to operating within a financially sustainable framework, to ensure that its community and other stakeholders can rely upon the ongoing provision of a full and diverse range of high quality community services, facilities and infrastructure.

The City plans to maintain its financial position and performance, to ensure resilience and maintain capacity to adapt and respond to emerging community needs in a measured and equitable manner.

Key principles employed in the financial planning and modelling process:

- Financially sustainable
- Maintain diversity of income sources
- Generate significant operating surpluses
- Maintain tight control over expenditure and staff numbers
- Deliver best value services, facilities and infrastructure
- Effective and efficient utilisation of funding sources to fund capital works and asset acquisitions
- Prudent financial investment
- Consider appropriate use of debt, internal borrowing and private financing arrangements
- Target above-benchmark results against key performance indicators over the long term

The above points have consistently formed the core principles of the City's long term financial planning process both before and since the introduction of the Integrated Planning and Reporting Framework.

The Long Term Financial Plan continues Council's commitment to maintain tight control over its financial position and performance, an achievement that has been continually demonstrated through strong operating results. The funds generated from operations are used to commence new initiatives and programs, and to fund

delivery of the City's extensive capital program, however, the suitability of utilising debt and/or private financing will be considered, for appropriate initiatives and projects.

The Operational Plan and forward projections have been set to continue the City's high standards of service and to adequately allow for all known and anticipated changes over the coming ten year period. Unexpected cost pressures will always arise, along with increasing service demands, however the City will continue to underpin its quality services with a value for money approach through competitive procurement processes, internal controls and the completion of business improvement programs incorporating customer feedback to ensure effectiveness and efficiency.

Income and expenditure projections are generally based on stable overall cost increases of 2-3% per annum, reflecting recent trends in CPI movements, and conservatively modelled on the upper end of the Reserve Bank targeted range of inflation. Elements of income and expenditure that are subject to wider fluctuation have been modelled accordingly (refer **Assumptions** below).

As noted above, the annual operational budget plans for significant operating surpluses, which, combined with the City's interest earnings and capital contributions, provide funding for ongoing capital works projects and programs that are designed and constructed to provide the City's world class facilities.

The City will continue to prudently manage its cash reserves and investments, to ensure that appropriate financial reserves are available to meet the City's liabilities and commitments as they fall due, and manage cash flow demands to ensure responsible financial management control. While externally restricted reserves will be maintained in accordance with legislative requirements, a number of internally restricted reserves are used to ensure that funds are set aside to directly



support Sustainable Sydney 2030 priority initiatives and projects. Both internal and external reserves are summarised in Section 5 of this Plan.

The City closely monitors its financial performance and publishes a number of key financial indicators within its quarterly budget reviews to demonstrate its financial health and sustainability.

### **Assumptions**

The major assumptions for this plan, including the impact on the Asset Management Plan and People Strategy are reflected in the introduction to the Resourcing Strategy.

The City's 2019/20 financial year budgets (as detailed in the Operational Plan, and included in the attached schedules) form the basis of the financial projections within the Long Term Financial Plan. As noted above, the budgeted Income Statement and Balance Sheet are taken to represent "business-as-usual" and income and expenditure are escalated over the ten years of the plan, where relevant, by an appropriate index.

Broadly, the Plan utilises forecast annual CPI growth as an indicative guide to annual income and expenditure movements. Appropriate adjustments are made where income or expenditure items are known to escalate on a different basis.

Where new initiatives/projects that will impact operating income and/or expenditure are anticipated, additional adjustments are made to long term projections in the model. Significant adjustments include:

- Increased capital income as a result of development activity in the Green Square precinct
- Capital Grants expected to be received particularly for City cycleways

- Operational impact of new community facilities at Green Square and in the city's CBD
- Allowances for asset maintenance growth as a result of new infrastructure/facilities
- Ongoing expenditure impact of the high cost of administering the City's unique non-residential voting roll, and local government elections
- Adjustments to staff resourcing to coincide with a transition from capital construction and expansion, towards a program of service delivery and maintenance.

The Capital Program is forecast over the ten year timeframe of the Plan. In later years, where specific projects may not have yet been fully identified, provisional sums are included reflecting historical works patterns, and in line with renewal requirements identified as part of the Asset Management Strategy.

As capital projects are forecast to be completed, corresponding income and expenditure (including depreciation) impacts are factored into future financial results.

Other assumptions relating to specific income and expenditure types are included within this Long Term Financial Plan.

In preparing the Plan, the City undertakes a wide range of sensitivity testing, via a sophisticated financial modelling tool, in order to arrive at what it considers to be the most realistic and balanced scenario. The attached schedules reflect the City's forecast position.

# 4. Financial Forecasts – Continuing Operations



### **Income from Continuing Operations**

This section includes a review of the major sources of income received by the City, including explanatory information along with a discussion of the risks and assumptions.

The chart below illustrates the major distribution of the City's operating income sources, based upon the 2019/20 budget, a distribution that remains relatively stable over the life of the Plan.

The City aims to maintain a diverse income base, with income sources outside Rates and Annual Charges vital to reduce the burden on ratepayers of funding all of Council's ongoing operations, minimising the impact of rate-pegging.

In addition to the operating income below, details of capital income – also used to partially fund the City's capital works program - are detailed later in this section.

### Major Items of Operating Income\* - 2019/20 Budget 19/20 Budget Income 19/20 Budget Income Grants & Contributions \$14.0M 2.3% Rates & Annual Charges \$355.8M 58.4% Venue/Facility \$10.9M 1.8% **Commercial Properties** \$77.7M 12.7% Parking Station \$10.2M 1.7% **Gross Enforcement** \$40.9M 6.7% **Parking Meters** Advertising \$39.4M 6.5% \$9.2M 1.5% **Work Zone Fees** Other Income \$36.4M 6.0% \$14.9M 2.4%

<sup>\*</sup> Note – Capital Grants & Contributions and Interest & Investment Income do not form part of Operating Income and are excluded from this summary



### **Rates and Annual Charges**

Rates and Annual Charges are the City's primary source of annual income, contributing over half of total operating income, a proportion which has remained relatively constant since the Council boundary adjustment of 2004.

### **Rates Income**

In accordance with NSW legislative requirements, the City calculates its individual rates by applying an ad valorem (rate in the dollar) multiplier to each property owner's unimproved land value. The City maintains three rating categories being:

- 1. a CBD business rate;
- 2. a general business rate; and
- a general residential rate for the entire Sydney local government area

The City maintains minimum business and residential rates which are applied to property owners where rate in the dollar charge falls below a set amount. This is to ensure that all landowners make a reasonable contribution towards the services and facilities provided, which is particularly relevant given the number of strata property owners with relatively small proportionate land values within the City.

The City's annual rates income represents 43.7% of Income from Continuing Operations (as reflected in the schedules in section 7 of this plan). CBD business rates represent approximately 23.6%, other business rates 9.5% and residential rates 10.6%, of total income from continuing operations. The City's property distribution is not conducive to achieving an equitable unimproved land value based tax, with 76.0% of residents on minimum rates, reflecting Sydney's high density living. However, minimum rates do not produce a rate levy that reflects an individual owner's capacity to contribute to the cost of

Local Government operations, nor their likely consumption of Council services.

The State Government constrains the growth of annual rate income for all councils by setting a general maximum rates increase. This 'rate cap' is recommended to the Local Government Minister by The Independent Pricing and Regulatory Tribunal (IPART), based upon the price movement of local government expenses in the market and assuming a productivity improvement (efficiency) factor in most years.

Council's general rates base can also grow when new properties are developed within the area that require additional local government services, where the sum of the rates paid by strata owners exceed the original rate value or where crown lands (normally rate-exempt) are being leased for private purposes. The completion of major urban redevelopments within Sydney has generated additional income during recent years, although significantly less than required to fund the increase in services demand by new residents, as the properties were previously rated as businesses.

The City is looking closely at its rating path and the best way to equitably align its rating structure to service this growth. The City will continue to explore alternative rating models during 2019/20, and invite community feedback, to determine options that will improve the fair and equitable distribution of the rates burden for all of our ratepayers.

The general allowable increase for 2019/20 has been set at 2.7%. IPART determined this rate peg with reference to the annual movement in the Local Government Cost Index. Beyond 2019/20, the City has estimated future average general rate increases of 2.5% p.a, allowing for IPART approved increases and development growth.



The City will continue to advocate for a more equitable and flexible rating system as part of a detailed submission to IPART. The Plan assumes a continuation of the current NSW rating system.

In 2018/19, the City recovered a rates shortfall that had arisen from a court decision with a once-off levy of \$11.7M above the allowable rate cap increase. The once-off adjustment only impacted ratepayers who were not on the minimum rate. Ad valorem rates for the 2019/20 year have now been adjusted down to reflect the underlying rate of increase and remove the effect of the catch up.

### **Pensioner Rates Exemptions**

Council continues to provide 100% rebate of rates and annual charges for eligible pensioners within its local government area. This scheme provides an additional rebate on top of a mandatory rebate for eligible pensioners and in total, the scheme currently costs approximately \$2.7M per year. While this cost has remained reasonably constant, Council officers continue to assess long term trends to ensure the sustainability of this policy, and consider the long term benefits and impacts of this scheme.

### **Domestic Waste Management Charges**

The Local Government Act requires Domestic Waste to be a full cost recovery service, and all costs associated with the administration, collection, recycling, disposal, treatment, and community education are entitled to be recouped from residential ratepayers.

These charges amount to \$54.4M for the 2019/20 financial year, including the gradual accumulation of a reserve providing funding for future waste treatment options, as outlined in the *Advanced Waste Treatment Master Plan:* 2013-2030 and the *Waste Strategy and* 

Action Plan, adopted in 2017 financial year. This is an important initiative to supplement Council's existing efforts to promote and provide recycling and green waste services to assist in the reduction of the total amount of waste being directed to landfill.

### **Stormwater Charges**

The legislation also provides the City with the ability to collect a further \$2.0M each year to improve its stormwater networks. The charges remain at \$25 per residential property, \$12.50 per residential strata unit, and a pro rata rate of \$25 for every 350m2 or part thereof for business properties. The funds raised from this charge are quarantined to improve the quality and quantity management of the City's stormwater network, over and above the existing works that are currently undertaken. The City plans to expend significant sums towards these important infrastructure improvements in the coming ten years, and this contribution has assisted with the preliminary planning of network enhancements, and in the future will contribute to the delivery of works identified with the Stormwater Management Plan.

### **Environmental Upgrade Agreements (EUA)**

Legislation for the use of Environmental Upgrade Agreements in NSW commenced on 18 February 2011. The legislation enables Councils to utilise an innovative mechanism to help unlock the significant potential for improved environmental performance from large commercial, and multi-unit residential buildings.

The scheme is a voluntary agreement between a council, a building owner and a finance provider, and the intention of the agreements is to improve the environmental efficiency of commercial buildings. Under the agreement, the finance provider provides capital to a building owner to implement environmental upgrades.



This capital is repaid through environmental upgrade charges issued by council. Once the council has received the repayment, it is forwarded to the financier.

Environmental upgrade charges are charges on the land. Therefore, if building ownership changes, the new owner assumes liability for the environmental upgrade charge. Similar schemes to the one proposed in this bill have been introduced in the United States of America where they are known as property-assessed clean energy schemes, and a similar scheme has also been introduced in Melbourne.

The City currently has in place two EUAs with a combined outstanding balance of over \$2.2M. Further agreements are considered as applications are received.

### **Alternative Heritage Floorspace Scheme**

The Central Sydney Planning Committee (CSPC) resolved on 17 March 2016 to establish an Alternative Heritage Floor Space (HFS) scheme. The scheme allows developers within Central Sydney to lodge bank guarantees with the City, in order to delay the deadline for the purchase of required HFS.

If, at the maturity date of the planning agreement, the developer has not purchased the required HFS, the bank guarantee/s become payable. In the event that the City redeems a bank guarantee for cash, the funds will be held as restricted cash, pending the identification of an appropriate avenue for disbursement.

### **Fees and Charges**

Fees and user charges are derived from patrons of the City's facilities and services and organisations seeking to use the public domain. Fees and charges income provides around 18% of the Council's Income From Continuing Operations.

This category of income includes parking meter and parking station income, planning and building regulation fees, aquatic centre income, venue hire, advertising space income, filming fees and work zone fees. There are a mixture of commercial, regulatory and statutory fees in addition to user based fees, which are subsidised to provide wider community outcomes.

Fees and charges are determined annually, published in the Revenue Policy within the Operational Plan, and incorporated within the annual operating budget. Assessment of the fees is based on:

- · the cost of providing the service
- whether the goods or service are provided on a commercial basis
- the importance of the service to the community
- the capacity of the user to pay
- the impact of the activity on public amenity
- · competitive market prices
- prices dictated by legislation; and
- factors specified within relevant local government regulations, as applicable.

The long term plan assumes that fees will rise, in general terms, in line with CPI projections over the course of the ten years. The level of fees and charges income will fluctuate moderately from year depending on patronage and demand for facilities and services.

### **Parking Income**

Parking income is derived from the City's network of parking meters and two car parking stations located in Goulburn Street, in the Central Business District, and in Kings Cross. Total parking income makes up around 7% of the Income From Continuing Operations for the City. Parking income is predicted to rise close to CPI levels over the ten year period of the long term financial plan.



### Other Income

### **Commercial Property Income**

The City's commercial properties portfolio generates approximately 11% of its Income from Continuing Operations, and has been a key revenue source of Council for over 50 years.

The City's long term aim is to maintain and ideally increase the level of income derived from property over the next ten years, to support the anticipated additional demand for community services over the same period, and to ensure that the burden of Council's operational costs are not borne solely by the ratepayer.

Council has primarily invested within the CBD and the major 'gateways' leading into the city centre, including a significant investment property in 343 George Street. This category of income also includes revenue generated from the ninety-nine year lease of the Council-owned Queen Victoria Building to a private operator, which has a residual revenue share entitlement. Following a formal Expression of Interest (EOI) process in 2018/19, the City is seeking to finalise terms granting a long-term 'ground lease' over its three Oxford Street holdings. This Plan has modelled the expected changes to income and expenditure arising from this arrangement.

The City's accounting approach for tenancies under the City's Accommodation Grants Program (AGP) is to recognise gross income (and corresponding gross expenditure). The equivalent commercial rate of rent for these properties is shown as income, with the reduction provided under the AGP recognised as a non-cash (or "in-kind") grant expense.

The City has a draft property strategy and plan, articulating the goals and actions for each of the portfolios (commercial, community, investment and

strategic), which assists in determining the future needs of Council and the potential for acquisition and divestment of properties over the course of ten years. An ongoing review of the yields generated from the commercial portfolio is being conducted to benchmark the City's returns to market, identify the underlying factors and any opportunities to enhance any suboptimal returns through either refurbishment, development or disposal if appropriate.

The size and diversity of the portfolio presents an opportunity to grow this stream of income through careful management, divestment and potential re-investment in suitable properties, which assists in alleviating funding pressures on the City's ratepayers.

The long term financial plan assumes that rental income will generally reflect CPI increases over the longer term, subject to acquisitions or divestments of income generating property. Commercial property markets are subject to demand and supply dynamics that impact on vacancy levels and the rents that can be negotiated.

### **Enforcement Income**

Enforcement income refers to the gross revenue generated from the Council's ordinance and parking enforcement activities in maintaining a safe city. In 2001, the State Government transferred its powers to the City to enforce parking infringements within the CBD. Further parking enforcement responsibilities were transferred to the City as a result of the 2004 Council amalgamation (with the former South Sydney City Council) and boundary transfer (with the former Leichhardt Municipal Council)

The gross income, being the value of fines issued, represents around 6% of the City's Income From Continuing Operations. After paying processing fees to the NSW Government's State Debt Recovery Office and



deducting other operating costs 50% of the net income is remitted to the NSW Government (for CBD and former South Sydney zones), Council retains income equal to approximately 2% of Income from Continuing Operations.

The City utilises its enforcement resources to monitor parking and ordinance issues.

The long term financial plan incorporates an increase for annual CPI adjustments, reflecting the annual increases previously approved by the State Government.

Net enforcement income levels over the longer term may be influenced by:

- Increase of salaries and wages, or other costs associated with the service
- Improved compliance levels
- Reduced infringement collection rates

### **Operational Grants and Sponsorships**

The City receives grant funding from other government bodies to supplement its other sources of income and provide additional funding for specific projects or programs where there may be shared outcomes.

The City is presently allocated in the order of \$5.4M annually from the Commonwealth Government in the form of the Financial Assistance Grants (FAG). These are general purpose grants paid to local councils under the provisions of the Commonwealth Local Government (Financial Assistance) Act 1995. These funds are paid to councils as unconditional grants.

Other specific grants are allocated to individual projects or programs, either as part of a National or State scheme, or as a result of a specific grant funding application. The City also participates in projects

between other councils and authorities that may also be funded directly by grants from other parties.

The Long Term Financial Plan allows for notional annual increases in line with CPI. Other grant programs have been reviewed and modelled based on their individual project timelines. It is assumed that in the future, new grants will be received but will be offset by commensurate expenditures, resulting in no net financial impact.

There is an ongoing risk that the funding methodology applied to the allocation of the Federal Assistance Grants could be altered and that the City receives a reduction in grant allocations. The Local Government Review Panel recommended that these funds be directed to those councils in greater need. The City would need to assess its response to any proposed change.

Sponsorship is sought and utilised by the City, as either cash or value-in-kind (free use of a private space) to obtain additional resources with which to support specific events, activities or programs, and sponsorships can also enhance the success and public exposure of these activities. Additional sponsorship is actively sought to allow the City to enhance, extend or reduce the cost of current activities or programs, or to develop new ones.

The market for sponsorship remains extremely tight and competitive, and the City as a public authority also maintains an appropriate Grants & Sponsorship policy, to ensure the highest levels of probity and transparency to protect the City's reputation.

### **Interest Income**

The City invests funds that are surplus to its current needs in accordance with the approved "Minister's Orders" and its own Investment Policy and Strategy, which is reviewed annually and approved by Council.



The City's Investment Policy and Strategy for the Management of Surplus Funds was last endorsed by Council in October 2018. It again reflects a prudent and conservative approach, to achieve reasonable returns ensuring the safeguard of the City's funds for the purposes intended, whilst giving preference to Socially Responsible Investments (SRIs). In a recent positive development, The City has been able to invest funds in a Green Tailored Deposit product brought to the market by Westpac.

The City has steadily developed relevant internal cash reserves to be applied towards the major Sustainable Sydney 2030 projects over the next ten years, in addition to those external restrictions of funds required by legislation.

The size of the investment portfolio and interest rate returns determine the revenue generated from the Council's cash investment portfolio, and the investment income derived is therefore expected to gradually decline as the cash reserves are utilised in the delivery of the major projects for which they have been set aside. These projections are reflected in the Cash and Investments Balances graph in Section 6 and the financial schedules in Section 7 of this Plan.

### **Capital Income**

### **Developer Contributions**

Development contributions provide significant funding towards the cost of essential public facilities, amenities and infrastructure provided by Council, reflecting the increased demand generated by increases in resident and worker populations.

In the Sydney CBD precinct, section 61 of the City of Sydney Act allows for contributions amounting to 1% of

the total development cost, to be levied by Council on building projects over \$200,000.

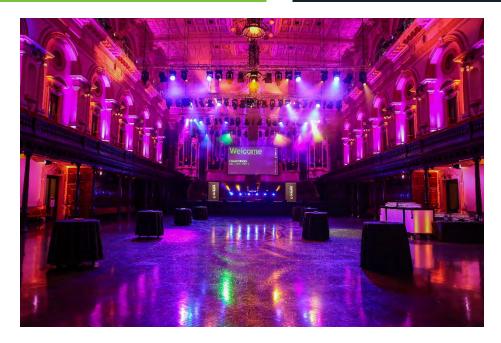
The Central Sydney Development Contributions Plan 2013 – which is the City of Sydney's current Section 61 plan – is presently operating on a recoupment basis, with contributions income applied to previously completed works. The plan, adopted in July 2013, also incorporates future works items, facilitating the utilisation of future contributions income in funding the delivery of these works.

Effective from 1 July 2016, the City's Section 7.11 (previously Section 94) Plan – the City of Sydney Development Contributions Plan 2015 – reflects updated population and development projections, and an updated list of essential infrastructure and facilities. The plan incorporates the entire local government area (excluding Central Sydney), replacing the Ultimo Pyrmont Section 94 Plan (1994) and the City of Sydney Development Contributions Plan (2006).

State Government requirements restrict the maximum amount of developer contributions that can be levied and the types of infrastructure and facilities that can be funded through the developer contributions system. In accordance with a Ministerial Direction effective from 16 September 2010, contributions levied on residential development are capped to \$20,000 per dwelling or lot created. This cap has not been subject to indexation since its inception, representing a decline in real terms. The cap, combined with the financial pressures associated with rate pegging, significantly constrain the City's ability to fund its capital program. As a result of the contributions cap, it is anticipated that a new Section 7.11 (94) plan would not significantly alter existing contributions rates for most new dwellings.

Development contributions are heavily reliant on the property development cycles influenced by demand,

LTFP14



availability of land stock, interest rates and access to funding. As a result, there are substantial risks of cash flow not aligning with planned expenditure to be funded by development contribution funding, leaving funding "gaps" that need to be supplemented by other sources until contributions are received.

The use of Voluntary Planning Agreements (VPAs) and, in the case of the Green Square, the Floorspace Bonus scheme and Developer Rights Scheme (DRS) will also continue to deliver significant public benefits where the City is able to negotiate positive outcomes with developers. Agreements with developers to provide Works In Kind contributions will continue to be linked to the delivery of essential infrastructure, where this mechanism is effective. Alternatively, cash contributions will further assist in directly funding the City's capital works program.

In the case of the DRS, the Long Term Financial Plan reflects an uplift to developer contributions over the next ten years, in line with substantial development in Green Square Town Centre, The contributions funding will partly offset the cost of meeting the associated increase in demand for new infrastructure and facilities in the area. As detailed in the Green Square Town Centre Infrastructure Strategy, the DRS will assist in funding the provision of essential local infrastructure (including roads, drainage, open space and traffic/access infrastructure) and facilities (including childcare centres, libraries and recreational facilities) in Green Square, in conjunction with Section 94 and the City's general funds.

Careful planning and regular reviews of forecasts and contributions plans over the life of the long term financial plan will reduce the risk of committing to expending significant sums for projects without appropriate financial support from developer contributions.

### **Capital Grants**

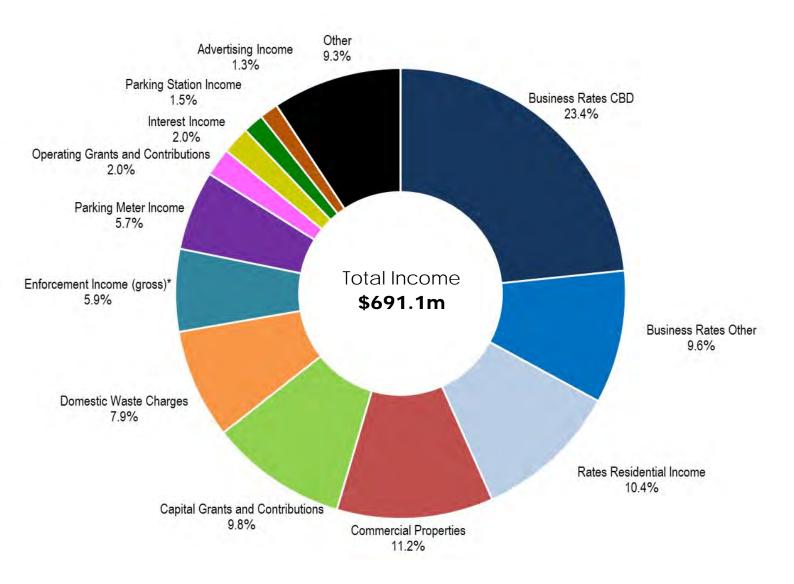
Capital grants are received by the City for specific projects to assist in the funding of community facilities or infrastructure. The grants provide additional levels of funding that can assist in accelerating the commencement of a project, demonstrate a shared commitment from the other party or provide a greater benefit arising from the additional funding.

A number of proposed projects over the next ten years will require significant additional sources of funding for the projects to progress. Each of these projects is assessed, and where the funding sources are known, included in the long term financial plan.

The plan incorporates a conservative sum for capital grants income in each year, based on historical availability of grant funding assistance. As specific projects are identified as eligible for grants, the income and budgeted capital expenditure are matched within the plan.

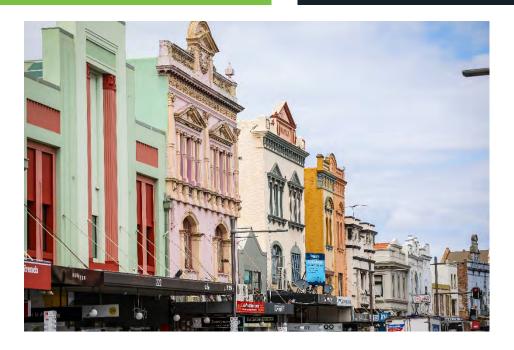
A significant allowance has been made for anticipated grants from NSW Government, towards the construction of new cycleways, consistent with the NSW Government's *City Access Strategy*. This is further detailed in section 5 of this Plan.

### Summary – Income Sources as a % of Income from Continuing Operations^



<sup>^</sup> Income from Continuing Operations consists of Operating Income, plus significant amounts for Capital Grants & Contributions and Interest and Investment Income

<sup>\*</sup> Note that once processing fees and profit share (returned to NSW State Government) and collection costs are deducted from this total, the value represents 2% of income



### **Expenses from Continuing Operations**

This section includes a review of the City's major expenditure commitments over the next ten years, together with background information and a discussion of any key risks and assumptions.

The distribution of the City's major sources of operating expenditure is shown below, based upon the 2019/20 budget; a distribution that has also remained relatively stable for a number of years.

Operating expenditure is expected to increase in general terms over the next ten years and an average increase for annual CPI growth has been applied to all costs, unless specifically modified on the basis of other data or assumptions.

IV	lajor Items of Opera	ting Expend	diture* -	2019/2	0 Budget		
		% 19/20 Budget E	6 of Operating Expenditure			19/20 Budget	% of Operating Expenditure
	Salaries & Wages	\$252.9M	50.9%	કુ <sub>ુ</sub>	Grants, Sponsorships & Donations	\$16.9M	3.4%
In	frastructure Maintenance	\$42.4M	8.5%		Event Related	\$15.3M	3.1%
XÂ	Property Related	\$29.6M	6.0%	<b>*</b>	IT Related	\$13.1M	2.6%
	Waste Disposal Charges	\$22.1M	4.4%	무림	Utilities	\$12.6M	2.5%
	Service Contracts	\$18.1M	3.6%	(S)	Other Expenditure	\$73.7M	14.8%

<sup>\*</sup> Note – Depreciation and Contribution to Light Rail do not form part of Operating Expenditure and are excluded from this chart



### **Employee Costs**

The City is a leading NSW local government employer, both directly through its full time equivalent workforce of nearly 2,000 budgeted positions and indirectly through the services it contracts to ensure an efficient, affordable and sustainable service delivery model for the community.

The City aims to build its reputation as an "employer of choice" in order to attract and retain quality staff that it will continue to develop, support and assist. The challenge in a competitive marketplace is to achieve these goals and enhance the City's service delivery capability while maintaining salary and wages that are sustainable over the longer term.

Direct employee costs represent approximately 51% of the City's total operational expenditure (excluding depreciation and light rail contribution expenses), rising from approximately 45% in 2004/05, therefore warranting specific strategic planning, ongoing monitoring and tight management control to ensure financial sustainability.

The City's People Strategy (formerly Workforce Strategy) has been prepared in line with the development of this financial plan and considers the current and future workforce challenges and the skill sets of employees required to meet our key objectives.

The People Strategy is intended to provide an understanding of the internal and external issues facing the organisation now and into the future in terms of the capability of our people, the quality of management and leadership and our People culture.

The delivery of the major projects within the Sustainable Sydney 2030 Strategic Plan will rely on the effectiveness of the City's People to plan, implement and manage the many projects, facilities and services.

The People Strategy has identified a number of actions to ensure that the City's employees are capable of delivering the City's plans and key objectives.

Strategies include enhancing recruitment and attraction, customising learning and development needs, building leadership and management capability and supporting effective performance development and management. These programs are incorporated within the current provisions contained in this long term financial plan.

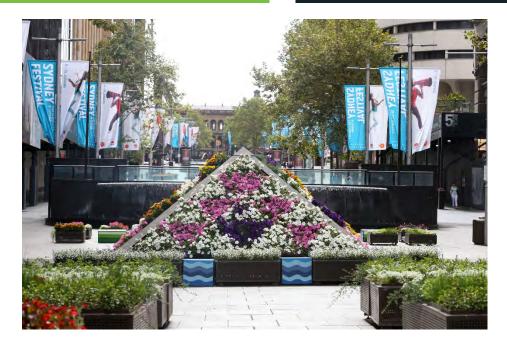
Future salary and wages costs will be determined as part of periodic award negotiations between the Council and relevant unions. The plan contains provisions for increases in line with recent award trends over the ten year period, together with adjustments to staff resourcing to coincide with a transition from capital construction and expansion, towards a program of service delivery and maintenance.

### **Materials and Contracts**

Materials and contract expenditures are another significant proportion of total operating expenditure, with the amount expended fluctuating moderately from year to year, depending on the specific needs and priorities of the services and projects within this category of expense.

The category includes costs for services contracted to external parties for waste collection, facilities management, road maintenance and parks maintenance.

The City has significant infrastructure and facility asset holdings that need to be maintained to a quality standard, whilst providing a broad and diverse range of quality services for its community. Expectations for increasing levels of service and new community facilities and assets will lead to future cost pressures. Asset management and service planning, together with on-



going reviews of contracts and services, will aim to defray some of these increasing cost demands.

Major financial risks within this category of expenditure include:

- increased costs of inputs to operations (waste/recycling disposal costs, fuel, labour)
- increased levels of service expected by the community & other stakeholders
- new services expected to be delivered by local government and potential government cost-shifting
- additional asset maintenance costs (new parks, roads, cycleways, trees, facilities etc); and
- limited competitive supply for some specific service areas.

### Other Expenditure

"Other Expenditure" incorporates costs relating to ordinary goods and services which are recurrent in nature and relatively stable as a proportion of total expenditure, such as postage, printing and insurance. It also includes the costs for producing large community events, payments to utilities, donations to other organisations, communication expenses and contributions to other levels of government that can significantly change over time.

Total costs for this category have fluctuated over the last five years, reflecting specific payments for individual projects and periodic events including special events, payments to other government bodies and local government elections.

The City commits significant funding to its ongoing community events (including New Year's Eve, Chinese New Year, etc). While there are cost pressures associated with producing and staging these events, there are often discretionary elements and the City has

been successful at managing these events within the overall budget framework for major events. Programming is reviewed annually to ensure adequate funding has been allocated for specific events. The increasing cost of security measures for events has also been factored in to the plan

The City also manages a large and diverse annual Grants and Sponsorship program to ensure that financial support is available for the development and delivery of community projects and programs that align with the City's strategic plan outcomes. These programs are tightly managed to ensure that the City supports a broad and diverse range of grant applications that satisfy set criteria, within the approved program.

As noted in Commercial Property Income above, the plan now accounts for tenancies under the City's Accommodation Grants Program (AGP) as gross income and gross (in-kind) grant expense, reflecting the value of rental abatement provided to tenants under the program.

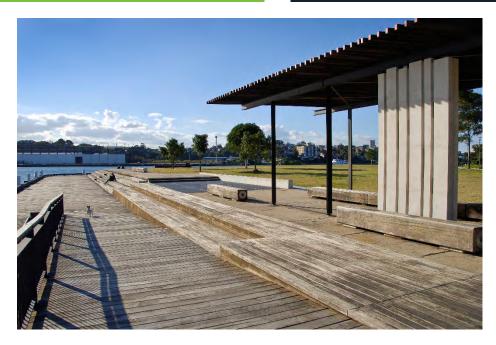
An analysis of recent trends and project assumptions has however identified several items that are likely to increase at higher than the CPI rate. The major items have all been examined and longer term assumptions determined for the following items.

### **Property Leasing Costs**

The Plan allows for additional property leasing costs, in respect of a new library to be built by Lend Lease as part of the redevelopment of Darling Harbour from 2020.

### **Local Government Elections**

The Plan anticipates the NSW Electoral Commission charging around \$1.2M for the cost of running the local government elections every four years. The plan allows for elections in 2020, 2024 and 2028. The 2016 City of



Sydney Local Government elections cost approximately \$1.1M, excluding City staff resources.

The City of Sydney Amendment (Elections) Bill 2014 passed by the NSW parliament in 2014, requires the City to administer a roll of business voters within the LGA, for the purposes of compulsory voting. The City's 2019/20 budget includes \$1.4M for the Council Elections Unit (established in 2015/16 financial year to address the onerous compliance requirements of the legislation).

### **State Government Levies**

The City recognises that State Government levies are a legitimate mechanism to distribute the burden of funding certain services and can be used as a financial disincentive to promote a reduction in certain activities, however the levies should be apportioned equitably and used for the nominated outcomes in a transparent manner.

The City contributes in excess of \$14.0M annually to the State Government in the form of direct levies. The increase in these charges, in some cases arbitrarily set by the State Government, has in recent years risen significantly higher than CPI for the same period.

The levies paid by the City to other agencies include:

- Waste and Environment Services Levy applied to all waste disposed to landfill (over \$7.5M annually)
- Fire & Emergency Services Levy (FESL) assigned to each council in NSW based to partially fund metropolitan and rural fire services (\$4.5M annually)
- Parking Space Levy which applies to commercial car parking spaces within the CBD (\$2.0M annually)
- Contributions to the Sydney Region Development Fund managed by the Department of Planning and Environment (\$0.6M annually).

The Waste and Environment Services Levy has historically increased at a rate deliberately set greater than CPI as a price deterrent to additional waste. In 2019/20 it is anticipated to again rise, although in line with CPI only. The charges for waste and environment levy for domestic waste are fully recovered from ratepayers directly through the Domestic Waste Management Charge, as required by legislation.

The City is also subject to the State's Parking Service Levy, which has again risen disproportionately over recent years, with little advance notice, has had a significant impact on the cost of public and private parking within the City. There are also concerns over what benefits to public transport have been achieved through the use of these specifically quarantined funds.

The City contributes to the Sydney Region Development Fund, to assist with funding a proportion of the loans required for the State to procure lands for open space, transport etc. The City believes that this funding mechanism should be made available to offset the costs of strategic lands acquired by the City in delivering essential infrastructure and open space in the Green Square urban renewal area.

### **Parking Enforcement Agreement**

The Enforcement Income section referenced the 2001 agreement that transferred responsibility to the City for parking enforcement in the CBD, and the requirement for the City to share equally the net revenue with the NSW Government (for the CBD and South Sydney precincts), after deducting all costs associated with this important regulatory and traffic management function.

The City expects to return around \$4.7M to the State Government in 2019/20, as per the agreement. This amount fluctuates with the volume of infringements, processing costs and collection rates, however this is

LTFP20



linked to the respective enforcement income. In addition, the City will pay the State Debt Recovery Office in the order of \$5.1M for the processing of infringement notices.

### **Asset and Infrastructure Maintenance**

The City's Asset Management Strategy incorporates the over-arching framework, policies and strategies to manage the critical assets under the City's control, a key measure of long term sustainability.

The plan provides estimates of the planned maintenance levels for each of the major categories of infrastructure assets and the long term financial plan includes forward estimates for asset maintenance activities including new assets developed, together with provisions for projects that refurbish, upgrade or create new community facilities and essential infrastructure.

The long term financial plan and asset management plan together demonstrate the City's capacity to fund the required maintenance and renewal of its critical operational and community assets, in a condition appropriate to meet the needs of the community and the expectations of a global city over the next ten years.

### **Depreciation**

Depreciation of assets is a non-cash expense that systematically allocates the financial benefit of a fixed asset, and recognises degradation of its capacity to continue to provide functionality over time. Depreciation provides an approximate indicator of the reduction of the asset's estimated useful life, on the proviso that it is maintained in a standard condition.

Depreciation is based upon each asset's value and an annual rate of depreciation calculated on the estimated useful life for each asset class. Depreciation is not influenced by other factors such as CPI and will only

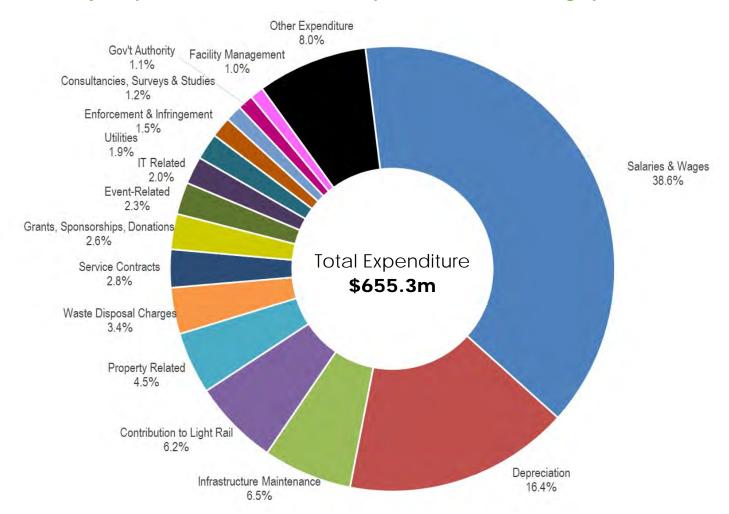
change if asset values or useful lives vary, or assets are acquired or divested. NSW Office of Local Government guidelines require that all assets are revalued to "fair value" within a five year cycle.

Valuation and depreciation methodologies are regularly reviewed, as part of cyclical asset revaluations and in the interim, as improved asset data becomes available. Updated asset condition data is incorporated into depreciation calculations, with the aim of better aligning asset depreciation with consumption of economic benefit as closely as practical, using available information.

However, depreciation – a notional calculation of asset consumption over its useful life – is not a measure of the required renewal expenditure on an asset in any given year. It does not inherently reflect the actual physical degradation of the asset condition. Depreciation is therefore merely a guide towards the funds that should be allocated towards the renewal of assets either on an annual basis or in the provision of internal reserves to be used for major renewal projects.

The City's investment in new community facilities and other assets, and periodic revaluation of existing assets will see the depreciable asset base rise over time. This Plan assumes a continuation of present-day depreciation methodology, and accordingly increases in depreciation expense have been modelled in line with anticipated project completion dates.

### Summary – Expenditure Sources as a % of Expenditure from Continuing Operations\*



<sup>\*</sup> Expenditure from Continuing Operations consists of Operating Expenditure, plus significant expense amounts for Depreciation and Contribution to Light Rail

LTFP22

### 5. Financial Forecasts – Capital and Assets



### **Capital Works Expenditure**

Consistent with previous long term financial plans, the City continues to plan for an extensive capital expenditure program, with over \$2.1 billion expenditure forecast for the construction of infrastructure and facilities, acquisition of new assets and acquisitions of land and property (net of divestments) over the next 10 years.

This significant capital program requires careful planning and financial management, in order to ensure that delivery is achievable whilst maintaining operational service standards.

### Asset and Infrastructure Renewal and Upgrade

The City will fund the renewal and upgrade of its infrastructure assets through its allocation of funds to its ongoing maintenance and capital works program. In cases where there is a requirement for major funding outside of this program, this will be achieved by the diversion of funds into an internally restricted reserve fund.

The program for asset renewal, enhancement and for the creation of new assets will be informed by the City's Asset Management Strategy. Over the long term, proposed capital expenditure for replacement and refurbishment of key asset classes is expected to meet or exceed the required level, as identified in the Asset Management Strategy.

### **Capital Works Program**

The City, through its capital works program, delivers vital improvements to the City's public domain, roads, footways, stormwater, parks and open spaces,

properties, pools and other community facilities. New or replacement facilities are designed and constructed to meet growing community needs, while the existing portfolio of essential infrastructure and community facilities require upgrades and renewal in addition to their annual maintenance programs.

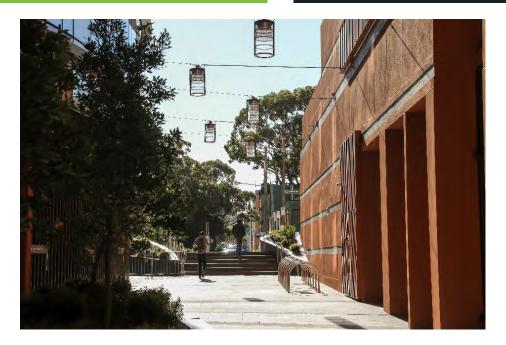
The capital works program funds the design, construction and refurbishment of council controlled infrastructure, and is integrated with the asset management strategy plans, with a strong focus on quality service delivery and whole of life planning and management for each asset class.

Capital works funding is the largest program of expenditure in the City's budget over the next ten years, and is therefore the subject of rigorous planning to ensure a sustainable level of funding for the timely delivery of key projects.

The ten year Capital Works schedule incorporated estimates of the scope, value and timing of the works and projects based upon Council's priorities, current level of knowledge and best estimates.

The ten year Long Term Financial Plan provides for the funding of the City's significant projects, in order to progress the goals and outcomes within the Sustainable Sydney 2030 Community Strategic Plan.

In addition to the major initiatives, the ten year plan also allocates funds for capital programs that both enhance the City's asset base, and also for all of the City's rolling programs of asset upgrade and renewal to ensure that its public domain infrastructure (including roads, footpaths, drains), traffic management, open space and parks, properties, pools and other community facilities are all maintained in accordance with the relevant asset management plans, and to a quality expected by the community and other stakeholders.



### **Significant Projects**

### **Barangaroo Integration & Harbour Village North**

The City has committed to integrate the Barangaroo development site into the City and undertake public domain improvement works in the Harbour Village North precinct, with a further \$20.8M of funding towards related future public domain works over the ten years of the Plan.

### **Childcare Centres**

The City's commitment to fast-track the delivery of new childcare centres has delivered four new City-owned childcare centres to date. Further funding has been set aside in the future to assist in meeting the growing demand for childcare places within the LGA. Future opportunities continue to be assessed by the City.

### Chinatown Public Domain - Program of Works

Continuing a long-running program of staged works in Chinatown, the Plan includes a further \$14.9M of funding from 2019/20 to 2026/27, to further enhance the amenity of public domain in the Chinatown precinct of the CBD.

### **Erskineville Trunk Drainage**

As a result of urban renewal and redevelopment works at Ashmore Estate Erskineville, significant trunk drainage works, typically a state government responsibility within the City of Sydney LGA, are required to augment stormwater capacity for the precinct. The City has made allowance for a \$4.0M contribution to the works, expected to be completed in conjunction with Sydney Water in the 2020/21 financial year. As the final design and procurement method for the works are determined, a more accurate budget will be established.

### **Green Infrastructure**

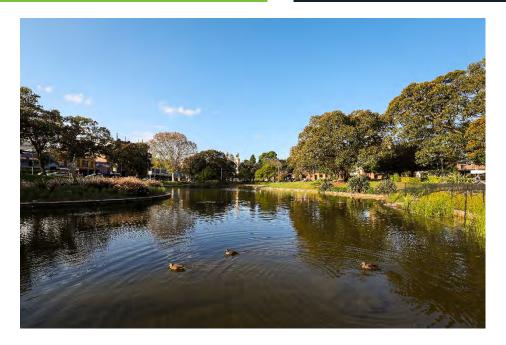
The City has set aside funds towards the feasibility, design and construction of a range of infrastructure projects such as trigeneration or cogeneration projects, light emitting diode (LED) public domain lighting, photovoltaic solar (and other renewable) energy projects, a waste to energy facility, and major water re-use projects.

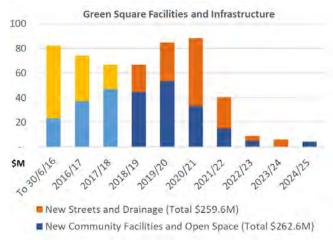
This plan allows funding for the City's own assets and contributions towards infrastructure that will benefit the broader Sydney local government area.

### **Green Square**

The City's works in the Green Square urban renewal area are forecast to cost a further \$222.5M over the next ten years. In addition, future land acquisitions by Council related to the provision of infrastructure and facilities in Green Square will total approximately \$25.5M, plus additional expenditure related to acquisition of new open space as opportunities arise. The overall capital project delivery has been divided into major project groups, reflecting the nature of infrastructure and facilities to be delivered, and allowing better planning. Approximately 90% of the remaining capital expenditure is forecast to occur within the first three years of the Plan.

The graph below highlights the substantial expenditure to 30 June 2018, and planned future expenditure for the Green Square Urban Renewal project groups. The chart indicates significant expenditure occurring in the financial years up to 2021/22. The size and timing of this project, when combined with the light rail contribution of \$220.0M, has a significant impact on the projected cash balances of the Council.





Project groupings for Green Square are as follows:

### Green Square Aquatic Centre (and adjacent Gunyama Park)

A park with a multi-purpose sports field, aquatic centre and a range of recreation activities will be built in the Epsom Park precinct on Joynton Avenue, opposite the (former) South Sydney Hospital site.

An architectural design competition was held, seeking a vision for these spaces consistent with the City's high urban design standards. Following the selection of the winning design, early construction works have commenced during 2018/19.

### **Green Square Community Facilities and Open Space**

New facilities and open space are being delivered at the former South Sydney Hospital site at Green Square. In addition, open space will be augmented with the addition of the Drying Green and Dyuralya Square within the Green Square Town Centre and surrounds.

### **Green Square Library and Plaza**

Following a design competition entered by over 160 architects from around the world, construction works on the Green Square library and plaza were completed in 2018. The library is now open, with minor integration works currently being finalised.

### **Green Square Streets and Drainage**

The provision of new roads (both local streets and major roads) will require significant capital expenditure, the majority of which is expected to occur within the first five years of the Long Term Financial Plan. Beyond this timeframe, precinct planning for Ashmore Estate, Epsom and Lachlan Precincts within the Green Square Urban Renewal area will inform future works.

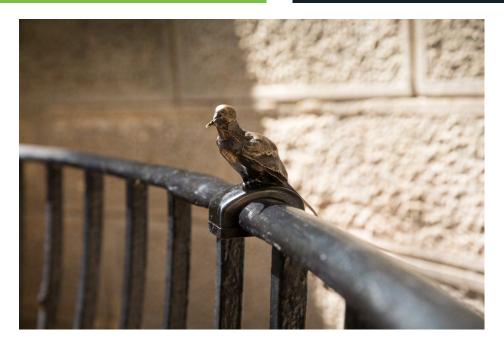
These works will be partially funded from development contributions with the balance from the City's own funds, with timing reliant on the property development on key sites within the area. There is also potential for delivery of some projects through "works in kind" arrangements with developers, in exchange for developer contribution credits.

### **Green Square Trunk Drainage**

The first major infrastructure project in Green Square is a new trunk drainage system built in partnership with Sydney Water. The system will mitigate the risk of flooding through the town centre, with a new culvert running 2.5 kilometres from Epsom Park through the Green Square town centre, before connecting to the Alexandra Canal.

The majority of the drainage construction works have been completed, with residual implementation works continuing into the 2019/20 year.

LTFP25



### Johnston's Creek Master Plan & Harold Park Works

The Johnston's Creek Master Plan (2013) outlined planned extensions to the open space at Federal and Bicentennial Parks Glebe. The plan also incorporated new open space to be delivered at the Harold Park development site nearby.

With major redevelopment works at Harold Park completed during the 2018/19 financial year, capital works providing further new parkland to the existing 14 hectares of public space on the border of Glebe and Annandale are likewise due for completion in the near future. The works will include wetland improvements, paths and boardwalks, play area upgrades, skate facilities and additional recreation space.

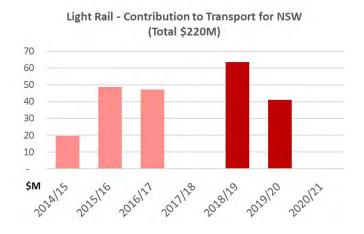
### **Light Rail Contribution**

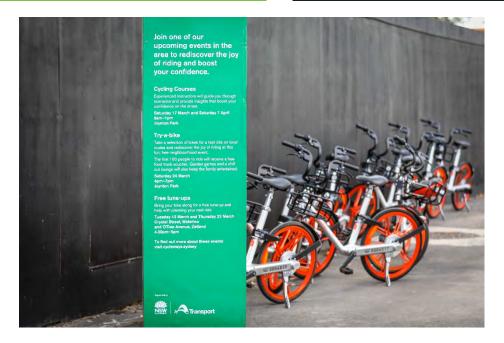
The City has been working with the State Government, over a number of years, to assess the feasibility of improving public access and transport through the city centre district. Works to deliver the project are well advanced.

To enable this project to integrate with the surrounding infrastructure and keep Sydney competitive as a global city in terms of business, tourism and liveability, the City has committed to contribute \$220.0M of funding to the associated public domain works and design. The first 4 contribution instalments, totalling \$178.9M, have been paid to date, in line with agreed project milestones. This includes \$63.6M (excl. GST) paid in early 2018/19 financial year. Allowance has been made for a further \$40.9M contribution during 2019/20, dependent on project milestones being achieved.

The chart below highlights the contributions paid to date anticipated timing of the contributions to Light Rail project, based on a Memorandum of Understanding between the City and Transport for New South Wales.

As the stages of the works are completed, the Memorandum of Understanding allows for the transfer of infrastructure assets back to the City. At this time, the timing and value of such transfers are not known in detail. Estimates have been made in this Plan relating to required renewal and maintenance of future asset acquisitions arising from the project.





### Capital Programs (Asset Enhancement and Rolling Programs – Renewal)

Capital programs comprise groups of works that underpin the City's extensive asset base, and support increasing community demand for high quality infrastructure and facilities. Programs covering the City's main asset classes incorporate both Asset Enhancement (new, extended and augmented assets) and Rolling Programs of Renewal (also incorporating minor upgrades of existing assets).

### **Bicycle Related Works**

The City is planning to continue construction of 200 km of cycleway network to ensure a safer and more comfortable cycling environment. Priority routes have been developed and their implementation will be subject to the necessary approvals and community consultation to ensure optimum outcomes for the community.

The City's bicycle related works program aligns with the NSW Government's *Sydney City Centre Access Strategy (December 2013)*. The NSW Government's Roads and Maritime Services has previously delivered, funded by the City, cycleways in Liverpool and Castlereagh streets, within the CBD.

Significant capital grants related to the delivery of new cycleways have been incorporated into the Long Term Financial Plan. These grants are anticipated to be received from the NSW Government based on their own priorities, and expenditure on a number of new cycleways projects is contingent upon the receipt of these grant funds. Should the grants not be received, expenditure on the proposed program will not be achievable, and will need to be revised accordingly.

### **Property Related Projects**

The City manages a diverse portfolio of over 240 properties and has provided funds for their renewal, refurbishment or enhancement to continue the safe, efficient and sustainable operation of the buildings by commercial tenants, community patrons and staff.

Future provision has been made for the construction of new and upgraded community facilities, in order to meet increased demand as a result of a growing population. As project priorities and opportunities are identified, these provisional sums will be assigned to specific projects. Renewal of community and recreational facilities is forecast to meet the requirements identified in the Asset Management Strategy, over the ten years of the Plan.

Renewal works to the City's corporate and investment portfolio will focus on sustainability and building compliance, along with works to maintain the income generating capacity of commercial properties.

Renewal/upgrade works to Sydney Town Hall will continue over the life of the Plan.

### Infrastructure - Roads, Bridges and Footways

Substantial capital programs are in place to continue the renewal of the City's infrastructure network, in particular: roads, bridges and footways (incorporating kerb and gutter assets). The programs will ensure that these key asset groups meet or exceed the City's determined 'minimum service levels' and continue to provide the expected amenity to the community. Also captured within these projections is the ongoing CBD Paver In-fill Program, which has successfully improved public domain amenity by replacing existing asphalt and concrete footpaths with granite paving.



# Open Space, Parks and Trees

The City's parks, open spaces and trees (including City controlled Crown Reserves) are amongst the community's most highly-valued assets. Our park and open space network encompasses approximately 200 ha throughout the local government area, providing both active and passive places for the community's use and enjoyment.

Along with the continuation of the successful Small Parks and Playgrounds Program, the Street and In-Road Tree Planting Programs and works to enhance Public Domain Landscaping, major renewal projects are in progress at Hyde Park, along with Perry Park Alexandria and Wimbo Park, Surry Hills.

Future works to enhance the City's Open Space provision include significant works at Belmore Park, the installation of synthetic sportsfield surfaces to improve capacity, and large provisional sums budgeted to deliver the new Open Space envisaged by the City's Development Contributions Plan, addressing increasing future demand created by the City's new population.

# **Public Art**

Programs to enhance the City's array of public art incorporate a significant capital renewal program, as well as new opportunities within the Green Square precinct and ongoing projects as part of the Eora Journey program. These new projects will be underpinned by an ongoing program of public art restoration and renewal.

# **Public Domain**

The City is committed to delivering innovative urban design projects that improve the quality and scope of the public domain for residents, workers and visitors

together, and ensuring the ongoing safety of users of the public domain.

The ten year capital works program focuses on both improving the public domain and ensuring that the assets are maintained to a satisfactory standard across the entire local government area.

The public domain category of works includes:

- Upgrade works for CBD laneways
- Major improvement and upgrade works for 'Village Centre' streetscapes
- Works to public plazas and squares
- Traffic and pedestrian improvement works
- Renewal of miscellaneous infrastructure assets (e.g. seawalls and retaining structures)

# **Stormwater Drainage**

The City is undertaking a program of renewal and replacement of its existing stormwater network, in order to reduce the potential damaging effects of flooding. Arising from Flood Plain Management Studies, enhancement and upgrade works are also planned in the ten year program. These works will meet growing community needs in areas experiencing residential growth and capacity augmentation will assist in the mitigation of potential flooding risks.

# **Prioritisation of Projects**

The capital works program prioritises projects based on asset condition, risk, community need and other opportunities as they arise with other entities. Over shorter periods, some areas of the LGA may require more capital works than others to reflect short term needs and opportunities.



The need for new assets is constantly assessed and verified against current population and development projections, community feedback and alternative means of supplying services. A further consideration is the priority of refurbishing existing assets that provide community benefits or operational service that require regular refurbishment to enable the overall safety and quality of the facility to be maintained.

The planned rapid growth within the southern section of the City's area will place additional emphasis on the priority of the provision of community facilities and essential infrastructure in line with the development of the significant sites.

# **Timing**

The ten year Capital Works schedule comprises a mixture of specifically identified and budgeted projects over the shorter term and contains provisional sums over the longer term for programs of work where individual project opportunities have not been determined as yet.

# **Capacity**

Apart from funding constraints, the City has capacity constraints which determine the capital works program delivery timeframe. The constraints in project delivery include extensive community consultation programs, state government approvals, design, stringent procurement processes and availability of labour resources to project manage and implement the projects.

The ten year capital works schedule proposes an annual budget that reflects the demand and capacity to deliver one or two high value projects over a shorter period of a few years and recognises the organisation's delivery capabilities. A small number of very large projects may be totally delivered by other parties and Council may elect to contribute to the project through financial means

only, which would not affect the project delivery capacity of the organisation.

# **Future Capital Works Program**

The City's long term financial plan, as these major initiatives are completed within the next ten years, demonstrates the City's intention to return to a long term average capital works program of around \$130M per annum.

This objective will enable funding for a number of major projects each year, and adequate funding for all of the City's annual asset upgrade and renewal programs, to ensure the renewal and maintenance of our infrastructure and facilities to the required standard for a global City and its surrounding villages.

The City will generate the requisite funds through tightly controlled and well managed operations, interest earnings and capital contributions. While the objective will continue to pose a challenging program to deliver year on year, it is considered appropriate, achievable and financially sustainable.

# Plant and Assets (incl. ICT Projects)

In addition to the renewal and expansion of the City's asset base delivered through the capital works program, the Council undertakes a replacement (and, where appropriate) upgrade/expansion program for its plant and equipment type assets. Asset types include motor vehicles, furniture, machinery and IT hardware.

Additionally, the City makes an annual allowance in the Plan for purchase, development and implementation of new software and systems.

The forecasts shown represent asset acquisitions (net of disposals, which aim to recover the residual value of the



asset, where a sale is possible). The annual \$26.0M allowance represents the long term target, with specific requirements determined within the Operational Plan each year.

# **Property Strategy - Acquisition and Divestments**

The City controls a wide portfolio of operational, community, commercial and strategic property assets, which it needs to regularly review to confirm as appropriate in light of changing needs, operational and investment requirements.

For the purposes of this financial plan, provisional sums for future property acquisition and divestment have been included (including the utilisation of development contributions in acquiring new land for open space) to reflect how the prospective cash flows would impact Council's cash reserves and financial position.

As discussed above, purchases of land related to the delivery of the overall Green Square Urban renewal project have been significant. Most of these purchases have been undertaken to facilitate stormwater and road infrastructure delivery, with an estimated \$25.5M of acquisitions remaining. The intention remains to divest any residual lands that are not required, once the essential assets have been constructed/delivered.

Over the life of this plan, the City will identify other specific development, community and investment opportunities, for Council consideration within the framework of the City's property strategy. Each of these proposals would then lead to specific acquisition and divestment recommendations that would be brought to Council for their review and direction, subject to relevant community consultation where appropriate, before being formally approved or progressed.

# **Cash (Funding) Forecasts**

Incorporating the above forecasts for operating results, capital income and expenditure and asset acquisitions and disposals, the City projects cash and investments balances across the ten year period of the Long Term Financial Plan.

The projected balances incorporate cash and investments held by the City. The maturity profile of the City's investment portfolio will be determined on a "needs basis", taking into consideration the short term cash requirements of the Council, whilst retaining sufficient cash reserves to fund the Capital Works Program. Consideration is given to the effect on the Unrestricted Current Ratio, a key liquidity measure, and on maximising investment returns earned on surplus cash.

The ratio of current vs non-current cash and investments as at 2017/18 is generally assumed to be consistent throughout the plan, with adjustments made where required by timing of expenditure and projected cash restriction balances.

# **Cash Restrictions**

A significant portion of the City's cash and investment reserves is restricted. These restricted balances are forecast in order to ensure that overall cash balances adequately cover the restricted amounts whilst retaining an appropriate level of working capital.

External restrictions represent cash holdings that have not yet been discharged in accordance with the conditions (externally) of their receipt.

Internal restrictions are made via Council resolution, generally in order to assign funds to specific projects/purposes or to provide contingency funds for



unanticipated circumstances (e.g. Employee Leave Entitlements).

# **External Restrictions:**

**Development Contributions** – 100% of cash Developer Contributions levied under Section 7.11 (formerly Section 94), Section 61, Bonus Floor Space scheme and Voluntary Planning Agreements (including the Developer Rights Scheme for Green Square Town Centre) received but not yet expended in accordance with the applicable deed or contributions plan.

**Contributions – Capital Works** – 100% of cash contributions provided to Council by third parties that are yet to be expended on the project/s for which they were provided.

**Unexpended Grants** - 100% of cash grants received not spent during the year are treated as restricted funds.

**Domestic Waste** - Any cash surplus from operations is held as a restricted asset to fund future capital expenditure or process improvements to the Domestic Waste collection business.

**Stormwater Management** – Funds received through the stormwater levy are set aside for various structural and non-structural programs used to reduce urban stormwater pollution. Unspent funds are held as restricted assets.

**Public Roads** – In accordance with section 43 (4) of the Roads Act (NSW) 1993, proceeds from the sale of (former) public roads are set aside for the acquisition of land for public roads, and/or carrying out works on public roads.

# **Internal Restrictions:**

**Public Liability Insurance** – Monies have been restricted for 100% of the provision.

**Employee Leave Entitlements** - 10% of the employee leave entitlement provision is set aside to fund extraordinary movements of staff. Normal annual payments of leave entitlements are funded from operating income.

**Workers Compensation Insurance** – In accordance with actuarial advice, Council restricts funds for 100% of the provision, plus an additional "prudent margin".

**Performance Bond Deposits** - All security deposits are held as restricted funds.

Commercial Properties – Funds from the divestment of excess commercial properties are set aside to reinvest and continue the revenue stream from (and maintain diversification of) Council's large commercial and investment property portfolio.

City Centre Transformation – Monies set aside to meet future contributions to the State Government in respect of the future transformation of George Street into a shared pedestrian zone incorporating light rail.

**Green Square** – Monies set aside in anticipation of Green Square infrastructure not funded by development contributions or grant funding.

**Green Infrastructure** – Monies set aside for implementing green infrastructure projects including co/trigeneration plants, water recycling and evacuated waste systems to deliver enhanced environmental benefits to the organisation and community.



**Renewable Energy** – Monies set aside to develop renewable energy for the organisation that can be derived from wind, solar or geo-thermal sources.

Community Facilities – Cash proceeds from the divestment of properties that no longer fulfil community needs are set aside for the future acquisition or development of property to improved community spaces or replacement facilities that meet community needs at that time.

Operational Facilities – Cash proceeds from the divestment of surplus operational properties are set aside for the future acquisition or development of properties to supplement or replace buildings within the current operational building assets portfolio that provide infrastructure for the operation of Council's services.

**Infrastructure Contingency** – Monies are restricted for the immediate funding of urgent and expensive rectification of historic buildings and ageing infrastructure (e.g. Sydney Town Hall, stormwater works).

**Affordable Housing** – Proceeds from the sale of selected properties (nominated by Council resolution) are set aside for the future acquisition of land to be utilised in the delivery of additional affordable housing within the City of Sydney LGA.

Alternative Heritage Floor Space – Monies received through the redemption of bank guarantees provided under the Alternative Heritage Floor Space scheme will be restricted, pending the identification of an appropriate option for their disbursement.

Cash balance forecasts per the Long Term Financial Plan are summarised in section 7 of this document.

# 6. Financial Performance Targets



The City has a history of rigorous financial planning, monitoring and reporting, which facilitates a transparent understanding of performance, risks and issues that has served Council well. An early awareness of risks and issues allows the Council and the Executive to amend its plans to mitigate these arising risks and ensure the long term financial sustainability of Council.

This diligence has continued under the Integrated Planning & Reporting framework, incorporating input from the other key resourcing strategies of workforce planning, information and communications technology and asset management, and extended to include a longer term forecast horizon.

There are many indicators of financial sustainability. The City continues to develop and monitor a broad suite to ensure that it is aware of any significant concerns to its operational and capital plans. At a high level, the intention at this stage has been to focus on the following industry measures of financial operating sustainability.

# **Key Performance Measures**

The City targets above benchmark performance where possible, and the following results are prepared in accordance with Office of Local Government required methodologies. With the exception of the Infrastructure Backlog Ratio, which is a snapshot by year, each ratio reflects a 3 year average up to the year shown, commencing with 2019/20. Additional detail on projected performance against these ratios is included with the schedules in Section 7 of this Plan.

The projections included below are shown in green where the mandated benchmark level is met/exceeded.

# **Sustainability**

# **Operating Performance Ratio**

(Benchmark: greater than 0%)

Widely acknowledged within the sector as a core measure of financial sustainability, this ratio essentially measures a council's Operating Result excluding Capital Grants & Contributions (which are typically tied to delivery of new capital works). Performance at or above benchmark indicates that Council has the ability to internally generate sufficient funding for its ongoing operations.

# Projected performance:

2019-20	2022-23	2025-26	2028-29
4.46%	0.90%	1.57%	0.99%

All years within the Plan are expected to remain above benchmark, though declining performance reflects increasing pressure on the City's Operating Result as new assets (and resultant depreciation) and services are required to meet increasing demand. This trend supports the City's advocacy for amendments to current rating legislation, in order to improve equity amongst ratepayers, and ensure long term financial sustainability.

# **Own Source Revenue Ratio**

(Benchmark: greater than 60%)

A measure of fiscal flexibility, Own Source Revenue refers to a council's ability to raise revenue through its own internal means, thereby reducing reliance on external sources of income and insulating against negative fluctuations in external funding.



# Projected performance:

2019-20	2022-23	2025-26	2028-29
85.14%	90.64%	92.48%	92.96%

The City will continue to perform at levels in excess of the benchmark. Increasing ratios reflect the anticipated incremental growth of the City's rating base, relative to other income sources. However, the City will continue to seek a diversified income base, to minimise the burden on ratepayers in funding services and asset delivery.

# Building and Infrastructure Asset Renewal Ratio\* (Benchmark: greater than 100%)

This measure is intended to indicate the extent to which a council is replenishing the deterioration of its building and infrastructure assets (i.e. renewal expenditure as a proportion of annual depreciation expense). The implication of the benchmark is that a council's annual depreciation expense is the indicative level of required annual renewal of its assets.

# Projected performance:

2019-20	2022-23	2025-26	2028-29
71.87%	108.71%	105.66%	100.35%

The mandated use of depreciation in calculating the required level of asset renewal is flawed, as depreciation patterns do not necessarily match the decline of asset service potential and should therefore not be used as a benchmark level for asset renewals.

The City's Capital Program is expected to generate capital renewal near or above benchmark levels for the entire 10 years of the Long Term Financial Plan. The lower projected performance in earlier years of the Plan mark a temporary decline in asset renewal works, as organisational capacity is instead focused on the delivery of significant new assets, particularly during the peak delivery period for Green Square. This is expected to have minimal impact on the assets and their condition. As delivery capacity returns to "business as usual", the performance against this ratio trends back to above-benchmark results.

# **Infrastructure and Service Management**

# Infrastructure Backlog Ratio

(Benchmark: less than 2%)

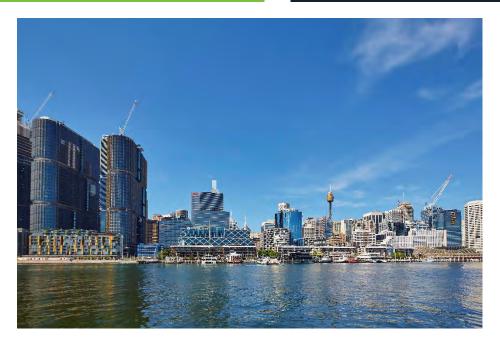
Infrastructure Backlog, in the context of this ratio, refers to an estimated cost to restore Council's assets to a "satisfactory standard", typically through renewal works. With renewal cycles that typically take place over the longer term, it is not unusual that some backlog will occur. Maintaining this ratio at lower levels over the long term will indicate that the service capacity of assets is being effectively maintained.

# Projected performance:

2019-20	2022-23	2025-26	2028-29
2.84%	1.84%	1.36%	1.28%

The City's projected Infrastructure Backlog ratio is subject to future assessments of asset condition, and therefore difficult to predict. However, the ratio result is expected to improve as targeted renewal works (per the City's asset management plans) are completed. Condition assessments of assets are also completed periodically, in order to better prioritise capital works.

<sup>\*</sup> The City has utilised calculations of "Required Asset Renewal" from its Asset Management Plan (part of the IPR "suite" of documents) and the ratio projections above reflect this approach.



Condition assessment methodology evolves regularly, as does official guidance from the Office of Local Government and the sector generally, regarding the assessment of any identified infrastructure "backlog".

# **Asset Maintenance Ratio**

(Benchmark: greater than 100%)

The extent to which a council is adequately maintaining its building and infrastructure asset base is measured by expressing actual (planned) maintenance as a proportion of the "required" maintenance expenditure. A ratio result of greater than 100% will indicate the council is exceeding its identified requirements in terms of maintenance, which in turn should impact positively upon infrastructure backlog and required renewal levels.

# Projected performance:

2019-20	2022-23	2025-26	2028-29
100.10%	102.05%	100.95%	99.77%

This Long Term Financial Plan, in conjunction with the Asset Management Plan, addresses identified asset maintenance requirements. Maintenance budgets over the life of the plan are forecast to marginally exceed benchmark levels and meet the increased requirements presented by a growing asset base. Continued strong maintenance levels are also expected to positively impact on both infrastructure backlog and required asset renewal levels over time.

# **Debt Service Ratio**

(Benchmark: greater than 0, less than 0.2)

The effective use of debt may assist in the management of "intergenerational equity", and help to ensure that excessive burden is not placed on a single generation of

a council's ratepayers to fund the delivery of long term infrastructure and assets. Other strategies, not reflected in this performance measure, may also achieve an equivalent outcome, and a consistent program of capital delivery will also alleviate the need to excessively burden a particular set of ratepayers.

# Projected performance:

2019-20	2022-23	2025-26	2028-29
0.00%	0.00%	0.00%	0.00%

Whilst the benchmark for this ratio requires a Council to utilise at least *some* debt, the City's history of sound, prudent financial management has resulted in the accumulation of cash reserves and underlying operating surpluses. This Long Term Financial Plan details the effective utilisation of these funds, facilitating the delivery of the ten year capital program without the utilisation of borrowings.

Should circumstances change over the life of the Plan, the City will consider the use of debt, where appropriate, in delivering key projects. This may also encompass the use of internal borrowings, where restricted funds are not required for their specific purpose in the short to medium term.

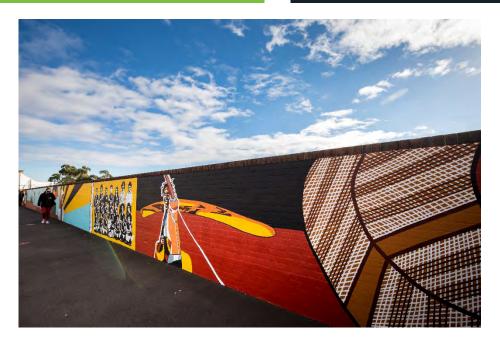
# **Efficiency**

# Real Operating Expenditure per Capita

(Benchmark: Declining over time)

Whilst the difficulty of adequately measuring public sector efficiency is freely acknowledged within the Local Government sector, this measure nevertheless attempts to reflect the extent to which a Council provides "value for money" through savings in underlying (inflationadjusted) operating expenditure over time, relative to the population serviced.

LTFP35



# Projected performance:

2019-20	2022-23	2025-26	2028-29
Declining	Declining	Declining	Declining
Trend	Trend	Trend	Trend

The City's continued strong financial controls are expected to result in better-than-benchmark performance over the ten years of the Plan. This reflects continued efficiency in providing new infrastructure, facilities and services to a growing residential population.

The City continues to argue for a measure that is reflective of the much larger population that utilise its services, infrastructure and facilities, including workers, students and visitors. Current estimates place daily 'users' of the city (incorporating all of the above) in excess of 1.2 million.

# Other Key Performance Indicators

# **Operating Surplus**

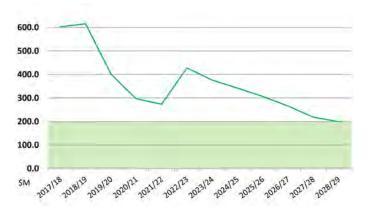
The City is targeting an Operational Surplus (excluding interest earnings and depreciation expense) of \$113.3M for 2019/20 which is achievable and aligns with current performance levels. Along with interest earnings and capital contributions, this will generate funding of around \$177.0M in 2019/20, to be utilised in funding the forecast capital expenditure and asset acquisition programs. Longer term trends will see annual Operational Surpluses of \$116.4M or more, with internally generated capital funding averaging around \$175.0M annually.

Performance against this target is monitored monthly by the Executive and reported on a quarterly basis to the Council and the public community.

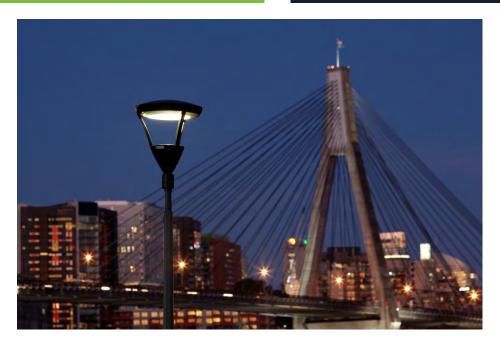
# **Cash Reserves**

The City ensures in its planning process that it holds sufficient cash reserves to satisfy all of its legislative requirements (or external restrictions) as well as the internal restrictions (employee liabilities etc) that it has elected to set aside to ensure prudent financial controls. This minimum total has typically been between \$180M - \$200.0M.

The chart below illustrates the City's cash balances as forecast over the next ten year period. Read in conjunction with the projected Unrestricted Current Ratio, it indicates that the City will remain sufficiently liquid over the period of the long term financial plan to meet its obligations and deliver its capital program whilst maintaining operational service levels.



Fluctuations of projected cash balances are largely a consequence of projected proceeds resulting from the divestment of surplus City-owned properties, and also the significant capital works program expenditure.



# Office of Local Government Performance Indicators

The Local Government Code of Accounting Practice and Financial Reporting (2018/19 financial year) prescribes a series of performance indicators to be compulsorily reported. The City uses these indicators (and respective benchmarks) as key parameters in the financial planning process. These mandated ratios incorporate those included within Fit for the Future, and some additional indicators as detailed below. The ratios (and brief descriptions of their purpose) are as follows:

# Unrestricted Current Ratio (Liquidity) (Benchmark 1 – 1.5 or higher)

The Unrestricted Current Ratio is specific to local government, measuring the adequacy of Council's liquid working capital and its ability to satisfy its financial obligations as they fall due in the short term.

Restrictions placed on various funding sources (e.g. other development contributions, RMS contributions) complicate the traditional current ratio used to assess liquidity of businesses as cash allocated to specific projects is restricted and cannot be used to meet a Council's other operating and borrowing costs.

The City's ratio was 4.06 for the 2017/18 financial year, reflecting cash reserves accumulated by the City in preparation for initiatives and major projects now underway. The unrestricted current ratio decreases over the life of the long term financial plan as these strategic cash reserves are utilised in delivering the capital works program. Cash levels stabilise around the identified benchmark range in the later years of the plan, as annual capital works forecasts return to a more typical level.

# Projected Performance:

2019-20	2022-23	2025-26	2028-29
2.10 : 1	2.16 : 1	1.50 : 1	1.28 : 1

# Capital Expenditure Ratio (Benchmark > 1.1)

This indicates the extent to which a Council is forecasting to expand its asset base with capital expenditure spent on both new assets, and replacement and renewal of existing assets. The benchmark is greater than 1.1. The City questions the value of this ratio as an indicator of financial performance, given the disconnect between depreciation (a retrospective measure) and capital expenditure based on identified future need. Variable annual capital expenditure may also distort the ratio.

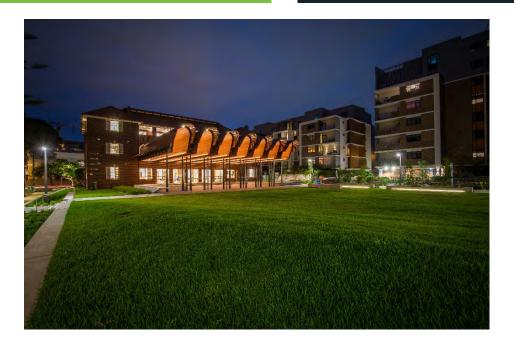
# Projected Performance:

2019-20	2022-23	2025-26	2028-29
2.73 : 1	2.02 : 1	1.36 : 1	1.27 : 1

# Cash Expense Cover Ratio (Benchmark > 3 months)

This liquidity ratio indicates the number of months a Council can continue paying for its immediate expenses without additional cash inflow. The benchmark is greater than 3 months.

With no obvious threats to continuity of income receipts, the City is confident that cash expense coverage will remain sufficient across the life of the plan.



# **Debt Service Cover Ratio**

This ratio measures the availability of operating cash to service debt including interest, principal and lease payments. The benchmark is greater than 2. As the City has forecast to remain debt-free over the ten year period of the Resourcing Strategy, this ratio is not applicable.

# **Interest Cover Ratio**

This ratio indicates the extent to which a Council can service its interest bearing debt and take on additional borrowings. It measures the burden of current interest expense upon a Council's operating cash. The benchmark is greater than 4. As the City has forecast to remain debt-free over the ten year period of the Resourcing Strategy, this ratio will not be applicable.

# **Rates and Charges Outstanding Percentage**

This measure indicates a council's success at recovering its annual rates and charges, with higher percentages of outstanding debts indicating a potential threat to council's working capital and liquidity.

Whilst this ratio is not a mandatory financial performance measure, the Office of Local Government has previously advised a benchmark of a maximum 5% for metropolitan councils (8% for rural councils). The City maintains its underlying outstanding rates balance below 2% of annual rates income, this performance has been maintained over a number of years. The City continues to monitor performance in collection of rates as a key measure of efficient financial management.

# 7.Long Term Financial Plan Schedules



The City has produced a number of financial reports to demonstrate its plans and commitments over the ten year horizon of the long term financial plan.

The following briefly describes these schedules and any assumptions have not been previously discussed throughout the body of the plan.

# **Income & Expenditure (Income Statement)**

Income & Expenditure Statements have been provided at summary and detailed level to reflect the City's ten year operational plan, including the 2019/20 budget and future years' forward estimates.

The summary report provides a high level overview, accords with the discussion in this plan, and aligns to the required Annual Financial Reports format.

Additional income and expenditure reports then provide more detailed information:

- · By main income and expenditure type
- · By Council's organisational structure; and
- Distributed by the City's principal activities

# **Capital Works**

The Capital Works budget within the Long Term Financial Plan identifies each major project, rolling program and future project provision over the course of the ten year planning horizon.

The proposed Capital Works program includes a total of \$1,660.5M comprising a Significant Projects total of \$372.5M and Capital Programs of \$1,288.0M.

# **Balance Sheet (Statement of Financial Position)**

The Balance Sheet reflects the Council's financial assets, liabilities and equity over the ten years of the plan.

The ten year balance sheet reflects movements in cash and investments levels, the acquisition and divestment of assets and estimated movements in employee leave provisions, accounts payable and accounts receivable.

# **Cash Flow Forecast**

The Cash flow Forecast takes the Net Surplus result from the Income & Expenditure Statement, adjusts for non-cash transactional movements and allows for the Capital Expenditure program to forecast the movements in the City's total Cash Reserves.

Achieving this cash forecast is critical to ensuring the sustainability of the long term financial plans, and as such it will be one of the key measures that is regularly monitored and reviewed over the life of the plan.

# Office of Local Government Performance Measures

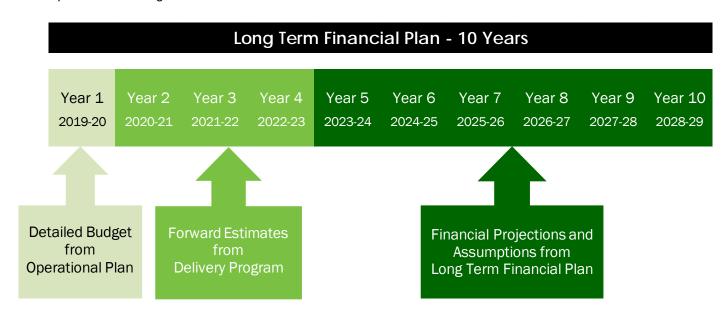
Projections relating to key performance measures are included in graphical format to provide additional context and to indicate performance trends over the period of the Plan.



# Long Term Financial Plan Schedules – Report Format

Consistent with the requirements of the Office of Local Government, the Long Term Financial Plan projects financial forecasts for the council for ten years, and is updated annually as part of the development of the Operational Plan.

For the financial reports that follow, the first year reflects the Operational Plan for the 2019/20 financial year. Years 2 to 4 reflect estimates that form part of the Delivery Program, and years 5 to 10 incorporate longer term projections, estimated with reliance on the assumptions of the Long Term Financial Plan.



# Income Statement

	\$'M	2019-20	2020-21	2021-22	2022-23	4 Year Total	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	10 Year Total
Income from Continuing Operations													
Rates & Annual Charges		355.8	364.9	374.3	383.9	1,479.0	393.8	403.9	414.2	424.8	435.7	446.9	3,998.4
Fees		119.8	121.4	124.4	127.4	493.0	130.5	134.0	137.6	141.3	145.2	149.1	1,330.6
Interest Income		14.3	10.7	8.8	11.6	45.5	13.3	12.8	11.6	10.2	8.7	7.6	109.6
Other Income		119.8	124.5	130.0	133.3	507.6	136.6	142.9	147.2	151.6	158.5	164.4	1,408.8
Grants and Contributions provided for Capital Purposes		68.0	59.4	55.2	39.4	222.0	38.7	42.0	41.7	39.7	40.0	40.0	464.0
Grants and Contributions provided for Operating Purposes		14.0	14.3	14.6	14.9	57.8	15.2	15.6	16.0	16.4	16.8	17.2	154.9
Total Income from Continuing Operations		691.7	695.3	707.3	710.5	2,804.8	728.0	751.2	768.2	784.0	804.9	825.2	7,466.3
Expenses from Continuing Operations													
Employee		252.9	256.4	261.4	269.2	1,039.8	277.9	286.0	295.6	304.4	314.9	326.1	2,844.6
Borrowing		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Materials and Contracts		117.9	124.8	129.5	133.8	506.0	137.6	142.1	146.6	151.2	155.9	160.2	1,399.6
Depreciation Expense		107.5	112.0	115.5	116.8	451.8	118.0	121.3	121.8	123.4	123.9	127.4	1,187.7
Other Expenditure		136.0	140.0	139.3	142.8	558.1	143.6	149.2	152.0	156.3	160.9	167.1	1,487.2
Light Rail Contribution to NSW Government		40.9	0.2	0.0	0.0	41.1	0.0	0.0	0.0	0.0	0.0	0.0	41.1
Total Expenses from Continuing Operations		655.3	633.3	645.7	662.6	2,596.8	677.1	698.6	716.0	735.3	755.5	780.9	6,960.2
Net Operating Result for the Year		36.5	62.0	61.7	47.9	208.0	51.0	52.6	52.2	48.8	49.3	44.2	506.1

# **Budgeted Income Statement**

The City's budgeted Income Statement (and future year projections) is prepared with regard to International Financial Reporting Standards (AIFRS) and the NSW Office of Local Government's Code of Accounting Practice and Financial Reporting. The formatting of the statement above reflects this approach.

A major non-cash item that may impact the City's financial results is the incremental increase / decrease arising from the annual market revaluation of the City's investment properties. The recognition of this valuation change will have no impact upon the budgeted funds available for the Council and is therefore excluded from the annual budget and future years' financial estimates.

The accounting treatment of the City's \$220M contribution to the NSW Governments Light Rail project (budgeted within the City's capital works program) is reflected as a separate line item in the statement below. The City's operating result is shown below both inclusive and exclusive of this item.

City of Sydney
Detailed Income and Expenditure

\$'M	2019-20	2020-21	2021-22	2022-23	4 Year Total	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	10 Year Total
Operating Income												
Advertising Income	9.2	12.5	12.8	13.1	47.5	13.4	13.7	14.0	14.3	14.6	15.0	132.4
Annual Charges	56.3	58.0	59.7	61.4	235.5	63.2	65.1	67.0	68.9	70.9	73.0	643.6
Aquatic Facilities Income	1.1	0.5	0.5	0.5	2.5	0.5	0.5	0.5	0.6	0.6	0.6	5.8
Building & Development Application Income	6.1	6.2	6.4	6.6	25.3	6.7	6.9	7.1	7.3	7.6	7.8	68.8
Building Certificate	1.0	1.0	1.1	1.1	4.2	1.1	1.1	1.2	1.2	1.3	1.3	11.4
Child Care Fees	1.7	1.7	1.8	1.8	7.0	1.9	1.9	2.0	2.0	2.1	2.2	19.0
Commercial Properties	77.7	81.5	86.0	88.1	333.2	90.3	95.2	98.1	101.0	106.4	110.7	934.8
Enforcement Income	40.9	41.8	42.8	43.9	169.4	45.0	46.3	47.7	49.1	50.6	52.1	460.2
Grants and Contributions	14.0	14.3	14.6	14.9	57.8	15.2	15.6	16.0	16.4	16.8	17.2	154.9
Health Related Income	1.7	1.7	1.8	1.8	6.9	1.8	1.9	2.0	2.0	2.1	2.1	18.9
Library Income	0.2	0.2	0.2	0.2	0.8	0.2	0.2	0.2	0.2	0.2	0.2	2.1
Other Building Fees	9.2	9.4	9.6	9.9	38.1	10.1	10.4	10.7	11.0	11.4	11.7	103.5
Other Fees	5.8	5.9	6.1	6.2	24.1	6.4	6.6	6.8	7.0	7.2	7.4	65.5
Other Income	0.6	0.6	0.6	0.7	2.5	0.7	0.7	0.7	0.7	0.8	0.8	6.9
Parking Meter Income	39.4	39.8	40.6	41.4	161.2	42.2	43.1	44.0	44.8	45.7	46.6	427.7
Parking Station Income	10.2	10.5	10.8	11.1	42.7	11.5	11.8	12.2	12.5	12.9	13.3	116.9
Private Work Income	6.5	6.6	6.8	7.0	26.9	7.1	7.4	7.6	7.8	8.0	8.3	73.0
Rates - Business CBD	161.5	165.9	170.0	174.3	671.8	178.6	183.1	187.7	192.4	197.2	202.1	1,813.0
Rates - Business Other	66.0	67.4	69.1	70.8	273.2	72.5	74.4	76.2	78.1	80.1	82.1	736.6
Rates - Residential	71.9	73.7	75.5	77.4	298.5	79.4	81.3	83.3	85.4	87.5	89.7	805.2
Sponsorship Income	0.6	0.6	0.6	0.7	2.5	0.7	0.7	0.7	0.7	0.8	0.8	6.8
Venue/Facility Income	10.9	11.1	11.4	11.7	45.1	12.0	12.3	12.7	13.1	13.5	13.9	122.5
Work Zone	14.9	12.2	12.6	13.0	52.7	13.4	14.0	14.5	15.1	15.6	16.2	141.6
Value in Kind - Revenue	1.9	2.0	2.0	2.1	7.9	2.1	2.2	2.2	2.3	2.4	2.4	21.6
Total Operating Income	609.5	625.1	643.3	659.5	2,537.4	676.1	696.4	715.0	734.1	756.1	777.6	6,892.7
Operating Expenditure												
Salaries and Wages	205.5	207.6	211.1	217.3	841.4	224.4	231.8	239.5	247.6	256.2	265.5	2,306.4
Other Employee Related Costs	2.1	2.2	2.2	2.3	8.8	2.3	2.4	2.5	2.5	2.6	2.7	23.8
Employee Oncosts	6.7	7.0	7.3	7.6	28.6	7.9	8.2	8.5	8.8	9.2	9.5	80.7
Agency Contract Staff	9.2	9.4	9.7	9.9	38.3	10.2	10.5	10.8	11.1	11.5	11.8	104.1
Superannuation	22.2	22.9	23.7	24.5	93.3	25.3	25.1	26.0	25.7	26.6	27.5	249.6
Travelling	0.3	0.3	0.3	0.3	1.3	0.4	0.4	0.4	0.4	0.4	0.4	3.6
Workers Compensation Insurance	4.2	4.2	4.3	4.5	17.2	4.6	4.7	4.8	5.0	5.1	5.3	46.7
Fringe Benefit Tax	0.7	0.7	0.7	0.8	2.9	0.8	0.8	0.8	0.8	0.9	0.9	7.9
Training Costs (excluding salaries)	1.9	2.0	2.0	2.1	8.0	2.1	2.2	2.3	2.3	2.4	2.5	21.8
Salary Expense	252.9	256.4	261.4	269.2	1,039.8	277.9	286.0	295.6	304.4	314.9	326.1	2,844.6

# City of Sydney Detailed Income and Expenditure

\$'N	M 2019-20	2020-21	2021-22	2022-23	4 Year Total	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	10 Year Total
Operating Expenditure (continued)												
Bad & Doubtful Debts	0.4	0.4	0.4	0.4	1.5	0.4	0.4	0.4	0.4	0.4	0.4	3.8
Consultancies	5.5	5.6	5.8	5.9	22.8	6.1	6.2	6.4	6.6	6.8	7.0	62.0
Enforcement & Infringement Costs	9.8	10.0	10.3	10.5	40.7	10.8	11.1	11.5	11.8	12.2	12.5	110.6
Event Related Expenditure	15.3	15.6	16.0	16.4	63.2	16.8	17.3	17.8	18.3	18.9	19.4	171.7
Expenditure Recovered	(8.3)	(5.3)	(5.4)	(5.6)	(24.6)	(5.7)	(5.9)	(6.1)	(6.2)	(6.4)	(6.6)	(61.6)
Facility Management	6.5	6.6	6.8	6.9	26.7	7.1	7.3	7.5	7.8	8.0	8.2	72.7
General Advertising	1.8	1.8	1.9	1.9	7.5	2.0	2.0	2.1	2.2	2.2	2.3	20.3
Governance	2.1	3.7	2.2	2.2	10.2	2.3	4.0	2.4	2.5	2.6	4.3	28.3
Government Authority Charges	7.3	7.4	7.6	7.8	30.1	8.0	8.2	8.5	8.7	9.0	9.3	81.7
Grants, Sponsorships and Donations	16.9	20.3	17.7	18.2	73.1	18.7	19.3	19.8	20.4	21.1	21.7	194.1
Infrastructure Maintenance	42.4	44.1	45.8	47.3	179.5	48.5	49.9	51.4	52.8	54.4	56.0	492.5
Insurance	3.2	3.3	3.3	3.4	13.2	3.6	3.7	3.8	3.9	4.0	4.1	36.2
IT Related Expenditure	13.1	13.4	13.7	14.1	54.3	14.4	14.8	15.3	15.8	16.2	16.7	147.6
Legal Fees	4.2	4.3	4.4	4.5	17.5	4.6	4.8	4.9	5.1	5.2	5.4	47.6
Operational Contingencies	5.5	3.5	3.5	3.5	16.0	3.5	3.5	3.5	3.5	3.5	3.5	37.0
Other Asset Maintenance	2.6	2.3	2.3	2.4	9.6	2.5	2.5	2.6	2.7	2.8	2.8	25.5
Other Operating Expenditure	12.8	12.0	12.3	12.6	49.8	10.2	10.5	10.8	11.2	11.5	11.8	115.8
Postage & Couriers	1.6	1.6	1.7	1.7	6.5	1.7	1.8	1.8	1.9	2.0	2.0	17.8
Printing & Stationery	2.2	2.3	2.3	2.4	9.2	2.4	2.5	2.6	2.7	2.7	2.8	24.9
Project Management & Other Project Costs	1.3	1.3	1.4	1.4	5.4	1.4	1.5	1.5	1.6	1.6	1.7	14.7
Property Related Expenditure	29.6	31.3	32.3	33.2	126.3	34.0	35.0	36.1	37.2	38.3	39.4	346.4
Service Contracts	18.1	19.1	20.4	21.7	79.4	22.8	23.9	25.1	26.3	27.3	28.0	232.6
Stores & Materials	5.3	5.4	5.6	5.7	22.0	5.9	6.0	6.2	6.4	6.6	6.8	59.9
Surveys & Studies	2.4	2.4	2.5	2.5	9.8	2.6	2.7	2.8	2.8	2.9	3.0	26.7
Telephone Charges	2.8	2.8	2.9	3.0	11.5	3.1	3.2	3.3	3.3	3.4	3.6	31.4
Utilities	12.6	13.0	13.3	13.7	52.6	14.1	14.5	15.0	15.4	15.9	16.4	144.0
Vehicle Maintenance	2.8	2.9	2.9	3.0	11.6	3.1	3.2	3.3	3.4	3.5	3.6	31.5
Waste Disposal Charges	22.1	22.7	23.4	24.1	92.3	24.8	25.6	26.4	27.1	28.0	28.8	253.0
Value in Kind - Expenditure	1.9	2.0	2.0	2.1	7.9	2.1	2.2	2.2	2.3	2.4	2.4	21.6
Expenditure	243.6	255.8	259.3	267.1	1,025.8	271.7	281.8	288.9	297.7	306.8	317.3	2,789.9
Total Operating Expenditure (Excl Depreciation)	496.6	512.2	520.6	536.2	2,065.6	549.6	567.8	584.5	602.1	621.6	643.4	5,634.5
Operating Result (Before Depreciation, Interest, Capital-Related Costs and Capital Income)	112.9	112.9	122.7	123.2	471.8	126.5	128.6	130.5	132.0	134.5	134.2	1,258.1

City of Sydney
Detailed Income and Expenditure

	\$'M	2019-20	2020-21	2021-22	2022-23	4 Year Total	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	10 Year Total
Operating Surplus/(Deficit)		112.9	112.9	122.7	123.2	471.8	126.5	128.6	130.5	132.0	134.5	134.2	1,258.1
Add Additional Income:													
Interest		14.3	10.7	8.8	11.6	45.5	13.3	12.8	11.6	10.2	8.7	7.6	109.6
Grants and Contributions provided for Capital Purposes		68.0	59.4	55.2	39.4	222.0	38.7	42.0	41.7	39.7	40.0	40.0	464.0
Less Additional Expenses:													
Capital Project Related Costs		10.3	9.0	9.5	9.5	38.3	9.5	9.5	9.8	9.8	10.0	10.1	96.9
Depreciation Expense		107.5	112.0	115.5	116.8	451.8	118.0	121.3	121.8	123.4	123.9	127.4	1,187.7
Light Rail Contribution to NSW Government		40.9	0.2	0.0	0.0	41.1	0.0	0.0	0.0	0.0	0.0	0.0	41.1
Net Operating Surplus/(Deficit)		36.5	62.0	61.7	47.9	208.0	51.0	52.6	52.2	48.8	49.3	44.2	506.1

City of Sydney
Operating Budget
Organisation Summary - Operating Result (Before Depreciation, Interest, Capital-Related Costs and Capital Income)

		2019/20		2020/21	2021/22	2022/23	4 Year Total	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	10 Year Total
\$M	Income	Expenditure	Op Surplus / (Deficit)											
City Life	13.8	81.1	(67.3)	(72.1)	(69.1)	(71.2)	(279.7)	(73.4)	(75.9)	(78.4)	(81.0)	(83.6)	(86.5)	(758.4)
Creative City	5.4	33.5	(28.1)	(29.4)	(30.3)	(31.2)	(119.1)	(32.2)	(33.2)	(34.3)	(35.4)	(36.6)	(37.8)	(328.6)
Grants and Sponsorship	0.1	17.9	(17.9)	(21.3)	(18.8)	(19.3)	(77.3)	(19.8)	(20.4)	(21.1)	(21.7)	(22.4)	(23.0)	(205.7)
Social Programs and Services	7.8	20.1	(12.3)	(12.1)	(10.5)	(10.9)	(45.8)	(11.3)	(11.7)	(12.2)	(12.6)	(13.1)	(13.7)	(120.4)
City Business & Safety	0.1	3.9	(3.8)	(3.9)	(4.0)	(4.1)	(15.7)	(4.2)	(4.4)	(4.5)	(4.7)	(4.8)	(5.0)	(43.3)
City Life Management	0.0	2.1	(2.1)	(2.2)	(2.2)	(2.3)	(8.8)	(2.4)	(2.5)	(2.5)	(2.6)	(2.7)	(2.8)	(24.3)
Sustainability Programs	0.5	3.5	(3.1)	(3.2)	(3.3)	(3.4)	(12.9)	(3.5)	(3.6)	(3.8)	(3.9)	(4.1)	(4.2)	(36.0)
City Services	142.2	198.0	(55.9)	(60.1)	(62.9)	(65.8)	(244.6)	(65.8)	(68.6)	(71.6)	(74.5)	(77.7)	(81.2)	(684.0)
Venue Management	9.8	5.7	4.1	4.1	4.2	4.3	16.7	4.3	4.5	4.6	4.7	4.8	4.9	44.4
Security & Emergency Management	3.0	6.2	(3.2)	(3.3)	(3.4)	(3.5)	(13.4)	(3.6)	(3.7)	(3.9)	(4.0)	(4.1)	(4.3)	(37.0)
City Rangers	40.4	27.3	13.1	13.2	13.4	13.6	53.3	13.8	14.1	14.4	14.8	15.1	15.5	141.1
Parking and Fleet Services	49.6	16.8	32.8	33.1	33.8	34.4	134.2	35.1	35.7	36.3	36.9	37.6	38.2	353.9
City Greening and Leisure	1.8	34.0	(32.2)	(34.3)	(35.6)	(36.6)	(138.8)	(37.7)	(38.9)	(40.1)	(41.4)	(42.7)	(44.0)	(383.4)
City Services Management	0.0	0.7	(0.7)	(0.5)	(0.3)	(0.1)	(1.6)	(0.0)	0.1	0.2	0.3	0.4	0.3	(0.4)
City Infrastructure and Traffic Operations (CITO)	34.7	40.2	(5.5)	(6.3)	(7.1)	(7.8)	(26.6)	(5.5)	(5.9)	(6.3)	(6.6)	(7.1)	(7.5)	(65.6)
Cleansing & Waste	2.8	66.3	(63.5)	(65.2)	(67.1)	(69.1)	(265.0)	(71.2)	(73.5)	(75.8)	(78.2)	(80.7)	(83.2)	(727.6)
City Services Strategy	0.0	0.8	(0.8)	(0.8)	(0.9)	(0.9)	(3.4)	(0.9)	(0.9)	(1.0)	(1.0)	(1.0)	(1.1)	(9.3)
City Projects and Property	78.0	62.4	15.5	15.8	18.1	18.3	67.7	18.5	21.2	21.7	22.3	25.2	27.0	203.7
City Property	78.0	53.2	24.8	25.2	27.8	28.3	106.1	28.9	32.0	32.9	33.9	37.2	39.5	310.5
CPP - Infrastructure Delivery	0.0	8.0	(0.8)	(0.7)	(0.7)	(0.7)	(3.0)	(0.8)	(0.8)	(0.9)	(0.9)	(0.9)	(1.0)	(8.2)
CPP - Development and Strategy	0.0	3.3	(3.3)	(3.4)	(3.5)	(3.6)	(13.7)	(3.7)	(3.8)	(3.9)	(4.0)	(4.2)	(4.3)	(37.5)
CPP - Professional Services	0.0	5.1	(5.1)	(5.3)	(5.5)	(5.7)	(21.7)	(6.0)	(6.2)	(6.4)	(6.6)	(6.9)	(7.1)	(61.0)
City Planning Development and Transport	18.1	44.4	(26.4)	(27.2)	(28.2)	(29.3)	(111.0)	(30.4)	(31.5)	(32.7)	(33.9)	(35.1)	(36.4)	(311.1)
Health & Building	2.5	15.2	(12.7)	(13.1)	(13.5)	(14.0)	(53.3)	(14.5)	(15.0)	(15.6)	(16.1)	(16.7)	(17.3)	(148.5)
Planning Assessments	6.0	14.7	(8.7)	(8.9)	(9.2)	(9.5)	(36.2)	(9.9)	(10.3)	(10.7)	(11.1)	(11.5)	(11.9)	(101.5)
Strategic Planning and Urban Design	0.6	7.2	(6.6)	(6.8)	(7.0)	(7.3)	(27.7)	(7.5)	(7.8)	(8.0)	(8.3)	(8.6)	(8.9)	(76.8)
City Access	0.2	4.7	(4.5)	(4.6)	(4.7)	(4.9)	(18.6)	(5.0)	(5.2)	(5.3)	(5.5)	(5.7)	(5.9)	(51.2)
Construction & Building Certification Services	8.7	2.6	6.1	6.1	6.3	6.4	24.9	6.5	6.7	6.9	7.1	7.3	7.5	66.9

City of Sydney
Operating Budget
Organisation Summary - Operating Result (Before Depreciation, Interest, Capital-Related Costs and Capital Income)

\$M	Income	2019/20 Expenditure	Op Surplus / (Deficit)	2020/21 Op Surplus / (Deficit)	2021/22 Op Surplus / (Deficit)	2022/23 Op Surplus / (Deficit)	4 Year Total Op Surplus / (Deficit)	2023/24 Op Surplus / (Deficit)	2024/25 Op Surplus / (Deficit)	2025/26 Op Surplus / (Deficit)	2026/27 Op Surplus / (Deficit)	2027/28 Op Surplus / (Deficit)	2028/29 Op Surplus / (Deficit)	10 Year Total Op Surplus / (Deficit)
Chief Executive Office	0.1	19.4	(19.4)	(19.8)	(20.4)	(21.0)	(80.7)	(21.6)	(22.4)	(23.1)	(23.9)	(24.7)	(25.6)	(222.1)
Office of the Lord Mayor	0.0	3.7	(3.7)	(3.9)	(4.0)	(4.1)	(15.7)	(4.3)	(4.4)	(4.5)	(4.7)	(4.9)	(5.0)	(43.5)
Chief Executive Office	0.0	1.5	(1.5)	(1.6)	(1.6)	(1.7)	(6.4)	(1.7)	(1.8)	(1.9)	(1.9)	(2.0)	(2.0)	(17.8)
Engagement	0.0	5.7	(5.7)	(5.8)	(6.0)	(6.2)	(23.7)	(6.4)	(6.6)	(6.8)	(7.1)	(7.3)	(7.6)	(65.5)
Secretariat	0.0	1.1	(1.1)	(1.0)	(1.0)	(1.1)	(4.2)	(1.1)	(1.2)	(1.2)	(1.2)	(1.3)	(1.3)	(11.5)
Councillor Support	0.0	2.2	(2.2)	(2.2)	(2.3)	(2.4)	(9.0)	(2.4)	(2.5)	(2.6)	(2.7)	(2.7)	(2.8)	(24.8)
Marketing	0.1	5.3	(5.2)	(5.3)	(5.5)	(5.6)	(21.6)	(5.7)	(5.9)	(6.1)	(6.3)	(6.5)	(6.8)	(59.0)
Chief Operations Office	0.4	18.7	(18.2)	(17.9)	(18.0)	(18.6)	(72.7)	(19.3)	(20.0)	(20.7)	(21.4)	(22.2)	(23.0)	(199.3)
Chief Operations Office	0.4	2.2	(1.9)	(2.0)	(2.0)	(2.1)	(8.0)	(2.2)	(2.3)	(2.3)	(2.4)	(2.5)	(2.6)	(22.3)
Sustainability	0.0	2.1	(2.1)	(2.0)	(2.1)	(2.2)	(8.5)	(2.3)	(2.3)	(2.4)	(2.5)	(2.6)	(2.7)	(23.2)
Strategy and Urban Analytics	0.0	3.9	(3.9)	(3.8)	(3.9)	(4.0)	(15.6)	(4.2)	(4.3)	(4.5)	(4.6)	(4.8)	(5.0)	(42.9)
City Design	0.0	3.1	(3.1)	(3.0)	(3.1)	(3.2)	(12.4)	(3.3)	(3.4)	(3.6)	(3.7)	(3.8)	(3.9)	(34.1)
Green Square	0.0	0.8	(0.8)	(0.6)	(0.7)	(0.7)	(2.8)	(0.7)	(0.7)	(0.8)	(0.8)	(8.0)	(0.9)	(7.5)
City Transformation	0.0	0.7	(0.7)	(0.5)	(0.5)	(0.6)	(2.3)	(0.6)	(0.6)	(0.7)	(0.7)	(0.7)	(0.7)	(6.3)
Green Infrastructure	0.0	0.9	(0.9)	(0.9)	(0.5)	(0.5)	(2.8)	(0.6)	(0.6)	(0.6)	(0.7)	(0.7)	(0.8)	(6.8)
Project Management Office	0.0	0.3	(0.3)	(0.4)	(0.4)	(0.4)	(1.4)	(0.4)	(0.4)	(0.4)	(0.4)	(0.4)	(0.5)	(4.0)
Strategic Community Engagement	0.0	1.6	(1.6)	(1.6)	(1.6)	(1.7)	(6.5)	(1.8)	(1.8)	(1.9)	(1.9)	(2.0)	(2.1)	(18.0)
Indigenous Leadership and Engagement	0.1	1.1	(1.0)	(1.0)	(1.1)	(1.1)	(4.2)	(1.1)	(1.2)	(1.2)	(1.3)	(1.3)	(1.3)	(11.7)
City Conversations	0.0	2.0	(2.0)	(2.0)	(2.1)	(2.1)	(8.1)	(2.2)	(2.3)	(2.3)	(2.4)	(2.5)	(2.6)	(22.4)
People Performance and Technology	2.4	43.0	(40.6)	(41.5)	(42.7)	(43.9)	(168.7)	(45.2)	(46.7)	(48.2)	(49.8)	(51.5)	(53.2)	(463.3)
Customer Service	2.3	6.6	(4.3)	(4.3)	(4.4)	(4.5)	(17.5)	(4.6)	(4.7)	(4.8)	(5.0)	(5.2)	(5.4)	(47.3)
Workforce Services	0.0	10.8	(10.8)	(11.1)	(11.5)	(11.8)	(45.2)	(12.2)	(12.6)	(13.0)	(13.4)	(13.9)	(14.3)	(124.6)
Technology and Digital Services	0.0	16.7	(16.7)	(17.2)	(17.6)	(18.2)	(69.7)	(18.7)	(19.3)	(19.9)	(20.6)	(21.2)	(21.9)	(191.3)
Data and Information Management Services	0.0	7.4	(7.4)	(7.5)	(7.7)	(8.0)	(30.6)	(8.2)	(8.5)	(8.8)	(9.1)	(9.4)	(9.7)	(84.5)
Business and Service Improvement	0.0	1.1	(1.1)	(1.1)	(1.1)	(1.2)	(4.4)	(1.2)	(1.2)	(1.3)	(1.3)	(1.4)	(1.4)	(12.2)
Internal Office Services	0.0	0.3	(0.3)	(0.3)	(0.3)	(0.3)	(1.2)	(0.3)	(0.3)	(0.4)	(0.4)	(0.4)	(0.4)	(3.4)
Chief Financial Office	0.4	9.6	(9.2)	(9.3)	(9.6)	(9.6)	(37.7)	(10.0)	(10.3)	(10.7)	(11.1)	(11.5)	(11.9)	(103.2)
Legal and Governance	1.1	13.9	(12.8)	(14.7)	(13.5)	(13.9)	(55.0)	(14.4)	(16.4)	(15.3)	(15.8)	(16.3)	(18.5)	(151.7)
Corporate Costs	353.1	6.0	347.1	359.7	368.9	378.4	1,454.1	388.1	399.2	409.4	421.2	432.1	443.4	3,947.4
Council	609.5	496.6	112.9	112.9	122.7	123.2	471.8	126.5	128.6	130.5	132.0	134.5	134.2	1,258.1

# Summary of Income and Expenditure by Principal Activity

Council has adopted the Strategic Directions from the Sustainable Sydney 2030 vision as its Principal Activities for this Delivery Program. A number of Principal Activities are largely of an advocacy and facilitation role for the City (such as Housing for a Diverse Population) and not one of direct service provision. As a result, the proposed budget does not reflect substantial operational costs (particularly salaries expenditure) incurred indirectly in delivering this Principal Activity. The Principal Activity for *A City for Walking and Cycling*, for example, will be largely achieved via capital works for infrastructure and reflects minimal operational expenditure.

The summary of income and expenditure by Principal Activity below includes both the proposed operational budgets and the capital works program (for 2019/20) to better reflect the allocation of Council funds towards these major directions.

		2019	/20		2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29
\$'M	Income	Expenditure	Net Surplus/ (Deficit)	Capital				Net Sur	plus/(Deficit) by	Year			
A globally competitive and innovative city	41.2	56.4	(15.2)	0.0	(12.6)	(13.1)	(13.7)	(14.3)	(14.9)	(15.4)	(16.1)	(16.7)	(17.4)
A leading environmental performer	3.1	78.6	(75.5)	21.8	(77.2)	(79.1)	(81.5)	(84.0)	(86.7)	(89.5)	(92.4)	(95.3)	(98.4)
Integrated transport for a connected city	86.6	54.7	32.0	32.9	31.6	31.8	32.1	35.2	35.7	36.2	36.8	37.3	37.6
A city for walking and cycling	0.0	1.7	(1.7)	22.4	(1.8)	(1.8)	(1.9)	(1.9)	(2.0)	(2.0)	(2.1)	(2.2)	(2.2)
A lively and engaging city centre	0.0	0.9	(0.9)	1.3	(0.9)	(0.9)	(0.9)	(1.0)	(1.0)	(1.0)	(1.1)	(1.1)	(1.1)
Resilient and inclusive local communities	17.4	137.8	(120.4)	100.5	(73.0)	(68.0)	(84.3)	(89.1)	(91.9)	(95.1)	(98.2)	(101.2)	(104.7)
A cultural and creative city	3.2	8.5	(5.2)	6.6	(5.3)	(5.4)	(5.6)	(5.8)	(6.1)	(6.3)	(6.5)	(6.7)	(7.0)
Housing for a diverse community	0.0	2.4	(2.4)	0.0	(4.0)	(4.0)	(4.1)	(2.7)	(2.8)	(2.8)	(2.9)	(3.0)	(3.1)
Sustainable development, renewal and design	83.9	43.2	40.7	0.0	14.1	10.1	9.0	7.9	6.9	6.7	5.6	4.4	3.1
Implementation through effective governance and	456.3	271.2	185.1	12.4	191.1	192.1	198.8	206.5	215.2	221.5	225.7	234.0	237.4
partnerships													
Total Council	691.7	655.3	36.5	198.0	62.0	61.7	47.9	51.0	52.6	52.2	48.8	49.3	44.2

# Capital Works Expenditure Summary

The City's Capital Works Program is built around a number of significant projects that will expand and/or significantly upgrade the provision of infrastructure and facilities for the community, and Capital Programs that underpin key asset groups such as public domain, roads, footways, pools, open space and community facilities. The proposed program will enable the commencement and completion of many identified priorities and progress a number of Sustainable Sydney 2030 projects. The program prepared is in line with the agreed long term financial parameters and represents the City's capacity to deliver the program each year and expenditure provisions for significant projects which may be delivered by third parties.

\$'M	Prior Years Total	2019/20	2020/21	2021/22	2022/23	4 Years Total	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	10 Year Total	Total Project Budget
Significant Projects (>\$20M)														
Barangaroo Integration and Harbour Village North	5.6	0.1	0.7	0.5	2.0	3.3	5.2	6.3	5.0	1.0			20.8	26.4
Childcare Centres	18.5	0.5		8.0		8.5			4.5	6.0	2.3		21.3	39.9
Chinatown Public Domain	8.0	1.2	1.2	5.8	1.0	9.3	0.8	2.0	1.9	0.9			14.9	22.8
Erskineville Trunk Drainage	0.7	1.5	1.8			3.3							3.3	4.0
Green Infrastructure	34.8	9.1	5.2	2.8	3.2	20.3	3.2	2.1	2.1	2.3			30.1	64.9
Green Square Aquatic Centre and Gunyama Park	52.9	45.8	0.1			45.9		4.4					50.3	103.3
Green Square Community Facilities and Open Space	41.5	7.0	32.9	15.0	5.0	59.9							59.9	101.4
Green Square Library and Plaza	57.5	0.6				0.6							0.6	58.2
Green Square Streets and Drainage	137.9	31.2	55.0	25.4	4.0	115.6	6.1						121.7	259.6
Johnstons Canal Master Plan & Harold Park Works	18.7	3.9	3.9			7.8							7.8	26.5
Light Rail - CBD to South East	178.9	40.9	0.2			41.1							41.1	220.0
Major Depots	35.1	0.5				0.5							0.5	35.6
Significant Projects Total	590.0	142.5	101.1	57.5	15.2	316.2	15.3	14.9	13.6	10.2	2.3	0.0	372.5	962.5

City of Sydney

Capital Works Expenditure Summary - continued

\$'M	Prior Years Total	2019/20	2020/21	2021/22	2022/23	4 Years Total	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	10 Year Total	Total Project Budget
Capital Programs														
Asset Enhancement														
Bicycle Related Works	26.4	9.6	17.1	18.6	7.5	52.8	6.9	5.6	10.4	8.8	7.2	7.6	99.2	125.6
Community, Cultural and Recreation Property Related Projects	40.8	2.8	6.9	9.9	12.5	32.1	0.9	11.0	11.5	13.0	13.5	13.0	95.0	135.8
Corporate and Investment Property Related Projects	14.6	0.9	1.1	0.5		2.5							2.5	17.0
Open Space & Parks	39.1	12.6	31.0	10.8	9.2	63.7	12.4	18.3	13.8	14.2	10.8	10.0	143.1	182.1
Public Art LGA	9.7	3.6	3.7	0.6	0.2	8.0	0.2						8.2	17.9
Public Domain	1.6	5.5	8.4	10.1	10.7	34.7	9.3	8.9	4.8	6.3	16.7	19.1	99.8	101.4
Stormwater Drainage	3.5	1.0	7.9	20.1	4.5	33.5	9.0		2.0	2.0	2.0	2.0	50.5	53.9
Rolling Programs (Asset Renewal)														
Community, Cultural and Recreation Property Related Projects		7.8	11.2	5.4	8.5	32.9	11.0	11.8	11.8	13.1	11.8	12.8	105.2	105.2
Corporate and Investment Property Related Projects		7.8	21.3	24.5	19.1	72.8	16.1	16.1	14.7	14.8	14.5	14.5	163.5	163.5
Infrastructure - Roads Bridges Footways		14.8	11.0	10.5	12.3	48.6	14.9	15.9	16.3	17.6	18.2	18.2	149.7	149.7
Open Space & Parks		11.4	20.9	17.6	19.5	69.3	21.6	19.5	19.6	19.6	19.6	19.6	188.7	188.7
Public Art LGA		1.1	1.1	0.9	0.8	4.0	0.9	0.8	0.9	0.8	0.8	0.9	9.2	9.2
Public Domain		12.2	18.7	20.4	17.1	68.4	18.3	10.3	11.5	9.4	9.3	9.3	136.5	136.5
Stormwater Drainage		1.5	2.7	2.0	3.5	9.6	3.5	4.5	4.5	5.0	5.0	5.0	37.1	37.1
Programs Total	135.6	92.5	163.0	151.8	125.3	532.7	124.8	122.7	121.8	124.6	129.4	131.9	1,288.0	1,423.6
TOTAL CAPITAL WORKS	725.6	235.0	264.1	209.3	140.6	848.9	140.1	137.5	135.4	134.8	131.7	131.9	1,660.5	2,386.1
Contingency														
Capital Contingency		5.0				5.0							5.0	5.0
Total Contingency		5.0	0.0	0.0	0.0	5.0	0.0	0.0	0.0	0.0	0.0	0.0	5.0	5.0

# **City of Sydney** Balance Sheet

\$	<b>'M</b> 2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29
ASSETS										
Current Assets										
Cash and Investments	401.4	297.1	273.6	427.8	376.4	342.6	306.4	266.1	218.1	199.6
Receivables	104.5	105.1	106.0	106.6	107.2	108.2	109.0	109.8	110.9	111.9
Prepayments	4.2	4.2	4.2	4.2	4.2	4.2	4.2	4.2	4.2	4.2
Inventory	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Current Assets Total	510.6	407.0	384.3	539.1	488.3	455.5	420.1	380.6	333.8	316.2
Non-Current Assets										
Capital Works, Infrastructure, Investment Properties and P&A	11,786.1	11,966.5	12,044.3	11,930.0	12,036.2	12,126.4	12,219.0	12,312.4	12,414.2	12,482.7
Non Current Assets	11,786.1	11,966.5	12,044.3	11,930.0	12,036.2	12,126.4	12,219.0	12,312.4	12,414.2	12,482.7
Total Assets	12,296.7	12,373.5	12,428.6	12,469.1	12,524.5	12,581.9	12,639.1	12,693.1	12,748.0	12,798.9
LIABILITIES										
Current Liabilities										
Payables	122.2	137.1	130.5	123.1	127.5	132.4	137.4	142.6	148.2	154.8
Provisions	72.9	72.9	72.9	72.9	72.9	72.9	72.9	72.9	72.9	72.9
Current Liabilities Total	195.2	210.0	203.4	196.1	200.5	205.4	210.3	215.5	221.1	227.8
Non-Current Liabilities										
Provisions	18.1	18.1	18.1	18.1	18.1	18.1	18.1	18.1	18.1	18.1
Non-Current Liabilities Total	18.1	18.1	18.1	18.1	18.1	18.1	18.1	18.1	18.1	18.1
Total Liabilities	213.3	228.1	221.6	214.2	218.6	223.5	228.4	233.6	239.2	245.9
Net Assets	12,083.4	12,145.4	12,207.0	12,254.9	12,305.9	12,358.5	12,410.6	12,459.4	12,508.8	12,553.0
EQUITY										
Equity	12,083.4	12,145.4	12,207.0	12,254.9	12,305.9	12,358.5	12,410.6	12,459.4	12,508.8	12,553.0

City of Sydney
Cash Flow Forecast

	<b>\$M</b> 2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29
Revenue:										
Rates and Annual Charges	355.8	364.9	374.3	383.9	393.8	403.9	414.2	424.8	435.7	446.9
Other Operating Income	251.7	258.2	267.0	273.5	280.2	290.3	298.5	307.0	318.0	328.2
Operating Income	607.5	623.2	641.3	657.4	674.0	694.2	712.8	731.8	753.8	775.1
Expenses:										
Salary & Wages Expenditure	252.9	256.4	261.4	269.2	277.9	286.0	295.6	304.4	314.9	326.1
Other Operating Expenditure	241.7	253.8	257.3	265.0	269.6	279.6	286.6	295.4	304.4	314.8
Operating Expenditure	494.6	510.2	518.6	534.2	547.5	565.6	582.2	599.8	619.3	640.9
Operating Surplus	112.9	112.9	122.7	123.2	126.5	128.6	130.5	132.0	134.5	134.2
Other Non Operating:										
Interest income	14.3	10.7	8.8	11.6	13.3	12.8	11.6	10.2	8.7	7.6
Light Rail Contribution to NSW Government	(40.9)	(0.2)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Capital Related Project Expenses	(10.3)	(9.0)	(9.5)	(9.5)	(9.5)	(9.5)	(9.8)	(9.8)	(10.0)	(10.1)
Depreciation	(107.5)	(112.0)	(115.5)	(116.8)	(118.0)	(121.3)	(121.8)	(123.4)	(123.9)	(127.4)
Capital Grants and Contributions	68.0	59.4	55.2	39.4	38.7	42.0	41.7	39.7	40.0	40.0
Net Surplus	36.5	62.0	61.7	47.9	51.0	52.6	52.2	48.8	49.3	44.2
Add Back :										
Depreciation	107.5	112.0	115.5	116.8	118.0	121.3	121.8	123.4	123.9	127.4
Non-Cash Asset Adjustments	(7.2)	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Cash Surplus before Capital Expenditure	136.7	175.9	179.2	166.7	171.0	175.9	176.0	174.1	175.3	173.7
Capital Expenditure										
Capital Works - excluding Light Rail Contribution	(199.1)	(263.9)	(209.3)	(140.6)	(140.1)	(137.5)	(135.4)	(134.8)	(131.7)	(131.9)
Plant and Asset Acquisitions/ICT Projects	(30.8)	(30.0)	(26.0)	(26.0)	(26.0)	(26.0)	(26.0)	(26.0)	(26.0)	(26.0)
Property (Acquisitions)/Divestments	(137.7)	(0.5)	40.0	162.0	(60.0)	(50.0)	(55.0)	(58.0)	(70.0)	(40.0)
Total Capital Expenditure	(367.6)	(294.4)	(195.3)	(4.6)	(226.1)	(213.5)	(216.4)	(218.8)	(227.7)	(197.9)
Net Receivables/Payables Movement	17.1	14.2	(7.4)	(8.0)	3.7	3.9	4.2	4.4	4.5	5.7
Cash Surplus / (Deficit)	(213.7)	(104.3)	(23.5)	154.2	(51.4)	(33.8)	(36.2)	(40.3)	(47.9)	(18.6)
Total Cash at Beginning of Period	615.1	401.4	297.1	273.6	427.8	376.4	342.6	306.4	266.1	218.1
Cash Surplus/ (Deficit)	(213.7)	(104.3)	(23.5)	154.2	(51.4)	(33.8)	(36.2)	(40.3)	(47.9)	(18.6)
Total Cash at End of Period	401.4	297.1	273.6	427.8	376.4	342.6	306.4	266.1	218.1	199.6

LTFP51

# Asset Replacement and Sales (including Information Services - Capital Projects)

Council holds assets to ensure its financial viability, for commercial and strategic reasons, and to meet the needs of its operations.

Depreciating assets, such as plant, equipment and vehicles, held for Council's operations are changed or replaced in line with Council's current needs and the operational life of the asset. The City replaces its light fleet every two years or 40,000km excluding utility vehicles which are replaced every three years or 60,000km. The City also adopts a replacement program to renew its Personal Computer assets on an average three-yearly cycle.

The City has a program of upgrades and enhancements to information systems. These can include installation and configuration of 3rd party software and development of new in-house solutions.

Where these system developments are deemed to have an enduring benefit to the City, the costs of the project are capitalised as assets within the Fixed Asset Register, and amortised over an appropriate useful life. Capitalisation of costs is consistent with the City's *IPPE* Asset Recognition and Capitalisation Policy.

# Summary of Expenditure - 2019-20

	2019-20					
\$M	Acquisitions	Sales	Net Budget			
Books & Library Resources	1.5	0.0	1.5			
Information Technology (Equipment)	1.8	0.0	1.8			
Technology and Digital Services - Capital Projects	16.8	0.0	16.8			
Vehicles and Plant	6.3	(1.2)	5.1			
Equipment, Furniture & Fittings and Miscellaneous	5.6	0.0	5.6			
Total	32.0	(1.2)	30.8			

### Statement of Business or Commercial Activities

The City of Sydney expects to continue with Parking Stations as a Category 1 business activity. These commercial activities provide an additional source of funding that enables the Council to continue to provide enhanced services and infrastructure delivery without placing additional burden on the City's ratepayers.

# Revenue Policy - Charges for Works Carried out on Private Land

Council does not generally carry out works on private land, however if Council were required to undertake such works (e.g. the construction of a private road), then the works would be charged at the appropriate commercial rate.

# OFFICE OF LOCAL GOVERNMENT PERFORMANCE MEASURES - PROJECTIONS

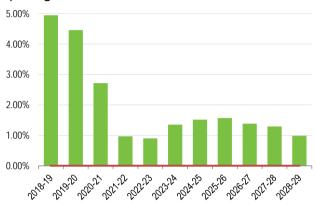
The City's performance in respect of the mandated Office of Local Government Performance measures is detailed below. The charts demonstrate performance trends on the basis of forward projections contained in the Long Term Financial Plan, and estimates related to future asset maintenance and renewal requirements (per the Asset Management Plan) and infrastructure backlog.

The formulas used in the calculations, as provided by the NSW Office of Local Government, are also included.

The graphs plot the 3-year average performance for each year shown (with the exception of the Infrastructure Backlog Ratio and the Real Operating Expenditure per Capita, shown as 'snapshot' performance). E.g. 2019/20 will show average performance for the 3 years to 2019/20 (2017/18, 2018/19, 2019/20).

# Sustainability

### **Operating Performance Ratio**



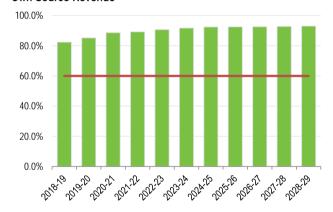
# Operating Revenue (excl Capital Grants & Contributions) less Operating Expenses

Operating Revenue (excl Capital Grants & Contributions)

Operating Performance is projected to exceed benchmark over the life of the Long Term Financial Plan. However, the projected reduction in performance is indicative of the increasing cost pressures faced by the City in delivering services to a rapidly growing population.

Estimates relating to increased operating expenditure required to service urban renewal areas (including Green Square and Barangaroo) are reflected in forward projections, and contribute to a decline in operating performance. In later years, the softening of rates growth and the continued increase of depreciation expense (related to new capital works) contribute to put pressure on the Operating Result.

### Own Source Revenue



# Total continuing operating revenue less all grants and contributions

# **Total Operating Revenue**

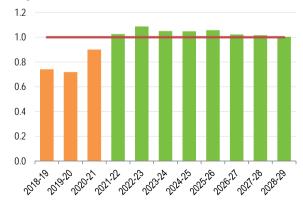
(inclusive of Capital Grants and Contributions)

The City's Own Source Operating Revenue is already well above the required benchmark level and is forecast to continue to grow as a proportion of total operating revenue.

As detailed in the Long Term Financial Plan document, minor incremental growth in the City's rates base and the expected continuation of the "cap" on developer contributions per new dwelling will result in capital income representing a declining proportion of the City's income base, reflected in the gradual increase in the Own Source Revenue ratio.

The ratio may be impacted by higher-than-expected capital income receipts

# **Building and Infrastructure Asset Renewal Ratio**



## **Actual Asset Renewals**

# Required Renewal\* of Building and Infrastructure Assets

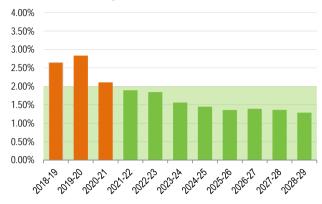
Rather than utilise depreciation expense as an arbitrary proxy for required levels of asset renewal, the required renewal of building and infrastructure assets is instead sourced from the Asset Management Plan in the City's Integrated Planning and Reporting documents.

The performance of this ratio returns to a result on or above benchmark, with earlier years' performance temporarily impacted as the City's financial and delivery capacity is focused on the provision of required infrastructure in the broader Green Square urban renewal area, as well as integration with Barangaroo and significant cycling infrastructure works.

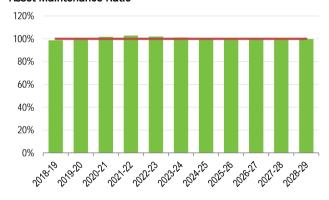
# OFFICE OF LOCAL GOVERNMENT PERFORMANCE MEASURES - PROJECTIONS (continued)

# Infrastructure and Service Management

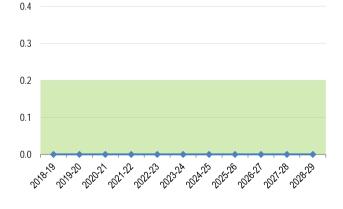
### Infrastructure Backlog Ratio



# **Asset Maintenance Ratio**

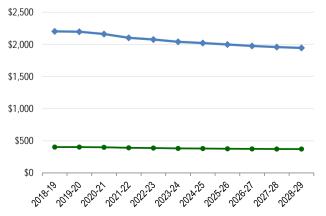


### **Debt Service Ratio**



# Efficiency

### Real Operating Expenditure per capita



### Estimated Costs to Bring Assets to a Satisfactory Standard

## Written Down Value of Infrastructure

(incl roads and drainage assets), **Building, Other Structures** and **Depreciable**Land Improvements Assets

The City holds the view that the vast majority of its buildings and infrastructure are currently maintained at or above a "satisfactory standard". The identified infrastructure backlog is subject to ongoing review, to ensure that backlog levels reported are reflective of those assets deemed to be at less than "satisfactory standard".

The City's projected Infrastructure Backlog ratio is subject to future assessments of asset condition, and therefore difficult to predict. However, the ratio result is expected to improve as targeted renewal works (per the City's asset management plans) are completed. Condition assessments of assets are also completed periodically, in order to better prioritise capital works.

### Actual Asset Maintenance

### **Required Asset Maintenance**

In line with the City's Asset Management Plan, asset maintenance is forecast to meet or exceed benchmark over the life of the plan.

Extended periods of asset maintenance exceeding the required levels would represent over servicing. Whilst gross expenditure on asset maintenance will continue to grow over time, so to will the "required" level of annual maintenance, as the City's asset base continues to grow.

Over the longer term, increases to asset maintenance expenditure will continue to be 'matched' to growth in the City's asset base.

# Principal Repayments (from Statement of Cash Flows) plus Borrowing Interest Costs (from the income statement)

### Operating Results before Interest and Depreciation (EBITDA)

Historically strong financial management has alleviated the need for the City to borrow funds, and the Long Term Financial Plan projects that this trend will continue over the next 10 years.

In addition to cash and investment reserves accumulated over a period of 15 years, the City has access to considerable capital income (in the form of developer contributions and interest on cash and investments) that will facilitate the delivery of new capital projects without the use of borrowings.

Should funding circumstances change, the City will review the appropriateness of debt financing accordingly.

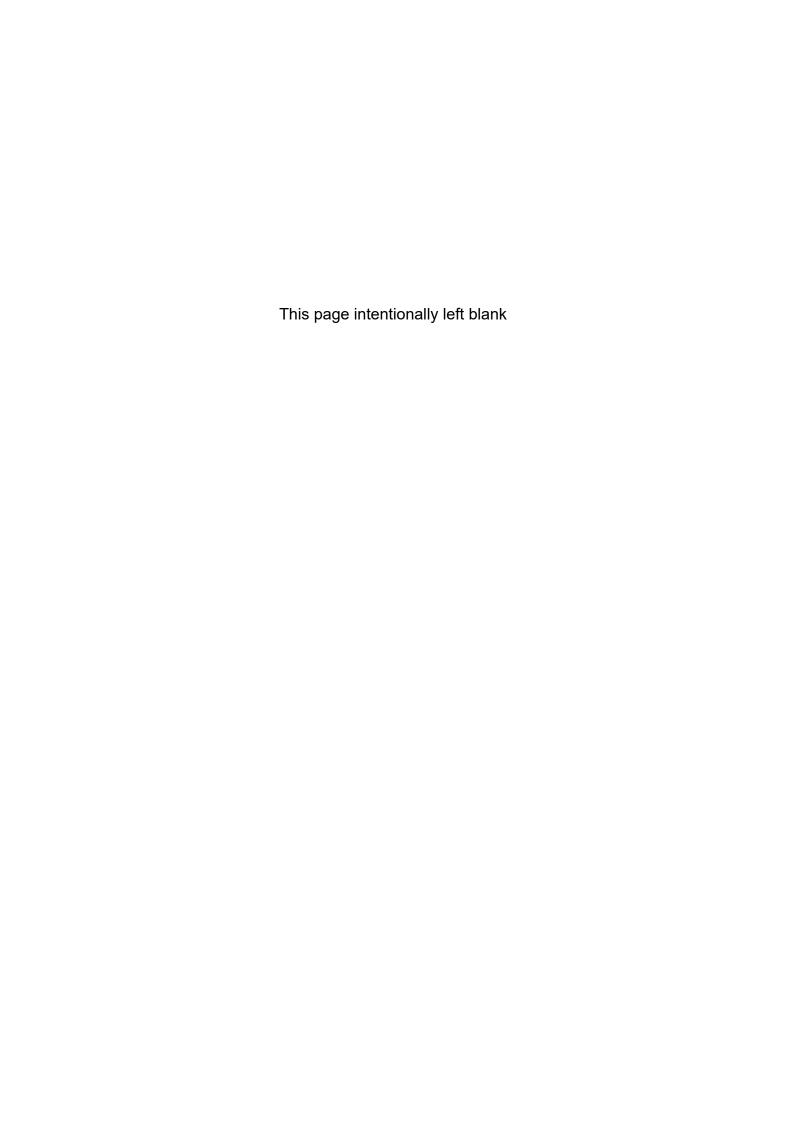
# **Real Operating Expenditure**

### **Residential Population of Local Government Area**

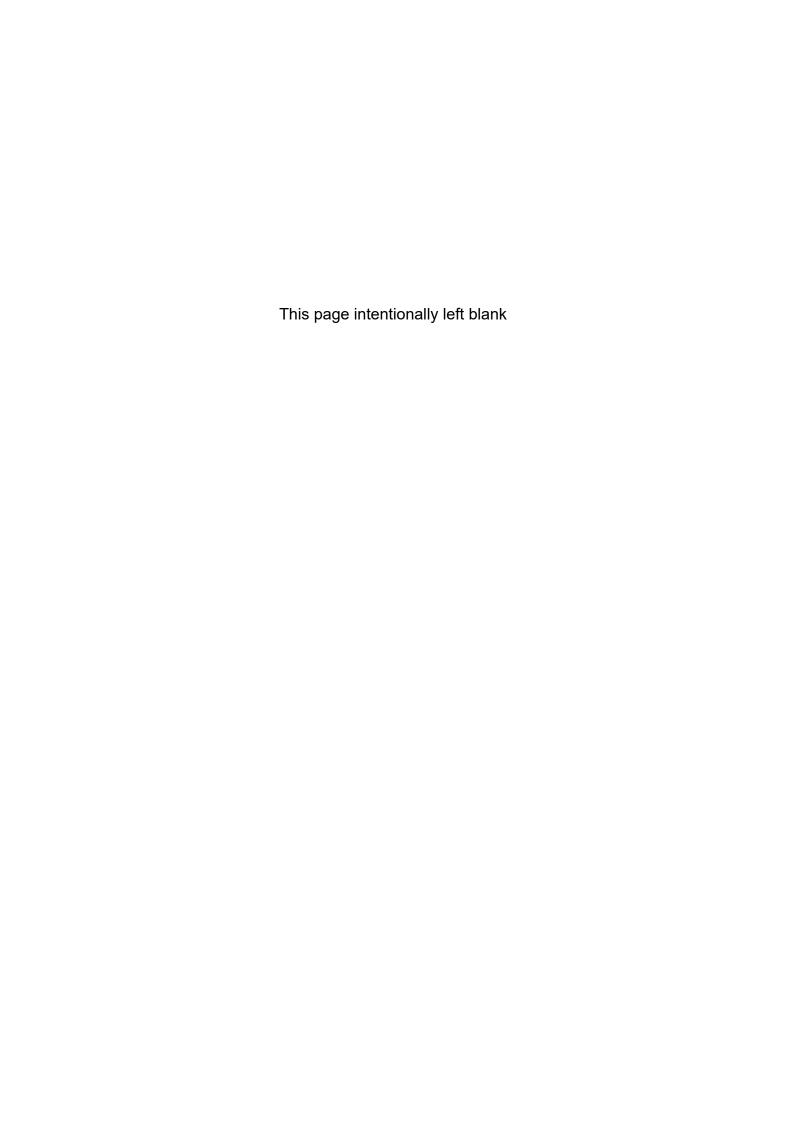
A declining trend over time is in line with OLG requirements, and reflects the City's commitment to targeting efficiencies in service delivery.

Whilst gross Operating Expenditure is forecast to increase over time, the residential population of the LGA is projected to grow more rapidly, representing a declining level of Real Operating Expenditure per capita. Service levels are reviewed as part of the Integrated Planning and Reporting process, and will reflect ratepayer priorities within tight budgetary controls.

Note that the green line reflects the inclusion of **all users** of the City, currently over 1.2M per day



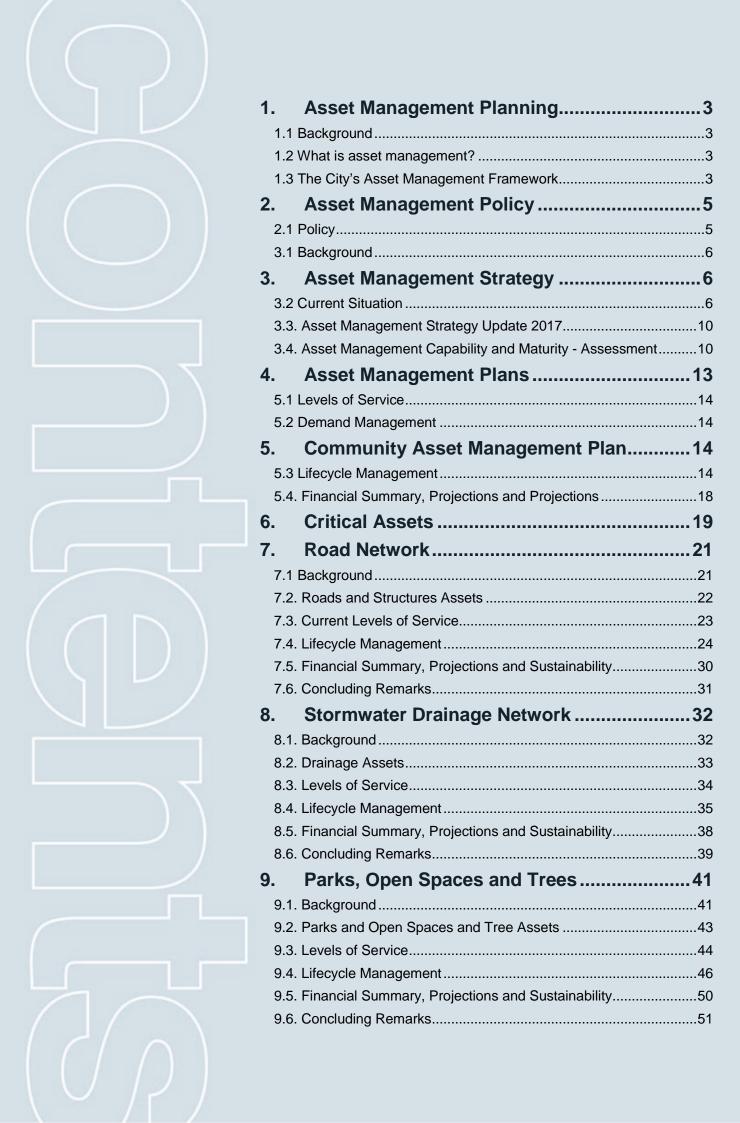
# 3. Asset Management Plan





# 2019 Asset Management Plan

city of Villages





10.	Property	53
10.1	. Background	53
10.2	. Property Assets	54
10.3	Levels of Service	54
10.4	Lifecycle Management	55
10.5	. Financial Summary, Projections and Sustainability	58
10.6	. Concluding Remarks	59
11.	Conclusion	60
12.	Appendix 1 - Asset Management Policy 2010	6
	Appendix 1 Accest management 1 ency 2011	
12	Appendix 2 - Asset Management Strategy	
	is Areas 2017	69
	Appendix 3 - Detailed Asset Management	
	s - Status	75
14.	Asset Environmental Target	<b>76</b>

# 1. Asset Management Planning

# 1.1 Background

Sustainable Sydney 2030 Community Strategic Plan is the City's overarching strategic program. Robust asset management is an objective of Sustainable Sydney 2030, contained within Strategic Direction 10 -Implementation through Effective Governance and Partnerships.

The City of Sydney is responsible for approximately \$12 billion in physical assets (including land) to support its delivery of services to the community. The City has developed a framework for embedding asset management objectives and principles. These principles are aimed solely at managing the City's community assets to give the best possible long-term services to the City's residents, ratepayers and visitors.

# 1.2 What is asset management?

An asset is defined as "a resource controlled by a Council as a result of past events and from which future economic benefits are expected to flow to the Council"<sup>1</sup>

The term "asset management" as defined in the City's Strategy<sup>2</sup> is:

"The combination of management, financial, economic, and engineering and other practices applied to physical assets with the objective of providing the required level of service in the most cost effective manner."

Asset management is a "whole of life" approach that includes planning, acquisition, operation, maintenance and disposal of assets.

# 1.3 The City's Asset Management Framework

The Asset Management Framework for the City of Sydney is overseen by the Asset Management Program Control Group. The objectives of the Group are to:

- Ensure that all asset management activities are consistent with the objectives of Sustainable Sydney 2030 Community Strategic Plan and incorporate lifecycle asset management principles
- Ensure compliance with the requirements of the Integrated Planning and Reporting Legislation and Guidelines and other infrastructure asset reporting

- Oversee the development of the City's Asset Management key strategy themes and projects
- Set direction and outcomes for the Asset System Working Group and the Corporate Asset Management System (CAMS)
- Ensure all asset management policies and strategies (new and reviewed) are submitted to the Corporate and Strategy Projects Steering Committee
- Ensure the integrity of the asset management process within Council and arbitrate and resolve any dispute or issue arising.

The Asset System Working Group is responsible for the delivery of system improvements, training, mapping and integration to other systems and maintenance and inspection process improvements.

To support this framework the City has prepared and adopted a number of Asset Management documents, including:

- Asset Management Policy
- Asset Management Strategy
- Detailed Asset Management Plans for discrete asset classes
- Risk Management Plans for the critical assets

All documents will be updated through the life of the Sustainable Sydney 2030 Community Strategic Plan.

Figure 1.3 below shows the City's Asset Management framework.

The condition analysis, financial valuation and projections and maintenance and operation costs in the current plans are prepared using the best available data and will be improved as updated information becomes available. The embedding of the Corporate Asset Management System will assist in achieving that improvement.

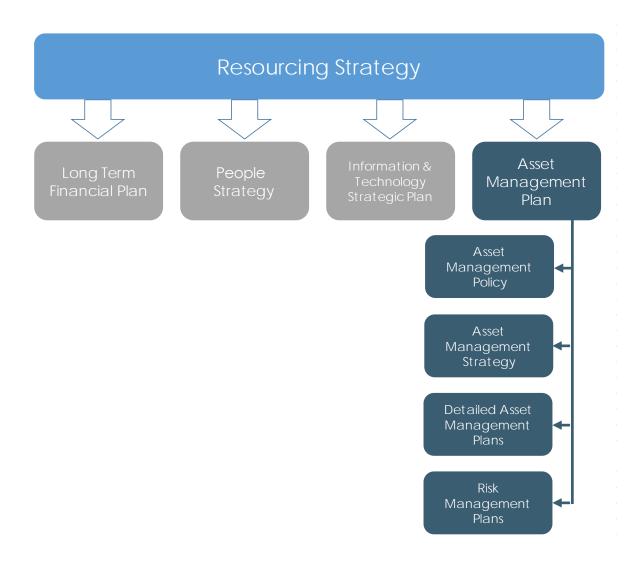
<sup>1 1</sup> Source "Planning a Sustainable Future" Planning and Reporting Manual for local government in NSW: Department of Local Government NSW

<sup>&</sup>lt;sup>2</sup> Asset Management Strategy 2011-2021" City of Sydney ;pp. 64

Consistent with the requirements of the Office of Local Government performance measures, the information and modelling contained within this plan (and more broadly within the City's Integrated Planning and Reporting documents) demonstrate that the City is managing its infrastructure assets effectively and efficiently. Over the ten year window of this Plan, identified asset renewal and maintenance requirements are planned to be met,

and the City's ten year capital works program is set to address identified infrastructure renewal whilst providing new and upgraded infrastructure and facilities to meet growing community demand in the future.

Figure 1.3 – City of Sydney Asset Management Framework



# 2. Asset Management Policy

# 2.1 Policy

The policy objectives guide the City of Sydney to meet desired outcomes consistent with policy principles and meet strategic goals set out in Sustainable Sydney 2030, Integrated Planning and Reporting legislation and other strategic documents.

These policy objectives were advertised for public comment as part of the Resourcing Strategy 2016 documentation and adopted by Council in June 2016 The policy objectives are:

- Provide infrastructure and services to sustain the City of Sydney communities
- Implement a life-cycle approach to the management of infrastructure and public assets
- Ensure that service delivery needs are the primary driver for infrastructure asset management practices
- Provide a sustainable funding model that provides assets aligned with the City's long term plans and community needs
- 5. Develop and implement best value environmentally sustainable asset management practices
- 6. Provide reliable asset and infrastructure data through supported digital platforms
- 7. Implement an integrated decision support system
- 8. Ensure compliance with legislative requirements
- 9. Allocate Asset Management responsibilities

The Asset Management Policy 2016, including specific elements of the objectives is shown at APPENDIX 1



Sydney Park wetlands - stormwater

# 3. Asset Management Strategy

#### 3.1 Background

An asset management strategy provides a summary of how the resources available in the Resourcing Strategy will deliver Sustainable Sydney 2030 Community Strategic Plan and the Delivery Program.

This Strategy is a dynamic document that helps to guide the activities and decision making of the organisation into the future. The initiatives are reviewed on a regular basis to ensure their relevance in a changing environment, and to also incorporate community feedback.

The City updated the strategy in 2012 to ensure it supported the directions of Sustainable Sydney 2030 Community Strategic Plan and was consistent with the Integrated Planning and Reporting Framework. The strategy focus areas were further reviewed in 2017 in conjunction with the 2017 Resourcing Strategy.

- Development of processes to streamline infrastructure asset valuation through interfacing of systems,
- Data collection projects aimed at improving the quality of the underlying base asset data for roads, stormwater drainage, trees, parks and open spaces, and buildings and their components.

**Table 3.2.1** and **3.2.2** on the following pages show the current status in relation to the City's critical and other assets including valuation information.

#### 3.2 Current Situation

The City has made significant advances in asset management and completed initiatives detailed in the 2012 strategy and those identified by the Asset Management Program Control Group, including:

- Development and adoption of an overarching asset management policy (see 2.1 above);
- Implementation of an asset management framework and governance structure;
- Identifying and linking asset maintenance, renewal, upgrade and new costs in the Long Term Financial Plan projects;
- The progressive implementation of a corporate asset management system to consolidate asset data, valuation and operational information. There are now 310,000 assets and 400 registered users of the system
- The introduction of a mobile capability for managing infrastructure inspection, maintenance and job completion, There are 210 active mobile users across the civil infrastructure maintenance, parks and open spaces and tree management business units and contractors,
- The introduction of job activity and costing capability through mobile applications,

TABLE 3.2.1 – City of Sydney Critical Asset Categories (as at March 2019)

	nty or cyanicy	Critical Asset Categories (as	- 40 1141 - 611 - 20 10)	
Financial Category	Asset Category	Asset Component	Dimensions and Units	Financial Value (\$M)
Infrastructure: Roads, Bridges, Footpaths	Roads	Roads -Road surface -Road base -Dedicated Cycleway Footpaths Kerb and gutter Traffic Facilities (medians, roundabouts etc.) SUBTOTAL	330 km 13 km (separated cycleway) 542 km 628 km 2,174 items	642 (Incl. Cycleway) 536 307 29 1,515
Infrastructure: Roads, Bridges, Footpaths	Structures	Bridges: Steel/Concrete/ Composite Bridges Timber Bridges Cliff and Retaining Walls Sea Walls Jetties/Pontoons Steps/Stairs/Ramps Fences SUBTOTAL	37 4 140 2.7 km 6 97 291	89 0.3 18 1 2
Infrastructure: Stormwater Drainage	Stormwater	Drainage -Stormwater Pipes -Stormwater Pits -Open channels -Box culverts Water Quality Improvement -GPT -Rain Gardens SUBTOTAL	179 km 12,141 100 m 7,099 m 52 276	201 83 0.1 28 3.4 315
Land Improvements	Parks	Iconic Neighbourhood Pocket Parks Streetscape Traffic Treatment Sportsfields Verge Gardens Playgrounds (incl. fitness stations) SUBTOTAL	23 45 293 799 446 14 153	218 120 70 21 8 24 9 Included in park value <b>469</b>
Trees	Trees	Parks Trees Street trees (incl. bases) Property Trees SUBTOTAL	14,339 33,314 609	34 82 included in Property value 116
Buildings	Buildings	Specialised, Non-Specialised and Investment Property Sydney Town Hall SUBTOTAL	213 1	1,428 489 <b>1,917</b>

TABLE 3.2.2 – City of Sydney Other Asset Categories (as at March 2019)

Financial Category	Asset Category	Asset Component	Dimensions and Units	Financial Value (\$M)
Other Structure – Poles and Lights	Public Lighting	Smartpoles Council Lighting (poles, mounted lights)	2,384 4,023 poles 8,384 lights	78 28
		Street Furniture: Ashtrays Bins Cycle Parking Information Stand Kiosks (CoS owned) Seats Shelters Wayfinding/Legible Sydney Signs	32 826 1,539 298 55 1,243 634 2,686	12
		Permanent Survey Marks (State registered) SUBTOTAL	2,779	3 122
Other Structures	Signs	Parking, Regulatory and	63,500 (approx.)	15
- Signs		Wayfinding Signs Sign Poles SUBTOTAL	36,500 (approx.)	2 17
Plant and Equipment	Fleet	Fleet – vehicles and major plant	448	37
Plant and Equipment	Plant & Equipment	Parking Meters Security Other Items SUBTOTAL	1,372 N/A N/A	8 2 43 <b>53</b>
Library Resources	Library Resources	Books, publications, electronic resources and other library collections	N/A	11
Other Assets - City Art	City Art	Public Art and sculptures	252 items	44
Other Assets - Heritage Assets	Town Hall Collection	Historical items, cultural artefacts	1,850 (approx.) items	7
Office Equipment	Office Equipment	Office fit out, Information Technology, desks etc.	N/A	64

Note 1 - Some individual expenditure information is not available at this time due to inclusion in broader cost accounts. Part of the Asset Management Plan review process is to extract these individual costs and attribute them to the relevant asset categories. These updates will be included in future revisions of the Asset Management Plans.

Note 2 - The areas where data is required are marked N/A - Not available

#### Condition Ranking and Description

[ 1	Very Good
2	• Good
3	• Fair
4	• Poor
5	Very Poor

Satisfactory = % total of assets with 1, 2, or 3 Condition

TABLE 3.2.3 – Asset Categories – Condition Assessments

TABLE 3.2.3 – Asset Categories – Condition Assessments						
Asset Category	Asset Component	Average Condition Now #	Year of Condition Assessment	Next proposed Assessment	% of Assets Rated Satisfactory Now	
Roads	Road Pavements Footpaths Kerb and gutter Traffic Facilities Steps and Ramps	1.9 2.6 2.8 2.0 2.4	2017 2016 2016 2015 2013	2021 Underway Underway 2021 Underway	99 92 98 95 87	
Structures	Bridges Cliff & Retaining Walls Foreshore Structures Sea walls Jetties/Pontoons Fences	2.7 2.1 2.5 2.5 N/A	2013 2014 2014 2014 2015	Underway Underway Underway Underway Underway	90 98 99 99 N/A	
Stormwater	Drainage – Pits – Sample area Drainage – Pipes – Sample area Gross Pollutant Traps Raingardens	1.5 2.3 N/A N/A	2018 2018 N/A N/A	Continuing Continuing Underway Underway	98 86 N/A N/A	
Parks	Iconic Neighbourhood Pocket Parks Streetscapes Traffic Treatments	2.45 2.3 2.4 2.95 3.0	2018 2018 2018 2018 2018	2019 2019 2019 2019 2019	99 96 96 99 N/A	
Trees	Parks Trees (north) Street trees (incl. bases) Property Trees	1.5 1.8 1.4	2018 2018 2018	2019 2019 2019	99 99 99	
Property (Buildings)	Community Portfolio Commercial Portfolio Sydney Town Hall	2.4	2017	Underway	91	
Lighting And Furniture	Smartpoles, Light poles Mounted lights Street Furniture: Bins & Ashtrays Cycle Parking Information Stand Kiosks (CoS owned) Seats Shelters Permanent Survey Marks	2.0 3.0 2.7 2.5 2.6 1.9 2.6 2.1 2.0	2009 2009 2016 2016 2016 2016 2016 2016 2016	2020 2020 2019 2019 2019 2019 2019 2019	N/A N/A 90 92 93 99 86 99 N/A	
Plant & Equipment	Fleet	2.1	2015	Underway	99	

Note 1 - A comprehensive program of condition assessments for all of the City's assets is either underway or complete. Results will be updated in future revisions of the plan.

Note 2 – the areas where data is required are marked N/A – Not available.

#### 3.3. Asset Management Strategy Update 2017

The Asset Management Program Control Group reviewed the Strategy in 2017 to determine the priorities that will enable the City to meet the Sustainable Sydney 2030 objectives.

Both the 2012 and 2017 Strategy included a maturity assessment (gap analysis) of the City's capability benchmarked against the best practice industry standard National Asset Management System (NAMS) themes and criteria.

The research and consultation identified focus areas that were either below desired maturity or in need of consolidation and improvement. The focus areas incorporated previous strategy themes identified by the Asset Management Program Control Group, together with key asset related initiatives contained in other strategies like the Digital Strategy, Information and Technology Strategic Plan, Data Governance Framework, Climate Change Adaptation Plan, Environmental Strategy and the Serve Strategy.

The focus areas were advertised for public comment as part of the Resourcing Strategy 2017 documentation and adopted by Council, in June 2017. The focus areas are:

- 1. Asset Management Governance
- 2. Asset Management Skills and Processes
- 3. Asset information and systems
- 4. Levels of service
- 5. Financial sustainability
- 6. Environmental sustainability asset management practices

Outlines of the focus areas are contained in **Table 3.3.4** with the detailed information, including specific elements of the key objectives, shown at APPENDIX 2

Emphasis on environmental, social and cultural measures and metrics will be identified and incorporated into this report in the future.

## 3.4. Asset Management Capability and Maturity - Assessment

The infrastructure the City provides serves over 1.2 million people per day.

The City commits significant funds to asset management and currently annually spends in excess of \$60M in operational and maintenance, \$120M in renewal and upgrade of the critical infrastructure assets.

The City also has a program to deliver new facilities, assets and buildings in the next 4 years. A major component is the completion of the Green Square urban renewal project with infrastructure costs in excess of \$100M. The project includes the Green Square Town Centre, Aquatic and Recreation Centre, Library and Plaza, Green Square Trunk Drainage, a number of new parks and the relocation of the City's maintenance depot.

The impact on City resources and assets of the Transport NSW Light Rail project, when completed, will add to the challenge of providing the levels of services expected by the community.

The City will require resources with suitable capacity and capability to cope with the population increase and visitors and to efficiently manage these new assets.

While recognising that there have been significant advances in asset management of the City the Executive has identified that asset management culture and capability is an area of organisational priority in light of the changing infrastructure priorities.

The City has commissioned an Executive Enterprise Change Project to review asset management capability and maturity to examine whether:

- Performance and outcomes meet community needs
- Expenditure is prudent and efficient
- Current frameworks for decision making are transparent and demonstrate value for money
- Expenditure on assets (capital and operational) adequately delivers on the principles of 'intergenerational equity' (ensuring future generations are not unfairly burdened)
- Robust systems with adequate data and analytical capability

A project team has been established with the first priority to reassess current capability and maturity against the Australian Standards

- AS ISO55000 Asset Management Overview, principles and terminology and
- AS ISO55001 Asset Management Management Systems – Requirements

The review will identify priorities and required asset management improvements to both update and expand the asset strategy focus areas.

It is anticipated that the capability and maturity assessment will be completed in the 2019/20 financial year with the recommendations priorities included in future revisions of this plan.

#### TABLE 3.3.4 – Asset Strategy – Focus areas

Focus Area	Key Outcomes	Priority Projects
Asset Management Governance  Consistent and appropriate data and corporate governance processes are in place for all asset activities and classes	<ul> <li>Improved data governance</li> <li>Structured infrastructure risk management plans</li> <li>Current and relevant policy and strategy</li> <li>Compliance with Integrated Planning and Reporting requirements</li> <li>Digital service delivery designed around the user</li> </ul>	<ul> <li>Reviewing and reforming the Asset Management PCG attendance.</li> <li>Review and update business, data governance and management processes</li> <li>Adopt risk management plans for the Critical asset classes, including climate change adaptation, at a network level</li> <li>Policy and Strategy reviewed on 4 year cycle</li> <li>Review and update Asset Management Plan process</li> <li>Continue rollout of ConfirmConnect and WorkZone mobile platforms</li> </ul>
Asset Management Skills and Processes  The City's staff will have sufficient data and system knowledge, rigorous processes, clear communication and a culture committed to asset and service improvement	<ul> <li>Proactive asset management culture</li> <li>Standard asset creation and handover processes</li> <li>Developed asset management skills</li> <li>Effective communication and On-line tools</li> </ul>	<ul> <li>Develop on-line references and tools for asset managers</li> <li>Develop standard templates and processes for asset demolition and creation</li> <li>Communications strategy for asset management practices</li> <li>Provide or facilitate training for asset managers</li> </ul>
Asset Information and Systems  The City will support service delivery through the provision of up to date asset information and integrated systems providing digital and mobile platforms	<ul> <li>Integrated platforms</li> <li>Fully resourced system support</li> <li>Mobile first solutions</li> <li>Quality data and information</li> <li>Adopted long term strategy for system</li> <li>Best practice data modelling and reporting</li> </ul>	<ul> <li>Review and update of the roads, footways, kerb and gutter inventory and condition data</li> <li>Review and update of the stormwater drainage inventory and condition data incorporating CCTV analysis of pit and pipe capacity and structure</li> <li>Building and condition audit for relevant buildings</li> <li>Continue rollout of ConfirmConnect and WorkZone mobile platform</li> <li>Develop and enable advanced modelling within the corporate system</li> </ul>

Focus Area	Key Outcomes	Priority Projects
Levels of Service The City will measure the performance of all asset classes against agreed levels of service including intervention levels, inspection frequency and condition thresholds	<ul> <li>Agreed service levels for all asset classes</li> <li>Costs associated with service delivery captured and understood</li> <li>Validated asset lifecycle models</li> <li>Service levels of new and acquired infrastructure identified at inception</li> <li>Environmental considerations included in all service level outcomes</li> </ul>	<ul> <li>Development of service levels specific to individual asset classes including intervention levels, priority determination and inspection frequency</li> <li>Develop cost collection model and implement through mobile technology</li> <li>Develop processes to directly link the corporate asset management system to water, energy and waste consumption</li> </ul>
Financial Sustainability The cost of infrastructure service delivery will be fully understood and incorporated into lifecycle modelling linked to the long term financial plan	<ul> <li>Full understanding of costs to deliver services to support budget preparation</li> <li>Benchmarked asset operation and maintenance activities and costs</li> <li>Validated lifecycle models</li> <li>Integrated asset operational and financial data</li> <li>Current asset management plans</li> <li>Purpose specific tools for asset reporting</li> </ul>	<ul> <li>Develop and implement strategy, processes and procedures to capture costs associated with infrastructure maintenance activities</li> <li>Link renewal, upgrade and expansion components of capital projects within the Long Term Financial Plan</li> <li>Migrate asset financial and valuation data to the Corporate Asset Management System</li> </ul>
Environmentally Sustainable Asset Management Practices Embed best practice environmental management practices into all aspects of infrastructure service delivery	<ul> <li>Climate change considerations as part of normal business</li> <li>Cleaner stormwater solutions</li> <li>Embedded sustainable design guidelines</li> <li>Environmental impact considered in plant and equipment acquisition</li> <li>Asset reporting includes environmental automore</li> </ul>	<ul> <li>Embed environmental guidelines in all renewal and upgrade activity</li> <li>Develop processes to directly link the corporate asset management system to water, energy and waste consumption</li> <li>Develop processes to minimise the environmental impact of new or replacement plant and equipment</li> </ul>

outcomes

# 4. Asset Management Plans

The City of Sydney is implementing asset management in a structured and consistent manner guided by the International Infrastructure Management Manual (IIMM) and the Institution of Public Works Engineers Australia utilising NAMS.PLUS3 which is the industry recognised template. The assessment against the ISO55000 standards will enhance the implementation.

The Corporate Asset Management System provides a repository where the City can aggregate and assess improved data and the facility to produce better maintenance and operational histories.

The City is implementing Asset Management Plans in the following way:

 Community Asset Management Plan being an overview of the asset management principles and fundamentals we are implementing across asset classes but also outlining the long term plans for assets critical to the City's operation.

The critical assets included in the plan are:

- Road Network
- Stormwater Drainage
- · Parks and Trees
- Property

The plan identifies the standard Asset Management Plan elements the City is applying to infrastructure assets while at the same time not focusing on technical issues more suited to detailed planning.

2. **Detailed Asset Management Plans** for discrete asset categories that include detailed inventory information, condition assessments, service levels provided, funding requirements and future demand. The Detailed Asset Management Plans are not included in the Resourcing Strategy due to their

technical complexity, volume and evolving content based on improved data collection and governance.

The City of Sydney will prepare detailed asset management plans for all significant asset categories. APPENDIX 3 below shows the plans completed.

Please note that Detailed Asset Management Plans for the critical assets have completed a first iteration, but are now under review and update. The main review points are:

- Roads collation and update of conditions and to inform program development based on newly acquired road carriageway, footway and kerb and gutter data
- Service level review for all civil assets to determine optimum inspection and response times is underway
- Stormwater drainage update of conditions and inventory based on CCTV program – currently 40% of LGA completed
- Service level review for all drainage assets to determine optimum inspection and response times including GPTs and Raingardens
- Parks renewal program for parks now based on condition assessments – programs in plan to be updated accordingly
- Property development of Property Strategy underway which will inform asset management priorities and programs
- New facilities management contract awarded, fixed plant assets have been collected with Structure and Fabric to be collected in the next year

# **5.**Community Asset Management Plan

This section briefly describes the elements included in each of the critical asset categories of this Community Asset Management Plan.

#### 5.1 Levels of Service

The City has defined service levels in two ways:

- Community Levels of Service relate to how the community receives the service in terms of safety, quality, quantity, reliability, capacity, environmental impact, responsiveness, cost/efficiency and legislative compliance; and
- Operational or technical measures of performance developed to ensure that the minimum community levels of service are met. These technical measures relate to service criteria and are shown in the detailed Asset Management Plans.

Desired levels of service are obtained from various sources including Customer Satisfaction surveys, residents' feedback to Councillors' and staff, service requests and correspondence, and consultation with stakeholders. The City has identified the review and update of service levels for specific asset classes as a key element of the ongoing asset management strategy.

The City will refine and adjust the levels of service to ensure continued community satisfaction as reflected through these sources. Any changes will be included in revisions of the plans. A more detailed review into the levels of service on our roads and parks assets is being undertaken within the City Service Division. The results are expected next year.

This plan now reflects elements of the Report on Infrastructure Assets (i.e. Special Schedule 7) from the City's financial statements. Details are shown at **Section 5.3.4**. This replaces previous estimates of minimum condition levels to provide uniformity across reporting platforms.

#### 5.2 Demand Management

Generally, the major factors affecting asset management provision and maintenance are population and demographic changes, environmental factors, economic conditions and community expectations.

Population growth in particular will see an increased demand for available open space, community facilities

and also a need for new and emerging assets to meet user expectations.

Specifically, for the City, the largest impact on infrastructure will be the development of the Green Square Urban Renewal Project in the next 4 years, which covers approximately 280 hectares of land and the implementation of the Light Rail project. Both will require significant funding and provision of essential infrastructure and community facilities.

The handover of a number of assets from other government authorities is also anticipated in the short term which will impact on service provision.

Demand for new services will be met through a combination of managing existing assets, upgrading of existing assets and providing new assets as required.

As the City has a finite stock of available assets, a more qualitative and 'best fit' approach has been under taken when upgrading existing assets.

New technologies will provide some opportunities to deliver better products with lower lifecycle costs.

#### 5.3 Lifecycle Management

The lifecycle management details provide how the City plans to manage and operate assets while optimising costs management.

#### 5.3.1 Asset Condition Assessment

The City has adopted a consistent approach to the assessment of the condition of infrastructure assets. The task of rating all assets to the level of detail required to effectively manage them is significant and the City is continually updating and incorporating improved condition data.

Condition assessments are important because they:

- Identify assets or areas where maintenance or renewal is needed;
- Give information, through regular assessment, on the trend in deterioration of assets:
- Enable estimates of costs to restore to a reasonable level; and
- Help the City to plan future maintenance.

The adopted model is consistent with the International Infrastructure Management Manual, the Institute of Public Works Engineering Australia (IPWEA) NAMS.PLUS3 Asset Management Guidelines and the NSW Local Government Integrated Planning and Reporting Framework.

The general method to assess asset condition uses a five point scale and is applied across all infrastructure assets. The condition indexes are shown in **Table 3.2.3**.

Each infrastructure asset category has specific levels and descriptions (contained in the Detailed Asset Management Plans) associated with the condition indexes, the assessments shown in the asset specific sections reflect these specifics.

The City has commissioned a number of critical asset data collection projects to assist in the condition analysis. These include:

- Civil Assets Kerb and footway condition collection is scheduled to commence in near future. All civil structures including structures with Parks are being verified and their conditions collected.
- Stormwater drainage network (being pit, pipe and channel information) including size, capacity, dimensions, condition, update commenced in 2016 and will continue for the next 2-3 years. Includes CCTV analysis for all City owned Gross Pollutant Traps (GPTs) pipes, pits and raingardens. MUSIC modelling currently underway will assist in planning and scheduling the maintenance work in the short-term and the siting and installation of future GPTs in the long-term. A review of water quality and marine ecology data in the City's waterways is also planned to assist in prioritising both the maintenance work and new GPT installations.
- Parks inventory detailing park elements, condition and valuation, 90% of parks are complete, conditions assessments of whole park assets completed for the 4th year. The validation of footway verges in conjunction with the roads footway and kerb audit continues and detailed asset condition assessment of select park structural assets is underway; and

- Collection of detailed building data has commenced with the collection of an inventory and condition of fixed plant. The collection of condition data for property structures and fabric is underway. An independent review of the 53 high value or high use buildings, primarily relating to risk and priority works is complete and is the basis for the renewal component of the capital works program for properties.
- Revaluation of the City's buildings based on components is complete and is loaded into the asset valuation registers.

#### 5.3.2. Asset Valuations

A summary of the current replacement cost, written down value and Average Annual Asset Consumption amount for the Asset Category.

#### 5.3.3. Risk Plan

The City of Sydney has developed a Risk Management Policy, Risk Assessment Methodology and Enterprise Risk Management System based on the identification of credible risks, measure of likelihood that it will occur and measures of consequence of the occurrence. The action required to manage those risks are assessed using Risk Rating Matrix and the Risk Categorisation.

Critical risks, being those assessed as 'Very High' – requiring immediate corrective action and 'High' – requiring prioritised corrective action identified in the Infrastructure Risk Management Plan - are summarised.

A project to review and update the high level risks associated with the critical asset classes has been undertaken.

The project has identified what element of the infrastructure, at a network level, is at risk and what can happen, possible causes, existing controls in place and risk treatment options and plans.

**Table 5.3.3** shows a snapshot of the types of risk identified together with their causes and controls and rating.

The associated Risk Management Plan for Critical Assets will be reviewed and adopted in 2018. Future revisions of this and the detailed asset management plans will include detail of the risk treatment options, plans and timetable for completion.

#### 5.3.4. Maintenance, Renewal and Upgrade Costs

To assess the lifecycle costs of managing the assets it is necessary to understand the plans for and expenditure incurred to maintain those assets. A summary of the expenditure trends is shown for each category of asset and the definitions of lifecycle costs appear below.

#### 5.3.4.1. Operational Costs

Recurrent expenditure which is continuously required to operate and manage assets e.g. management staff, oncosts.

#### 5.3.4.2. Maintenance Costs

Maintenance is defined as repairs to assets to ensure they reach their full or expected life and include reactive, planned and preventative maintenance work activities.

Reactive maintenance is unplanned repair work carried out in response to service requests and management or supervisory directions.

Planned or preventative maintenance is repair work that is identified through various means including inspection, assessing the condition against failure/breakdown experience, prioritising, scheduling, actioning the work and reporting what was done to develop a maintenance history and improve maintenance and service delivery performance.

#### 5.3.4.3. Renewal or Replacement Costs

Renewal or Replacement expenditure is major work that does not increase the asset's design capacity but restores, rehabilitates, replaces or renews an existing asset to its original service potential or condition.

Work over and above restoring an asset to original service potential comprises upgrade/expansion or new works expenditure.

### 5.3.4.4. Expansion (New) Assets and Upgrade Costs

New or expansion works are those works that create a new asset that did not previously exist. Upgrade works improve an existing asset beyond its existing capacity. They may result from growth, social or environmental needs and community requirements or requests. Assets may also be acquired at no cost to the City from land development.

New assets will commit the City to fund ongoing operations and maintenance costs for the period that the service provided from the assets is required. The City will increase annual maintenance budgets to ensure sufficient maintenance funds over the life cycle of all newly created assets.

There is a risk that the significant transfer of assets will impact on the provision of future works.

TABLE 5.3.3 – High level risks for critical assets - snapshot

Asset at Risk and what can happen	Possible cause	Existing controls	Risk Rating
Road Transport Network throughout the CBD is not meeting requirements	<ul> <li>Road capacity inadequate - insufficient corridor space</li> <li>Public transport failure</li> <li>Competing priorities with road use</li> <li>Inadequate parking</li> <li>Parking impacts on public transport corridors</li> <li>Light rail construction</li> </ul>	<ul> <li>Community surveys.</li> <li>Sustainable Sydney 2030 Community Strategic Plan</li> <li>Cycling strategy</li> <li>Emergency traffic response</li> <li>Transport Planning</li> <li>Parking Policy</li> <li>Traffic Committee</li> <li>Advocacy</li> <li>Roads asset management plan</li> <li>Pavement management model</li> </ul>	Very High
Stormwater System Capacity – flooding of property	Under capacity systems	<ul> <li>Design Guidelines</li> <li>Interim Floodplain Management Policy</li> <li>Floodplain Risk Management Plans</li> <li>Floodplain Management Implementation Plan</li> </ul>	High
Parks – Provision of adequate areas of open space within the city	<ul> <li>City growth</li> <li>Population growth</li> <li>Increasing expectations</li> <li>Sports field demand</li> <li>Siting of utility infrastructure</li> <li>Demand management, competing land uses</li> <li>Climatic and environmental factors</li> </ul>	<ul> <li>Planning controls</li> <li>Event Planning</li> <li>Urban renewal planning</li> <li>Consultation</li> <li>Resource allocation</li> </ul>	High
Buildings - potential issues that may lead to a building being unsafe	<ul> <li>Fire safety, water treatment, entrapment (lifts), hazmat &amp; vandalism</li> <li>Flooding</li> <li>Structural integrity</li> <li>Inadequate maintenance</li> </ul>	<ul> <li>Inspections</li> <li>Contract management</li> <li>Condition reports prepared</li> <li>Community feedback</li> <li>Planned maintenance programs</li> </ul>	High

### 5.3.5. Estimate of Cost to bring asset to satisfactory condition

Elements from the City's financial statements relating to Special Schedule 7 of the Code of Accounting Practice and financial reporting are included in this document.

Special Schedule 7 includes estimates of the cost to bring our critical assets to a satisfactory standard or an agreed level of service. This replaces previous estimates of minimum condition levels to provide uniformity across reporting platforms.

Special Schedule 7 contains two primary estimates for assessing the City's financial obligation relating to renewal of infrastructure assets. These are:

#### Estimated cost to bring to a satisfactory standard

The amount of money that is required to be spent on an asset that is currently not at the condition determined to be satisfactory by Council and the community.

Unless otherwise agreed with the community the level for satisfactory is set at Condition 2 – Good

#### Cost to bring to the accepted level of service set by Council

Estimate of the cost to renew or rehabilitate existing assets that have reached the condition based intervention level adopted by Council.

For the City, in general terms this means any asset that has reached a Condition 4 – Poor or Condition 5 – Very Poor.

#### Required Maintenance

Estimate of the costs identified to perform routine activities that should be undertaken to sustain the asset in a functional state, ensuring assets reach their predicted useful life, excluding renewal.

This includes operational and maintenance costs.

#### Actual Maintenance

Actual expenditure incurred to perform those routine activities

### **5.4. Financial Summary, Projections and Projections**

The summary contains the financial requirements resulting from all the information presented in the previous sections of the Asset Management Plan. These projections will be refined as updated information becomes available.

There are two key indicators for financial sustainability that have been considered in the analysis of the services provided by the asset category. They are:

- Long-term life cycle costs based on historical trends and for the full useful life of the asset
- Medium term lifecycle costs over the 10 year financial planning period contained in the Long Term Financial Plan.

Estimates of each are shown for the critical asset classes.

#### 5.4.1. Life Cycle Costs

Whole of Life costs are the costs that contribute to the overall cost of providing the asset from design, acquisition, construction, maintenance and demolition or disposal phases.

#### 5.4.2. Asset Consumption Costs

Asset Consumption Costs are the average annual costs that are required to sustain the service levels over the life of the asset after the asset has been commissioned.

These include the ongoing operational and maintenance costs and asset consumption (sometimes referred to as depreciation expense).

This provides an estimate of the theoretical spend required to keep the asset in a satisfactory functioning state over the full useful life period.

Asset Consumption Costs are calculated using the general methodology:

- Asset Consumption Costs = Required Operational Costs + Required Maintenance Costs + Average Annual Asset Consumption
- Average Annual Asset Consumption = Replacement Value of the Asset / Expected Life of the Asset (how long will it last)

**Table 5.4.1** shows examples of how Average Annual Asset Consumption is calculated.

## 6.Critical Assets

### **6.1** Estimated Operational, Maintenance, Renewal and Replacement Costs

The amount that the City is currently spending or budget to renew or replace an asset, including the planned ongoing operational and maintenance expenses and planned capital renewal or replacement expenditure.

 Estimated Operational, Maintenance, Renewal and Replacement Costs = Budgeted Operational Costs + Budgeted Maintenance Costs + Budgeted Renewal or Replacement Program

#### 6.2 Sustainability Index

The ratio of the Estimated Operational, Maintenance, Renewal and Replacement Costs over the Asset Consumption Costs to give an indicator of sustainability in the asset's service provision. Planned or replacement expenditure will vary depending on the timing of the renewal project and is often incorporated into projects upgrading the asset.

Sustainability Index Estimated Operational, Maintenance, Renewal and Replacement Costs

**Asset Consumption Costs** 

A Sustainability Index in excess of 0.9 (90%) over a ten year period is generally considered sustainable using industry benchmarks.

The Building and Infrastructure Asset Renewal Ratio benchmark is set by the Office of Local Government to be in excess of 1.0 (100%).

Any difference between Asset Consumption Costs and Estimated Renewal or Replacement Costs provide a guide as to whether funding for the asset renewal matches the theoretical estimate of the consumption or decay of the asset.

Updated data and modelling will be included in future revisions of the Community and the detailed Asset Management Plans.

Information contained in the models address any gap identified in Special Schedule 7 estimates of the cost to bring our critical assets to a satisfactory standard.

TABLE 6.1 – Calculation of Average Annual Consumption Cost – INDICATIVE ONLY

Asset Type	Asset Location	Replacement Value	Expected Life (years)	Average Annual Asset Consumption
Road - Asphalt road surface	George Street - Bathurst to Liverpool	\$80,000	25	\$3,200
Drainage - Concrete Box Culvert	Huntley Street - Mitchel Road to Belmont Street	\$6,900	100	\$69
Street Tree - Celtis Australis	George Street - Bathurst to Liverpool	\$2,000	50	\$40
Pocket Park – Landscaping Hardworks	St James Park	\$345,000	25	\$13,800
Property - Electrical Component	Alexandria Child Care Centre	\$125,000	20	\$4,000
Total				\$21,109

Critical Assets are defined as those for which financial, business or service level consequences of failure are sufficiently severe to justify proactive inspection and rehabilitation.

The critical assets included in the Community Asset Management Plan are:

- Road Network including carriageways, footpaths, kerb and gutter, cycleways, bridges (pedestrian and vehicular);
- Stormwater Drainage including pits, pipes, culverts, open channels, stormwater quality improvement devices;
- Parks and Trees including parks improvements, turf, garden beds, parks and street trees, water recycling and reuse systems, water features, habitat corridors and trees within Council properties;
- Property including corporate, community, investment/strategic, public domain buildings and the Sydney Town Hall.

It is acknowledged that some asset categories not included in the Community Asset Management Plan may be considered critical by interested parties.

The critical asset categories identified account for approximately 90 per cent of all asset value (excluding land). Future revisions of the Community Asset Management Plan and/or the individual Detailed Asset Management Plans may include all assets.

Sections 7 to 10 show summary information for the critical asset classes based on the information contained in section 5. The City has utilised the Asset Management Framework, the NAMS.PLUS3 methodology and the best available data to prepare this summary information.

The Detailed Asset Management Plans will continue to be refined, particularly as updated information becomes available through the completion of data collection or update projects.

## 7. Road Network

#### 7.1 Background

The City provides a road network in partnership with the Roads and Maritime Services and neighbouring Councils to enable safe and efficient pedestrian and vehicular movements.

A significant proportion of the City's road network assets have been in existence for many years. These assets have originated from a combination of Council construction and development activity within the area.

The road network assets assessed in this Plan include:

- Road Pavements (including cycleways);
- Footpaths;
- Kerb and Gutters;
- Bridges for both pedestrians and road users

In this plan cycleways are included in the road pavement or carriageway. Future revisions will separate cycleways from roads as the data becomes available and the cycle network is completed.

For the purposes of the Community Asset Management Plan, bridge information, valuation and modelling have been included as it forms a critical part of the road and footpath network. However, an individual Detailed Asset Management Plans for structures, which includes bridges, cliffs and retaining walls are being prepared because of the different maintenance and renewal requirements for bridges by comparison to roads and footpaths.

Please note that an additional 4km of road carriageway and 8km of footpaths and kerb and gutter has been added to the network in the last 5 years through a combination of redevelopment of existing sites and handover of assets from other Government Authorities.

Further handover is proposed in the next 6-12 months which will further add to the network and impact on service provision.

A survey of inventory and condition of the road, footpath and kerb and gutter network was completed in 2011 and the data has been updated for work completed since. Inventory and condition updates were completed for road carriageway in 2017/18, footpath and kerb and gutter assets are due to be completed in 2019.

The updated roads condition is reflected in the graphs but the footpath and kerb and gutter are still being analysed. Updated conditions will be included in revisions of the Community and Detailed Asset Management Plans.

A bridges inventory and condition survey is complete and is included in the Structures Asset Management Plan. An audit and condition survey of parks structures e.g. retaining walls, and pedestrian underpasses will be completed in 2019.

The City publishes a ten year Capital Works Program (as part of its Long Term Financial Plan) incorporating asset renewal programs as linked to the Detailed Asset Management Plans. The prioritisation of works within that program will be reviewed when more detailed analysis of condition data is undertaken.

The City receives grant funding from both the Federal and State Governments to assist in the management, maintenance and operation of the City's road infrastructure, which is a fundamental part of the NSW transport network.

It is anticipated that ownership of a number of roads will be transferred to the City from the State Government entities within the next ten years. Negotiations relating to the terms of any such transfers are ongoing, but it is expected that whilst already constructed and operational, ongoing maintenance requirements of these assets will add to the City's commitments.

The Green Square Urban Renewal is expected to create additional infrastructure in the order of 150,000 square metres of road and footway and 16km of kerb and gutter.

#### 7.2. Roads and Structures Assets

**Table 7.1** shows the range, extent and asset replacement cost for the roads assets detailed in the Community Asset Plan, together with some associated infrastructure for reference purposes.

TABLE 7.1 – Road and Structures Assets

Asset Category	Dimensions/ Quantity	Replacement Value (\$M)
ROADS	•	
Road Pavements	Road Surface Road Base 330 km length (road centreline) (296.5km Local, 33.5km Regional)	194 448
Footpaths Kerb and gutters Traffic Facilities:	Includes 13 km of separated cycleway 542 km (length) 628 km	536 307
Roundabouts Speed Humps Thresholds Medians Traffic Islands Other	56 435 149 188 1,360 N/A	1.8 0.3 2.3 0.2 15.7 8.8
Other	SUBTOTAL	1,515
STRUCTURES Bridges Steel/Concrete/Composite Bridges Timber Bridges Cliff and Retaining Walls Sea Walls Jetties/Pontoons Steps/Stairs/Ramps Fences	37 4 2.7 km 6 97 291 SUBTOTAL	89 0.3 18 1 2 N/A
STREET FURNITURE	555,51,12	
Smartpoles Council Lighting (poles, mounted lights) Street Furniture Ashtrays, Bins Cycle Parking Information Stand	2,384 4,023 poles 8,384 lights 858 1,539 298	78 28
Kiosks (CoS owned) Seats Shelters Permanent Survey Marks Wayfinding/Legible Sydney Signs	55 1,243 634 2,779 2,686	3
wayiinding/Legible sydney signs		16 137
	SUBTOTAL	137

#### 7.3. Current Levels of Service

**Table 7.3.1** shows some important community levels of service used by business units to gauge community satisfaction

A comprehensive review of all service levels, including inspection frequency, intervention levels and response times, for all civil and stormwater assets is continuing. The review will drive changes to maintenance and renewal activities to provide a level of service that is reflective of community expectations and resource availability

TABLE 7.3.1 - Current Levels of Service - Roads

COMMUNITY L Key Performance Category	EVELS OF SERVICE Service Objective	Performance Measure Process	Performance Target	Current Performance
Quality	Road surface, footpaths, kerb and guttering provides smooth surface/ride appropriate to location, function and road type and speed limits	Customer/ community satisfaction	75% satisfaction level in community survey (Roads and Footpaths)	Achieved – greater than 75% satisfied in last Community Survey (Roads and Footpaths)
Function	Assets meet user requirements for access and movement	Customer/ community satisfaction	75% satisfaction level in community survey (Roads and Footpaths)	Achieved – greater than 75% satisfied in last Community Survey (Roads and Footpaths)
Safety	Assets are free from hazards and significant deficiencies	Issues/defects identified	Number of road pavement issues/ defects reduced from previous year (CAMS data)	Road requests:  1206 in 2014/15  1030 in 2015/16  1451 in 2016/17  916 in 2017/18  Footpath requests:  3826 in 2014/15  3656 in 2015/16  4501 in 2016/17  3698 in 2017/18  Kerb and Gutter requests:  673 in 2014/15  380 in 2015/16  679 in 2016/17  380 in 2017/18

Note – The request trend is not reducing however, online lodgement, the improved inspection regime and recording through the corporate asset management system (CAMS) for reactive and proactive maintenance program has resulted in more records being logged. Improvement should be observed when the inputs are stabilised.

#### 7.4. Lifecycle Management

#### 7.4.1. Asset Condition

The pie charts show the current condition of the Road Network assets. Photographs of road surfaces provide a guide to what Condition 1 – Very Good and 5 – Very Poor look like.

Road Inventory and condition updates were completed for road carriageway in 2017/18. A renewed footpath and kerb and gutter assets verification and condition collection is currently underway and due for completion in July 2019. The updated roads condition is reflected in the graphs but the footpath, kerb and gutter data is still being modelled from older condition audits. Updated conditions will be included in later revisions of the Community and Detailed Asset Management Plans.

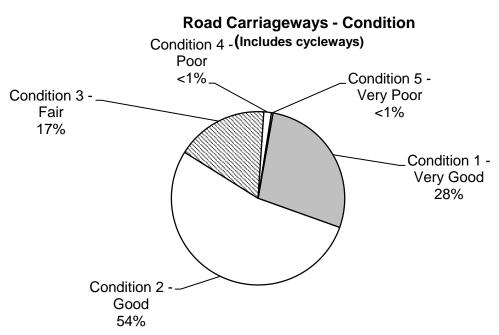
Any road carriageway, footpath or kerb and gutter asset rated a condition 4 or 5 has been or is under investigation and, subject to final assessment, will be included in the works program in the next 1-3 years. The condition graphs show that <10% of the road network falls within categories 4 or 5.

#### CHART 7.4.1 - Road Network Condition

#### **Road Network Condition - Total** (Includes carriageways, cycleways, footpaths, kerb and gutter) Condition 5 -Condition 4 -\_ Very Poor Poor 8% <1% Condition 1 -Very Good 9% Condition 2 -Good 34% Condition 3 -Fair 48%

**Road Network Average Condition 2.57** 

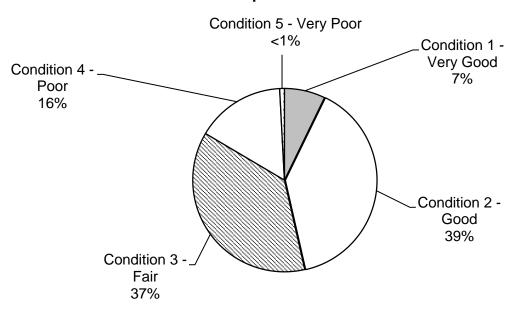
CHART 7.4.2 - Road Carriageway Condition



**Road Carriageway Average Condition 1.93** 

CHART 7.4.3 - Footpath Network Condition

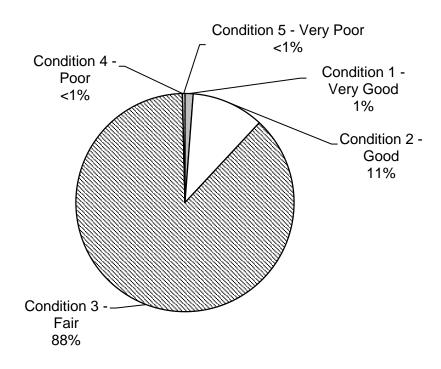
#### **Footpaths - Condition**



Footpaths Average Condition 2.64

#### CHART 7.4.4 - Kerb and Gutter Network Condition

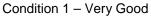
#### **Kerb and Gutter - Condition**



Kerb and Gutter Average Condition 2.88

#### **Asset Management Plan 2019**







Condition 5 – Very Poor

#### 7.4.2. Asset Valuations

**Table 7.4.5** shows the asset valuations, written down value (depreciated value) and calculated Average Annual Asset Consumption used in the lifecycle and sustainability calculations in section 7.5

TABLE 7.4.5 - Valuations

Asset Type	Current Replacement Cost (\$M)	Written Down Value (\$M)	Average Annual Asset Consumption (\$M)
Roads Surface	194	132	5.7
Roads Base	448	396	0.5
Footway	536	211	9.6
Kerb and Gutter	307	72	3.0
Bridges	89	40	0.9
TOTAL	1,574	851	19.7





#### 7.4.3 Maintenance, Renewal and Upgrade costs

**Table 7.4.6** shows the trend in the last 5 years in infrastructure expenditure for the road network. Operational and maintenance expenditure is obtained from the Business Unit operational budgets and the renewal, upgrade and new expenditure from the capital work program reports.

The 5 year average is the basis for the long term lifecycle costs.

TABLE 7.4.6 - Maintenance/Renewal/Upgrade/Expansion Expenditure Trends
Road Network

Year	Operating / Maintenance	Renewal / Replacement	Upgrade	Expansion
2013/14	8,678	26,102	12,301	9,250
2014/15	9,396	23,839	27,390	22,979
2015/16	9,367	15,453	14,282	12,752
2016/17	9,829	13,620	14,307	20,689
2017/18	10,149	12,132	10,413	9,247
Average	9.484	18,229	15,739	14,983

Note - Increased expenditure in upgrade and expansion in the last 2-3 years is due to the ongoing roll out of the City's cycleway network - the lower renewal amount for 2015-2017 reflects the increased focus on the George Street light rail project

#### 7.4.4. Estimate of Costs to bring assets to satisfactory condition for the Road Network

**Table 7.4.7** shows the Report on Infrastructure Assets as at 30 June 2018 in accordance with the Code of Accounting Practice and financial reporting. It shows the estimates to bring the road assets to a satisfactory standard as described in section 5.3.5

TABLE 7.4.7 - Special Schedule 7 Cost to Satisfactory

	•	•			
Asset Class	Asset Category	Estimated Cost to bring assets	Estimated Cost to bring to the agreed	2017/18 Required	2017/18 Actual
Class		to satisfactory	level of service set	maintenance	maintenance
		standard	by Council		
		(\$'000)	(\$'000) ****		
		####			
	Sealed Roads - surface course	5,149	3,926	3,000	2,942
	Sealed Roads - base structure	520	520	132	207
Roads	Bridges	2,768	1,050	44	82
	Footpaths	15,933	12,157	5,113	5,449
	Kerb and Gutter	1,893	373	797	1,468

#### - As per Office of Local Government Requirements, reflects the estimated cost to restore all Council assets to condition '3' or better. These cost assessments remain highly subjective as in previous years

\*\*\*\*\* - reflects the estimated cost to restore all assets assessed to be at a condition beneath Council's minimum service levels. These standards (i.e. target conditions) reflect the strategy of maximising the consumption of the assets' service potential before renewal works are undertaken.

The City's general definition of agreed level of service is that any asset that has reached a Condition 4 – Poor or Condition 5 – Very Poor should be renewed as a matter of priority.

#### 7.5. Financial Summary, Projections and Sustainability

#### 7.5.1. Long term - Life Cycle Cost based on Current Expenditure

**Table 7.5.1** shows the current sustainability as projected using the average of the last 5 years estimated costs. This is the basis of the long term cost that the City will need to fund for the life of the assets

TABLE 7.5.1 - Sustainability - Current

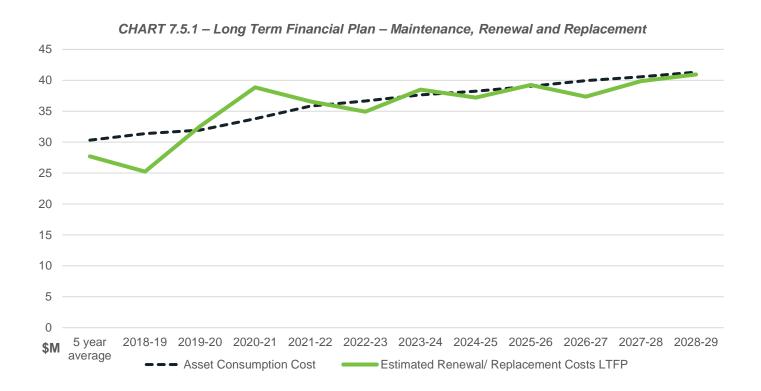
Asset Consumption Costs (\$'000) What we should be spending	Renewal or Replacement Costs (5 year Average - \$'000) What we are spending	Difference (\$'000)
30,321	27,703	-2,618

#### 7.5.2. Medium term - 10 year financial planning period

**Chart 7.5.1** shows the relationship between the Asset Consumption Costs and the funded Long Term Financial Plan for estimated Operational, Maintenance and Renewal and Replacement costs

Chart 7.5.2 shows the proposed Upgrade and Expansion Expenditure as shown in the current Long Term Financial Plan

**Table 7.5.2** shows the estimate of the Average Asset Consumption Costs, the Estimated Operational, Maintenance, Renewal and Replacement Cost, and the Sustainability Index 10 Year projection.



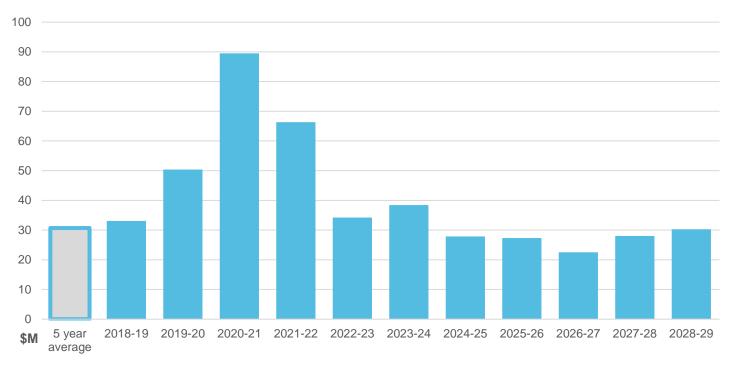


CHART 7.5.2 - Long Term Financial Plan - Upgrade/Expansion

TABLE 7.5.2 – Sustainability – 10 Year Projection

(10 Year Projection - \$'000) (10 Year Projection - \$'000)		Renewal or Replacement Costs (10 Year Projection - \$'000) What we are spending	Difference (\$'000)	Sustainability Index 10 Year Projection <u>What we are proposing to spend</u> What we should be spending
	36,928	36,481	-457	0.99

#### 7.6. Concluding Remarks

The estimates contained in the Charts and Table indicates that the City has budgeted to renew road assets at a sustainable rate over the next 10 years and is addressing the maintenance and renewal requirements and the Special Schedule 7 cost to satisfactory requirements consistent with the Office of Local Government performance measures.

The spikes in the upgrade and expansion chart are due to the implementation of the Green Square redevelopment project.

# 8. Stormwater Drainage Network

#### 8.1. Background

The City of Sydney operates an extensive stormwater drainage network that is connected to Sydney Water and other statutory authority infrastructure. The network has been in place in some areas for more than 100 years.

When a large part of the City Centre was developed, the stormwater drainage network was built by Sydney Water and the City of Sydney. Typically, in suburban areas, Sydney Water would operate the large canals or trunk lines into which local stormwater would flow. However, within the City area, both large and small stormwater infrastructure is spread between the organisations.

Some 80% of the stormwater network is owned by the City with about 15% owned by Sydney Water and the remainder by other authorities.

This is a unique situation that leads to issues surrounding ownership and responsibility for assets.

A program is in place to update the stormwater drainage inventory and condition data including full CCTV analysis of the capacity and condition of the City owned pipes and pits and began in 2016. The program will be conducted on a priority area basis and is expected to take a number of years to fully complete, preliminary analysis of completed areas is included in this document.

To date condition assessment of approximately 40% of the network has been completed. The initial analysis of these sample areas suggests that average structural condition of the network is likely to be between 2.1 and 2.5.

Valuation information was updated in 2017 to reflect the more accurate information available through the data collection. The City's drainage asset base will be updated in future revisions of the plan as better information, particularly relating to ownership of pipes and pits, becomes available.

Further analysis of the CCTV data and follow up field investigation is required, particularly in the condition assessment, of the sample area pipe assets and the ownership profile.

The City has prepared a five year renewal program developed in accordance with relevant standards including all pipes in the sample area in condition 4 or 5 in the priority renewal works schedule.

The plan will be reviewed following full analysis of the stormwater drainage inventory and condition data. Usually renewal works are undertaken where assets have suffered damage, often by tree roots infiltration or crushed by vehicles, or at identified flooding locations to provide increased hydraulic capacity.

Provisions for the renewal program and considerable capacity upgrade projects have been incorporated into the Long Term Financial Plan.

Floodplain risk management studies will largely determine the renewal and replacement priorities based on risk. The 20 year drainage renewal program will be subject to amendment based on ongoing risk assessments.

Stormwater assets have an extremely long useful life and provide challenges to examine their condition on a regular basis. The City is committed to upgrading the condition and capacity of the stormwater network as demonstrated by the flood plain risk management studies completed and current stormwater planned works.

The creation, acquisition and upgrade plans will be driven by the new floodplain risk management studies and implementation plan.

A draft implementation plan has been prepared for all floodplain management items listed in the LGA's eight floodplain risk management studies and plans. This plan has formed the basis of our 5 year, 10 year and long term development plans for expenditure and the programming of construction of flood mitigation works including planning options such as the re-evaluation of Council's Interim Flood Prone Land Policy.

Significant new stormwater assets will be added in the next ten years, with trunk drainage works in Green Square and Erskineville with a combined project value of more than \$110M due for completion.

Currently we are developing a stormwater quality study (MUSIC) which predicts the performance of stormwater quality management systems. The output allows the City to create plans for stormwater hydrology and pollution impacts. The findings will available in the next year.

The City will increase annual maintenance budgets to ensure sufficient maintenance funds over the life cycle of all existing less performing assets and make provision for new pollution devices where applicable.



Sydney Park Wetlands

#### 8.2. Drainage Assets

**Table 8.2** shows the range, extent and asset replacement cost for the roads assets detailed in the Community Asset Plan, together with some associated infrastructure for reference purposes.

TABLE 8.2 – Drainage Network Assets

Asset Category	Dimensions/ Quantity	Replacement Value (\$M)
Stormwater Pipes	180 Km	201
Stormwater Pits	12,141	83
Open channels	100 metres	0.1
Box culverts	7,370 metres	28
Stormwater Quality Improvement Devices:		
- Gross Pollutant Traps	52	1.6
- Raingardens	245	1.8
TOTAL		315

#### 8.3. Levels of Service

**Table 8.3.1** shows some important community levels of service used by Business Units to gauge community satisfaction

A comprehensive review of all service levels, including inspection frequency, intervention levels and response times, for all civil and stormwater assets is underway. The review will drive changes to maintenance and renewal activities to provide a level of service that is reflective of community expectations and resource availability.

TABLE 8.3.1 - Current Levels of Service - Drainage

COMMUNITY LET Key Performance Category	VELS OF SERVICE Service Objective	Performance Measure Process	Performance Target	Current Performance
Quality	To service the needs of the community and Council to an appropriate standard (i.e. minimise local flooding and ponding).	Yearly total of customer service requests and letters	Maintain parity or reduce number of customer requests from previous year.	Requests per year: 591 - 2013/14 568 - 2014/15 958 - 2015/16 1055 - 2016/17 654 - 2017/18 ###
Function	Stormwater system to be of suitable condition and capacity to convey required flow	Response time to requests for clearances of blockages causing flooding	Respond to requests for clearance of blockage causing flooding within 48hrs	Achieved 2017/18 (364 enquiries)
Safety	Absence of significant health safety hazards.	Response time to Work Health and Safety issues or reports and public safety complaints received through customer service requests	Dangerous hazards or public safety matters are responded to and made safe within 48hrs	Achieved 2017/18 (222 enquiries)
Environmental	Improve stormwater quality that is discharged into receiving waters	Number of trapped gully pits cleanings	2,100 units cleaned per annum	1,596 - 2013/14 2,182 - 2014/15 1,691 - 2015/16 1,590 - 2016/17 1,052 - 2017/18

### - Major rain events can impact these results

<sup>\*\*\* -</sup> More time spent on customer requests due to the severity of frequent wet weather in the last 2 years and the need to top up water within the pits containing wet seals (i.e. combined sewer/stormwater systems to minimise odour escape)

#### 8.4. Lifecycle Management

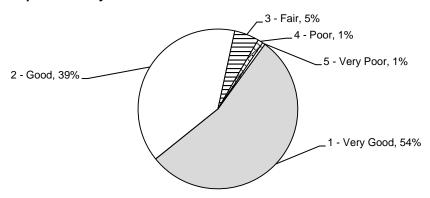
#### 8.4.1. Asset Condition - Stormwater

**Chart 8.4.1** shows the overall condition of pits and pipes in the sample areas outlined in section 8.1. The sample area represents about 40% of the network but needs to be fully analysed prior to adoption. The initial observation is that the pit conditions are generally very good and that the there are some issues with the pipe network. Variability from year to year will occur as the sample size increases especially in the early stages on collection

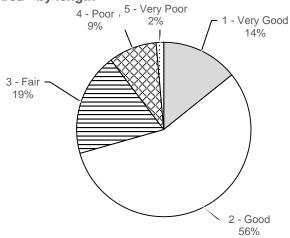
The City has included all pipes in the sample area in condition 4 or 5 in the priority renewal works schedule.

#### CHART 8.4.1 – Drainage Network Condition (CCTV sample area)

#### Pit Condition - Sample Area - by number



Pipe Condition - Sample Area - by length



#### 8.4.2. Asset Valuations

**Table 8.4.1** shows the asset valuations, written down value (depreciated value) and calculated Average Annual Asset Consumption used in the lifecycle and sustainability calculations in section 8.5

TABLE 8.4.1 – Asset Valuation – Stormwater Drainage Network

	Current Replacement Cost (\$M)	Written Down Value (\$M)	Average Annual Asset Consumption (\$M)
Pipes	201	72	2.0
Pits	83	30	0.8
Box Culverts	28	9	0.3
Open Channel	0.1	0.1	0.1
Gross Pollutant Traps/ Raingardens	3.4	1.4	0.2
TOTAL	315	112	3.4

Note - Average Annual Asset Consumption (see 8.5 below) will be reviewed at the completion of the updated condition assessment and CCTV analysis

#### 8.4.3. Maintenance/Renewal/Upgrade/Expansion Expenditure Trends

**Table 8.4.2** shows the trend in the last 5 years in infrastructure expenditure for the drainage network. Operational and maintenance expenditure is obtained from the Business Unit operational budgets and the renewal, upgrade and new expenditure from the capital work program reports.

The 5 year average is the basis for the long term lifecycle costs.

TABLE 8.4.2 - Maintenance/Renewal/Upgrade/Expansion Expenditure Trends Stormwater Network

Year	Operating / Maintenance	Renewal / Replacement	Upgrade	Expansion-
2013/14	1,417	2,038	655	9,795
2014/15	1,365	2,805	3,712	10,726
2015/16	2,569	4,183	13,981	23,699
2016/17	2,574	3,371	9,307	13,492
2017/18	3,203	2,839	7,026	8,383
Average	2,225	3,047	6,936	13,219

Note: the upgrade and expansion expenditure has increased in the last 2 years due to the Green Square Trunk Drain and Water reuse and the Sydney Park Water reuse projects.

#### 8.4.4. Estimate of Costs to bring assets to satisfactory condition for the Stormwater Drainage Network

**Table 8.4.3** shows the Report on Infrastructure Assets as at 30 June 2018 in accordance with the Code of Accounting Practice and Financial Reporting. It shows the estimates to bring the stormwater drainage assets to a satisfactory standard as described in section 5.3.5

TABLE 8.4.3 – Special Schedule 7 Cost to Satisfactory

Asset Class	Asset Category	Estimated Cost to bring assets to satisfactory standard (\$'000) ####	Estimated Cost to bring to the agreed level of service set by Council (\$'000)	2017/18 Required maintenance	2017/18 Actual maintenance
Stormwater Drainage	Stormwater Drainage	3,000	3,000	2,709	3,203

#### - As per Office of Local Government Requirements, reflects the estimated cost to restore all Council assets to condition '3' or better. These cost assessments remain highly subjective as in previous years

\*\*\*\*\* - reflects the estimated cost to restore all assets assessed to be at a condition beneath Council's minimum service levels. These standards (i.e. target conditions) reflect the strategy of maximising the consumption of the assets' service potential before renewal works are undertaken.

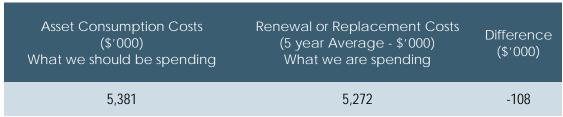
The City's general definition of agreed level of service is that any asset that has reached a Condition 4 – Poor or Condition 5 – Very Poor should be renewed as a matter of priority.

#### 8.5. Financial Summary, Projections and Sustainability

#### 8.5.1. Long term - Life Cycle Cost based on Current Expenditure

Table 8.5.1 shows the current sustainability as projected using the average of the last 5 years estimated costs. This is the basis of the long term cost that the City will need to fund for the life of the assets.

TABLE 8.5.1 - Sustainability - Current



#### 8.5.2. Medium term - 10 year financial planning period

Chart 8.5.2 shows the relationship between the Asset Consumption Costs and the funded Long Term Financial Plan for estimated Operational, Maintenance and Renewal and Replacement costs.

Chart 8.5.3 shows the proposed Upgrade and Expansion Expenditure as shown in the current Long Term Financial Plan

Table 8.5.3 shows the estimate of the Average Asset Consumption Costs, the Estimated Operational, Maintenance, Renewal and Replacement Cost, and the Sustainability Index 10 Year projection.

\$10 \$9 \$8 \$7 \$6 \$5 \$4 \$3 \$2 \$1 \$0 5 year 2018-19 2019-20 2020-21 2021-22 2022-23 2023-24 2024-25 2025-26 2026-27 2027-28 2028-29 \$M average — — Asset Consumption Cost Estimated Renewal/ Replacement Costs LTFP

CHART 8.5.2 - Long Term Financial Plan - Maintenance, Renewal and Replacement

20
15
10
5 year 2018-19 2019-20 2020-21 2021-22 2022-23 2023-24 2024-25 2025-26 2026-27 2027-28 2028-29

CHART 8.5.3 - Long Term Financial Plan - Upgrade/Expansion

TABLE 8.5.3 - Sustainability - 10 Year Projection

Asset Consumption Costs (10 Year Projection - \$'000) What we should be spending	Renewal or Replacement Costs (10 Year Projection - \$'000) What we are spending	Difference (\$'000)	Sustainability Index 10 Year Projection <u>What we are proposing to spend</u> What we should be spending
7,762	7,138	534	0.94

#### 8.6. Concluding Remarks

The charts indicate that the City has committed significant funding to the renewal and expansion of the Drainage infrastructure in the next 10 years with substantial amounts being allocated to upgrading the network in accordance with the floodplain risk plans and a Model for Urban Stormwater Improvement Conceptualisation (MUSIC) modelling The modelling will be updated in future revisions and the detailed asset management plan for stormwater drainage.

The maintenance and renewal chart estimates look uneven but should be looked at in the context that the drainage assets have a particularly long life and a small change to renewal in any one year (say \$1,000,000) has a marked effect on the chart appearance.

The City understands that the renewal of the stormwater drainage infrastructure is an important priority and the additional renewal funds being allocated in the next 10 years that includes all high priority projects that are included in the Floodplain Risk Management Plans and a MUSIC model.

The estimates indicates that the City has budgeted to renew the drainage assets at a sustainable rate and is addressing the renewal requirements and the Special Schedule 7 requirements consistent with the Office of Local Government performance measures.

# 9. Parks, Open Spaces and Trees

#### 9.1. Background

The City's parks, open spaces and trees are one of the community's most loved assets with hundreds of thousands of residents and visitors using our parks daily. The park and open space network encompasses about 200 hectares throughout the local government area, providing both active and passive places for the use and enjoyment of communities.

The City is also responsible for the care, control and management of many Crown Reserves, including Hyde Park, Victoria Park, Prince Alfred Park and Bicentennial Park.

The City's tree population consists of over 46,000 trees, located throughout the streets, parks and open spaces and City properties.

The Community Asset Management Plan includes parks and open spaces, together with trees (park and street) in the modelling. However, separate Detailed Asset Management Plans are being prepared for parks and open spaces and trees (park and street) because of their different maintenance and renewal requirements.

#### 9.1.1. Parks and Open Spaces – Considerations

In excess of 3.4 Ha of park and open spaces have been added to the City in the last 1-2 years through the development process, these include Harold Park, Walaba Park, Chippendale Green, Mary O'Brien Reserve, the Western Block and some small parks around Green Square. While these parks and open spaces are already constructed, the ongoing maintenance will add to the City's ongoing commitments.

Negotiations also continue for the handover to the City of a number of significant parks and open spaces from the State Government which are anticipated in the next few years. The ongoing maintenance requirements of these assets will add to the City's commitments.

Projected growth in the Park network area (from 206 Ha. In 2018/19 to 215Ha. in 2021) will impact on resourcing and ongoing maintenance and renewal activities.

Many of the key urban renewal areas, in particular the Green Square Urban Renewal Project will create large additional parks and open spaces, adding to additional renewal and maintenance costs. Major refurbishments of Hyde Park, Victoria Park, Belmore Park and Perry Park are planned in the medium-term and are included in the Long Term Financial Plan. Recent developments on a

number of new and renewed assets in Green Square were completed in the past 12-24 months. A major project in Sydney Park continues to improve the effectiveness of the Wetlands and Storm Water Harvesting system.

There is a continual increase in the number of streetscape and traffic treatments being developed as part of the Greening Sydney program, cycleway, and various other road and footway renewal programs. Additional assets and technologies are being developed to manage storm water harvesting. Resourcing to support, manage, and maintain these assets will be required in future years.

The likely development of synthetic sports fields within the City will present a new asset type that will require new approaches to maintenance of those assets and associated facilities.

Playground equipment, softfall, shade sails and associated infrastructure require replacement and minor upgrade works to ensure that identified playgrounds remain safe and fit for use, minimising risk to the City and providing increased amenity for children and their carers. The program for replacement of playgrounds is determined following a report from an external playground assessor itemising the remaining useful life for each playground.

Events in parks and open space put quite considerable stress on the parks. Consideration is taking place to which the service levels are being impacted after such events.

Parks that have been identified with a condition rating of 4 or under are included in the preparation of the annual works program. Some are specifically included in the Long Term Financial Plan and some addressed through allocation of provisional renewal funding.

#### 9.1.2. Trees - Considerations

The extensive urban renewal projects across the LGA, including Green Square, Ashmore Precinct and Harold Park, include new streetscapes and street tree assets. Best practice design and construction is being applied, with the trees now in highly engineered environments. Resourcing to support, manage and maintain these assets will be required in future years.

Major upgrade tree related projects planned in the next 5-10 years include:

- Light Rail and CBD Capacity Improvement projects;
- Urban Forest Strategy with targets to increase canopy cover; and
- Street Tree Master Plan implementation (e.g. in road tree planting);
- Cycleway installation/upgrades;
- Hyde Park, Central Avenue Replacement program.

Unlike engineered assets, trees do not have a renewal component, only maintenance or replacement, and the timeframe for tree replacements cannot be predicted with certainty. The life span of trees varies according to the species, location and local environmental factors. As such there is no formal renewal plan, but a provisional amount for the replacement of 700 trees annually based on current practices and trends, together with new tree allocation in the Long Term Financial Plan.

The ongoing improvement to the tree asset condition and maintenance data should permit the development of more structured renewal plan. This would assist with the City's urban forest co-ordination, so better asset turnover can be achieved.

The City is enabling the improved management through implementation (commenced 2013) of tree management condition assessment and maintenance activities using a mobile application.



Paddington Reservoir Gardens

#### 9.2. Parks and Open Spaces and Tree Assets

**Table 9.2.1** shows the range, extent and asset replacement cost for the parks and open space and tree assets detailed in the Community Asset Plan, together with some associated infrastructure for reference purposes.

TABLE 9.2.1 – Parks and Open Spaces and Trees Assets (December 2017)

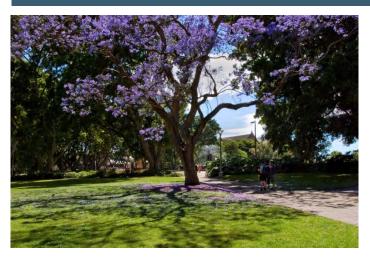
Asset category	Description	Number/ Area of Parks	Replacement Value (\$M)			
Parks and Open Spaces						
Iconic	Parks that are of cultural and historical significance, or of a significant size or prominent location. These parks have a high visitation from the general public e.g. Hyde Park.	23 116.1 Ha	217			
Neighbourhood	Larger parks within villages and suburbs that have high visitation and have increased levels of amenity and infrastructure. These include facilities such as sports fields with playgrounds and toilets e.g. Alexandria Park.	45 34 Ha	119			
Pocket Park	Local parks or street closures, generally small in size that provides informal recreational areas serving surrounding residents. Some limited facilities may be provided e.g. Millard Reserve.	293 39.5 Ha	70			
Streetscape & Traffic Treatments	Landscaped areas within the road reserve In particular on footpaths, nature strips, roundabouts and traffic blisters	1245 17.4 Ha	31			
Sportsfields	Areas of landscaped turf purposed for club and professional sport games and training.	14	23			
	SUBTOTAL		462			
Trees						
Parks Trees	Contained within parks and open spaces	14,339	34			
Street Trees	Contained in the road reserve and footpaths	33,314	82			
Property Trees	Contained within Council properties like Childcare, Community Centres	609	Contained in Property value			
	SUBTOTAL	48,262	116			

Note 1 - This asset management plan for parks, open space and trees does not include public art, electrical, lighting and building assets located within parks and open space.

Note 2 - The Parks service unit data collection initiative has added a significant number of streetscapes and traffic treatments to the portfolio in the last year, improving the City's data quality and understanding of the extent of open space.

Note 3 - Community Gardens are being progressively implemented and will be included in future revisions of this plan

#### **Asset Management Plan 2019**





#### 9.3. Levels of Service

**Tables 9.3.1** and **9.3.2** show some important community levels of service used by business units to gauge community satisfaction.

TABLE 9.3.1 - Parks and Open Spaces

BLL 9.3.1 - Faiks and Open Spaces				
CORE COMMUNI	TY LEVELS OF SERVICE			
Key Performance Category	Service Objective	Performance Measure Process	Performance Target	Current Performance
Quality	Provide quality parks and open spaces for the use of the community	Customer satisfaction surveys and customer requests	An overall satisfaction rating >8 in the surveys	Achieved (Score 8.4)
Function	To provide a diverse range of parks and open spaces within the City which ensure that user requirements are met	Customer satisfaction surveys	An overall satisfaction rating >8	Achieved (Score 8.4)
Safety	To provide a safe and hazard free environment	Reported accidents and incidents and claims	Dangerous hazards or public safety matters responded to & made safe within 24 hrs	Achieved
Responsiveness	Speed of responsiveness to public enquiry's and request	Timeframes outlined in completing customer service requests	>95% of customer requests completed within timeframes	Achieved

TABLE 9.3.2 - Tree Management

TABLE 5.512 Tree management				
CORE COMMUN Key Performance Category	NITY SERVICE LEVELS Service Objectives	Performance Measure Process	Performance Target	Current Performance
Responsiveness	To provide proactive, responsive service that promotes tree health and longevity and minimises ongoing maintenance requirements	Timeframes outlined in completing customer service requests	>95% of customer requests completed on time. Respond to customer request within 48 hours, complete works required within 14 days	Achieved Achieved
Function	To improve the environmental, social and financial benefits that trees provide to the community Providing trees of suitable species and condition that achieves benefits	Urban Forest Strategy Street Tree Master Plan and Park Tree Management Plans guide species selection and planting criteria.	Increase in canopy cover, health and overall longevity of tree population	Achieved
Safety	To provide a safe and hazard free environment	Reported accidents and incidents and claims	Dangerous hazards or public safety matters are responded to and made safe within 2 hrs.	Achieved

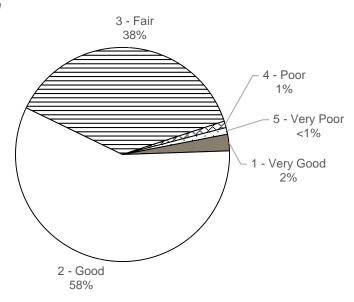
#### 9.4. Lifecycle Management

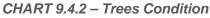
#### 9.4.1. Asset Condition

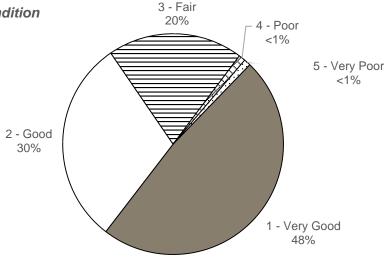
**Chart 9.4.1** shows the overall condition of parks and open space assets. The chart uses the aggregate replacement value of parks in each condition index and is limited to iconic, neighbourhood and pocket parks as they make up 91 per cent of the area and 96 per cent of the value of parks and open spaces. Inclusion of streetscapes and traffic treatments will not materially alter the percentages.

**Chart 9.4.2** shows the condition of all trees in the City of Sydney. All street trees, park trees and trees within City properties are now in one dataset in the corporate asset management system and their conditions are being assessed in the same way. For simplicity the chart is based on a count of the total number of trees, and is not divided into specific locations (street/park or suburbs) nor divided by the trees age (young, mature).

CHART 9.4.1 - Parks Condition



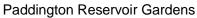




Photographic examples have been provided below to assist in demonstrating the tree condition/appearance for each category.

# Category 1 – Very Good Category 4 - Poor







Prince Alfred Park Playground

#### 9.4.2. Asset Valuations

**Table 9.4.3** shows the shows the asset valuations, written down value (depreciated value) and calculated Average Annual Asset Consumption used in the lifecycle and sustainability calculations in section 9.5

TABLE 9.4.3 - Valuations

	Current	Written Down	Average Annual
	Replacement Cost	Value	Asset Consumption
	(\$M)	(\$M)	(\$M)
Parks and Open Spaces	469	197	17.1
Parks Trees	34	34	0.8*
Street Trees	82	82	1.5*
TOTAL	585	313	18.8*

<sup>\*</sup> For the purposes of financial reporting, trees are not depreciated but in order to determine the lifecycle requirements notional consumption based on a typical life of trees are used.

#### 9.4.3. Maintenance/Renewal/Upgrade/Expansion Expenditure Trends

**Tables 9.4.4** and **9.4.5** show the trend in the last 5 years in infrastructure expenditure for the parks and open spaces and tree network. Operational and maintenance expenditure is obtained from the Business Unit operational budgets and the renewal, upgrade and new expenditure from the capital work program reports.

The 5 year average is the basis for the long term lifecycle costs.

TABLE 9.4.4 – Maintenance/Renewal/Upgrade Expenditure Trends
Parks and Open Spaces

Year	Operating / Maintenance	Renewal / Replacement	Upgrade	Expansion
2013/14	15,494	11,042	2,702	7,347
2014/15	15,514	14,378	4,758	5,497
2015/16	15,816	10,287	2,596	7,107
2016/17	15,429	8,775	2,013	27,398
2017/18	15,189	12,043	2,2500	16,260
Average	15,487	11,305	2,864	12,722

TABLE 9.4.5 – Maintenance/Renewal/Upgrade Expenditure Trends
Tree Management

Year	Operating / Maintenance	Renewal / Replacement	Upgrade / Expansion
2013/14	6,927	1,065	993
2014/15	7,778	1,514	580
2015/16	7,928	1,681	947
2016/17	7,701	1,721	804
2017/18	8,092	1,819	1298
Average	7,874	1,560	924

**Note 1:** Operating and Maintenance Expenditure is combined in this category as it is difficult to determine the appropriate split

Note 2: Capital Upgrade and Capital Expansion for Trees is combined – both refer to new trees in this category

#### 9.4.4. Estimate of Costs to bring assets to satisfactory condition for the Parks and Open Space Network

**Table 9.4.4** shows the Report on Infrastructure Assets as at 30 June 2018 in accordance with the Code of Accounting Practice and financial reporting. It shows the estimates to bring the parks and open space assets to a satisfactory standard as described in section 5.3.5

TABLE 9.4.4 - Special Schedule 7 Cost to Satisfactory

Asset Class	Asset Category	Estimated Cost to bring assets to satisfactory standard (\$'000) ####	Estimated Cost to bring to the agreed level of service set by Council (\$'000) *****	2017/18 Required maintenance	2017/18 Actual maintenance
Open space & Recreational assets	Open Space	5,354	10,707	15,391	15,189

#### - As per Office of Local Government Requirements, reflects the estimated cost to restore all Council assets to condition '3' or better. These cost assessments remain highly subjective as in previous years

\*\*\*\*\* - reflects the estimated cost to restore all assets assessed to be at a condition beneath Council's minimum service levels. These standards (i.e. target conditions) reflect the strategy of maximising the consumption of the assets' service potential before renewal works are undertaken.

The City's general definition of agreed level of service is that any asset that has reached a Condition 4 – Poor or Condition 5 – Very Poor should be renewed as a matter of priority.

#### 9.5. Financial Summary, Projections and Sustainability

#### 9.5.1. Long term - Life Cycle Cost based on Current Expenditure

**Table 9.5.1** shows the current sustainability as projected using the average of the last 5 years estimated costs. This is the basis of the long term cost that the City will need to fund for the life of the assets.

TABLE 9.5.1 - Sustainability - Current

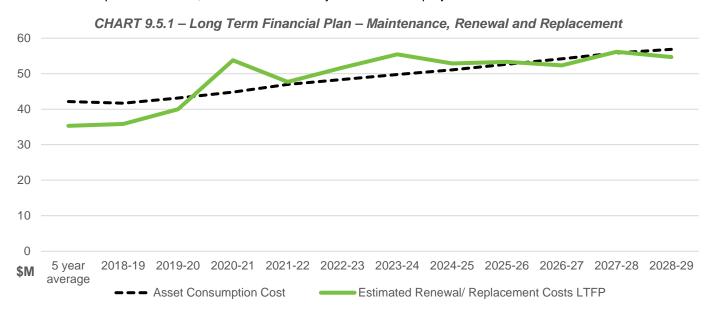


The estimate reflects a reduced average renewal and upgrade budget, primarily in Parks and Open Spaces in the last 3-5 years following a period of extensive refurbishment in the early to mid-2000's. The Long Term Financial Plan includes significant budget allocation to the renewal and upgrade/expansion of Parks and Open Spaces which will address difference over the medium term.

#### 9.5.2. Medium term – 10 year financial planning period

**Chart 9.5.1** shows the relationship between the Asset Consumption Costs and the funded Long Term Financial Plan for estimated Operational, Maintenance and Renewal and Replacement costs

**Chart 9.5.2** shows the proposed Upgrade and Expansion Expenditure as shown in the current Long Term Financial Plan **Table 9.5.2** shows the estimate of the Average Asset Consumption Costs, the Estimated Operational, Maintenance, Renewal and Replacement Cost, and the Sustainability Index 10 Year projection.



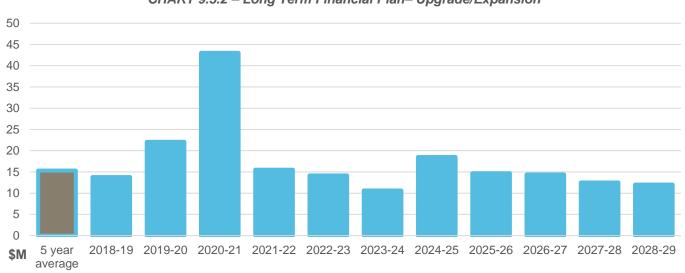


CHART 9.5.2 - Long Term Financial Plan- Upgrade/Expansion

TABLE 9.5.2 - Sustainability - 10 Year Projection

Asset Consumption Costs (10 Year Projection - \$'000) What we should be spending	Renewal or Replacement Costs (10 Year Projection - \$'000) What we are spending	Difference (\$'000)	Sustainability Index 10 Year Projection <u>What we are proposing to spend</u> What we should be spending
48,951	49,086	-135	1.00

#### 9.6. Concluding Remarks

The graphs indicates that the City is allocating sufficient funding to provide for the renewal of the parks infrastructure, with significant amounts being allocated to renewing and upgrading the parks and trees infrastructure in the next five years in particular.

Amounts shown for Years 2 to 4 in the Long Term Financial Plan reflect the renewal provision for iconic park upgrades, particularly Hyde Park.

The spike in the upgrade/expansion, and the associated dip in renewal and replacement, in the Long Term Financial Plan is due to the implementation of the open space components of the Green Square Urban Renewal project, diverting funds from renewal projects and committing ongoing resources and maintenance budgets to these expanded assets.

The historic maintenance and renewal figures reflect a reduced average renewal and upgrade budget, primarily in Parks and Open Spaces in the last 3-5 years following a period of extensive refurbishment in the early to mid-2000's. The Long Term Financial Plan includes significant budget allocation to the renewal and upgrade/expansion of Parks and Open Spaces which will address difference over the medium term.

The estimate indicates that the City is budgeted to renew the parks, open space and tree assets at a sustainable rate over the next 10 years and is managing the assets effectively and addressing the maintenance and renewal requirements and Special Schedule 7 cost to satisfactory requirements consistent with the Office of Local Government performance measures.



Paddington Reservoir Gardens

## 10. Property

#### 10.1. Background

The City relies on its buildings and property to provide services to the community and its corporate and commercial tenants. The building assets held by the City cover a diverse range of property types such as indoor and outdoor aquatic centres, libraries, works depots, public toilets, and commercial property and community halls including the iconic Sydney Town Hall.

These buildings experience significant wear and tear. They are subject to regular inspections and ongoing risk assessment and compliance processes and condition assessments to assist officers to make informed decisions about reactive and planned maintenance requirements, capital expectations and long-term property strategy options.

The portfolio is currently divided into two distinct groups, community and commercial, details are shown in **Table 10.2.1**.

The required level of expenditure on the renewal program for the City's buildings will vary from year to year and will reflect:

- The age of the assets;
- The condition of the assets components;
- Budget priorities;
- Capacity constraints to deliver services;
- On-going maintenance demand;
- Changes to service requirements; and
- The nature of the asset and its heritage and cultural significance.

The Green Square Urban Renewal Project will result in substantial growth in population and corresponding increase in demand for new community facilities and local services. The City has committed significant funds to new assets including the Green Square Aquatic Centre (\$92 million), the Green Square Community Library (58 million) and the Green Square Creative Centre (\$29 million).

Community service demands are continually assessed for the entire Local Government Area including Green Square Urban Renewal area. New assets required to meet future community growth will be acquired progressively in line with population growth, development and funding priorities. New community facilities may require sites to be acquired or existing sites redeveloped or with some services consolidated to deliver integrated community facilities.

Timing and funding for these facilities will be influenced by budget allocations and potential development contributions and updated annually within the Long Term Financial Plan.

Assessing the condition of building assets can be a complex task as modern buildings are comprised of many building components, usually in differing states of condition. The City has set condition targets for buildings which are reflective of property strategy requirements, in some cases a building will have a poor or very poor condition rating, but will be included as part of a major redevelopment plan for the site or is closed.

The City has commissioned a detailed building component data collection project e.g. electrical components, structural components, roof details etc. These components will include individual assets where relevant, replacement values, current conditions and maintenance and renewal estimates. The detailed inventory of 53 high value or high use buildings is complete and is being utilised in the preparation of the annual maintenance and renewal projects and budgets.

The City has engaged a property services provider for facilities management. The contract includes building asset, condition and maintenance data collection for the entire portfolio which will inform how the City can improve property services and asset use. The new provider commenced in July 2018. Initial conditions assessments are under way with fixed plant item being assessed first Condition assessments of building fabrics and structures will follow.

With the change in service providers the City has decided that until the comprehensive detailed condition assessments have taken place, this report will show modelled conditions from the previous year.

#### 10.2. Property Assets

**Table 10.2.1** shows the range, extent and asset replacement cost for the Property assets detailed in the Community Asset Plan, together with some associated infrastructure for reference purposes.

TABLE 10.2.1 - Property Assets

Property Portfolios	Number	Description of Use
Community Portfolio	186	Cost effective fit for purpose accommodation enabling the provision of services into the Community. Buildings include depots, community halls, childcare centres, libraries, public toilets etc.
Commercial Portfolio	60	Buildings owned or utilised by the City for a commercial or business purposes.
Sydney Town Hall	1	Iconic heritage listed building used for public events, Council meetings, Councillor office accommodation and private hiring.
TOTAL	247 #	

<sup># -</sup> The total number of buildings includes buildings owned and managed by the City, managed by third parties e.g. Queen Victoria Building, Capitol Theatre, Capitol Square (Watkins Terrace), Manning Building or leased by the City

#### 10.3. Levels of Service

**Table 10.3.1** shows some important community levels of service used by business units to gauge community satisfaction

Performance Category	Service Objectives	Performance Measure Process	Performance Target	Current Performance
Quality	Ensure each building is presented and maintained in an acceptable condition	Register of annual property inspections	Target Condition Index set building by building	Current average condition 2.4
Function	Ensure each building is fit for purpose	Conducting regular maintenance and annual property inspections	Independent annual certification	Achieved
Safety	Minimise significant risks to the public, staff and contractors	Regular Property inspections	Reported monthly Audited annually	Achieved Audit scheduled 2017/18

#### 10.4. Lifecycle Management

#### 10.4.1. Asset Condition

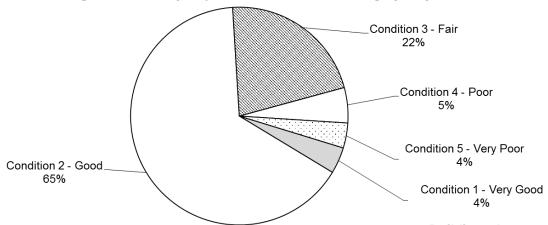
Sydney Town Hall has an insurance replacement value of \$489 million which accounts for 26% of the overall property portfolio value and its current condition is assessed as condition 2 (i.e. Good). Consequently the pie chart including Sydney Town Hall can distort proportions of condition categories (it equates to 12% of condition Good). For that reason two condition charts are provided.

Chart 10.4.1 shows the overall condition of Property assets, including Sydney Town Hall

Chart 10.4.2 shows the condition of Property assets without Sydney Town Hall.

CHART 10.4.1 - Building Condition - with Sydney Town Hall 2018

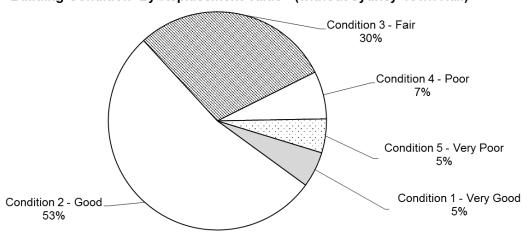




**Buildings Average Condition 2.4** 

CHART 10.4.2 – Building Condition – without Sydney Town Hall 2018

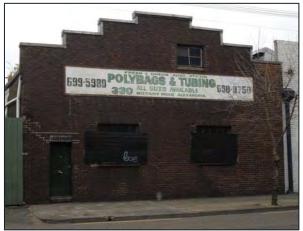
#### **Building Condition- By Replacement Value - (without Sydney Town Hall)**



**Buildings Average Condition 2.5** 

Photographic examples have been provided below to assist in demonstrating the property condition / appearance for each category.





Condition 1 – Very Good

Condition 5 – Very Poor

#### 10.4.2. Asset Valuations

**Table 10.4.1** shows the asset valuations, written down value (depreciated value) and calculated Average Annual Asset Consumption used in the lifecycle and sustainability calculations in section 10.5.

Note that there are two valuations shown for the property portfolios. These are:

- Financial accounting valuation this is based on the replacement value of all buildings excluding investment properties which are based on market value. The financial statements recognise assets leased to or by the City in some instances, for example, Queen Victoria Building, over which the City does not have day to day maintenance control.
- Current Replacement value (insurance value) for the entire portfolio this represents the actual cost incurred if
  the buildings under the City's control needed to be replaced as a whole and is generally what the property is
  insured for. This is the figure used in calculating the average asset consumption and sustainability and does
  not include buildings not under the City's direct maintenance control e.g. Queen Victoria Building, Capitol
  Theatre.

TABLE 10.4.1 – Building Valuations

	Financial Valuation (\$M)	Written Down Value Finance (\$M)	Current Replacement Cost Insurance (\$M)	Average Annual Asset Consumption (\$M)
All Building Portfolios	1,428	1,188	1,629	19.3
Sydney Town Hall	489	384	632	3.9
TOTAL	1,917	1,572	2,261	23.2

Note 1 - the Average Annual Asset Consumption for Sydney Town Hall is proportionally lower than general portfolio due to the long life (200 years) of the building

#### 10.4.3. Maintenance, Renewal and Upgrade Costs

**Table 10.4.2** shows the trend in the last 5 years in infrastructure expenditure for the property assets. Operational and maintenance expenditure is obtained from the Business Unit operational budgets and the renewal, upgrade and new expenditure from the capital work program reports.

The 5 year average is the basis for the long term lifecycle costs.

TABLE 10.4.2 - Maintenance/Renewal/Upgrade Expenditure Trends - Buildings

	70 7		
Year	Operating / Maintenance	Renewal / Replacement	Upgrade / Expansion
2013/14	34,312	33,120	10,934
2014/15	33,213	23,077	19,531
2015/16	32,640	20,085	36,155
2016/17	32,794	30,613	32,955
2017/18	26,224	15,004	50,275
Average	31,837	24,380	29,970

#### 10.4.4. Estimate of Costs to bring assets to satisfactory condition for Properties

**Table 10.4.3** shows the Report on Infrastructure Assets as at 30 June 2018 in accordance with the Code of Accounting Practice and financial reporting. It shows the estimates to bring the road assets to a satisfactory standard as described in section 5.3.5

TABLE 10.4.3 – Special Schedule 7 Cost to Satisfactory

Asset Class	Asset Category	Estimated Cost to bring assets to satisfactory standard (\$'000) ####	Estimated Cost to bring to the agreed level of service set by Council (\$'000)	2017/18 Required maintenance	2017/18 Actual maintenance
Buildings	Buildings	20,032	31,317	28,551	26,227

#### - As per Office of Local Government Requirements, reflects the estimated cost to restore all Council assets to condition '3' or better. These cost assessments remain highly subjective as in previous years

\*\*\*\*\* - reflects the estimated cost to restore all assets assessed to be at a condition beneath Council's minimum service levels. These standards (i.e. target conditions) reflect the strategy of maximising the consumption of the assets' service potential before renewal works are undertaken.

The City sets a Target or Minimum asset condition for each building in the portfolio. These are reflective of the current strategy for the building, in some cases a building will have a poor condition rating as the target because it is identified for upgrade or closed. The City's general definition of agreed level of service for Property is the cost to reach the condition Target for that building.

#### 10.5. Financial Summary, Projections and Sustainability

#### 10.5.1. Long term - Lifecycle Cost based on Current Expenditure

**Table 10.5.1** below shows the current Sustainability as projected using the average of 5 years historical costs. This is the basis for the calculation of the long term cost that the City will need to fund for the life of the asset.

TABLE 10.5.1 - Sustainability - Current - All Buildings

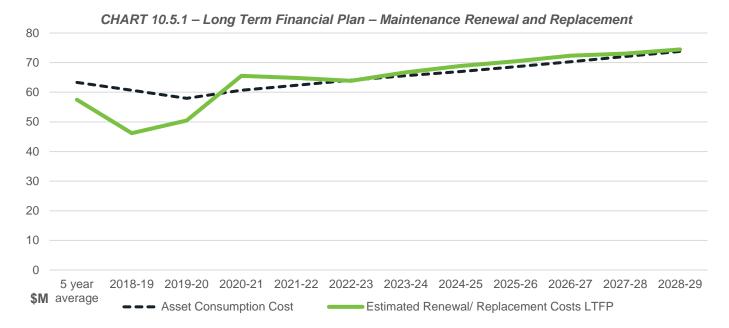
Asset Consumptic (\$'000) What we should be	(5 ye	al or Replacement Co ear Average - \$'000) at we are spending	sts Difference (\$'000)
63,314		57,488	-5,826

#### 10.5.2. Medium term – 10 year financial planning period

**Chart 10.5.1** shows the relationship between the Asset Consumption Costs estimates and the funded Long Term Financial Plan (Estimated Operational, Maintenance, Renewal or Replacement Costs).

Chart 10.5.2 shows the upgrade/expansion proposed for the Property assets in the Long Term Financial Plan.

**Table 10.5.3** below is an estimate of the Average Asset Consumption Costs and the Estimated Operational, Maintenance, Renewal and Replacement Costs and the Sustainability Index 10 year projection.



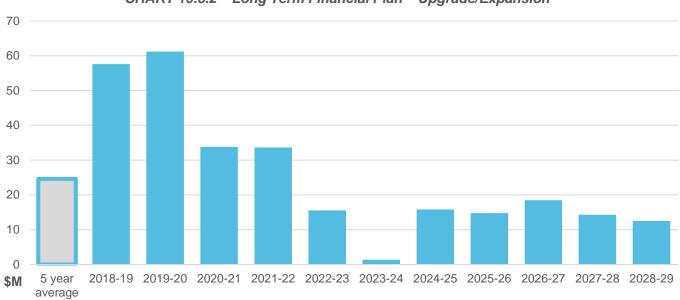


CHART 10.5.2 - Long Term Financial Plan - Upgrade/Expansion

TABLE 10.5.2 - Sustainability - 10 Year Projection

Asset Consumption Costs (10 Year Projection - \$'000) What we should be spending	Renewal or Replacement Costs (10 Year Projection - \$'000) What we are spending	Difference (\$'000)	Sustainability Index 10 Year Projection <u>What we are proposing to spend</u> What we should be spending	
65,725	65,158	-566	0.99	

#### 10.6. Concluding Remarks

The **chart 10.5.1** indicates that the City is allocating sufficient funding to provide for the renewal of the Property infrastructure, with significant amounts being allocated to renewing and upgrading the Property infrastructure in the next 10 years.

Significant upgrade and expansion projects are scheduled between 2017 and 2019. These include building works in the Green Square Urban Renewal precinct and new community facilities across the local government area.

The Long Term Financial Plan includes the major buildings identified as Condition Index 4 or 5. The modelling will be updated in future revisions of this plan and the Draft Detailed Asset Management Plan for property following the completion of the overarching Property Strategy.

The estimate indicates that the City is budgeted to renew the Property assets at a sustainable rate over the next 10 years, is managing the assets effectively and addressing the maintenance and renewal requirements and Special Schedule 7 requirements consistent with the Office of Local Government performance measures.

## 11. Conclusion

The information contained in this Community Asset Management Plan shows that the City is providing adequate funding to sustain the critical infrastructure assets for the next 10 years and is managing the assets effectively and addressing renewal requirements consistent with the Office of Local Government performance measures.

The Table below shows the Average Asset Consumption Costs and the Average Estimated Replacement Costs and the Sustainability Index 10 year projection for the four critical asset classes contained in this plan.

Critical Asset Category	Asset Consumption Costs (10 Year Projection - \$'000) What we should be spending	Renewal or Replacement Costs (10 Year Projection - \$'000) What we are spending	Difference (\$'000)	Sustainability Index 10 Year Projection <u>What we are proposing to spend</u> What we should be spending
Roads	36,928	36,481	-457	0.99
Stormwater Drainage	7,762	7,138	534	0.94
Parks and Open Spaces And Trees	48,951	49,086	-135	1.00
Property	65,725	65,158	-566	0.99
TOTAL	159,366	157,863	-624	0.99

The first chart below shows the relationship between the Asset Consumption Costs estimates and the funded Long Term Financial Plan for the four Critical Asset Categories. The second chart shows the upgrade/expansion proposed for the Critical Asset Categories assets in the Long Term Financial Plan, note that Light Rail contribution has been separated from the remainder of the Upgrade/Expansion figures to give a better overall picture.

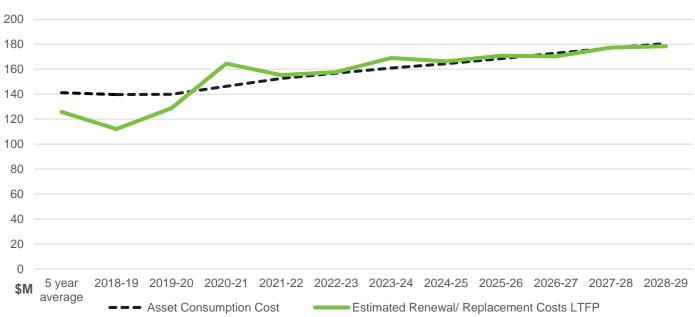
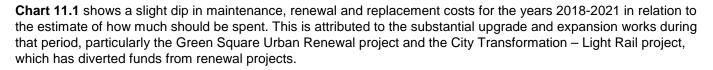


CHART 11.1 - Long Term Financial Plan - Maintenance, Renewal and Replacement





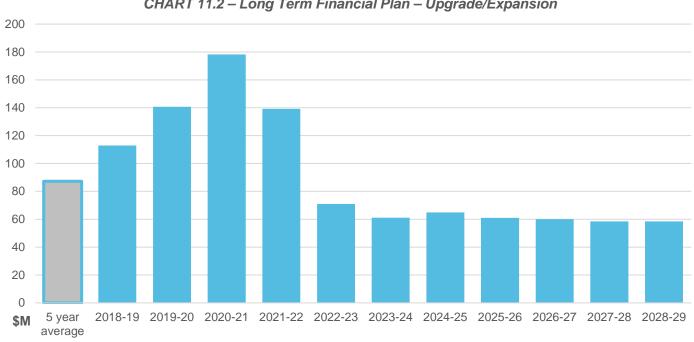


CHART 11.2 - Long Term Financial Plan - Upgrade/Expansion

Future revisions of this Community and the Detailed Asset Management Plans will include updated attributes, conditions and valuations based on new information currently being collected for all these classes.



Tote Building, Green Square

## 12. Appendix 1 - Asset Management Policy 2016

#### **Purpose**

The purpose of the Asset Management Policy is to ensure that the City has information knowledge and understanding about the long-term and the cumulative consequences of being the custodian of public infrastructure.

This is achieved by ensuring that the systems and processes are in place to enable people to determine the most effective and efficient options for delivering infrastructure related services while controlling exposure to risk and loss.

The Asset Management Policy also provides the framework that together with the organisational Community Strategic Plan and Sustainable Sydney 2030 enables the asset management strategy and specific asset management plans to be produced.

#### Context

The Local Government Act 1993 and the Local Government Amendment (Planning and Reporting) Act 2009 place a number of obligations on Councils in relation to asset management.

This Integrated Planning and Reporting legislation requires that the City must account for and plan for all of the existing assets under its ownership, and any new assets proposed in its Community Strategic Plan and Delivery Program and associated Resourcing Strategy.

#### The City must:

- Prepare an Asset Management Strategy and Asset Management Plan(s) to support the Community Strategic Plan and Delivery Program.
- Ensure that the Asset Management Strategy and Plan(s) cover a minimum timeframe of 10 years.
- Ensure that the Asset Management Strategy includes an overarching Council endorsed Asset Management Policy.
- Ensure that the Asset Management Strategy identifies assets that are critical to the City's operations and outline risk management strategies for these assets.
- Ensure that the Asset Management Strategy includes specific actions required to improve the City's asset management capability and projected resource requirements and timeframes.

Figure 1 below shows the components of the Integrated Planning and Reporting Resourcing Strategy that frame the Asset Management requirements.

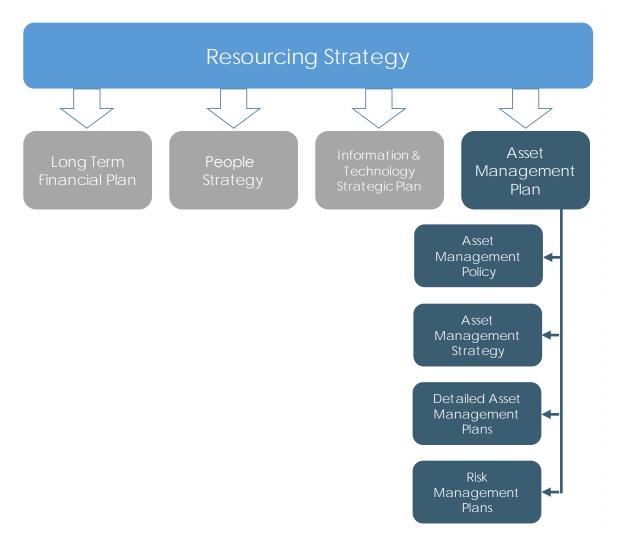


Figure 1 - City of Sydney Asset Management Framework

The City first adopted an Asset Management Policy in 2006. It was reviewed and updated in 2012. The 2012 update ensured our objectives and principles were consistent with Sustainable Sydney 2030, as well as the requirements the Integrated Planning and Reporting Framework.

The policy is linked to Sustainable Sydney 2030 Strategic Direction 10, Implementation through effective governance and partnerships, Objective 10.3 the City of Sydney is financially sustainable over the long term

This 2016 policy update builds on the Asset Management Policies of 2006 and 2012. The policy objectives were reviewed and enhanced by the Asset Management Program Control Group and the Executive Asset Management Advisory group and were advertised for public comment as part of the Resourcing Strategy 2016. The updated objectives were adopted by Council in June 2016.

#### Scope

This policy applies to all infrastructure related service provision such as Road and Transport, Stormwater Drainage, Community Services delivered by the City's Buildings and Facilities, Parks and Open Spaces, Sport and Recreation and Environmental Protection.

#### **Definitions**

Term	Meaning	
Policy	A statement of an organisation's attitude and preference of direction.	
Asset Management	The combination of management, financial, economic, engineering and other practices applied to physical assets with the objective of providing the required level of service in the most cost effective manner.	
Resourcing Strategy	The long-term resources required to achieve the objectives established by the Community Strategic Plan (Sustainable Sydney 2030). The strategy will include provision for long-term financial planning, workforce management planning and asset management planning.	
Asset Management Program Control Group	Representative asset managers responsible for ensuring that people, processes and systems are in place and work together to deliver services and meet the corporate infrastructure asset management objectives. They also oversee the development and implementation of asset and risk management plans for all asset classes	
Asset Management Plan	The Asset Management Plan/s must encompass all the assets under the City's control, identify asset service standards, and contain long-term projections of asset maintenance, rehabilitation and replacement costs.	
Long Term Financial Plan	The Long Term Financial Plan will be used to inform decision making during the finalisation of the Community Strategic Plan and the development of the Delivery Program. The Long Term Financial Plan will be for a minimum of 10 years and be updated at least annually as part of the development of the Operational Plan.	
Asset Management Strategy	The Asset Management Strategy will include an overarching Council endorsed Asset Management Policy. The Asset Management Strategy will identify assets that are critical to the City's operations and outline risk management strategies for these assets. The Asset Management Strategy will include specific actions required to improve the City's asset management capability and projected resource requirements and timeframes. The Asset Management Strategy will balance the resources required in the Asset Management Plan and resources available in the Long Term Financial Plan, and report on the available choices and service and risk consequences.	

#### **Policy Principles**

The City's Asset Management policy is based on the following principles to guide sustainable management of infrastructure assets. They are:

- Take a lifecycle approach apply a whole of life methodology for managing infrastructure assets including planning, acquisition, operation, maintenance, renewal and disposal
- Sustainable environmental performance
- Best value balance financial, environmental and social aspects to achieve best value
- Long-term financial plans asset practices, plans and systems will enable the development of long term financial plans for asset classes
- Decision support systems and knowledge core systems will include up to date infrastructure asset information to inform decisions
- Sharing of asset data through digital platforms
- Service levels infrastructure asset service levels will be clearly defined
- Manage risks associated with infrastructure assets; and
- Continuous improvement of asset management practices

#### **Policy Objectives**

The policy objectives guide the City of Sydney to meet desired outcomes consistent with policy principles and meet strategic goals set out in Sustainable Sydney 2030, Integrated Planning and Reporting legislation and other strategic documents.

These policy objectives build on those contained in the Asset Management Policy 2012, and were advertised for public comment as part of the Resourcing Strategy 2016 documentation for the Integrated Planning and Reporting Framework and adopted by Council in June 2016.

#### 1. Provide infrastructure and services to sustain the City of Sydney communities that:

- Supports the quality of life and amenity, urban environment and cultural fabric appropriate to City of Sydney;
- Adapts to emerging needs in sustainable transport;
- Facilitates the changes to infrastructure needed to cater for changing communities.
- Enhance the resilience of the City's infrastructure and communities

#### 2. Implement a life-cycle approach to the management of infrastructure assets where:

- Asset planning decisions are based on an evaluation of alternatives that consider the "whole of life" of an asset through acquisition, operation, maintenance, renewal and disposal;
- The asset management cycle considers the current and future environmental, economic, cultural and social outcomes.

#### 3. Ensure that service delivery needs are the primary driver for infrastructure asset management practices by:

- Establishing and monitoring levels of service for each asset class through the Community and Detailed Asset Management Plans;
- Identifying and monitoring individual and network risks to assets and service levels for each asset class;

#### 4. Provide a sustainable funding model that provides assets aligned with the City's long term plans and community needs with a:

• Funded model for all asset related services extending at least 10 years into the future that addresses the need for funds, considers renewal peaks and troughs and identifies how the funds will be sourced.

#### 5. Develop and implement best value environmentally sustainable asset management practices that:

- Encourage a flexible and scenario based approach through systems and plans to allow for innovative use of assets, particularly in recycling and environmental initiatives.
- Acknowledge climate change adaptation, environmental protection and enhancement protocols are fundamental to sustainable asset management planning;
- Minimise energy and water use, waste generation and air quality impacts through our own initiatives and by working with stakeholders;
- Utilise low energy products, infrastructure materials and methods wherever possible;
- Incorporate sustainability criteria into infrastructure projects and procurement.

#### 6. Provide reliable asset and infrastructure data thorough supported digital platforms demonstrated by:

- Distribution of open sourced for community use where appropriate;
- Implementation of sound data governance and data quality management;
- Access to systems and information by mobile technology wherever possible.

#### 7. Implement an integrated decision support system that:

- Provides systems and knowledge necessary to achieve policy outcomes;
- Proactively interrogates and models data to support informed decisions;
- Minimise risk of corporate knowledge and data loss;
- Manages information as efficiently as possible through the appropriate use of software, hardware and communication tools;
- Reduces data duplication

#### 8. Ensure compliance with legislative requirements by:

 Having clear policies, processes and information to ensure that organisational objectives and legislative requirements are met.

#### 9. Allocate Asset Management responsibilities where:

• The roles and responsibilities of Council, Chief Executive Officer and Asset Managers are clearly identified.

#### Responsibilities

- **Lord Mayor and Councillors** adopt the policy objectives (completed) and ensure sufficient resources are applied to manage the assets.
- The Chief Executive Officer has overall responsibility for developing infrastructure asset management systems, policies and procedures and financial models and reporting on the status and effectiveness of asset management within The City.
- The Corporate and Strategy Projects Steering Committee is responsible for ensuring that all asset management activities are consistent with the objectives of Sustainable Sydney 2030, the Integrated Planning and Reporting Framework and the Long Term Financial Plan.
- The Asset Management Program Control Group is responsible for ensuring that people, processes and systems are in place and work together to deliver services and meet the corporate infrastructure asset management objectives. They will also oversee the development and implementation of asset and risk management plans for all asset classes.
- **Divisional Directors** and **Business Unit Managers** are responsible for implementing infrastructure asset management plans, systems, policies and procedures.

Employees with management or supervisory responsibility are responsible for the management of assets within the area of responsibility as determined under asset management plans.

In the short-term, **employees** will be tasked under implementation plans, and will be responsible for the timely completion of those activities contained within those plans. In the medium-term, awareness sessions will be conducted to ensure that employees are familiar with asset management and how it is applied within The Council of the City of Sydney.

#### Consultation

This update builds on the Asset Management Policy 2006 and 2012, and was developed after review of those policies by the Asset Management Program Control Group, the Executive Asset Management Advisory group of the Corporate and Strategy Projects Steering Committee and review of best practice documentation.

The above policy objectives were advertised for public comment as part of the Resourcing Strategy 2016 and adopted by Council in June 2016.

#### References

Laws and standards
Policies, procedures and guidelines

- **Local Government Act 1993**
- **Local Government (General) Regulation 2005**
- **National Asset Management Framework**
- **IPWEA NAMS.PLUS3 Templates for Asset Management Plans**
- **International Infrastructure Management Manual**

- Matrix of Responsibilities for Assets
- Roads Capitalisation Procedure
- Corporate Asset Management System Data Management Procedure

#### **Approval**

The Chief Executive Officer / Council approved this policy/procedure on 27 June 2016

#### Review

Review period	Next review date	TRIM reference
The Asset Management Program Control Group will review this policy every 4 years	June, 2020	2016/546823

# 13. Appendix 2 - Asset Management Strategy Focus Areas 2017

#### Asset Management Governance

Consistent and appropriate data and corporate governance processes are in place for all asset activities and classes

#### **Key Outcomes**

#### Improved Data Governance

- Documented and controlled data and processes
- Embedded data responsibilities
- Shared and consistent data language
- Assured data quality
- Use data wisely

#### Structured infrastructure Risk Management plans

- Manage risks at a network and/or individual asset level
- Complement the Climate Change Adaptation Plan
- Consistent with the City's risk management framework

#### Current and Relevant Policy and Strategy

- Asset management policy and strategy documents consistent with Sustainable Sydney 2030 and industry best practice
- Embedded matrix of responsibility for assets
- Adequate resources assigned to asset services

#### Compliance with Integrated Planning and Reporting requirements

- Annual review and enhancement of Community asset management plan
- Recognised framework for creating and reviewing detailed asset management plans
- Validated lifecycle models for critical asset classes, including new infrastructure

#### Digital service delivery

- Digitalise infrastructure services to improve service delivery effectiveness
- Deliver a mobile working experience to the City's workforce

- In conjunction with Information System Unit to develop glossary, data definition and data flow charts
- Review and update business and data governance and management processes
- Adopt risk management plans for the Critical asset classes, including climate change adaptation, at a network level
- Policy and Strategy reviewed on 4 year cycle
- Review and update Asset Management Plan process
- Continue rollout of ConfirmConnect and WorkZone mobile platforms

#### Asset Management Skills and Processes

The City's staff will have sufficient data and system knowledge, rigorous processes, clear communication and a culture committed to asset and service improvement

#### **Key Outcomes**

#### Asset Management Culture

- Proactive and curious culture with people who understand asset management principles
- Capable asset managers who make informed decisions
- · Appropriate tools to manage work culture change

#### Asset Creation and Handover

- Specific deliverable scope on all projects agreed by asset owner and deliverer
- Standard development and contract clauses in all asset creation projects
- Clear procedures for asset handover to owners including standard templates

#### Skills Development

 Educate all asset management staff to gain sufficient skills and processes to proactively manage asset activity

#### Effective Communication and On-line tools

 Asset management training, educational and user support resources available through digital platforms any time anywhere

- Develop on-line references and tools for asset managers
- Develop standard templates and processes for asset demolition and creation
- Communications strategy for asset management practices

#### Asset Information and Systems

The City will support service delivery through the provision of up to date asset information and integrated systems providing digital and mobile platforms

#### **Key Outcomes**

#### Integrated platforms

 Asset data will be integrated with core corporate systems and available through digital platforms

#### Resourcing of System Support

• Adequate resources are available to support the systems

#### Mobile First

• Systems enable mobile solutions

#### **Quality Data and Information**

- Asset data will be up to date and of acceptable quality
- Critical asset classes will be surveyed and updated on a regular and programmed basis

#### Long Term Strategy for System

• System development will be guided by a adopted long term strategy

#### Best Practice Data modelling and Reporting

- Critical assets are supported by best practice modelling solutions
- Key Users have solid analytical skills
- Reports enable monitoring of progress of asset performance and condition

- Review and update of the roads, footways and kerb and gutter inventory and condition data
- Review and update of the stormwater drainage inventory and condition data incorporating CCTV analysis of pit and pipe capacity and structure
- Building and condition audit for relevant buildings
- Continue rollout of ConfirmConnect and WorkZone mobile platform
- Develop and enable advanced modelling within the corporate system

#### Levels of Service

The City will measure the performance of all asset classes against agreed levels of service including intervention levels, inspection frequency and condition thresholds

#### **Key Outcomes**

Agreed service levels for all asset classes, including

- Intervention levels
- Inspection frequency
- Condition thresholds

All costs associated with service delivery captured and understood, to allow for future service level options, including

- Operational costs
- Maintenance costs
- Service level options

Validated lifecycle models, determine inputs for

- Operational costs
- Maintenance costs
- Renewal programs based on condition models

Service levels of new infrastructure identified at inception, including

- Intervention levels
- Inspection frequency
- Condition thresholds

Environmental considerations included in all service level outcomes

- Development of service levels specific to individual asset classes including intervention levels, priority determination and inspection frequency
- Develop cost collection model and implement through mobile technology
- Develop processes to directly link the corporate asset management system to water, energy and waste consumption

#### Financial Sustainability

The cost of infrastructure service delivery will be fully understood and incorporated into lifecycle modelling linked to the long term financial plan

#### **Key Outcomes**

Full understanding of costs to deliver services to enable budget preparation

- Unit rates
- Resource utilisation
- Funding priority

#### Benchmarked asset operation and maintenance activities

- Review industry standards
- Develop comparison data sets

#### Validate lifecycle models including

- Creation
- Operation
- Maintenance
- Renewal
- Disposal

#### Integrated asset operational and financial data

- Integrated asset valuation data
- Integrated requisition and purchase order processes

#### Asset Management Plans

- Lifecycle costs in all plans
- 10 year program linked to Long Term Financial Plan

#### Purpose specific tools for asset reporting

Results against targets

- Strategy, processes and procedures to capture costs associated with infrastructure maintenance activities
- Embed renewal, upgrade and expansion components of capital projects within the Long Term Financial Plan
- Migrate asset financial and valuation data to the Corporate Asset Management System

#### Environmentally Sustainable Asset Management Practices

Embed best practice environmental management practices into all aspects of infrastructure service delivery

#### **Key Outcomes**

Climate change considerations as part of normal business

Environmental factors are included in all Capital projects

• Project management guidelines and processes to include

#### Cleaner stormwater solutions

- Consider raingardens in all design criteria
- Retrofit the stormwater network with Gross Pollutant Traps

#### Environmental guidelines

• Embed environmental guidelines in all renewal and upgrade projects

#### Environmental considerations in Plant and Equipment

· Procurement of new of replacement plant and equipment includes environmental controls

#### Asset reporting to includes environmental outcomes

Directly link building and infrastructure assets to utility reporting

- Embed environmental guidelines in all renewal and upgrade activity
- Develop processes to directly link the corporate asset management system to water, energy and waste consumption
- Develop processes to minimise the environmental impact of new or replacement plant and equipment

# 14. Appendix 3 - Detailed Asset Management Plans - Status

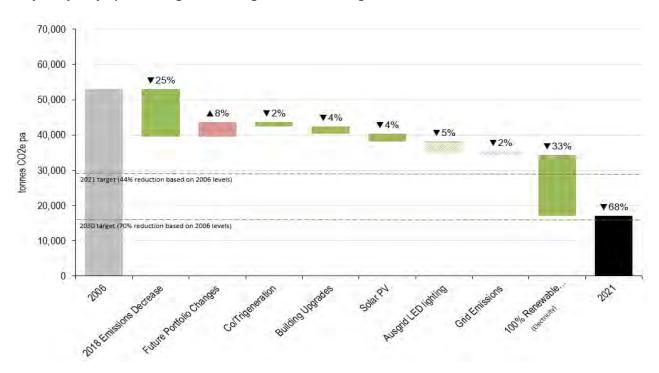
CATEGORY	STATUS		
Fleet Services	Completed – Due for review and update		
Cleansing and Waste	Completed – Due for review and update		
Venue Management	Completed – Due for review and update		
Parking Services	Completed – Due for review and update		
Security and Emergency Management	Completed – Due for review and update		
Road Pavements	Completed – to be updated in 2018/19		
Footways	Completed – to be updated in 2018/19		
Kerb and Gutter	Completed – to be updated in 2018/19		
Structures – includes Bridges, Steps/Stairs/Ramps, Cliffs/Retaining Walls, Sea Walls, Jetties, Pontoons	Completed – Review scheduled when data collection is complete		
Traffic Facilities	Completed to draft – data being utilised in works program development		
Stormwater Drainage	Completed to Draft – based on Critical asset class – scheduled for review and update		
Parks Services	Completed to Draft – based on Critical asset class – scheduled for review 19/20		
Property Services	Completed to Draft – based on Critical asset class – Review scheduled when Property Strategy and data collection is complete		
Fences	Commenced – due for completion 19/20		
Water Quality Devices	Commenced – data collection		
Aquatic Facilities	Commenced – data collection and analysis		
Street Trees	Commenced – data collection and analysis		
Public Lighting	Commenced – data collection		
Street Furniture	Commenced – data collection		
Permanent Survey Marks	Commenced – data collection		
Public Art	Commenced – data collection		

### 14. Asset Environmental Target

#### How we will get there

As at June 2018, the City has a verified emissions reduction of 25 per cent from the 2006 baseline. The chart below shows the initiatives that the City has undertaken and the estimated contributions of the programs we will implement across our operational portfolio to exceed the target of reducing our emissions by 44 per cent by 2021. The commitment to 100% Renewable Electricity will enable the City to achieve a 68 per cent reduction of emissions by 2021. We will maintain our certified carbon neutral status each year through the purchase of verified offsets for those emissions we cannot eliminate, as we have since 2007.

City of Sydney operations greenhouse gas emissions target to 2021. Estimated contribution of initiatives.



#### **Completed Initiatives - 25% reduction achieved**

The result since 2006 has been achieved by:

- Portfolio change (+3 per cent) over time including additional facilities Ian Thorpe Aquatic Centre, 343 George Street, Sydney, and Surry Hills Community Centre.
- Energy efficiency programs, solar installed to date, improved energy measurement and monitoring, behaviour changes and small works.
- Annual weather and changes in emissions factors.

#### Initiatives to be completed by 2021

The 2021 emissions target remains at 44% reduction from the 2006 baseline and due to the City's commitment to 100% renewable electricity the current forecast is a 68% reduction.

 Future portfolio increase (+8 per cent) assumes the expansion of the City's property portfolio for community and operational purposes.

Increases: Green Square Community and Cultural Precinct, Green Square Library and Plaza, Perry Park Recreation Centre Centre in 2018/19. Darling Library and Gunyama Park Aquatic Centre in future years.

**Increases** through developer contributions to the City: Greenland Tower Creative Hub and 178-186 George Street.

**Proposed Divestments:** Including Epsom Road and Marian Street Depots.

- Co/Trigeneration (-2 per cent) reductions will be accomplished through the operation of co/trigeneration facilities at Town Hall House, Cook and Phillip Park Aquatic Centre, Ian Thorpe Aquatic Centre.
- Building upgrades (-4 per cent) reflects estimated savings from efficiency upgrades in the most resource intensive properties via the Major Properties Efficiency Project (MPEP).
- Solar Photovoltaics (PV) (-4 per cent) on City properties (can deliver 15 per cent of electricity demand if battery storage provides a cost effective solution and the City can take advantage of virtual net metering between our sites).
- Ausgrid LED lighting (-5 per cent) The City is working with Ausgrid to do an accelerated upgrade of lighting to LED.
- Grid emissions (-2 per cent) estimate reductions from greening of the grid.
- Renewable energy for electricity (-33 per cent) is proposed to be purchased by the City directly from a renewable project through a Power Purchase Agreement (PPA).



Gunyama Park Aquatic and Recreation Centre: Construction works

#### **Operational Emissions Target**

Similar in format to a four year financial budget, the following table provides annual Asset Portfolio carbon emission estimates to 2022 and include how the City will exceed the 2021 target.

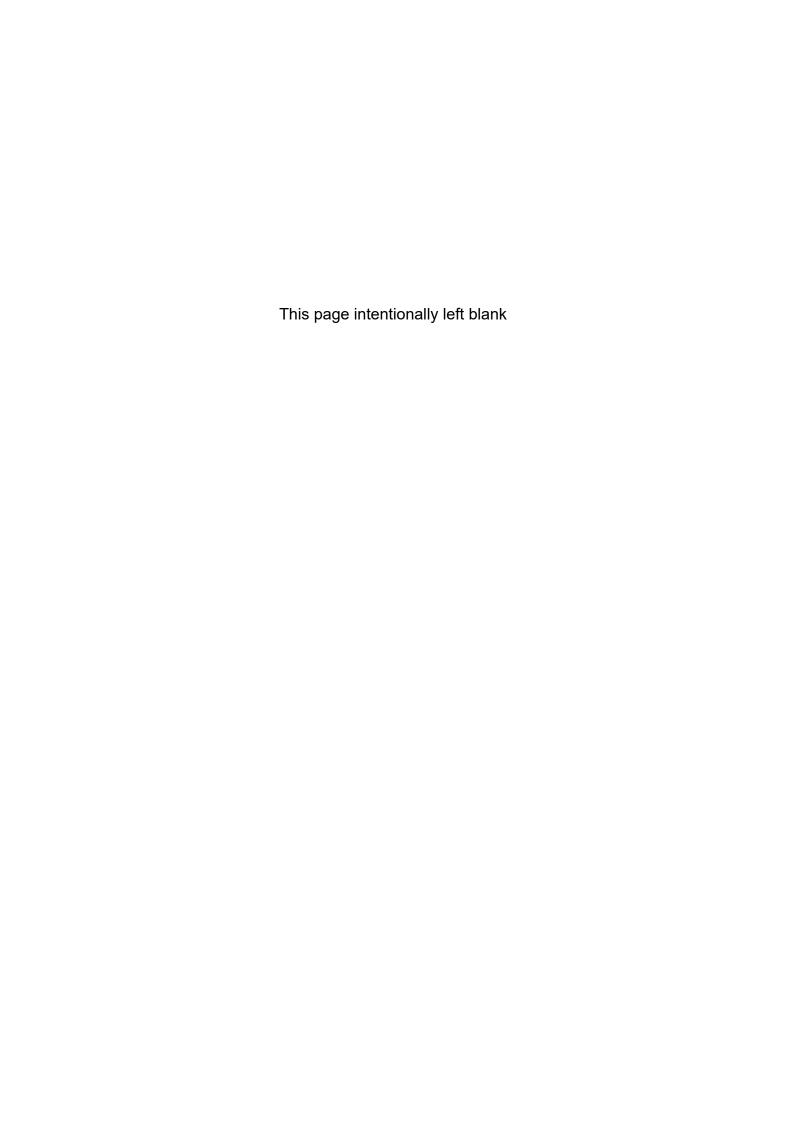
		2019/20	2020/21	2021/22
GHG Tonnes CO2e	2018/19			
Property Emissions Portfolio				
Carried forward Portfolio Balance	20,034	20,442	18,103	18,158
Add				
Net Portfolio Changes	884	457	2,341	304
Reductions Emission Projects				
Building Upgrades	(131)	(813)	(1,080)	(100)
Co/Trigeneration Installations	o	(987)	(215)	(
Solar PV Installations	(345)	(997)	(990)	(27
Total Property Emissions at End of Period	20,442	18,103	18,158	18,335
Parks and Street Lighting Emissions				
Carried forward Portfolio Balance	13,269	13,226	11,974	10,697
Add				
New Street Lights	83	82	0	(
Reduction of Emissions				
Ausgrid LED Street Lighting Program	(127)	(1,334)	(1,277)	(575)
Total Street and Parks Lighting Emissions at End of Period	13,226	11,974	10,697	10,122
Other Emissions				
Refrigerants, Waste and Water	2,124	2,124	2,124	2,124
Contractor Fuel	1,261	1,261	1,261	1,261
Organisational Fleet	2,417	2,417	2,417	2,417
Corporate Emissions (Events, travel, etc)	716	716	716	716
Grid Emissions (benefit from greening the grid)	(434)	(730)	(1,016)	(1,316
Total Other Emissions	6,084	5,788	5,502	5,202
Reduction of Emissions				
Offsite Renewables	0	0	(17,307)	(17,307)
Total Offsite Renewables Emissions	0	0	(17,307)	(17,307
Total Emissions at End of Period	39,752	35,864	17,050	16,352

**Emission Reduction June 2021** 

(68%)

Baseline June 2006 Emissions GHG Tonnes CO2e 52,972

# 4. People Strategy

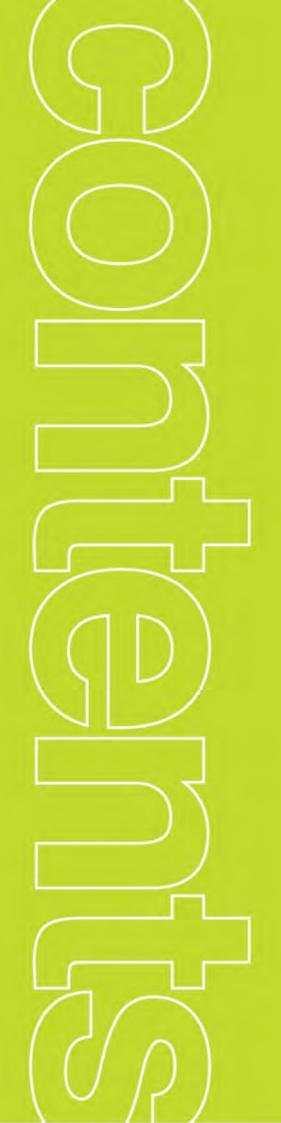




Sydney2030/Green/Global/Connected



# People Strategy 2019-21



## 1. Executive Summary – To 2030 and Beyond

#### 2. The City's DNA - From the Inside Out

- o Our Vision
- o Our Purpose
- o Our Values
- Our Capabilities

## 3. Strategy in Action – *Enabling our People*

- o Review of 2015-19 Strategy
- Looking ahead Challenges and Opportunities

#### 4. People Strategy 2019-21

- A strong foundation to build for 2050
- An intensive focus on our core priorities
  - Strategic Objectives
  - Key Actions

#### **5. Supporting Documents**

- Annual Workforce Profile
- O EEO, Diversity & Inclusion Action Plan

# 1. Executive Summary – To 2030 and Beyond

The City of Sydney (the City) serves more than 1.2 million residents, visitors and workers every day. This is possible due to the committed efforts of our people – our managers and employees.

At the heart of what we do is to lead, govern and serve. In diverse roles across the organisation, our people are delivering the exciting and ambitious Sustainable Sydney 2030 plan to make our city green, global and connected, while continuing to provide the high quality services our communities value. Our people are in a strong position to contribute to a resilient Sydney that embraces the challenges and opportunities presented by the journey to 2050.

This People Strategy 2019-21 is the City's workforce strategy. The strategy focuses on the culture, capabilities and leadership required across our organisation to deliver on our strategic goals. The timeframe enables the strategy to align with the four-year corporate planning process, which we will develop for 2021/22.

The People Strategy 2019-21 forms an important part of our resource planning, ensuring that we can deliver on our business goals and are future-ready. The strategy recognises evolving community needs and the skills our people require to address the social, economic and environmental sustainability challenges ahead.

This strategy builds on solid foundations. During the life of the 2015-19 strategy, we successfully focused on:

- Embedding our values in everything we do
- Strengthening our safe and healthy workplace including mental health awareness

- Developing our diverse and inclusive workplace culture
- Engaging our employees to enable enhanced productivity
- Fostering our leadership and employee potential to meet future challenges.

While we recognise there is more to do to build an agile and skilled workforce and apply a digital mindset, the fundamentals are in place to support continued progress.

In line with the Integrated Planning and Reporting Guidelines, this People Strategy outlines how we can enable our employees to deliver on our business goals while addressing current and future issues that could influence our planning and delivery. As such, this strategy:

- Explores the foundations of our workplace culture and capability
- Shares insights on efforts to implement the previous workforce strategy
- Analyses future challenges and opportunities based on best practice, trends and projections
- Discusses the directions and strategic objectives of our new people strategy
- Outlines our workforce profile and action plans for delivering on our objectives.

The development of the People Strategy 2019-21 is a collaborative effort of the City's People, Performance and Technology division and the Executive Directors with support from the global best practice consultancy, Mercer Consulting.



Fireworks in Sydney – view from the streets

# 2. The City's DNA– From the Inside Out

The City's workforce comprises a diverse group of people committed to serving our community. This sense of pride and purpose is fundamental to this endeavour. All efforts build on the foundations of our vision, purpose and values. Our capabilities are the pillars that enable us to harness these and deliver for our community.

#### **Our Vision**

Our vision is a Sustainable Sydney 2030 that is green, global and connected. First adopted in 2008 following extensive community consultation, it expresses the community's vision and the City's commitment to the sustainable development of our city to 2030 and beyond. Sustainable development is not just about the physical environment. It is also about the economy, society and culture. Addressing each of these areas with bold ideas and good governance will result in better outcomes for our current and future communities.

- Green with a modest environmental impact; green with trees, parks, gardens and linked open spaces; green by example and reputation.
- Global in economic orientation; global in links, partnerships and knowledge exchange; and global and open-minded in outlook and attitude.
- Connected physically by walking, cycling and high-quality public transport; connected 'virtually' by world-class telephony and as members of online networks; connected as communities through culture and a sense of belonging and social well-being; and connected to other spheres of government and to those with an interest in the city.

We regularly review and update the actions to deliver on 2030 to reflect the changing nature of our city and community. While we do this work, we also talk with the community to develop the 2050 vision and goals. We recognise the importance of future proofing our organisation to be proactive, adaptable and resilient as

we guide our people and the community during a constantly changing world.

#### **Our Purpose**

Our purpose at the City is to lead, govern and serve. We are here to deliver the aspirations set out in Sustainable Sydney 2030 and now the planning and delivery of the 2050 vision and goals. The collective efforts of our employees will help deliver these aspirations through the provision of crucial facilities, infrastructure, programs and services for our community.

- Lead: leadership in everything we do is critical.
   This includes leading people, leading by example and leading the delivery of services, programs and projects that inspire and create value, both internally and externally. Building the capability of everyone to lead not only managers ensures we embrace opportunities to build our future.
- Govern: good governance is at the heart of how
  we operate. Governance refers to the culture,
  processes, systems, policies and practices that
  we use to guide our operations. Good
  governance creates confidence in our actions –
  we do what we say and we act ethically in the
  public's interest. It provides us with a license to
  operate if we get the basics right, we can
  deliver more things for our community.
- Serve: serving our community is the core function of the City. It is why we exist. That is why we need to put our community's interests at the heart of our decision-making, to understand their needs, see the world from their perspective and be proactive and solution focused. The same approach applies to how we support and serve our internal colleagues as part of our collaborative efforts to deliver for our community.



June 2018 Refugee Week hosted by the City

#### **Our Values**

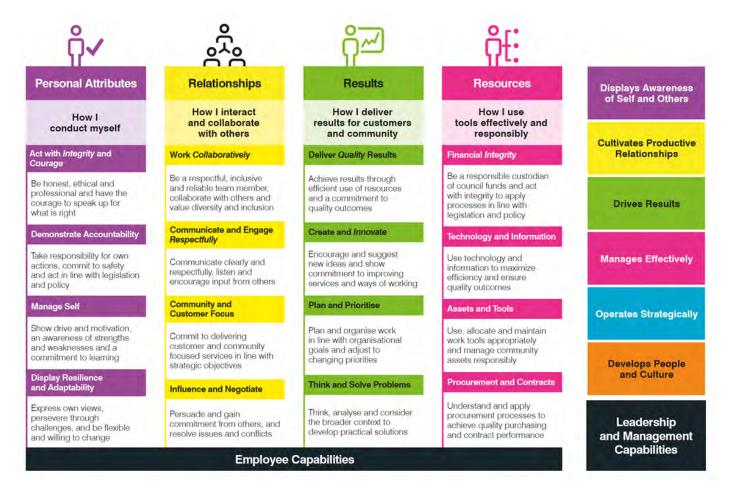
Employees came together to develop the City's values around 10 years ago. They guide how the City's workforce operate and we embed them in all aspects of working at the City from recruitment and onboarding to performance and development including the City's capabilities. The six values of collaboration, courage, integrity, innovation, quality and respect set out how we deliver on our vision and purpose.

- Collaboration: working cooperatively to achieve our goals; building strong teams and partnerships; and sharing the challenges and successes of our work.
- Courage: dealing with difficult issues and making informed decisions; respectfully addressing behaviours that conflict with our values; and taking action to do the right things in the right way even when there may be opposition.
- Integrity: acting in the best interests of the City and treating people fairly and equitably; being reliable, honest and ethical; taking responsibility for our actions and learning from our mistakes.
- Innovation: fostering, valuing and rewarding creative thinking; investing in learning and sharing our knowledge; leading through excellence.
- Quality: producing thorough, timely work; understanding how we contribute to achieving the City's results; being committed to customer service, best practice and continuous improvement.
- Respect: listening, considering and valuing the views of others; treating all people with courtesy; communicating well with people from diverse backgrounds.

#### **Our Capabilities**

The City has developed a framework of capabilities for our managers and employees that outline the behaviours, skills and knowledge expected at work. Our values, code of conduct and policies inform our capabilities. They align with the Local Government NSW capability framework and provide clarity, consistency and a common language for what our community expects of us. They are a reminder of what 'good' looks like at work.

Our capabilities are the foundation for developing our people. They point us in the direction of how we further develop an accountable, proactive and productive workforce culture. This builds on our efforts during the 2015-19 strategy implementation to embed our capabilities in our recruitment, development and performance management processes.



The City's Capability Framework - Employees Capabilities and Leadership & Management Capabilities

# 3. Strategy in Action– Enabling our People

Our aim in developing the People Strategy 2019-21 is to build on the achievements and areas for improvement from the Workforce Strategy 2015-19.

It embraces our vision, purpose, values and capabilities as signposts for guiding our people strategy directions and objectives.

#### Review of Workforce Strategy 2015-19

The strategy had six objectives that each had priority actions over the four-year period. Importantly, the City's 2015-19 deliverables have addressed critical areas identified in the NSW Local Government Workforce Strategy 2016-2020, in particular retaining and attracting a diverse workforce; creating a contemporary workplace; investing in skills; and maximising leadership.

In so doing, we recognise that the City has an important role to play in promoting local government as a purposeful career opportunity to serve the interests of the community based on sound governing principles.

The following outlines a review of actions for each of the six objectives in the City's strategy 2015-19.



Paul Garbin at Waterloo Library, April 2019

Objectives	Review of Actions (2015-19 Workforce Strategy)				
Leverage our common purpose	We embedded the City's vision, purpose and values in all aspects of working at the City. We are now taking our values to a deeper level by incorporating them in our capability frameworks for managers and employees. This enables managers and employees to have more purposeful development and performance discussions.  We utilise internal communication across face-to-face and online channels with managers and employees to share understanding and build commitment to the City's purpose and 2030 vision. Our recent all-staff survey showed considerable improvement in employee perception of the ability of managers to relate the City's vision and goals to their daily work.				
Foster employee engagement and performance	Employee engagement and performance have continued to increase during this period supported by key drivers such as growing leadership capability, improvements in managing performance and development and our focus on a safe and healthy workplace. Efforts to drive a diverse and inclusive workplace and enhance flexible work practices have also contributed to engagement and productivity.				
Build an agile and skilled workforce	We have made considerable strides in capability building through the launch of a leadership and management capability framework and recently employee capabilities aligned with the Local Government NSW Capability Framework. These capabilities speak to the behaviours, skills and knowledge we expect of our people and we are embedding them in all our practices including performance, learning, career development and managing improvement and change. We have made significant, targeted investment in learning and development for all employees covering compliance and professional development. We are also investing in entry-level opportunities and recently signed the National Fair Internship Pledge.				
Apply a digital mindset	During the past four years, the City launched a Digital Strategy, adopted by Council. Over this period, we made strides in building staff capability in technology as an enabler of productivity. To support this, we introduced Office 365 and we commenced piloting people centred design principles. A review of our intranet is underway to ensure we have a robust hub for employees to collaborate and find information to help them more efficiently and effectively undertake their work and deliver for customers.				

Objectives	Review of Actions (2015-19 Workforce Strategy)
Develop our diverse and inclusive workplace	We place great importance of the value of a diverse and inclusive workplace. This mirrors the community we serve and makes business sense. Over the past four years we have:  • Provided development opportunities for managers to embrace the benefits of leading diverse and inclusive teams.  • Commenced reporting annually on gender pay equity and implemented reforms such as superannuation for parental leave, a women employee networking group and a mentoring program for women employees. Our efforts were recognised with a local government award for diversity excellence in gender equity.  • Supported our Reconciliation Action Plan with an Aboriginal Workforce Strategy.  • Supported a strong employee network for our LGBTQI employees  • Contributed to the City's Diversity (Inclusion) action plan with initiatives for employees with disabilities.  • Provided support for employees with carer responsibilities.  • Offered cultural awareness training for managers and employees.  • Continued to offer entry-level opportunities for young people to gain skills and experience at the City.  • Ensured our workplace supports mature age workers through improved flexible work practices and other initiatives.
Strengthen our Healthy Workplace	We continue to strive to become more proactive in terms of health and safety. We seek to develop an ownership culture where there is personal accountability and responsibility for safety across all levels of the City. A key goal is to drive prevention strategies to reduce workplace injuries. Over the last four years we implemented many programs such as:  • A Safety Walk program for people managers to encourage visible safety leadership and drive positive and proactive safety culture.  • Improving the capability of managers and supervisors to investigate incidents and determine the root cause to prevent recurrence.  • A review of our Work Health and Safety Contractor Management procedures, which led to improvements to ensure our contractors are working safely.  • Our Health and Wellbeing Program with initiatives such as Pilates, Yoga, Boxercise and Mindfulness.  • A Mentally Healthy Workplace Plan, which promotes a mentally healthy workplace and aims to prevent psychological injuries. We introduced Mental Health First Aid training, a Peer Support program and assessment of psychosocial hazards in the workplace.

We recognise there is more to do to support our people to develop their skills and deliver for our community. Building an agile workforce with a creative and digital mindset, capitalising on our diversity and strengthening our safe and healthy workplace are key areas we will continue to progress. We will build on these by considering what lies ahead as we move closer to achieving our 2030 goals and look ahead to 2050.

#### Looking ahead – Challenges and Opportunities

All cities are facing change and are changing. Some of these changes will be known and others unforeseen. The City faces numerous challenges and opportunities over the next few years. We must ensure our people are ready with the behaviours, skills and knowledge required to continue our 2030 work and address our new 2050 goals. Our task is to plan for what we know is coming and develop an agile, change ready workforce that can readily adapt as challenges and opportunities arise.

We recognise we cannot rest on our laurels and must be attuned to the capabilities we will need for the times ahead. We also note the need for greater efficiency while being more innovative and responsive to customer needs as key focus areas.

The expectations of our employees are also changing. Increasingly they seek a strong sense of purpose from their work and a strong alignment with the places where they work; support for career growth; a flexible workplace; and a culture of wellbeing, diversity and inclusion. Our people seek a sense of purpose greater than their own needs. They want to work for an organisation aligned to their values that they trust and is committed to delivering for our community.

The World Economic Forum – Future of Jobs Report 2018 identifies analytical thinking and active learning as essential skills and mindsets to enhance. It also highlights that upskilling requires urgent attention. The report estimates on average at least half of employees will require major reskilling by 2022. Around 90 days of training overall for these employees would be required to address these challenges in Australia by 2022.

The 2018 Local Government Workforce and Future Skills Report – NSW also confirms the importance of skill development for council workforces to adapt to changes. This includes a greater focus on soft skill occupations that will require creative and critical thinking enabled by design, data and digital capability.

The City is ready and able to address these trends by building on a solid foundation of capability development that is taking place across the organisation. These focus areas also align with feedback from managers and employees through regular surveys, focus groups, performance and development reviews and business unit forums. The City's Executive Directors have carefully considered these insights to develop the key directions, strategic objectives and priority actions required to take the organisation forward.

Recent global studies such as the 2018 Mercer Global Talent Trends Study reveal the importance for organisations and their people to adapt to change; build resilience; become more agile in how they work; empower managers; develop a digital mindset; and embrace regular upskilling and lifelong learning.



Yabun festival at Victoria Park in Camperdown, January 2019

# 4. People Strategy 2019-21– Priorities and Objectives

A review of our 2015-19 strategy and future workforce needs reveal eight emerging themes to inform our People Strategy 2019-21. The themes consider feedback from the Executive, managers and employees. They point to best practice and trends – both current and future. They reflect strengths we must maintain and areas we need to strengthen:

- Harness an enabling culture
- Build our people capability
- Attract, recruit and retain the best talent
- Build an agile organisation for tomorrow
- Enhance our customer-centric thinking
- Focus on change and continuous improvement
- Develop our diverse and inclusive workplace
- Strengthen our safe and healthy workplace.

Below: October 2018, City Women Network at the Gender Pay Gap results announcement



These themes set the scene for a people strategy that builds on what we do well and embraces the steps we must take to be ready for the future. The themes help us consider how we will embark on the next phase of our journey. They build on our continuing work to drive a purposeful, productive and efficient organisation. Such a robust platform enables us to focus on what we must do to deliver for our community in the future.

#### Our people strategy is built in two parts:

- A strong foundation to build for 2050 continuation of the workforce enablers and drivers to support our ability to lead, govern and serve
- An intensive focus on our core priorities the step change to ensure we are future ready to deliver on our vision.

#### 1. A strong foundation to build for 2050

The 2015-19 Workforce Strategy provided a strong foundation of culture, capability and capacity for us to focus on ambitious priorities that embrace future challenges and opportunities. By harnessing the workforce enablers and drivers that help us deliver for our community, we are able to channel our efforts in new and exciting ways that look to 2050.

Utilising our 2015-19 focus areas, the following table outlines the processes, systems and tools that enable our people to continue to deliver on our purpose to lead, govern and serve. These enablers and drivers ensure our people do the right things the right way, thereby strengthening the trust of our community. We commit to continuing our efforts in these areas. They lay the platform for our focus on specific priorities and new directions for the next few years – critical years that will determine our ability to be proactive and resilient in readiness for the future.



Feb 2019, Launch of the world first rainbow crossing in City of Sydney

Continued Areas of Focus	Workforce Enablers and Drivers			
Leverage our common purpose	Code of Conduct; internal communication; embedding our values and purpose in the employee and leadership capability frameworks and culture			
Foster employee engagement and performance	Performance and development process; governance and compliance planning, audits and training; professional learning and development for managers and employees; 360 feedback; employee engagement and recognition			
Build an agile and skilled workforce	Onboarding; workforce planning; entry level programs; business improvement and change processes, mentoring and coaching programs; workplace flexibility; planning for a digital workplace			
Apply a digital mindset	Utilise digital platforms and tools; technology and data skills training people centred design in customer service			
Develop our diverse and inclusive workplace	Gender pay equity planning and reporting; cultural awareness training; manager skills training; programs and initiatives for key identified diversity employee groups			
Strengthen our healthy workplace	Work, Health and Safety programs, systems and processes, training and audits; mental health training and initiatives; peer support program			

These continued areas of focus, supported by embedded workplace enablers and drivers, pave the way for a more concerted focus on core priorities to enable change.

2. An intensive focus on our core priorities

With a strong foundation in place to ensure our workforce remains purposeful, productive and efficient, we are primed to focus on the step change we must make to ensure we are future ready for 2050. From the eight emergent themes, we have identified **four core priorities** to lift our organisational effort.

The priorities speak to our need for bold and ambitious actions to address challenges and opportunities. They enable our people have the skills, behaviours, knowledge and tools to be future ready. They ensure our organisation has the frameworks, capabilities and processes to support our people and embrace planning for 2050.

These priorities encapsulate our workforce vision:

An inclusive and collaborative workplace that inspires capable, purpose-driven people to embrace future challenges and opportunities to build and nurture a sustainable, resilient and thriving community.

The **four core priorities** recognise that our city and community are rapidly changing so we must strengthen our capacity to adapt and get ready to meet new challenges and future needs. As a trusted public organisation that puts the public interest and wellbeing of the community at the centre of everything we do, we have a responsibility to improve and transform the way we provide our services.

Our community, our customers and our employees expect this. They trust that we will apply our resources in the best ways to achieve our agreed priorities and prepare for the future. This means our managers and employees need to work in ways that are better and smarter, implement efficiencies and find new solutions.



March 2018. Mary-Anne Priest, the City's Rangers Manager, awarded the NSW Local Govt Minister's award – woman in non-traditional role

**Priority** 



#### Engage people with purpose

Engage talented people to serve our community with pride



#### Strategic Objectives

- Broaden our employee value proposition to attract and recruit talented individuals from a range of sectors who align with our vision, values and purpose.
- Adopt innovative approaches to source talent from multiple channels to ensure we have the right people to meet current and future needs.
- Nurture adaptability to ensure our people work smarter to deliver on shared goals that achieve positive outcomes for our community.

Priority



#### Enrich our workplace culture

Harness diversity and wellbeing to enable performance and innovation



#### Strategic Objectives

- Embrace diversity in our workplace through providing equitable opportunities for people from diverse groups within our community.
- Enhance workplace opportunities and experiences for Aboriginal and Torres Strait Islander people and people with disabilities.
- Strengthen our safe and inclusive workplace with an enhanced emphasis on mental health and wellbeing.

**Priority** 



#### Embrace new capabilities and mindsets

Elevate our creative and innovative thinking and skills to drive a customercentric organisation



#### Priority



## Empower our people to be ready for change

Design and evolve our organisation to meet future challenges and expectations



#### Strategic Objectives

- Embed our leadership, management and employee capabilities to ensure our people have the skills, knowledge and behaviours to deliver on 2030 and 2050.
- Strengthen our capabilities in creative thinking; improvement and change; digital and data; and service design, to enable smarter ways of working.
- Enhance our learning culture to enable our people to develop the future capabilities required to deliver on our strategic priorities.

#### Strategic Objectives

- Develop an approach to agile working that enables the City to address 2030 and 2050 challenges and opportunities.
- Adopt approaches to working that enable our people to embrace improvement and change to deliver results for our community.
- Energise and support our people to be at their best during times of change to enable a customer-focused, productive and resilient organisation.

### Priority 1 – Engage people with purpose

#### Inspire talented people to serve our community with pride

It is vitally important for the City to continue to build a workforce comprising people with bright minds, strong purpose and the right skills and attitudes. This will assist us to deliver on our strategic priorities by

providing a consistently exceptional experience for our community and ensuring a sustainable organisation into the future.

Below: June 2018, City resident William Kwong visiting Customs House library

#### **Strategic Objectives:**

- Broaden our employee value proposition to attract and recruit talented individuals from a range of sectors who align with our vision, values and purpose.
- Adopt innovative approaches to source talent from multiple channels to ensure we have the right people to meet current and future needs.
- Nurture adaptability to ensure our people work smarter to deliver on shared goals that achieve positive outcomes for our community.

#### **Key Actions:**

- Develop and communicate a clear and authentic picture of working at the City including serving our community.
- Review our recruitment and selection processes, practices, tools and methodologies to ensure they address future needs.
- Improve our workforce sourcing by reviewing key requirements, broadening selection criteria and implementing approaches to source capabilities and candidates from a range of backgrounds and sectors.
- Develop and harness flexible work practices that enable mutually beneficial arrangements that meet business, team, employee and community service needs.

### Priority 2 – Enrich our workplace culture

#### Harness diversity and wellbeing to enable performance and innovation

Our organisation and community face an increasingly complex and evolving world where adaptability and resilience are essential to embrace innovation and change. This requires building on our diverse and inclusive workplace and ensuring our people can work in a safe and supportive environment.

We are committed to a workplace built on integrity that provides dignity and respect to all our people and requires acceptable behaviour from everyone in the workplace. We seek to enable a workplace where our people can be at their best; an environment where everyone is welcomed, harnessing the potential of all our

people where diversity is valued and inclusion is embedded in our DNA. Our strategic objectives and key actions are outlined below. They are also expanded in detail in our EEO, Diversity and Inclusion Action Plan 2019-21 (see supplementary documents).

Enriching our workplace through maximising the potential of diversity and inclusion also requires a commitment to a healthy and safe workplace. Over the next few years, we will enhance our efforts on injury prevention and also focus on addressing psychosocial risk factors in our workplace to ensure employees feel protected and safe. We aim to implement more user-friendly intuitive safety management systems to enable staff to easily implement their Work Health and Safety (WHS) responsibilities.

#### **Strategic Objectives:**

- Embrace diversity in our diverse workplace through providing equitable opportunities for people from diverse groups within our community.
- Enhance workplace opportunities and experiences for Aboriginal and Torres Strait Islander people and people with disabilities.
- Strengthen our safe and inclusive workplace with an enhanced emphasis on mental health and wellbeing.

#### **Key Actions:**

- Provide opportunities to develop the full potential of women in our workplace.
- Implement our Aboriginal Workforce Strategy to deliver on our Reconciliation Action Plan (RAP) commitments.
- Implement our Disability (Inclusion) Action plan initiatives.
- Implement our Mentally Healthy Workplace initiatives to address psychosocial risk factors in our workplace to ensure employees feel protected and safe.
- Implement more user-friendly intuitive safety management systems to enable employees to easily attain their WHS responsibilities.

March 2019, City of Sydney employees participate in Mardi Gras float

# Priority 3 – Embrace new capabilities and mindsets

Elevate our creative and innovative thinking and skills to drive a customer-centric organisation

Challenging ourselves to find new and better ways of doing things will ensure we adapt to the changing needs of our community and are ready for the future. This means creative and innovative thinking and skills are essential focus areas to ensure we walk in our customers' shoes. Embracing diverse approaches and experiences to enable innovation are critical for our success.

Growing our organisational capability through developing leadership, management and employee capabilities is a critical success factor for us to deliver on our vision and purpose. Governing well provides us with the trust of the community to do things that support our ambitious goals.

The City has a strong foundation on which to build a proactive and resilient workforce that is ready to embrace the challenges and opportunities the future brings. Building capability is a key attraction and retention lever particularly for the younger generations. This direction also recognises that supporting manager and employee skill development helps with and career growth aspirations.

Below: Sydney Lunar Festival 2019, Children engage with the pig lantern

#### **Strategic Objectives:**

- Embed our leadership, management and employee capabilities to ensure our people have the skills, knowledge and behaviours to deliver on 2030 and 2050.
- Strengthen our capabilities in creative thinking; improvement and change; digital and data; and service design, to enable smarter ways of working.
- Enhance our learning culture to enables our people to develop the future capabilities required to deliver on our strategic priorities.

#### **Key Actions:**

- Managers and employees will undertake prescribed learning and development on capability focus areas covering digital and data literacy, process improvement, managing change; service design; customer centricity; and creative and innovating thinking.
- Launch the new leadership and management development program to managers at all levels and emerging leaders among high potential employees.
- Review and implement improvements to the learning and development curriculum to address core skills and knowledge highlighted in the new employee capability framework.
- Implement the program to refresh and revise position descriptions for manager and employee roles across the organisation.

# Priority 4 – Empower our people to be ready for change

#### Design and evolve our organisation to meet future challenges and expectations

Strengthening organisational agility will enable us to respond more quickly and nimbly to our changing context and emerging priorities to meet our community needs. Growing agility strengthens our ability to deliver on economic, social and environmental sustainability that support the needs and interests of our community.

Building on our people capabilities will ensure we have the skills, knowledge and attitudes required for a proactive and resilient organisation that is at the cutting edge of achieving our 2030 and 2050 goals and continuing to deliver valued community services.

#### Strategic Objectives:

- Develop an approach to agile working that enables the City to address 2030 and 2050 challenges and opportunities.
- Adopt approaches to working that enable our people to embrace improvement and change to deliver results for our community.
- Energise and support our people to be at their best during times of change to enable a customer-focused, productive and resilient organisation.

#### **Key Actions:**

- Explore and implement learning solutions to ensure our people have the capabilities required to deliver on 2050 commitments.
- Develop and implement approaches to agile working to enable customerfocused service, improvement and change that address 2050 goals.
- Identify advanced digital and data capability learning opportunities for key employees to enable solution-focused approaches to innovation and business improvement that drive a smart city.
- Build the resilience and adaptability of our people to support their capacity to thrive in a changing and challenging external environment through enhanced development initiatives on change, flexibility, collaboration and wellbeing.

Jennifer Khan from the City's Cleansing and Waste team

## Our Workforce Profile 2018

#### Our community at a glance

- The City serves more than 1.2 million residents, visitors and workers per day<sup>1</sup>.
- Between 2011 and 2016, the City's population increased by nearly 18.1%. In contrast, the NSW population grew by only 5.9% over the same period<sup>2</sup>.
- More than half of the City's residents were born overseas, more than a third in a country where English is not the first language<sup>3</sup>.
- The predominant non-English language spoken at home is Mandarin, followed by Cantonese and Thai<sup>3</sup>.
- The City's Aboriginal and Torres Strait Islander community continues to be a vital part of the city's resident population.
- Almost half of the City's residents were aged between 18 and 34. The median age of City residents was 32 years<sup>3</sup>.

#### Our workforce at a glance<sup>4</sup>

- At 30 June 2018, there were 1,837 employees (continuing and fixed term).
- 59.3% of non-casual employees were male, compared to 40.7% female.
- 49.7% of employees performing managerial and supervisory roles were female.
- The average length of service was 11 years.
- The average age of employees was 46.2 years.
- 25.4% of employees are aged over 55 years.
- 2.1% of employees identified as being a person of Aboriginal or Torres Strait Islander descent.
- 1.4 % of employees reported that they had one or more limitations or restrictions associated with a disability.
- 18.2% of employees reported that they spoke a language other than English at home.
- 3% of employees identified as LGBTQI.

<sup>&</sup>lt;sup>1</sup>This figure is an estimate from an amalgam of sources, including the ABS Regional Population Growth, Australia 2015-16, (Cat. No. 3218.0); ABS 2016 Census of Population and Housing; and the City of Sydney Council Floorspace and Employment Survey 2012.

<sup>&</sup>lt;sup>2</sup> ABS Regional Population Growth, Australia 2015-16, (Cat. No. 3218.0).

<sup>&</sup>lt;sup>3</sup> ABS 2016 Census of Population and Housing."

Figures were sourced from the City's workforce profile data as at 30 June 2018

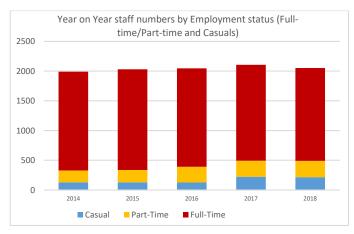
#### **Workforce Composition**

The City's workforce consists of people employed on a continuing, fixed-term and casual basis, supplemented from time to time with agency staff and volunteers. Contingent staff (casual employees, labour hire/agency staff and volunteers) meet fluctuating demand for major events such as New Year's Eve.

At 30 June 2018 there were 1,837 non-casual (continuing and fixed-term) employees<sup>5</sup>, of which 86.7% were employed on a permanent basis and 13.3% on a term contract basis. In addition, there were 224 casual employees and 221 agency contractors.

Of the total 1,837 employees as at June 2018, the City had 273 part-time employees which is 15% of the total workforce. The City Life division had the highest percentage of part-time employees, nearly 45% of their employees work on part-time arrangements.

The City's non casual full-time equivalence (FTE) at 30 June 2018 was 1,736.5 consisting of 1,564 FTE (resulting from 1,564 full-time employees) and 172.5 FTE (resulting from 273 part-time employees).



Source: Workforce Profile extract as at June 2018

**PS 21** 

<sup>&</sup>lt;sup>5</sup> Figures were sourced from the City's workforce profile data as at 30 June 2018.

#### **Separations**

The voluntary separation rate (also known as the employee-initiated separation rate) for non-casual employees at the City during 2017/18 was 8.2%. This rate, which excludes completion of fixed-term appointments, has remained below 10% over the past five years.

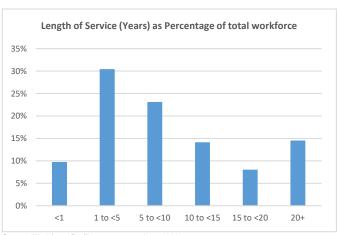
The separation rate for new employees, i.e. those that commenced during 2017/18 excluding the completion of term appointments (also known as the new starter turnover rate) was 4%. Both the voluntary separation and the new starter turnover rates are below the 2018 median for the Sydney Urban Councils' benchmarking peer group<sup>6</sup> which were 10.41% and 10% respectively.

#### Length of service

The average length of service of non-casual employees at the City at 30 June 2018 was 11 years with the longest serving period being 56 years. The average was 11.3 years for full-time employees and 8.9 years for part-time employees.

The median length of service of non-casual employees at the City on 30 June 2018 was 7 years, compared to the median length of service of 9 years in NSW public sector agencies.<sup>7</sup>

Overall, 26% of employees had less than three years of service and 38% had less than five years of service.



Source: Workforce Profile extract as at June 2018

<sup>&</sup>lt;sup>6</sup> Benchmarking in comparison to the LG NSW Benchmarking report 2017-18

<sup>&</sup>lt;sup>7</sup> Benchmarking in comparison to the State of the NSW Public Sector Workforce Profile 2018.

#### Age

At 30 June 2018 the average age of non-casual employees was 46.2 years.

The majority of the City's employees are aged between 35 to 54 years old, representing 58% of the City's workforce. 16.5% of employees were aged under 35 years, which is a decrease from 17.4% as at June 2017.

Age ProfileCity of Sydney - Non Casual employees

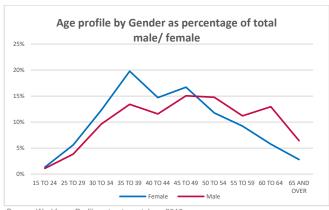
350
250
250
150
0
15 to 24 25 to 29 30 to 34 35 to 39 40 to 44 45 to 49 50 to 54 55 to 59 60 to 64 65 and

Source: Workforce Profile extract as at June 2018

Overall, 25.4% of City of Sydney employees were aged over 55 years. These employees are mainly concentrated in the City Services division (30.5%).

In comparison, 23.9% of employees in NSW public sector agencies were aged 55 years and over at 30 June 2018  $^{\rm s}.$ 

70.5% of non-casual female staff are aged under 50 years compared to 55% of male staff.



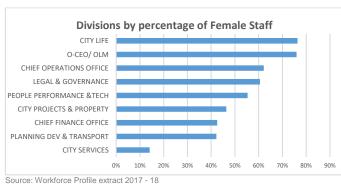
Source: Workforce Profile extract as at June 2018

<sup>&</sup>lt;sup>8</sup> Workforce Profile 2018 – Public Service Commission

#### Gender

At 30 June 2018, 59.3% of non-casual employees were male, compared to 40.7% female. The percentage of female non-casual staff has been stable over the past six years, from 39.2% in 2012 to just over 40% for the first time in 2018.

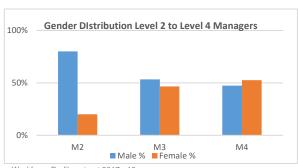
The percentage of female employees varies across the City. The City Life division has the highest percentage of female non-casual employees (76.3%), followed by the Chief Operations Office division (62.2%). The City Services division is predominantly male, with only 14% of its workorce female employees.



At 30 June 2018, the overall proportion of female employees performing managerial and supervisory roles at the City of Sydney was 49.7% as compared to 41.8% in 2014. This is higher than the overall percentage of female employees at the City (40.7%). The proportion of women at director level was

<sup>10</sup> Source: Payroll data 2017-2018. A promotion is when an employee advances to a more senior level and band in the organisation.

22%, at the business unit manager level was 47% and at section manager level was 53%.



Source: Workforce Profile extract 2017 - 18

In 2018 the City undertook its third gender pay equity review guided by the Workforce Gender Equality Agency framework for private sector workplaces.

The organisational gender pay gap (the gap between the average remuneration of women and men across the City – salaried, wages and casual employees) was 7.5% in favour of women. This compares with the national gender pay gap of 14.6% and public sector pay gap of 10.5% in favour of men.

The City's 2017/18 gender pay gap was 1.7% in favour of men (the average pay gap between men and women working within the same salary level).

In 2017-2018, there were 51 internal employee promotions, of which 19 were achieved by female employees<sup>10</sup>. This indicates 2.5% of female employees recived a promotion compared to 2.9% of male employees.

 $<sup>^9</sup>$  Source: Workplace Gender Equality Agency, Gender Pay Gap Statistics March 2017 and CEO Update 2017 – Gender Pay Review

#### Diversity and inclusion<sup>11</sup>

#### Aboriginal and Torres Strait Islander employees

At 30 June 2018, 2.1% of the City's non-casual employees had identified as being a person of Aboriginal or Torres Strait Islander descent. In comparison, the median for the Sydney Urban Councils' benchmarking peer group in 2018 was 2%<sup>12</sup>.

The City Services division has the highest percentage of non-casual Aboriginal and Torres Strait Islander staff (3.5%).

#### Employees with a disability

At 30 June 2018, 1.4% of the City's non-casual staff had identified with one or more limitations or restrictions associated with a disability, even though this may not require a workplace adjustment. In comparison the median for the Sydney Urban Councils' benchmarking peer group in 2018 was 1%. The decrease from 1.8% in 2017 can be attributed to retirements and attrition.

#### Culturally and linguistically diverse employees

At 30 June 2018, 18.2% of employees reported that they spoke a language other than English at home. In comparison, the median for the Sydney Urban Councils' (benchmarking peer group in 2018) for people who spoke English as a second language was 3.5%.

#### LGBTQI employees

In 2017, the City of Sydney became one of the first councils to collect information for employees who identify as being LGBTQI employees. Currently 2.9% of City staff identify as being LGBTQI.

Diversity Statistics Financial Year June 2015 - 2018

	2015	2016	2017	2018
Aboriginal and Torres Strait Islander employees	1.4%	1.6%	2.1%	2.1%
Employees with a disability	1.4%	1.4%	1.8%	1.4%
Culturally and linguistically diverse employees	14.7%	14.2%	19.7%	18.2%

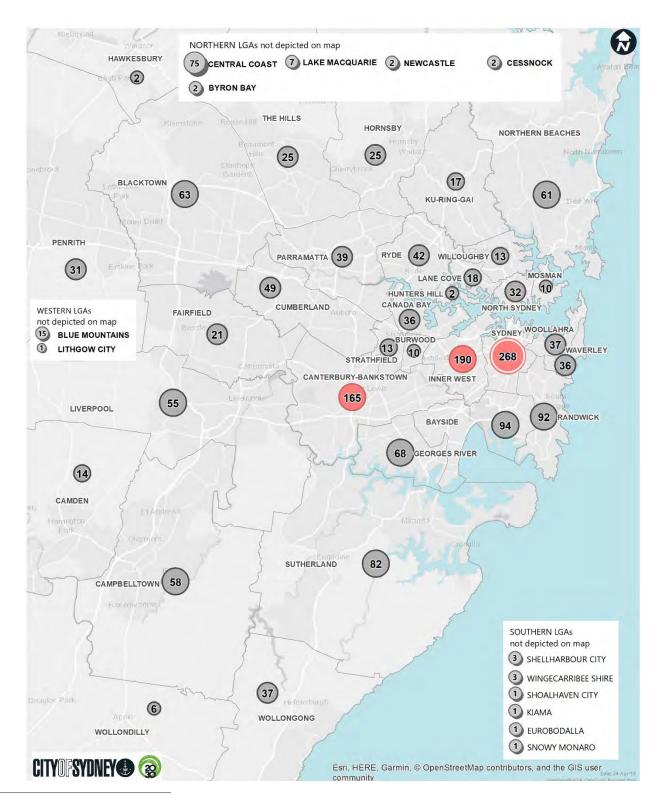
The City acknowledges there are many factors influencing whether employees self-report diversity data, and that this contributes to under-reporting. The City continues to encourage employees to self-identify as being a part of a diversity group, in order to build a more accurate picture of the workforce.

<sup>&</sup>lt;sup>11</sup> Source: EEO data collected at the time of joining the City.

<sup>12</sup> Source: LGNSW Data FY 2017-18

#### Where do the City of Sydney's employees live?

At 30 June 2018, an estimated<sup>13</sup> 268 (14%) of non-casual employees lived within the City of Sydney Local Government Area (LGA). The heat map below shows the residential locations for our employees.



<sup>&</sup>lt;sup>13</sup> This figure is an estimate as six suburbs are partly within the City of Sydney LGA and records were assigned to either the City or a neighbouring LGA using a proportion based on publicly available spatial population data.

This heat map shows the distribution of employee residential locations across LGAs in the Sydney region and beyond. It was produced with employee residential suburb and postcode records (employee details and actual addresses were not used). The inner circles are within each LGA; the outer circles have been shifted, e.g. Newcastle, Blue Mountains, etc.

#### References

ABS Regional Population Growth, Australia 2015-16, (Cat. No. 3218.0)

ABS 2016 Census of Population and Housing

ABS Regional Population Growth, Australia 2015-16, (Cat. No. 3218.0).

ABS 2016 Census of Population and Housing." ABS – see Australian Bureau of Statistics.

NSW Public Service Commission 2018, State of the NSW Public Sector Report 2018, PSC, Sydney.

NSW Public Service Commission - Workforce Profile 2018

HR Metrics 2017-2018 Report - OLG Metropolitan 2017 - 2018

HR Metrics 2017-2018 Report - Urban Councils 2017 - 2018

# EEO, Diversity and Inclusion Action Plan

Sydney2030/Green/Global/Connected

CITYOFSYDNEY ®

2019-21

People Strategy 2019-21



- 1. Access and Equity Statement
- 2. Context
- 3. Developing the Plan
- 4. Target Diversity Groups
- 5. Action Plan

#### **Access and equity statement**



Sydney is on Aboriginal land, the land of the Gadigal people. We value the city's First Nations people and acknowledge the Gadigal of the Eora Nation as the traditional custodians of this place we now call Sydney.

The City of Sydney (the City) is committed to sustaining Sydney as a truly inclusive city. We value and respect the diverse communities who live, work in and visit Sydney.

We value Sydney's multicultural society and the varied cultures, languages, traditions, religious and spiritual practices of the people that call our city home. We value the range of identities, perspectives, experiences and lifestyles of our community, people young and old, men and women, people with disability, people with diverse gender identities, LGBTQI communities and those who have experienced advantage or disadvantage. We value the contributions made by all people and believe that this diversity strengthens our city.

The City respects human rights, people's right to self-determination and we strive for inclusion. We demonstrate our commitment to diversity and inclusion by respecting the dignity and worth of all people; treating people equitably; and fairly providing services, facilities and public spaces. We want to promote a society where inclusive participation is valued and to demonstrate these principles in all that we do.

Our work with communities strives to eliminate discrimination and mitigate disadvantage; to actively remove barriers to inclusive participation faced by different people; and to promote relationships that are based on understanding and respect. We want our city to be one where everyone has an equal chance in life and the opportunity to realise their potential. Cities that are more equal are cities that thrive.

We also value our diverse workforce, as workplaces that are diverse and inclusive perform better and are more innovative. Our employees value economic opportunity in their own lives and having access to diverse education, training and job options. Workplaces that are more accessible and fair are workplaces that thrive.

We are excited to set out this shared agenda. The following principles inform our objectives and actions to deliver on our commitments to equal opportunity and diversity and inclusion in our workplace.

PS 30



## 1. Context

#### **Background**

The City of Sydney (the City) is committed to a diverse and inclusive workplace that is free of discrimination. The City recognises that workplaces that are diverse and inclusive perform better and are more innovative. Inclusive workplaces allow staff of diverse backgrounds to bring their best selves to work every day, enhancing collaboration, engagement and workplace wellbeing.

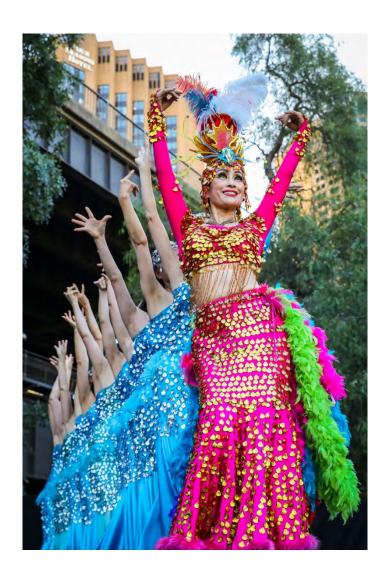
The City complies with the requirements of the Equal Employment Opportunity (Commonwealth Authorities) Act 1987. The City is an equal opportunity employer committed to providing a safe working environment for all. The City seeks to reflect its diverse communities and provide them with confidence that people from all backgrounds have fair access to work opportunities in the organisation.

Building diversity and inclusion awareness and capability can assist in recruiting and retaining a workforce where employee differences are valued and seen as a positive point of difference. The City is investing in upskilling its people to recruit and retain diverse employees and develop a culture of diversity and inclusion.

#### **Key Deliverables**

This Action Plan sets out the key deliverables that address the City's commitment to EEO principles and which together provide a roadmap for a diverse and inclusive workplace. These include actions to:

- Embed the principles of diversity and inclusion in the City's core people management processes (recruitment, learning, development, performance) and leadership and employee capabilities and related programs.
- Report on gender equity as part of an annual workforce reporting process and implement initiatives to improve gender equity.



Artist performing at Lunar Festival February 2019

- Develop and action the workforce commitments within the City's Reconciliation Action Plan.
- Implement workforce actions within the Disability (Inclusion) Action Plan.
- Develop initiatives to support workplace diversity and inclusion including among Aboriginal and Torres Strait Islander people, women, culturally and linguistically diverse (CALD) people (including refugees and asylum seekers), LGBTQI people, youth, mature age workers and people with disability and carer responsibilities.

The City will review the Action Plan's deliverables and initiatives on an annual basis.

PS 32 Sydney2030/Green/Global/Connected

# 2. Developing the Action Plan

#### **Planning**

The City undertakes diversity and inclusion action planning through annual and longer-term management plans linked to the business planning cycle. This integrated approach ensures diversity actions are incorporated in workforce planning and major business change initiatives.

#### Responsibility

A commitment to diversity and inclusion at the City starts with the CEO and the Executive. Overall corporate responsibility for monitoring workforce diversity and inclusion lies with the People, Performance and Technology division. Managers and staff throughout the City are responsible for implementing EEO principles and supporting a diverse and inclusive workplace.

#### **Informing**

The EEO, Diversity and Inclusion Action Plan 2019-21 includes actions to ensure staff are kept informed of the initiatives and of their rights and responsibilities in the workplace. This includes EEO responsibilities. Information is shared through:

- Online communication including intranet, email and online resources
- Specific Diversity/EEO related training programs and inclusion of Diversity/EEO topics in a wide range of general training programs
- Leadership and staff briefings/information forums
- Induction training
- Diversity staff networking group meetings.

#### **Monitoring and Evaluation**

Monitoring and evaluation of Diversity/EEO performance is a regular part of the annual business planning and reporting cycle. The City is required to periodically report progress against Diversity/EEO statistics to the Council and other government bodies in addition to ad hoc requests from other government agencies.



Aboriginal traditional dance at City Festival

Benchmarking data is utilised as part of the diversity feedback/improvement cycle and informs the Diversity/EEO planning process.

#### **Review of Policies and Practices**

The City's policies and practices are monitored to ensure they are consistent with Diversity/EEO management objectives and legislation and are informed by best practice research and resources.

Diversity and EEO principles are considered in major projects, when developing new or changed work practices and when creating and reviewing relevant policies.

The EEO Policy applies to all City staff, agency staff, consultants, job applicants, contractors, volunteers, trainees and work experience participants. The City, being the responsible employer, is legally accountable for discrimination in employment matters. The City's programs are informed by the EEO (Commonwealth Authorities) Act 1987 [the Act]. The Act requires organisations to have programs that:

- Promote the employment of designated disadvantaged groups (Aboriginal and Torres Strait Islander peoples, people with disability, people from non-English speaking backgrounds and women).
- Facilitate the elimination of all forms of unlawful discrimination and harassment in the workplace.

The Act also requires annual reporting on progress against program objectives, which the City does each year in its Annual Report.

#### 3. Target Diversity Groups



City 40000 Years Mural

The City has identified the following diverse groups as requiring targeted attention during 2019-21:

- Gender Women
- Aboriginal and Torres Strait Islanders
- · People with disability
- People with a carer responsibility
- LGBTQI
- Mature-age
- Youth
- People from culturally and linguistically diverse backgrounds (CALD).

#### Gender - Women

As at 30 June 2018, women accounted for over 40 per cent of the City's workforce and 49.7% per cent of managerial and leadership positions.

The City aims to create an environment where both men and women have equal access and opportunities to employment and career success; balance family responsibilities; contribute to communities; lead and aspire to healthy, fulfilling, rewarding lives; and attain economic independence.

#### Getting the balance right

As women make up over half the population of Australia, their equal treatment should be at the core of any Australian workplace.. As such, the City is focusing efforts on maintaining representation of women in leadership positions and promoting development opportunities for women. Actions from the annual Gender Pay Equity Reviews are aimed at helping women achieve their full potential and address barriers to economic independence.

The City is a leader when it comes to gender pay equity. In 2018, the City had an overall gender pay gap of 7.5 per cent in favour of women. This means more female staff are in higher paying jobs, organisation-wide.

On comparing the salaries of men and women at the same salary level, the City has a gender pay gap of 1.7 per cent in favour of men. This compares with Australia's current national gender pay gap of 14.6%, private sector gender pay gap of 18.4% and public sector pay gap is 10.5%. (Source: WGEA website).

**PS 34** 

#### **Aboriginal and Torres Strait Islander peoples**



Matthew Doyle performs a smoking ceremony – International Students Welcome 2017

The City seeks to increase the workforce participation of Aboriginal and Torres Strait Islander people. This involves fostering participation within the organisation and positioning the City as an employer of choice for Aboriginal and Torres Strait Islander peoples.

#### New approach to building relationships

Aboriginal and Torres Strait Islander peoples have played a significant part in the history and cultural formation of the City's local government area. The City has adopted the Innovate model for its Reconciliation Action Plan (RAP). This encourages Aboriginal and Torres Strait Islander peoples to trial new approaches for building relationships, showing respect and improving opportunities. It also provides opportunities for staff to engage in reconciliation activities and increase awareness of the City's activities in this space.

The decision for an employee to formally self-declare Aboriginal and/or Torres Strait Islander heritage is personal and voluntary. Self-identification helps allocate resources, supports employment programs and targets development in the areas of greatest need. As at 30 June 2018, 2.1% of the non-casual workforce at the City identified as being Aboriginal or Torres Strait Islander. The City's aim is to maintain and increase workforce representation in all occupations and at all levels.

The City has developed an Aboriginal Workforce Strategy aimed at improving employment and development and raising cultural awareness in the organisation. This addresses commitments from the City's RAP. The four objectives in the strategy focus on making the City an attractive and welcoming place to work; enhancing access to employment opportunities; building capability and retention; and developing a culturally aware and inclusive workforce and workplace.

#### **People with Disability and Carers**

The City is committed to remove barriers and encourage participation of people with disability and caring responsibilities in the workforce. One in five Australians live with disability, including people with mental health conditions (Source: Australian Government Job Acces). However, they tend to be under-represented in the Australian labour market. As at 30 June 2018, 1.4% of the City's total workforce has identified as a person with a disability. To meet future workforce demands it makes good business sense to support employment of people with disability and caring responsibilities.

The City also recognises the important role of carers in our community and understands that providing ongoing personal care, support and assistance for someone with disability, long term or life-limiting illness, mental illness, dementia or who is ageing, can impact all aspects of a person's life. The City is committed to its obligations under the *Carers Recognition Act 2010* through enabling workplace flexibility, training, updating policies and providing toolkits and accessible information.



Lord Mayors' Picnic - Royal Botanic Garden, Sydney - 31 December 2017

#### **Breaking down barriers**

The City's fourth Inclusion (Disability) Action Plan 2017-2021 includes a range of actions designed to address barriers faced by people with disability and carers in accessing meaningful employment opportunities. Key objectives include ensuring recruitment is accessible for people with disability and training for managers and staff in disability awareness.

A review of the City's approach to workplace flexibility has also ensured the City has a workplace environment that enables fair and transparent, flexible work arrangements for staff, particularly those with a disability and/or caring responsibilities.

PS 35
Sydney2030/Green/Global/Connected

#### **LGBTQI Staff**

The City seeks to be a diverse and inclusive workplace where people are encouraged to be their best and achieve their potential. For Lesbian, Gay, Bisexual, Transgender, Queer and Intersex (LGBTQI) staff, that means offering a safe and respectful work environment where everyone is treated equally and feels included and valued. The City is proud to be an organisation where LGBTQI people want to work.

#### A workplace that values respect

The City's workplace is built on the value of respect and the culture is one that rejects discrimination in any form. The City recognises that each LGBTQI person's experience and circumstances is unique and personal and that their journey is their own. No one at the City is obligated to disclose their sexuality, but everyone should be respected if they do.



Sydney Gay and Lesbian Mardi Gras 2018

The City acknowledges the contribution that LGBTQI culture and history has made and continues to make to Sydney and the significance of the local government area to the local, national and global LGBTQI community. It recognises the hardships LGBTQI people have endured in the past and their courage and resilience in fighting for equality in the face of discrimination and injustice.

The City also seeks to build on their successes by being an ally to the LGBTQI community and an advocate for progress and equality in the workplace and community. The City has an active staff networking group, City Pride, which addresses issues to ensure the workplace is diverse, inclusive and supportive. The City regularly

reviews policies and procedures to ensure equal and fair treatment for all staff.

#### **Mature Age Workers**

The City has established equitable policies and practices to support an ageing workforce, and position the City as an employer, supporting people of all age groups. The City also offers supportive programs for the smooth transition of mature age staff into retirement.

As Australia's population ages, a relatively low number of mature-age workers are choosing to remain in the workforce. Consequently, Australia will face increasing difficulties in maintaining the size of the labour force, which will have a direct impact on the pool of workers available.

#### Retaining mature age workers

Skill shortages have been experienced in certain areas at the City at various times including engineering, planning, environmental health and building surveyors. These could be alleviated by exploring opportunities that support mature age staff to remain in the workforce.

One of the main challenges for the City will be to manage the loss of knowledge of key staff when they retire through a robust succession planning process. There is a need to adopt a comprehensive approach that addresses these challenges and embraces the opportunities of the City's maturing workforce.

The City is committed to ensuring mature age people have equal opportunity in the recruitment process and are supported in the workforce through initiatives such as workplace flexibility and learning and development opportunities, thereby assisting retention. The City is also committed to assisting staff nearing retirement age to opt for more flexible work arrangements and education on managing superannuation.



Comedy Debate for the NSW Seniors Festival

#### **Young People**

The employment of young people adds to the diversity of the workforce and the way it operates. To facilitate the contribution of the younger workforce, it is essential that organisations recruit, leverage and contribute to the skills that young people can bring to the workplace.

The City is committed to being an attractive place to work for young people. It is keen to support young people wishing to gain the skills and support required for meaningful employment.

The City's entry-level employment and development programs provide young people with opportunities to gain experience in the workplace and skill development. This includes school or tertiary education-based work experience and work placements, internships, traineeships and apprenticeships.

The City is proud to have signed the National Fair Internship Pledge to demonstrate its commitment to the fair treatment of young people undertaking internships.

### People from Culturally and Linguistically Diverse background

The City seeks to attract and retain the best talent irrespective of their background or heritage, including culturally and linguistically diverse (CALD) backgrounds. The term CALD collectively captures ancestry, birthplace, birthplace of parents, religion, language, and year of arrival in Australia. (Source: ABS)

The City is dedicated to building an organisation where cultural diversity is respected and valued and seeks to support people who are new to Australia. This includes supporting refugees and asylum seekers to adjust to the culture and requirements of local workforces and workplaces and enabling them to gain experience and employability through City internships.

Cultural diversity is an asset to any organisation and the City understands the value a diverse workforce brings to maintaining an innovative and productive workforce.

The City focuses on developing the cultural awareness of managers and staff through a range of learning and development initiatives and celebrates events of cultural significance throughout the year.



International Student Ambassadors, 2017

The City seeks to support refugees and asylum seekers gain experience in the Australian job market through offering internships. The City partners with agencies to provide such opportunities and is committed to ongoing support in this important area.



'The Lanterns of the Terracotta Warriors' by Chinese artist Xia Nan – 2015 City of Sydney Chinese New Year celebrations.

#### **EEO**, Diversity and Inclusion Action Plan

#### OUTCOME 1: Communicate and raise awareness of the City's EEO, Diversity and Inclusion initiatives

Initiative	Action	Target group	Measure/Timeframe	Responsibility
Communicate the EEO, Diversity and Inclusion action plan and initiatives to all employees	Develop and implement a communications plan to regularly communicate EEO, Diversity and Inclusion Management plan activities	All staff	Regular communication occurs every quarter through online and face-to-face communication channels	Organisational Capability
	Actively promote and support formal networks for staff from diversity groups		Ongoing activities every quarter	Staff Network leads; Organisational Capability
Maintain a central repository for EEO, Diversity and Inclusion initiatives	Regularly maintain and update the Diversity and Inclusion page on the City's intranet – align all content under target diversity groups	All staff	Ongoing; review each quarter	Organisational Capability
Ensure leaders are informed and held accountable for maintaining a diverse and EEO-compliant workplace  Ensure EEO accountabilities and outcomes are incorporated into the performance plans of the CEO and senior managers		Managers, Team Leaders and Supervisors	The CEO, Directors and Senior Managers have EEO accountabilities in their performance plans	Executive; Corporate HR; Organisational Capability
	Keep managers and leaders informed of responsibilities in EEO and diversity issues	Managers, Team Leaders and Supervisors	Leaders are aware of their responsibilities for EEO and diversity issues	Organisational Capability; Corporate HR; Managers

#### **OUTCOME 2: Implement policies and reporting on EEO, Diversity and Inclusion across the organisation**

Initiative Action		Target group	Measure/Timeframe	Responsibility	
Create a sound information base to inform EEO and diversity policies and procedures	Collect workforce and data to comply with annual reporting specifications	All Staff	Annual reporting Statistics collected	Organisational Capability; Corporate HR	
	Incorporate EEO questions into the staff engagement survey to benchmark EEO performance	All Staff	Changes in engagement results through all-staff survey (3-4 yearly)	Organisational Capability	
Promote self-identification of EEO diversity groups that enables all staff to voluntarily identify as belonging in a diversity group		All Staff	Increased EEO identification response rates	Organisational Capability; Corporate HR	
	Analyse and utilise statistics and data from surveys to improve organisational practices towards becoming	All Staff	Major internal surveys conducted analyse diversity group data	Organisational Capability	

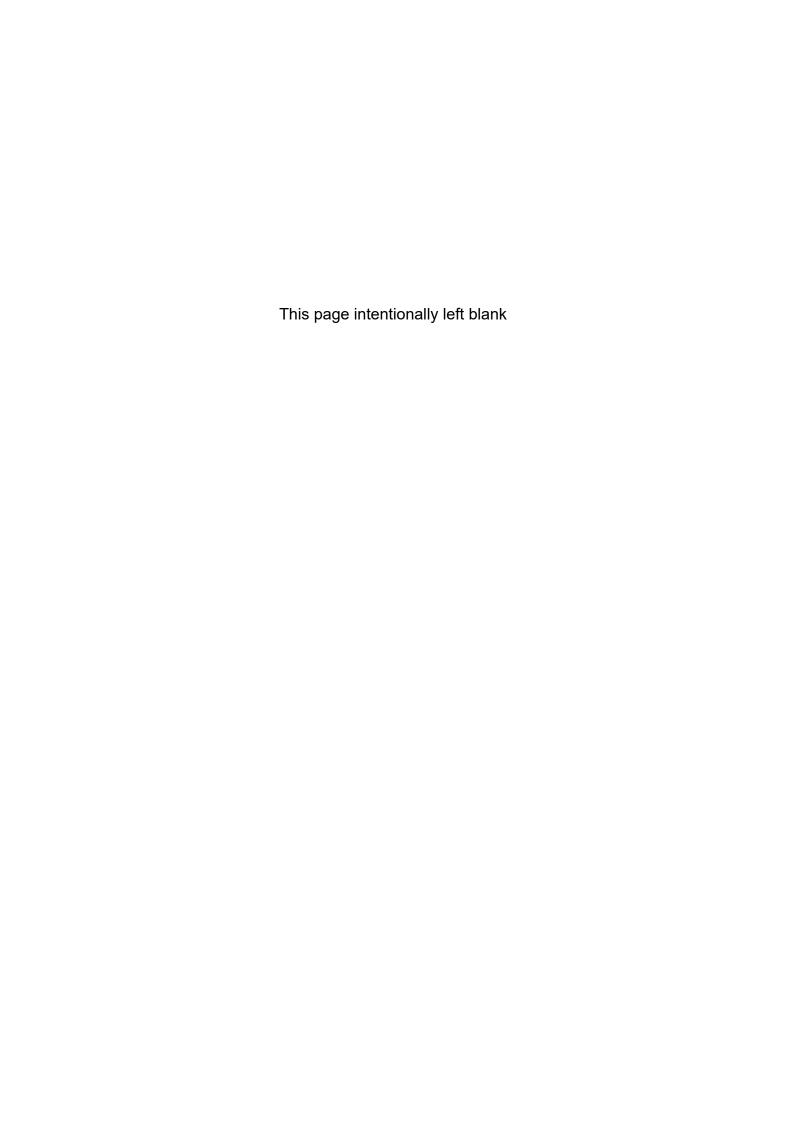
Initiative	Action	Target group	Measure/Timeframe	Responsibility
	more inclusive, and ensuring EEO compliance			
Integrate EEO and diversity principles into the City's workforce planning method and tools	Incorporate EEO and diversity management issues into business unit workforce planning	Target diversity groups	Business unit workforce planning incorporates appropriate actions to attract and retain employees from target diversity groups	Organisational Capability; Corporate HR; Executive; Managers
programs and procedures comply with and support EEO and diversity principles  Ensure all policies and procedures comply with and support EEO standards – e.g. ensure inclusion of standard statement in position descriptions – "Demonstrated commitment to EEO, WHS and Cultural Diversity Principles"		All staff	Policies and procedures comply with equity standards	Corporate HR; Organisational Capability; Legal and Governance

#### **OUTCOME 3: Improve EEO, diversity and inclusion in the workplace**

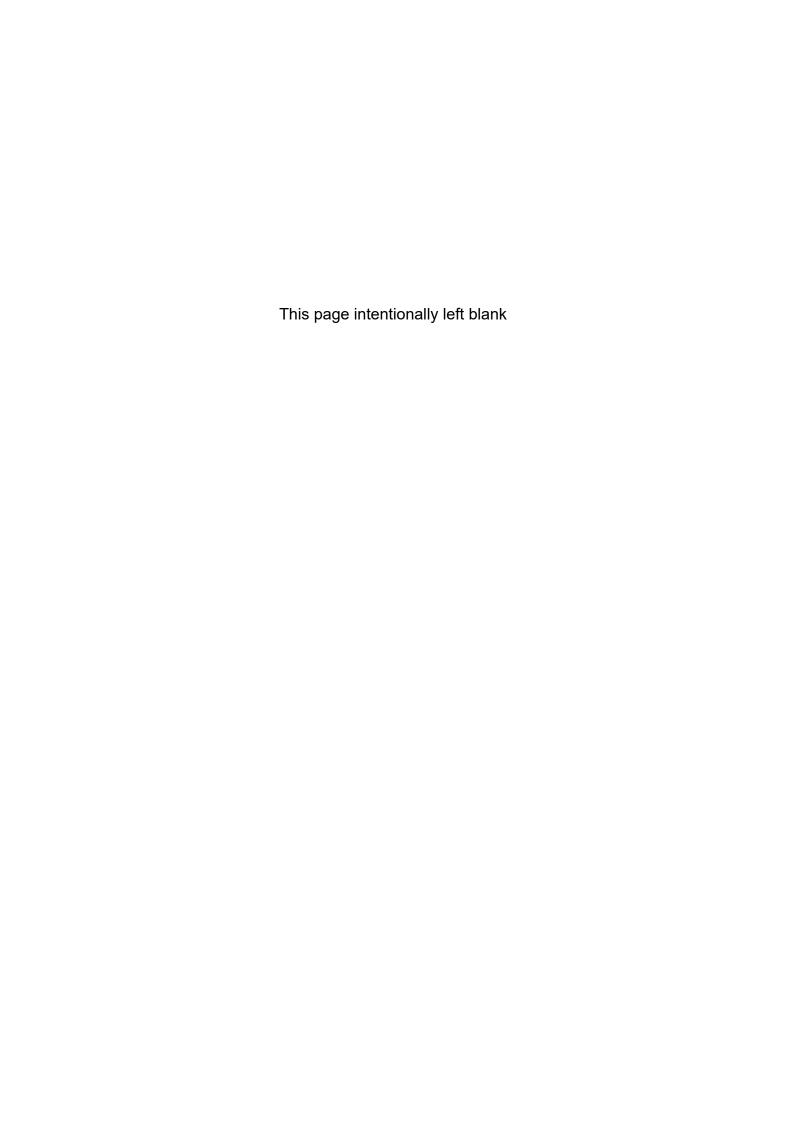
Initiative	e Action		Measure/Timeframe	Responsibility	
		Hiring managers	Number of hiring managers undertaking training	Corporate HR; Hiring Managers	
	Provide enhanced opportunities for diversity groups in entry level internship and development at the City	Target diversity groups	Increased representation of people in diversity groups in entry level internship and development	Organisational Capability; Corporate HR; Managers	
Integrate EEO, diversity and inclusion issues into relevant training and development for all employees  Ensure that all staff training (including induction, performance management and leadership training) incorporates EEO and diversity principles		All Staff	Staff training incorporates EEO and diversity principles	Corporate HR; Organisational Capability	
attractiveness as a value proposition) to		Potential staff and job applicants	Updated EVP on external website; review quarterly	Organisational Capability; Corporate HR	
	Continue the City's commitment to providing professional internship opportunities to refugees and asylum seekers through entry-level programs	Potential staff and job applicants	Successful program governance (including recruitment of interns) reviewed annually	Organisational Capability; Managers	
Implement the revised Workplace Flexibility policy and approach		All staff	Implement initiatives to support workplace flexibility; increased take up of flexibility among staff	Organisational Capability; Corporate HR	

**PS** 39

Initiative	Action	Target group	Measure/Timeframe	Responsibility
Develop initiatives to foster a culture of inclusion and celebrate diversity	Implement the City's internal workforce actions in the Inclusion (Disability) Action Plan 2017-21	All Staff	Delivery of initiatives set to timelines in the action plan	Organisational Capability; Corporate HR; Social Policy
Implement the City's internal workforce actions that support the Reconciliation Action Plan (RAP)  Maintain memberships of external agencies in diversity and inclusion best practice		All Staff	Delivery of initiatives set to timelines in the action plan	Organisational Capability; Corporate HR; Community Engagement
		Relevant Staff	Ongoing partnering with relevant agencies, reviewed annually	Organisational Capability
Implement organisational initiatives to ensure people from all backgrounds are treated equitably in all parts of the organisation	Review learning and development programs to ensure they feature awareness raising and skill building to enhance diversity and inclusion in the workplace	All Staff	Programs are reviewed to ensure they feature effective diversity and inclusion components, reported annually	Corporate HR; Organisational Capability
Review entry-level employment and development programs to ensure they address diversity and inclusion commitments for target diversity groups  Gender Pay Equity: Annual Reporting on gender equity as part of an annual workforce planning and reporting process.  Implement action items to support the City's efforts to promote gender equity at work		All Staff	Programs reviewed and improvements implemented, reviewed annually	Organisational Capability; Corporate HR
		All Staff	Regular reporting Yearly in September	Organisational Capability; Corporate HR
		All Staff	Actions resulting from Annual review - Yearly Ongoing; reviewed annually	Organisational Capability; Corporate HR
Develop an inclusive workplace based on respect for others, to ensure the workplace is free from discrimination	Promote EEO, anti- discrimination and diversity principles through policy, staff induction and training for managers and staff on bullying and harassment	All Staff	Increased number of staff attending EEO, anti- bullying and diversity training; reduction	Corporate HR; Organisational Capability
Monitor workplace grievances and harassment allegations		All Staff	Grievances monitored and appropriately addressed; annual reporting to Executive	Corporate HR



# 5. Information & Technology Strategic Plan





# Strategic Plan Information and Technology 2018

1	. Introduction	2
2	. Executive Summary	3
3	. Setting the context	4
	City of Sydney Values as relating to Information and Technology Strategy	. 4
	Governance of Information and Technology	. 4
	Information and Technology Services	. 4
	Resourcing and investment in Information and Technology	5
4 T	. Trends shaping Information and echnology Strategy	6
	Information and Technology Trends and their relevance to the City of Sydney	. 6
	Strategic Statements in relation to Information and Technology	. 9
5	. Strategic Statements	9
	Strategic Statements linking to the Long Term Financial Plan and Workforce Strategy	. 9
	High level Outcomes	10
	Foundation Principles	10
	. Appendix A – information and echnology Strategic Plan on a Page 1	2

#### 1. Introduction

This Information and Technology Strategic Plan establishes a roadmap for how information and technology will be leveraged to transform services to the community and deliver Sustainable System 2030 outcomes and targets.

The function of this Strategic Plan is to:

- Evaluate industry directions and their relevance for the City of Sydney.
- Establish the strategic statements that provide direction to the development and management of information and technology.
- Establish high level targets that will facilitate measurement of implementation and achievement of the objectives of the plan.
- Set out high-level implementation activities that will deliver on our goals.

The information and technology industries are fast moving with new service offerings and technologies continually emerging and evolving. Individuals, becoming more digitally-savvy, are embracing these changes. This is leading to ever-increasing community, client, and workforce expectations that services should be available digitally whenever, wherever, and however required.

Similarly, there is growing recognition by organisations that high quality information and data are critical for improving services, including the way they are delivered, and for strategic planning. Individuals and industry are seeking greater access to information and data.

Organisations need to respond to this increasing demand while ensuring that appropriate controls are in place to safeguard security, privacy and other obligations.

The potential value of information and data has led to wide spread acceptance that investing in information and data governance and management is a critical focus area for organisations.

Organisations require systems and technologies that are robust yet responsive to change. This will help meet the changing needs and expectations of individuals and organisations in digital services and information and data.

This Strategic Plan outlines the key actions that will enable the City to respond to current and emerging information and technology related challenges, risks, and opportunities and achieve the City's strategic outcomes.

This four-year plan is distinct from, but directly contributes to, the City's Digital Strategy, which defines how the City of Sydney will facilitate the broader development of Sydney's economy and service sector with the use of digital technology.

## 2. Executive Summary

The Sustainable Sydney 2030 Community Strategic Plan sets an ambitious agenda for the transformation of Sydney to increase its standing as a global city. High quality information and data and technology facilities are critical to the City achieving its aims of improving service delivery through stronger collaboration and inclusive participation.

High quality information and data that support evidence-based strategic, tactical, and operational decision-making are critical. This Strategic Plan focuses on improving information and data quality to unlock inherent value. It also seeks to lift the City's capability in business intelligence and analytics. High quality information and data, business intelligence, and analytics are all core to the City enhancing management of its diverse portfolio of services and assets now and into the future.

Sustainable Sydney 2030 recognises that collaboration and inclusive participation are critical to success. This Strategic Plan supports increased collaboration, knowledge sharing, and human-centered service design practices that embed the principles of partnering, codesign, and openness.

A central theme of this Strategic Plan is to champion digital ways of working through digital services, workforce mobility, and the establishment of information marketplaces. Information marketplaces will support the City to become a place for innovation and economic and social development.

This Strategic Plan builds on the achievements of the previous ICT strategic plan. The tenets of Mobile-First and Cloud-First will continue to guide future investment in information and technology. The theme of datacentricity is further developed in a focus area dedicated to information and data. It is also reflected in the renaming of the previous ICT strategic plan to the Information and Technology Strategic Plan.

A summary of the current state, target state, implementation activities, and underlying assumptions is found in Appendix A, Information and Technology Strategic Plan on a Page.

## 3. Setting the context

#### City of Sydney Values as relating to Information and Technology Strategy

The City's values of collaboration, innovation, quality, courage, integrity, and respect underpin the development of the Strategic Plan and the delivery of information and technology enabled change.

#### Information and Technology Strategic Plan

Together with the City's people and physical assets, Information and Technology are core resources for the delivery of effective and efficient business services to the community and our partners.

As an integrated component of the City's Resourcing Strategy, the Strategic Plan provides the framework for directing a sustained course of action over the four-year period, within a rapidly and ever changing environment.

#### Governance of Information and Technology

Information Services is a Unit within the Workforce and Information Services Division led by the Manager, Information Services.

A number of teams provide direct and indirect support across the organisation – Client Relations, Business Advisory, Strategy & Governance, IT Security, Business Solutions, Document Services, Technical Services, and IT Project Planning and Delivery.

An Executive governing body, the Information Technology and Management Steering Group, provides oversight of the direction and delivery of information and technology services and projects and ensures alignment with organisational strategic business priorities.

#### **Information and Technology Services**

#### **Information Services**

To deliver on its legislative and community obligations, the City provides information access, records and archives, and document management services. In the 2015/16 financial year, the City responded to 5,071 formal and informal information access requests. Over the same period, nearly 1.1 million documents were registered in the City's records repository, there were nearly 475,000 visits to the City's on-line archives, and nearly 1,000 in person visits to the City's on-site archives.

#### **Business Systems**

The business of local government is wide-ranging and diverse. Many of the City's services to its customers, visitors, and partners are delivered through and with reference to its business systems. Over the past ten to fifteen years, the City has implemented, operated and developed a suite of separate enterprise level applications to deliver its core responsibilities, such as:

- Rates, Property, Planning, Inspections Certificates;
- Financial and Supply Chain Management;

- Corporate Planning and Reporting;
- HR/Payroll/Timekeeping;
- Asset Management;
- · Spatial Information; and
- Online Business Services for client facing transactions.

The organisation also relies on a diverse range of "line of business" applications for specific and specialised functions such as childcare, venue and event management, design and drafting, community facilities, and library services.

The future activity around business systems development, planning, and management requires a considered and strategic approach to derive maximum value from the investment in replacing or significantly upgrading core systems.

#### Infrastructure

The City's corporate facility spreads across a network servicing 52 sites with around 2,500 fixed and mobile end user devices accessing both enterprise and line of business applications.

#### Resourcing and investment in Information and Technology

The City's future level of investment in Information and Technology will be aligned with the strategic intent of this plan. It will be realistic in its scope and delivery, consider best value concepts, balance the benefits and costs of new investments, and be governed by the principles in the City's Long Term Financial Plan.

# 4. Trends shaping Information and Technology Strategy

#### Information and Technology Trends and their relevance to the City of Sydney

#### **Digital Service Delivery**

#### Customer-centric Digital Services

Customers expect that the services they need are available over the Internet, on the device of their choosing, and where and when they want. Customers also expect to provide information up front and once only, that unnecessary interactions are avoided, and to be kept informed to a level and in a manner of their choosing.

Meeting these expectations has been a focus of many organisations over the past decade. Increasingly, customers are expecting that services are joined up, taking into account their specific needs in the context of a life-event.

To meet changing expectations requires organisations to understand the customer's interaction and transaction history; the customer's journey through fulfilment of a variety of services; and specific customer needs and wants in terms of service delivery expectations.

This understanding applies to both the traditional (for example, over the counter, telephone, or physical mail) and digital channels. Careful attention is required on whether a customer wants or is able to interact digitally and any assistance that may be required to interact digitally.

Digital services is a key theme of the Digital Strategy, and information and technology are critical enablers:

- Information, in terms of being of sufficient quality for streamlined service delivery, customer insights and analytics to guide continual service improvements; and security and privacy to ensure the interests of the individual are respected and protected.
- Technology, in regards to the actual delivery of the services over the digital channel through various means – on-line forms, internet chat, social media, etc.

#### **Enterprise Mobility**

Digital service delivery extends to the workforce. Mobility is critical for organisations such as the City which deliver many services in the field.

The City has done much to support a mobile workforce, with mobile access infrastructure established, and mobile applications deployed to a range of field-workers. This Strategic Plan builds on these achievements, aiming to deliver full mobility to the workforce. Full mobility is where any City employee can fully interact and transact with City systems, information, and data, without having to return to a City location.

Design for mobility, like designing customer-centric digital services, needs to employ human-centered design and the voice of the customer.

#### Government as a Platform

Another aspect to digital service delivery is the City as a contributor into the digital ecosystem. This approach recognises that the full service needs of a customer cannot always be met by a single organisation – services provided by other organisations (public and private sector) may also be required.

Demand for Government as a Platform comes from the community as well as industry, which is increasingly seeking governments to be a platform for innovation – a provider of services and information that industry can integrate for social and monetary benefit.

The City will explore opportunities to publish digital services and information in machine-accessible ways that allow external parties to integrate services to provide a richer experience to the customer. Contribution to the digital ecosystem is a theme of the Digital Strategy.

#### Information and Data

#### Information and Data Governance and Management

Information and data are the lifeblood of an organisation. If managed well, they can provide tremendous value – supporting transformation, greater effectiveness, and increased efficiency. If managed poorly, they can impair service delivery and experience.

Information and data are recognised as critical to achieving the outcomes of Sustainable Sydney 2030 and the City's strategies and plans. Therefore, a cornerstone of this Strategic Plan is to improve the City's capability in information and data governance, management, and use

to maximise the inherent value of available information and data.

An organisation's success in delivering quality services to customers in times of increasing financial constraints is dependent on its ability to harness information and data. Recognising this, many organisations have charged senior-level managers with overall stewardship of corporate information and data. Typically, the focus of these roles is on enterprise-wide governance, management, and use of information and data as organisational "assets".

In the context of this Strategic Plan, senior-level leadership of information and data is crucial for digital service delivery; workforce mobility; building information marketplaces; knowledge sharing and collaboration; and evidence-based decision making from high quality information and data.

Like all public-sector organisations, the City has legislative obligations to protect the privacy of individuals. Protecting unauthorised access to, and modification of, information and data are at the very centre of good information and data governance and management.

#### **Business Intelligence and Analytics**

Building on high quality data, business intelligence provides evidence-based insight into an organisation's performance and how it can improve service and operational effectiveness and efficiency – effectiveness in terms of "fit for purpose" and valued services; and efficiency in terms of streamlined processes that make optimal use of resources.

Supported by technology advances, the field of business analytics has emerged to be a key organisational capability. Complementing business intelligence, business analytics provides insights into the organisation in the context of the environment in which it operates.

An aspect of business analytics, particularly relevant to the City, is that of city (or urban) analytics. This provides insights into: the way people interact with Sydney; the assets maintained by the City and other organisations aiming to deliver the best experience to residents, visitors, and workers; and increasing asset utilisation. City analytics is a theme of the Digital Strategy.

Similar to information and data governance and management, a focus of this Strategic Plan is to raise the City's capability in business intelligence and analytics.

#### Information Marketplaces

The value of information and data is maximised the more it is shared. The City possesses much information and data of potentially immense value to the community and industry.

Publishing information and data under an "open by default" principle accords with legislation and policy and public access principles. It is also a key enabler of industry and government innovation as well as continual innovation of the City's own processes and services.

Building and growing Information Marketplaces is a key focus are of this Strategic Plan. This directly contributes to the Digital Strategy priority of the City being an "ethical innovator in the information marketplace".

Similar to real physical marketplaces, information marketplaces provide information and data products that have understandable terms and conditions of access and use and which are proactively managed across the full product, information, and data lifecycles.

#### **Enterprise Systems**

The City manages an extensive and diverse portfolio of systems that need to be robust and reliable – functioning as and when required. Systems need to be contemporary – supporting the future direction of the City – and be responsive to change.

Some major systems are built around aged architectures which limit flexibility and agility to transform for improved customer service delivery and effectiveness and efficiency. An implementation principle of this Strategic Plan is to streamline, standardise, and simplify. This includes aiming to reduce the system portfolio to a core set and integrate those systems to provide agility, flexibility, and information accessibility.

The future system landscape needs to consider opportunities to adopt cloud based services and externally managed systems. Adopting cloud and externally managed systems was a theme of the previous ICT Strategy, carried forward in this Strategic Plan. This supports the internal IT unit move from being a service operator to service manager.

## 5. Strategic Statements

#### Strategic Statements in relation to Information and Technology

#### **Digital Services**

#### The City will:

- Continue to implement services over the digital channel to improve service delivery and efficiency to customers and partners.
- Deliver a mobile working experience that enables employees to fully interact and transact remotely.

#### **Information and Data**

#### The City will:

- Strengthen information and data governance and management practices to improve information and data quality and maximise inherent value.
- Strengthen business intelligence and analytics for improved planning, continual improvement, workforce and activity management, decision making and reporting.
- Build information marketplaces that promote open data, improve accessibility to information, and foster industry development.

#### **Enterprise Systems**

#### The City will:

- Target investment in systems that support digital service delivery and workforce mobility.
- Increase the adoption of cloud-based and externally managed services.

#### Strategic Statements linking to the Long Term Financial Plan and Workforce Strategy

The City's investment in Information and Technology will be guided by business strategy. Change initiatives will be "Business-led, IT-enabled". Over the long term, investment will move from a majority of capital expenditure to primarily an operational expense, reflecting the adoption of cloud based and externally managed services.

#### The City will:

- Establish a contemporary collaboration environment that supports effective and efficient collaboration and communication and drives information and knowledge sharing.
- Integrate strategy, planning, investment, and change to ensure that information and

- technology investments deliver value and will be operationally sustainable.
- Establish a complementary governance environment that supports digital services, workforce mobility, and data-centric initiatives.

#### **High level Outcomes**

Attaining the strategic directions outlined in this document will span several years and will require commitment across the organisation to bring about the desired capabilities.

The high-level outcomes that will result from attainment of the strategic directions are:

- The majority of appropriate City services are available online.
- The City's workforce can securely access the services and information they require to operate flexibly.
- Data quality is improved and the inherent value of data is maximised.
- Greater understanding of the current and future needs and expectations of the community, including how they interact with the services and assets of the City.
- Information marketplaces promote improved accessibility to information, and foster industry development.

- The City's enterprise systems are robust, reliable, contemporary, and provide sufficient agility and flexibility to allow the City to respond to change.
- The majority of enterprise systems are sourced either from the cloud or managed service providers.
- The City's workforce possesses the capabilities necessary to best manage and use information and technology.
- The City can quickly deliver information and technology-related innovations.

#### **Foundation Principles**

Delivery of information and technology-enabled initiatives will be underpinned by the following principles.

#### **Principle 1: Customer Service Focused**

Services will be designed with the customer front-of mind. The "voice of the customer" will be understood early in the service co-design process.

#### **Principle 2: Capability Oriented**

Processes, information and data, and technology, together with people's competencies and capacity are the building blocks of capability. Each needs to be

considered in relation to each other for the capability, as a whole, to achieve the desired outcomes and be sustainable.

#### **Principle 3: Co-Design and Openness**

Co-design is about actively engaging all parties throughout the design and delivery process to ensure services are sustainable. Co-design requires a culture of openness and collaboration.

#### **Principle 4: Sustainability**

All change initiatives will consider the impact on service delivery. Services need to be financially, operationally, socially, and environmentally sustainable into the longer term.

#### Principle 5: "Simplify, Streamline, and Standardise"

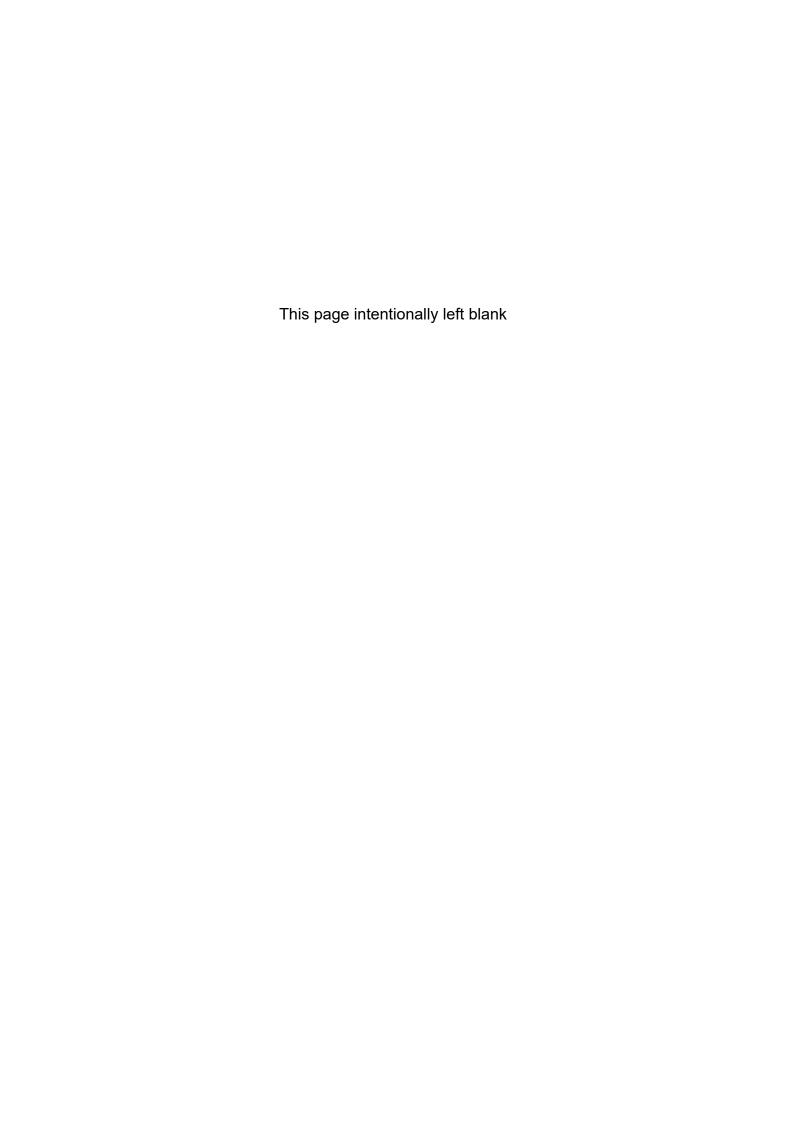
All change initiatives will endeavour to simplify, streamline, and standardise processes, information and data, and technology in support of improved internal operations and customer outcomes.

#### **Principle 6: Appropriate Governance**

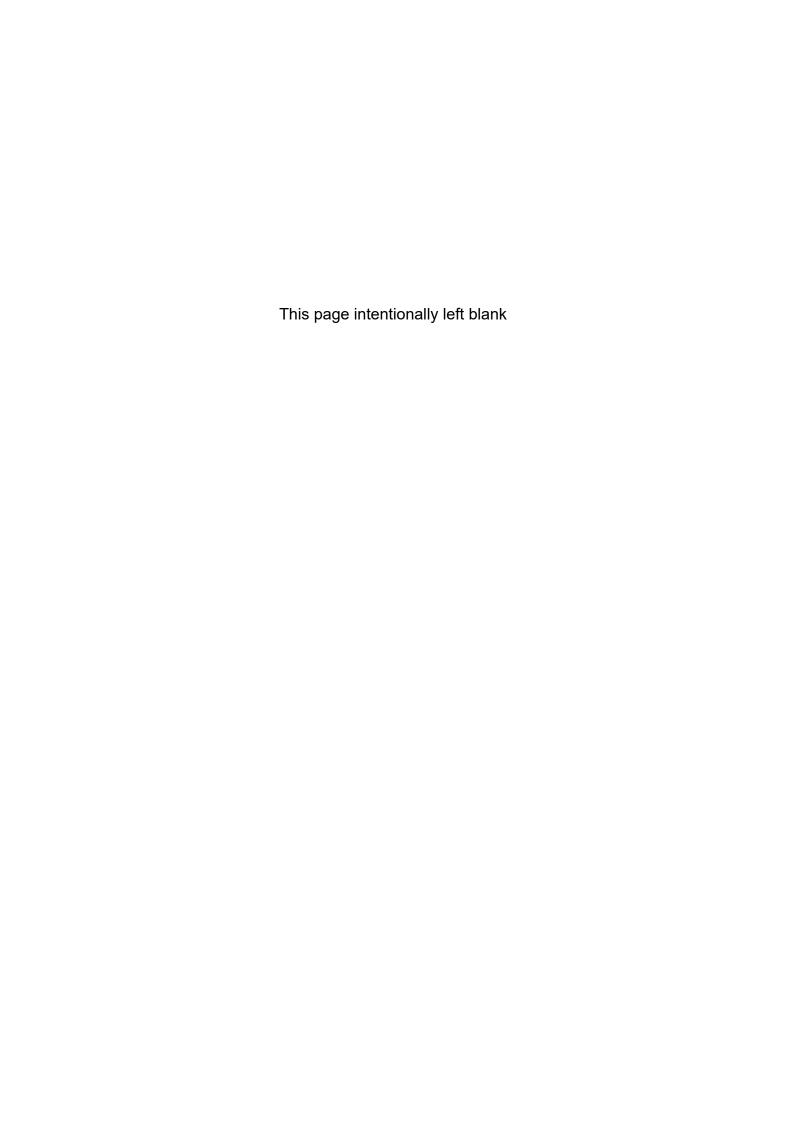
Governance needs to be appropriate to the risk and value of the change. Two governance environments are required: one that is applied where change has an inherently higher risk level and accordingly greater oversight and scrutiny is required; and a second that is better aligned to innovation, providing a safe environment in which to experiment – to learn, iterate and deliver fast.

# 6. Appendix A – Information and Technology Strategic Plan on a Page

Current		Strategic Intentions	Target
<ul> <li>Priority customer services are available online.</li> <li>The field based workforce conducts some work through paper based forms followed by return to office for data entry.</li> </ul>	Digital Service Delivery	<ul> <li>Continue to implement services over the digital channel to improve service delivery and efficiency to customers and partners.</li> <li>Deliver a mobile working experience that enables employees to fully interact and transact remotely.</li> </ul>	<ul> <li>✓ The majority of appropriate City services are available online.</li> <li>✓ The City's workforce can securely access the services and information they require to operate flexibly.</li> </ul>
The value of the data that the City uses is not being fully leveraged for insight and strategic, tactical, and operational decision making.	Information and Data	<ul> <li>Strengthen information and data governance and management practices to improve information and data quality and maximise inherent value.</li> <li>Strengthen business intelligence and analytics for improved planning, continuous improvement, workforce and activity management, decision making and reporting.</li> <li>Build information marketplaces that promote open data, improve accessibility to information and foster industry development.</li> </ul>	<ul> <li>✓ Data quality is improved and the inherent value of data is maximised.</li> <li>✓ Greater understanding of the current and future needs and expectations of the community, including how they interact with the services and assets of the City.</li> <li>✓ Information marketplaces promote improved accessibility to information, and foster industry development.</li> </ul>
Some major systems are built around aged architectures which limits opportunities to transform for improved customer service.	Enterprise Systems	<ul> <li>Target investment in systems that support digital service delivery and workforce mobility.</li> <li>Increase the adoption of cloud-based and externally managed services.</li> </ul>	<ul> <li>✓ The City's enterprise systems are robust, reliable, contemporary and provide sufficient agility and flexibility to allow the City to respond to change.</li> <li>✓ The majority of enterprise systems are sourced either from the cloud or managed service providers.</li> </ul>
<ul> <li>The knowledge possessed by the workforce is not being fully leveraged.</li> <li>Understanding and proficiency in information and technology varies.</li> </ul>	Investment and Workforce	<ul> <li>Establish a contemporary collaboration environment that supports effective and efficient collaboration and communication and drives information and knowledge sharing.</li> <li>Integrate strategy, planning, investment and change to ensure that information and technology investments deliver value and will be operationally sustainable.</li> <li>Establish a complementary governance environment that supports digital services, workforce mobility and data-centric initiatives.</li> </ul>	<ul> <li>✓ The City workforce possesses the capabilities necessary to best manage and use information and technology.</li> <li>✓ The City can quickly deliver information and technology-related innovations.</li> </ul>



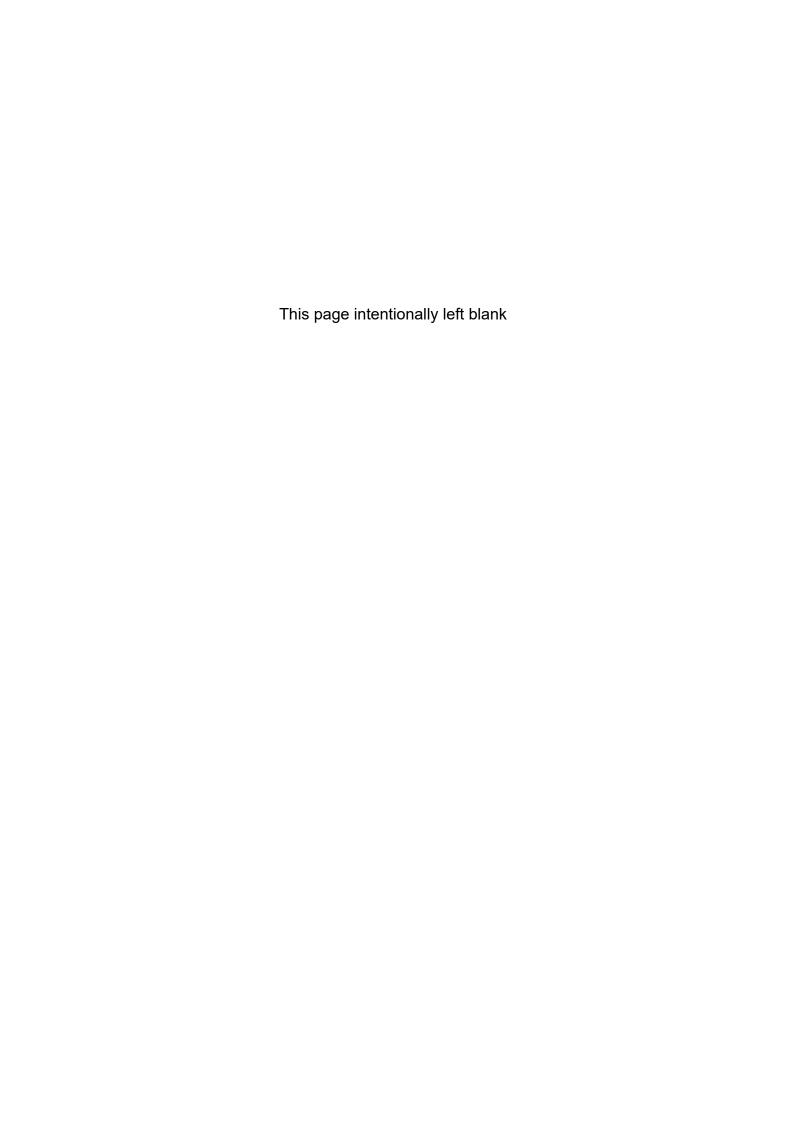
# 6. Community Engagement Strategy





# Community Engagement Framework Engagement 2019

city of Villages

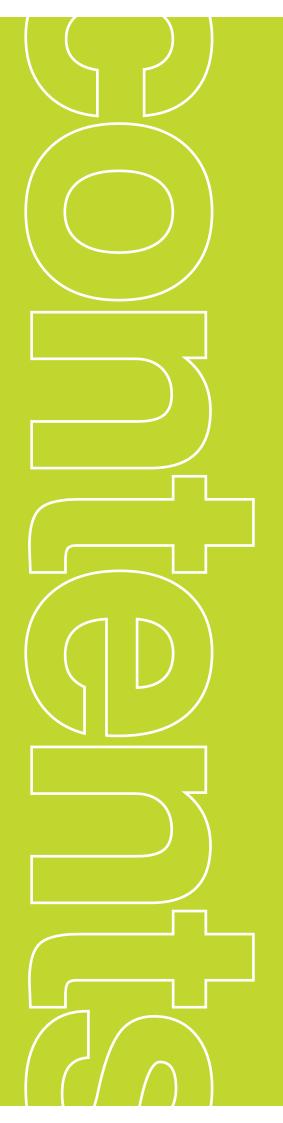




Sydney2030/Green/Global/Connected



# Our approach to engaging the community



01/	Summary	01
02/	Community engagement framework	02
03/	Ways we engage our community	04
04/	Reporting on engagement activities	06
05/	Evaluating engagement activities	07
06/	Community engagement in action –	
	case studies	10

## **Summary**



Mary Robinson speaking at City Talks 2016. Photograph by Jamie Williams

The City of Sydney is here to serve our communities and achieve our mutual vision of being a green, global and connected city. We provide regular opportunities for our community to participate in the decisions and projects that shape Sydney's built environment, economy, culture and society.

This document is a framework for how we consult our diverse communities on these important projects. It includes a definition of community engagement and explains how we talk with – and listen to – our communities.

It outlines the guiding principles, activities and channels we use when working with our communities and illustrates these in action on some recent projects.

The city is made up of diverse communities, with different lifestyles, interests and needs. Our many stakeholders include government departments and authorities, cultural institutions and groups, community organisations, and businesses both large and small.

We consistently use new communication techniques and channels to ensure all these voices are heard when planning and developing our projects. We also work to ensure these voices accurately and effectively represent our community's changing values and needs.

This document supports the integrated planning and reporting framework required by the Local of Government Act (1993) and meets the City's legislative requirement for a community engagement strategy.

The Local Government Act identifies community participation as a guiding principle of local government – 8A (3) Councils should actively engage with their local communities, through the use of the integrated planning and reporting framework and other measures.

CES 1 01



#### **Defining community engagement**

Community engagement, also called 'public participation', is the process of involving people in the decisions that affect their lives.

It enables good governance and informed decision making by promoting shared responsibilities for decisions.

It supports an open approach to managing risk by providing a strong foundation for understanding decisions and building trust within our community about the decision-making process.

Effective community engagement supports our capacity to achieve the City of Sydney's overarching *Sustainable Sydney 2030* plan. It provides a framework for addressing the need for sustained collaboration, partnerships and new ways of involving and empowering our community under this plan.

#### The process of community engagement

Community engagement can involve a broad variety of activities. One way to understand different types of engagement with the community is through a continuum from **informing** (reflecting a low level of engagement) through to **active participation** (reflecting a high level of engagement).

**Informing** takes place when a decision has already been made or action is required, and the City of Sydney needs to make sure that those affected are aware of the facts.

**Consulting** takes place when a project requires some input, feedback or advice before part of the project or decision is progressed.

**Active participation** takes place when the City of Sydney collaborates with specific stakeholder groups or the community to work out what needs to be done and to develop solutions that are incorporated into decision making.

All engagement processes need to **inform**, most will have some level of **consultation** and some will include **active participation**.





#### **Community Engagement Strategy 2019**



Final working group meeting Resilient Sydney. Photograph by Katherine Griffiths

#### Guiding principles of community engagement

The City of Sydney's approach to community engagement is guided by the following principles:

**Integrity:** engagement should be transparent – clear in scope and purpose.

**Inclusiveness:** engagement should be accessible and balanced – capturing a full range of values and perspectives.

**Dialogue:** engagement should promote dialogue and open up genuine discussion. It should be supported by timely and accurate information – a space to weigh options and develop common understanding.

**Influence:** engagement should be reflected in outcomes – the community should be able to see and understand the impact of their involvement.

The City of Sydney will:

- -ensure that engagement is always timely, accessible, planned and meaningful
- undertake engagement activities that overcome barriers to public participation and build the capacity of our communities to participate in decision making
- -provide feedback to participants on the results of their contribution
- -review and evaluate with our communities on the effectiveness of our engagement activities.

These principles are informed by the International Association of Public Participation core values. They also reflect the City of Sydney's organisational values of collaboration, integrity, courage, quality, innovation and respect.

#### Our engagement objectives

Our approach to community engagement aims to:

- Provide opportunities for our communities to take part in the City of Sydney's decision making process for outcomes that benefit our community
- Provide a strong foundation for understanding and working with our communities promoting a shared responsibility for decisions and trust in the decision-making process
- Develop sustained collaboration, partnerships and new ways to involve and empower the community to achieve Sustainable Sydney 2030

CES 3 03



# Ways we engage our community

The City offers a range of opportunities for residents, workers, community groups, business, government and industry stakeholders to share their ideas, insight and feedback on projects and policies to help inform council decisions.

The engagement approach taken, including the combination of activities, is determined to be appropriate to the plan, strategy, policy or project being undertaken, and most effective in reaching the communities and stakeholders affected.

Engagement activities include:

- a dedicated online consultation portal on the City's website which includes surveys, polls, mapping, and online forum
- -workshops and community meetings
- -stakeholder meetings and roundtables
- -deliberative processes including 21st century town hall meetings and citizens' juries
- -public seminars including CityTalks
- -creative workshops with children
- -community and stakeholder reference groups
- -interagency forums
- -public exhibitions and submissions
- -wellbeing survey of residents every four years
- -random selection surveys
- –Advisory panels and groups including the Aboriginal and Torres Strait Islander Advisory Panel; Inclusion (Disability) Advisory Panel; Public Art Advisory Panel; Nightlife and Creative Advisory Panel; Design Advisory Panel; Retail Advisory Panel; Better Buildings Partnership

- information on the City of Sydney websites and disseminated through traditional and social media channels
- -101 workshops for strata communities and businesses
- -site inspections and walk through opportunities
- -construction liaison groups
- -drop-in sessions and pop-up stalls
- -door-knocking, signs, letters and notices
- -customer services, neighbourhood service centres and community centres.

In 2011, 2015 and 2018 we surveyed City residents through the wellbeing survey. More than 6,000 responses were received and collated each time.



# Community Engagement Strategy 2019

City of Sydney's Aboriginal and Torres Strait Islander Advisory Panel 2016. Photograph by Jamie Williams

#### Making sure we reach everyone

Central to the City's drive to engage with our diverse community is our commitment to being inclusive and accessible.

The City has:

- -an Aboriginal and Torres Strait Islander advisory panel
- -an inclusion (disability) advisory panel
- -a nightlife and creative panel
- -a retail advisory panel
- a program of regular meetings with tenants of social housing.

We support community networks and programs, including:

- -youth programs and programs for older people
- International Student Leadership and Ambassador program
- -pop-up stalls at events such as local markets and festivals including NAIDOC, Youth and Living in Harmony Week, Yabun and Aboriginal and Torres Strait Islander ANZAC Day commemoration
- -interagency forums
- -neighbourhood service centres and community centres

Our targeted consultation activities include:

- -deliberative processes such as citizens juries that recruit participants targeted to reflect the diverse demographics of our community
- -workshops for school children and young people
- -focus groups for people with disability.

The City has identified the value of digital channels to expand the reach and accessibility of engagement. We have a dedicated consultation portal. We strive to ensure our websites and information comply with requirements of the Web Accessibility National Transition Strategy.

We have guidelines to assist staff to produce alternative formats and Easy English versions. We also used translators including Auslan signers at events.

#### Statutory consultation

Some elements of community engagement are directed by statutory requirements of the Environmental Planning and Assessment Act and the Local Government Act. Other legislation and instruments include the City of Sydney Notification of Planning and Development Applications and the Development Control Plan 2005.



## Reporting on engagement activities

The information we collect through community engagement helps staff and councillors make decisions. The City reports the details and outcomes of engagement to council including:

- -consultation activities undertaken
- -number of people and organisations who participated
- -feedback from our communities
- online engagement activity, including number of visitors, demographic information of visitors, document downloads, video views and comments
- -social media statistics.

We also share the results of community engagement through **sydneyyoursay.com.au** 





### 05

# Evaluating engagement activities

#### We evaluate our engagement in four areas:

- 1 Process how well was the engagement was designed and implemented?
- **Appropriateness** was the engagement appropriate and how well did the public and stakeholders accept the process?
- **Reach** were the people we reached representative of those affected by the decision?
- **Outcomes** were the intended outcomes of the engagement process achieved?

Learnings from these are used to inform recommendations for the next stage of the process and future projects.

### What the community has said about engagement

As part of our engagement activities, we evaluate the experience with the community and explore their expectations for future engagement.

In the past two years the City has conducted major pieces of work to better understand our community's aspirations for engagement:

- -In our social sustainability policy one of the four directions is 'an engaged city'. In a consultation on the policy, we sought views from the community on how to strengthen engagement between the community and the City and within communities more generally.
- Research conducted by Sydney University on the impact of engagement on participant understandings of climate change ran alongside the citizens' panel on climate change adaptation.
- A survey of 800 small businesses reviewed this community and its needs.

The broad messages on engagement from community are:

- -The residents, visitors, workers, businesses and students of Sydney value the opportunity to engage with the City.
- -Our communities have high expectations when the City engages with them.
- -People want to co-design, collaborate and take responsibility for creating change.

CES 7 07

### City of Sydney



The People's Summit supporting the implementation of the social sustainability policy. Photograph by Katherine Griffiths

#### **Engagement approaches**

Our communities have told us they value processes that bring together diverse groups of people. They want our engagement processes to reflect the diversity of our communities, including hard-to-reach groups, children and young people.

They also support approaches that incorporate deliberation and dialogue. Feedback from deliberative processes, including citizens' juries, panels and reference groups, is always positive.

For example, 96% of participants in the People's Summit on Social Sustainability said all or most of their expectations were met and would take up the invitation to participate again in a similar process.

Not only do these approaches give greater confidence to participants that their views matter, they also strengthen knowledge and ongoing engagement on the subject matter and as a community member more generally. For example, participants of the People's Summit who felt they had a good understanding of social sustainability rose from 27% to 60% as a result of their involvement in the process. Through the citizens' panel on climate change adaptation the views of participants on vulnerability shifted from individual perspectives to greater empathy for others and a broader appreciation of the challenge of climate change for the wider community.

#### Collaboration and partnerships

Community members expressed a strong desire for local solutions for local problems. There is a clear view that challenging issues cannot be solved alone and that partnerships deliver better results. There is also growing interest in co-created solutions particularly at a neighbourhood level.

Government and industry groups are increasingly seeing the benefits of collaboration to define and deliver initiatives that can reshape our city.

There is a strong desire for decision making to be as transparent and local as possible. Business and residents have indicated that they value face-to-face events. The community wants the City to use digital channels for sharing real-time information and data.



Green Square Info Day October 2016. Photograph by Damian Shaw



# Community engagement in action – case studies

To understand how our approach to engagement influences different projects, we have provided some recent examples and how these relate to our overarching Sustainable Sydney 2030 plan.

Our 2016 social sustainability policy and discussion paper responded to the many strategic directions under Sustainable Sydney 2030 and we used a range of techniques during the consultation process.

Other examples align with specific directions of the plan. Some projects have a significant impact, such as the redevelopment of Green Square. Others impact smaller groups, such as those interested in community gardens.



Sydney Story Factory workshop on a City for All. Photograph by Yvette Andrews



Voting on priorities at the People's Summit. Photograph by Katherine Griffiths

### **Sustainable Sydney 2030**

# A city for all – social sustainability

From March to May 2016, we invited Sydneysiders to engage in a meaningful conversation about a socially just and resilient future for Sydney.

Our social sustainability policy *A City for All* shares a vision for an inclusive and equitable city and encourages Sydneysiders to look at the big challenges facing us.

The consultation commenced with an inspirational City Talk event with world elder Mary Robinson. We held a major workshop with community groups, government organisations and industry groups. We held workshops with children in partnership with the Sydney Story Factor, pop-up information sessions and stalls as well as online engagement including a kids-say page on the City's consultation webpage. 1,300 people gave feedback through the process.

In late May, we held a deliberative democracy people's summit to determine how to act on this feedback. Throughout the summit we mirrored the draft policy's values by seeking to improve participants' wellbeing.

Deliberative democracy focuses on collective decision-making, which encourages dialogue. It aims for consensus rather than majority rule. A total of 146 people were randomly selected to attend and represented a microcosm of the wider community.

We asked them to reflect on the outcomes of our consultation process and agree on ideas that the City could turn into actions. After hearing from subject experts and engaging in group discussions, they used digital devices to vote in real time and engaged in further discussion before reaching agreement.

We saw people from different generations and backgrounds speaking to each other for the first time and finding common ground – the city they love to live in. People felt the draft policy touched on issues that really meant something to them.

#### Feedback from participants showed:

- -80% believed their contribution would make a difference
- -96% said they would be involved again.

Participants felt they played an integral role in charting the future direction of our city, they felt more responsible for each other's wellbeing and for the policy's outcomes.

They showed us that when a community has a voice and a part to play, they care more about the outcome.

Sydney2030/Green/Global/Connected CES 11 1

## A globally competitive and innovative city



The Ventura, an all-female tech startup co-working space. Photograph by Brendan Read

#### Tech startups action plan

Australia's biggest tech startup ecosystem is in Sydney and the City proposed an action plan to support this emerging sector. We took a targeted digital approach to consultation to ensure the action plan was shaped, tested and accepted by the community with firsthand experience of this ecosystem.

Online advertising and advertorials were placed in Start-up Daily, Startup Smart and Business Insider. A twitter hash tag **#StartupSyd** stimulated conversation and drive awareness and interest. The City's corporate and Sydney Your Say Twitter accounts linked to **sydneyyoursay.com.au** with City staff and community members regularly tweeting. Industry influencers were approached to promote dialogue involving topics from women in tech to Indigenous digital advocates.

This engagement reached a wide audience including tech startup entrepreneurs, employees, professionals in corporate businesses, investors, educators and students. Over 300 people gave feedback via the online survey and valuable perspectives were also collected through our online discussion forum and Twitter.

The City is now building upon this approach to successfully reach audiences online, leverage influencers and trends, increase our accessibility and engage communities who can be harder to engage through more traditional consultation activities.

# A leading environmental performer



Net Zero Roundtable 2017. Photograph by Katherine Griffiths

### New ways to engage on sustainability and climate change

As part of Sustainable Sydney 2030, we are developing a series of master plans to achieve our environmental target. From the first plans to now, our engagement approach has evolved from informing our community to active involving them in the process.

Our climate change adaption master plan reflects a high level of community engagement. After conducting an internal assessment to identify and rank the climate risks we drafted a plan that shows the projected changes, their impact, and a series of actions to address these risks.

We randomly selected 30 community members who represented the diversity of our city and hosted a two and a half day deliberative democracy citizens' panel.

The panel reviewed the climate risks, prioritised actions and incorporated additional risks and actions. They also developed a set of principles around vulnerability that they felt should guide the policy. Those principles now form the policy's executive summary.

The panel's ideas also changed the way we wrote the strategy. Throughout the document we've acknowledged the community's recommendations by putting a green indicator next to an action they directly influenced, suggested or supported.

We also saw attitudes shift throughout the event. Participants arrived with a diversity of opinions, but listened to each other, worked through their differences and arrived at a consensus. Many commented that it was a profound experience to see some people's entrenched individually focussed perspectives change to embrace empathy for the vulnerability of all people.

Sydney2030/Green/Global/Connected CES 13 13

# Integrated transport for a connected city



#### Car sharing policy

Car sharing eases traffic congestion, frees up parking spaces and lowers greenhouse gas emissions. The City has provided dedicated on-street parking spaces for car share cars since 2007 and first adopted a car sharing policy in 2011. Over 700 vehicles are now available for residents and businesses to share.

In 2016 the City reviewed the policy. Given the high level of community interest, the draft policy was exhibited for 60 days. Our communities were consulted through advertisements in local and metropolitan newspapers, a dedicated page on the City's consultation webpage, including an accessible version of the draft policy, social media posts and letters to neighbourhood and business groups. There were 2,500 unique visitors to the website and more than 1,000 downloads of the draft policy.

The policy was endorsed by Council In November 2016. The City has since received many thank you emails from the community.

We received 635 submissions from car share members, residents, non-residents, community service and business groups.

Many suggestions made were incorporated into the final policy.

incorporated into the final policy.
A community engagement report outlined the City's response to contributions.

### A city for walking and cycling



Signage prototype being tested. Photograph by Damian Shaw

#### Wayfinding strategy

A goal of our Sydney wayfinding strategy is to improve accessibility, navigation and getting around the City's streets for vision-impaired people.

The success of the wayfinding signage project was largely due to the range of consultation techniques used. We worked with Vision Australia and Guide Dogs NSW/ ACT, conducted online engagement, focus groups and stakeholder meetings, to prototyped and refined new signs.

Blind and low vision members of the community welcomed the opportunity to provide valuable feedback, giving insight into the design and placement of signs and the importance of predictable, start-of-journey wayfinding signs.

We used online mapping to crowdsource community input on sign locations for civic landmarks and historical places. People placed pins and comments on locations they felt needed signs. It provided a more interactive and human-centred digital experience.

The feedback provided new locations for the City to consider. Close to 100 comments and suggestions were made.

Sydney now has the world's largest braille and tactile sign network. The signs have been widely praised in helping people discover Sydney, explore attractions and find their way around.



Drop a pin on the map tool from the sydneyyoursay.com.au consultation page

### A lively and engaging city centre



New Year's Eve - Welcome to Country featuring the Tribal Warrior boat and the words Always was always will be Aboriginal Land. Photograph by Ryan Pierse

### Sydney New Year's Eve - Working with partners to make the city safe and enjoyable for all

The Sydney New Year's Eve celebration attracts over 1 million people to Sydney's harbour foreshore.

The event requires close collaboration between the City, NSW Police, Transport for NSW, Department of Premier and Cabinet and other government agencies to ensure a safe, accessible and enjoyable night for all.

In 2016, an inaugural integrated crowd management plan was developed and implemented. Two key components of the plan were the closure of up to 40% more roads than in previous years, and new egress routes to direct pedestrian traffic.

It was critical to engage the community about these changes to ensure they were well understood. Letters were sent to CBD residents, businesses, commercial and private carparks. Information sheets were distributed throughout the accommodation sector. A briefing with NSW Police Force was held for commercial carpark operators and local liquor accords.

The event needs to be safe but it also needs to be meaningful and engaging to be a true success. The City works with the Metropolitan Local Aboriginal Land Council and Tribal Warrior Association to deliver the Welcome to Country on a grand scale.

The Lord Mayor's Picnic attended by 1,000 children with specific needs and their carers and siblings is made possible through the collaboration and support of the volunteers from Girl Guides Australia and Scouts Australia and over 80 charity organisations that assist in distribution of tickets.

Every year our marketing and media partnerships with Tourism Australia, Destination NSW and ABC are crucial to providing essential event planning information to those attending via the official NYE website and to sharing the excitement of the night across the world.

For 2016 NYE, Tourism Australia's video highlights package has so far received 4.4 million views. The City of Sydney's midnight image post on Facebook had a reach of over 3 million. ABC live stream trended at number 5 on YouTube. **#SydNYE** on twitter had a potential reach of 7.6 million on 31 December and 48.9 million for overall campaign period.

### Resilient and inclusive local communities



Primary school students provide the City with ideas for improving our parks. Photograph by Katherine Griffiths

#### Parks for everyone

When it comes to our parks, we ensure every major decision in our design and upgrade process has been backed by community consultation.

We talk to everyone who uses the space, including children.

To upgrade Chelsea Street Playground in Redfern we consulted school children from Bourke Street Public School.

The consultation was designed to align with learning outcomes in the curriculum. Providing an authentic learning experience where they can see and enjoy the outcome is a positive way to engage these young students.

During the design process, students were asked to think about what they enjoy doing: jumping, dancing, discovering nature, talking to friends or making up adventures. We then encourage them to draw how they'd perform these activities. They come up with the most extraordinary ideas – ideas that can be made a reality.

For Chelsea Street, children suggested small cubbies constructed among the trees which became the inspiration for the final design.

Not only do we design playgrounds that reflect the dreams of the children who use them, in the process the children learn they can have a say in their community.

### Community gardens: leading the way through policy

Community gardens are unique open spaces that contribute to our wellbeing by connecting diverse people and creating space to harvest in harmonious ways.

Our community gardens policy offers a framework for residents who want to establish a community garden and supports existing gardens to become self-managed to a high standard.

Our updated policy needed to clarify the rights and responsibilities of volunteers, the City and partnering organisations, especially around public liability insurance, safety and maintenance.

Integral to the success of this consultation was our series of face-to-face meetings with existing community gardening groups. Each group's skill set varies. Some are adept at planning and management while others are focussed only on gardening.

An independent facilitator ran on-location consultation meetings to talk to groups who had varying opinions about our role in the management of their gardens.

As a result of these meetings, we acknowledged the diversity of community gardens and their surrounding communities. We made our policy more flexible and placed more value on the social benefits of community gardening. The tone of the document was altered to be less prescriptive and we recognised the safety issues faced by some groups including theft of crops and vandalism.

We saw a remarkable shift in attitude from these groups towards the City. While we could not include all of their requested changes, they could see their voice in the final policy – they saw the value of working together to make their gardens better.

Sydney2030/Green/Global/Connected CES 17 17

### A cultural and creative city



Celebrating the unveiling of the park signage in Reconciliation Park. Photograph by Katherine Griffiths

#### Re-awaking Gadigal language

In 2015, staff from our Greening and Leisure unit approached our Aboriginal and Torres Strait Islander Advisory Panel with the idea of including recognition of the Gadigal people as traditional custodians on new signs they were installing in the City's parks.

It was a fascinating open conversation involving Elders, community and City staff. They discussed connection to country, the invasion and taking of Aboriginal land and the use of Aboriginal languages.

The advisory panel suggested the words 'You are on Gadigal country' should be prominently displayed on the signs. They also wanted to feature Gadigal words meaning 'hello' or 'welcome.'

Professor Jakelin Troy, Aboriginal linguist and Director of Aboriginal and Torres Strait Islander Research at the University of Sydney also provided expert advice.

The new signage with the acknowledgement of country and the words, 'bujari gamarruwa' (good day), was unveiled in March 2016 at Reconciliation Park in Redfern. The event featured a moving moment when students, parents, teachers, Elders and the local community were taught to say 'bujari gamarruwa' (good day) in the Gadigal language.

"Hearing the language come alive in those young people's mouths was transformative," says David Beaumont, Community Engagement Coordinator for the City and proud Wiradjuri man. "Language was the first thing that was taken from us. Now it's one of the first things we're bringing back. This project demonstrates that we can write a new narrative together."

# Housing for a diverse community

#### Homelessness unit

The City's homelessness unit has planned its work through an action research approach. Engagement has focussed on the sector, both government and non-government including health, homelessness, housing and youth services, and with people experiencing homelessness. Engagement is done alongside service delivery so ideas can be tested and refined with the community receiving the services.

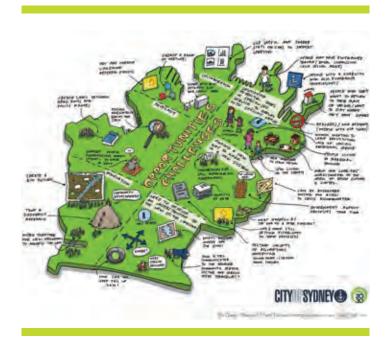
In 2014 the City engaged the sector to determine the short term focus of the homelessness unit. Throughout 2015, four sector workshops were held to explore opportunities and challenges, identify longer term themes and refine priority areas.

In December 2015, in partnership with Homelessness NSW, the City surveyed 500 people experiencing homelessness during the Inner Sydney register week. This is the largest survey of its kind in Australia. The survey was developed and promoted with the support of people who have or are currently experiencing homelessness.

During 2016 a group of people with lived experience of homelessness, including those currently sleeping rough, were engaged as advisors to look at findings from the registry week survey and the themes from the sector workshops. These advisors worked with the City to identify priority directions for the homelessness unit for the next 10 years.

A sector workshop was held to test the priority directions and identify key actions. The homelessness unit continues to work with the advisors to prioritise actions. The result of this ongoing engagement will be documented in the City's Homelessness Action Plan.

Engagement has built trust between the City and this community. Six people who are now housed and have agreed to be photographed and shared their stories to support the City's work.



City of Sydney Homelessness Interagency – Opportunities and Challenges for the Sector in 2015

### Sustainable development, renewal and design



Residents explore the Green Square model 2014 at the Tote.

### Green Square: a coordinated partnership approach

Green Square is one of Australia's fastest growing neighbourhoods with over 30,000 new dwellings and 60,000 residents expected by 2030. The area's revitalisation is an exciting opportunity for community building and place-making with a new town centre, library, parks and community facilities.

It is the most complex project we have ever managed. It involves many partners, agencies and contractors. And it presents challenges for the community as they live through significant construction and change.

The City works to ensure the community is supported during the renewal program, from providing timelines for community facilities and private development, to community participation in the design processes for projects.

We hold regular events to ensure we hear from the local community and respond to local needs. We have artist impressions, information boards, a fly-through video and models. Our kids activities encourage families to get involved.

We work closely with developers and government agencies on a community relations program to support people impacted by construction.

We negotiated with private developers to create a single point of contact for complaints. This minimises confusion and gives residents confidence their concerns are being heard. Residents can also participate in a construction liaison group.

On advice from residents, we negotiated with developers to agree on coordinated respite nights. We also look at opportunities to change our construction methods to reduce local impacts. Private developers are now collaborating with us to strive for green star accreditation.

Our engagement program has been so successful, we are replicating it across other urban renewal areas in the city.

# Implementation through effective governance and partnerships



Resilient Sydney Community Meeting, Central District, Parramatta. Photograph by Katherine Griffiths

#### **Resilient Sydney**

In 2015 Sydney was chosen to join the 100 Resilient Cities initiative pioneered by the Rockefeller Foundation. The initiative develops strategies to help cities survive, adapt and thrive as we face the challenges of the 21st century.

The Resilient Sydney office is hosted by the City of Sydney. Sydney receives technical support and resources from 100 Resilient Cities to develop and implement a resilience strategy for the metropolitan area.

CEOs from councils in the six districts of Sydney sit on our steering committee. We also convene representatives from councils in our resilience ambassadors group, working with them to identify the risks and find solutions.

We have formed a local government engagement group. This means drawing on the deep knowledge and expertise of practitioners in local government to ensure our processes are robust, inclusive and reflect the spectrum of views in our communities.

We are working with all the councils of metropolitan Sydney to catalyse action to address key challenges such as extreme weather, increasing demand on health services and decreasing social cohesion.

CES 21 21



# 7. Fit for the Future Improvement Action Plan (2019 Update)

Sydney2030/Green/Global/Connected



### Fit for the Future Improvement Action Plan 2019 Update

### Update on progress of the City's Fit for the Future Improvement Action Plan (2019)

In September 2014, the NSW Government announced the Fit for the Future program, representing a continuation of the local government reform in NSW. All councils were required to develop an Improvement Action Plan under the State Government's Fit for the Future program in 2015.

In preparation of the development of the current round of Integrated Planning and Reporting documents, the City has reviewed the Fit for the Future Improvement Action plan developed in 2015. A commentary on the progress is provided below.

1. Sustainable Sydney 2030 will continue to guide City of Sydney action, with annual reviews of progress and priorities as part of our annual Integrated Planning and Reporting process.

Staff undertook a comprehensive review of a range of data to inform the development of the Sustainable Sydney 2030 Community Strategic Plan in 2017 including: the progress toward the Sustainable Sydney 2030 targets; the key trends and issues likely to affect Sydney to 2030 and beyond; the findings from community engagement from the previous four years; analysis of the 2015 survey of residents that included the question 'tell us about the local area you want to live in, in future'; analysis of the Community Wellbeing Indicators; review of Resilience Sydney research findings, and a review of global city strategic plans.

The revised Sustainable Sydney 2030 responds to the findings of the extensive research and analysis and proposes a plan that builds on the previous version and addresses contemporary issues and challenges. It includes a new target – to achieve net zero greenhouse gas emissions by 2050 – as well as revised objectives to respond to the identified challenges, opportunities and policy context.

We have commenced a review of our Community Strategic Plan.

Within the current four-year Delivery Program 2017-2021 the third Operational Plan for the 2019/20 year has been prepared. The Operational Plan is underpinned with projects and programs to deliver against the key priorities which will be monitored and reported every six months to the community.

The revised Resourcing Strategy (2019) details how the strategic aspirations of the City can be achieved in terms of time, money, assets and people and focuses on long term strategies in four key areas:

- Long-Term Financial Plan: A ten-year plan that identifies the City's current and future financial capacity to deliver upon the objectives of Sustainable Sydney2030 and continue to deliver high quality services, facilities and infrastructure to the community.
- People Strategy: a plan to ensure the City's workforce has the capacity, culture and capability to deliver the outcomes expressed in Sustainable Sydney2030.
- Asset Management Plan: the City has assets valued at approximately \$11.4 billion (including land) under its care and control. This plan sets out the current status and resourcing requirements for each key asset area to ensure their maintenance and renewal at appropriate standards.



- Information and Technology Strategic Plan: A roadmap to accelerate the delivery of digital services, unlock the inherent value of information and data, and optimise investment in technology in support of Sustainable Sydney 2030 and other key business strategies.
- Community Engagement Strategy: "Our approach to engaging our community". A framework for how we consult with our diverse communities and provide regular opportunities for our community to participate in the decisions and projects that shape Sydney.
- 2. Diverse and innovative public engagement processes will help us understand the needs and expectations of our residents, businesses, workers, students and visitors.

The City provides a variety of engagement opportunities to help shape and develop projects, partnership and policies necessary to progress the implementation of the Sustainable Sydney 2030 Vision and to help develop initiatives which engage key stakeholders to strengthen new and existing relationships, encourage continued broad endorsement of the vision and maintain enthusiasm for implementation of the vision through partnerships.

"Our approach to engaging our community" provides a framework for undertaking the appropriate form of community consultation to inform the City's plans, programs, strategies, policies and projects. It was first adopted in 2013.

The 2019 version of the Community Engagement Strategy has been updated with recent case studies to demonstrate how appropriate engagement is conducted across the 10 strategic directions and a variety of projects and programs.

3. Effective internal governance arrangements will help deliver current and new projects and programs to meet the needs and outcomes agreed with our communities.

Community roles and expectations are changing, moving toward digital services, co-creation of services and with a desire for a stronger input into key decisions that affect the future of our community. Good governance and effective leadership is essential to implement the strategic and complex objectives of the City's Sustainable Sydney 2030. The City will continue to enhance the governance, risk and audit frameworks, programs and policies to ensure compliance with legislative requirements and organisational values to ensure delivery of services is conducted with strong governance frameworks.

The City will continue to participate in external reviews and forums that enhance local government governance and continuous improvement with effective information management.

4. Agreed targets and outcomes will be incorporated into the City's annual planning and budgeting processes.

There were seven financial sustainability measures developed by the State Government during the Fit for the Future review process to aid the assessment of each council's financial position and asset management practices. The measures are:

Sustainability

- Operating Performance Ratio
- Own Source Revenue Ratio
- Building and Asset Renewal Ratio

Infrastructure and Service Management

- Infrastructure Backlog Ratio
- Asset Maintenance Ratio
- Debt Service Ratio

#### Efficiency

Real Operating Expenditure (per capita).

In terms of providing a full and balanced assessment of financial performance now and into the future, the view of the City (and of the sector widely) was that the above set of measures do not adequately reflect the characteristics of a sustainable Council.

The City incorporates these measures and other supplementary indicators, in conjunction with key budgeting principles, to formulate the budgets and long term estimates contained within the Delivery Program, Operational Plan and Long Term Financial Plan. All of the measures and targets are in the Long Term Financial Plan (2019).

The key principles employed in the financial planning process at the City are:

- Financially sustainable
- Maintain diversity of income sources
- Generate significant operating surpluses
- Maintain tight control over expenditure and staff numbers
- Deliver best value services, facilities and infrastructure
- Effective utilisation of funding sources to fund capital works and asset acquisitions
- Efficient funding of capital works and asset acquisitions
- Prudent financial investment

- Consider appropriate use of debt, internal borrowing and private financing arrangements
- Maintain above benchmark results against key performance indicators.

The above points have consistently remained the core principles of the City's long term financial planning process both before and since the introduction of the Integrated Planning and Reporting Framework. There are many indicators of financial sustainability. The City continues to develop and monitor a broad suite to ensure that it is aware of any significant concerns to its operational and capital plans. By adopting and applying these principles in practice, the City remains on track to deliver within a robust and financially sustainable framework, the essential programs and significant projects contained within the objectives in Sustainable Sydney 2030.

### 5. Long-term financial planning will manage operating costs to deliver operating surpluses to fund infrastructure and facilities.

The City is in a strong financial position due to more than a decade of stable progressive government, professional corporate administration, a policy commitment to prudent financial management and strategically sound investments.

The City has a history of rigorous financial planning, monitoring and reporting, which facilitates a transparent understanding of performance, risks and issues that has served Council well. An early awareness of risks and issues allows the Council and the Executive to amend its plans to mitigate these arising risks and ensure the long term financial sustainability of Council.

This diligence has continued under the Integrated Planning and Reporting framework, incorporating input



from the other key resourcing strategies of workforce planning, information and communications technology and asset management, and extended to include a longer term forecast horizon.

However, the City is faced with challenges over the longer term such as a growing residential and worker population, demand for new and enhanced services and operational cost indices rising higher than revenue. Total rates revenue is capped and does not reflect the growth of the population within the city. To remain financially sustainable, an ever increasing focus on service levels and operating costs is crucial to deliver repeatable operating surpluses that will fund major capital works and asset renewal programs.

### 6. A workforce strategy to be an employer of choice, attract highly skilled, innovative, responsive, collaborative, adaptable and ethical staff.

The City's People Strategy plays an important role in resource planning during this period and beyond. With the needs of the City of Sydney's community growing and evolving, delivering the right initiatives to build capability in the people who make-up the organisation is critical.

In line with the Integrated Planning and Reporting Guidelines, the City's People Strategy summarises work undertaken to implement the strategy, analysis of trends and issues which impact today's workforce and based on this foundation, defines the strategic priorities.

The strategy builds upon this work and takes account of the key influences related to:

- The impact of technology
- An older experienced workforce
- A healthy workplace as a driver of performance

The need for talent attraction and the influence of diversity.

In addition, our strategic workforce priorities are informed by managers' perspectives and our workforce profile.

This plan has four strategic priorities. Collectively they aim to optimise the City of Sydney's workforce strengths, address our most critical challenges and help focus our continuing efforts in building a high-performing, values-driven workplace.

To address these priorities, we have developed a series of key strategic deliverables that we will implement over the coming years.

### 7. Infrastructure and asset maintenance monitored on a targeted basis to maximise renewal levels without over-servicing.

There are a number of measures identified in the Long Term Financial Plan that relate to infrastructure management and asset maintenance with more detailed assessments provided in the 2019 Asset Management Plan on the City's critical asset categories.

The City has adopted a consistent approach to the assessment of the condition of infrastructure assets. The task of rating all assets to the level of detail required to effectively manage them is significant and the City is continually updating and incorporating improved condition data.

Condition assessments are important because they:

- Identify assets or areas where maintenance is needed;
- Give information, through regular assessment, on the trend in deterioration of assets;
- Enable estimates of costs to restore to a reasonable level; and

Help the City to plan future maintenance.

The City has defined service levels in two ways:

- Community Levels of Service relate to how the community receives the service in terms of safety, quality, quantity, reliability, responsiveness, cost/efficiency and legislative compliance; and
- Operational or technical measures of performance developed to ensure that the minimum community levels of service are met.

These technical measures relate to service criteria and are shown in the detailed Asset Management Plans. Desired levels of service are obtained from various sources including Customer Satisfaction surveys, residents' feedback to Councillors and staff, service requests and correspondence, and consultation with stakeholders. The City will refine and adjust the levels of service to ensure continued community satisfaction as reflected through these sources. Any changes will be included in revisions of the plans. The City has developed a series of minimum condition levels for the critical asset classes. These are shown in the respective critical asset sections in the Asset Management Plan and are derived from the best available condition data and analysis.

8. Policies and procedures regularly reviewed to improve the City's approach and respond to emerging needs and community expectations.

The City operates under an internal administrative procedure to direct and guide action to review its policies and procedures. The City sets minimum timeframes for reviews at four years. Guidance is provided to City staff responsible for policy reviews to conduct research to ensure the policy continues to meet community needs and is fit for purpose. Policies are also reviewed with

regard to their alignment to City strategies and plans. A governance unit oversights the development and review of policies, procedures and guidelines at the City and directs attention when required.

Regional, national and international engagement and partnerships to increase the City's influence, scope and capacity.

The role of city leadership is ever-evolving. Strong relationships, knowledge exchange and effective collaboration between city governments is essential. Growth pressures in metropolitan Sydney require improved collaboration across all levels of government, the private sector and the community to achieve sustainable outcomes.

The City engages in international partnerships including the Rockefeller Foundation to develop a Resilience Plan for metropolitan Sydney and C40 which focusses on environmental initiatives which can be implemented by cities globally to address climate change.

Regionally, the City has engaged with all councils in metropolitan Sydney in the development of the Resilience Strategy and is forging strong relationships with those councils which will enhance both the City's scope and capacity and that of other local government authorities.

Nationally, the City continues to engage with the Council of capital city Lord Mayors and relevant Federal Departments. Key projects include the development of a Cities Framework and providing feedback on the Federal Government's Climate Policy Review.



### 10. Regular assessment of funding projections to determine appropriateness of debt to meet the need for future infrastructure.

The effective use of debt may assist in the management of "intergenerational equity", and help to ensure that excessive burden is not placed on a single generation of a council's ratepayers to fund the delivery of long term infrastructure and assets. Other strategies may also achieve an equivalent outcome, and a consistent program of capital delivery will also alleviate the need to excessively burden a particular set of ratepayers.

The City's history of sound, prudent financial management has resulted in the accumulation of cash reserves and underlying operating surpluses that will facilitate the delivery of the ten-year capital program without the utilisation of borrowings.

Should circumstances change over the life of the Long Term Financial Plan, the City will consider the use of debt, where appropriate, in delivering key projects. This may also encompass the use of internal borrowings, where restricted funds are not required for their specific purpose in the short to medium term. This is assessed annually during the preparation of the annual budget and ten-year long term financial estimates.

