

# **Review of Environmental Factors**

Moore Park Road Pop-Up Cycleway

Prepared for City of Sydney Council March 2021

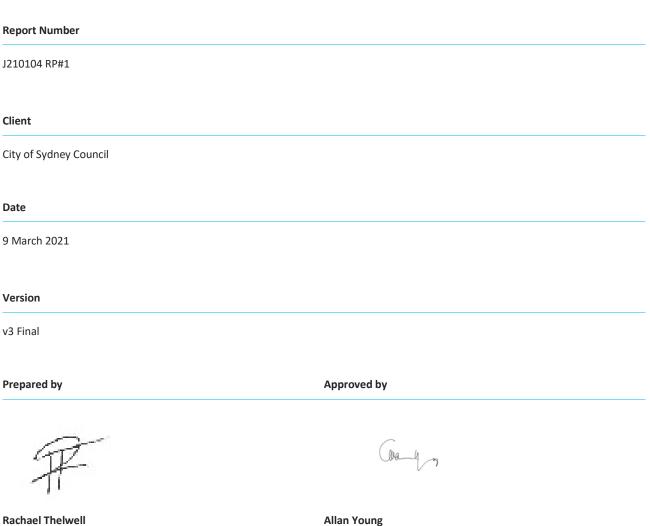
EMM Sydney Ground floor, 20 Chandos Street St Leonards NSW 2065

T 02 9493 9500E info@emmconsulting.com.au

www.emmconsulting.com.au

### **Review of Environmental Factors**

Moore Park Road Pop-Up Cycleway



Rachael Thelwell Associate Environmental Planner 9 March 2021

National Technical Leader, Urban & Regional Planning 9 March 2021

This report has been prepared in accordance with the brief provided by the client and has relied upon the information collected at the time and under the conditions specified in the report. All findings, conclusions or recommendations contained in the report are based on the aforementioned circumstances. The report is for the use of the client and no responsibility will be taken for its use by other parties. The client may, at its discretion, use the report to inform regulators and the public.

© Reproduction of this report for educational or other non-commercial purposes is authorised without prior written permission from EMM provided the source is fully acknowledged. Reproduction of this report for resale or other commercial purposes is prohibited without EMM's prior written permission.

# **Table of Contents**

1	Introd	luction		1
2	Site a	nalysis		2
	2.1	Site locat	tion and context	2
	2.2	Land ow	nership and legal description	2
	2.3	Existing e	environment	2
		2.3.1	Cycling infrastructure	2
		2.3.2	Parking and restrictive use zones	2
		2.3.3	Special event clearway zones	2
		2.3.4	Public transport	5
		2.3.5	Street trees and public open space	5
		2.3.6	Existing land use and zoning	5
	2.4	Surround	ling development	6
3	The p	roposal		7
	3.1	Overviev	v	7
	3.2	Objective	25	7
	3.3	Project ju	ustification	8
		3.3.1	Benefits of cycling infrastructure	8
		3.3.2	Strategic transport context	9
		3.3.3	Evaluation of alternatives	10
4	Legisl	ative and	planning framework	11
	4.1	Planning	and State legislation	11
		4.1.1	Environmental Planning and Assessment Act 1979 and Environmental Planning and Assessment Regulation 2000	11
		4.1.2	Roads Act 1993	11
		4.1.3	National Parks and Wildlife Act 1974	12
		4.1.4	Heritage Act 1977	12
		4.1.5	Sydney Cricket and Sports Ground Act 1978	12
	4.2	State and	d local policies and plans	12
		4.2.1	State Environmental Planning Policy (Infrastructure) 2007	12
		4.2.2	State Environmental Planning Policy No 47 – Moore Park Showground	13
		4.2.3	State Environmental Planning Policy (Vegetation in Non-Rural Areas) 2017	13

		4.2.4	Sydney Local Environmental Plan 2012	13
	4.3	Commor	nwealth legislation	14
5	Consi	ultation		15
	5.1	Agency o	consultation	15
	5.2	Commur	nity consultation	15
		5.2.1	Pop-up construction and operation phase	15
6	Envir	onmental	assessment	17
	6.1	Traffic a	nd transport	17
		6.1.1	Existing environment	17
		6.1.2	Impact assessment	18
		6.1.3	Conclusion	22
	6.2	Noise an	nd vibration	23
	6.3	Visual		23
	6.4	Air quali	ity	23
	6.5	Socio-ec	conomic	23
	6.6	Heritage	2	24
		6.6.1	Aboriginal heritage	24
		6.6.2	Historical heritage	25
	6.7	Biodiver	rsity	28
	6.8	Land and	d soils	28
	6.9	Surface v	water	28
	6.10	Wastes		28
	6.11	Public ac	ccess and safety	28
	6.12	Future la	and use	29
	6.13	Natural I	hazards	29
	6.14	Sea leve	l rise	29
	6.15	Ecologica	al sustainable development and sustainability	29
	6.16	Cumulat	tive impacts	29
7	Consi	deration o	of environmental factors	30
	7.1	Consider	ration of Clause 228 factors	30
	7.2	Consider	ration of national environmental significance	31
8	Mitig	ation mea	asures summary	32
9	Concl	usion and	certification	34

### References

Appendices		
Appendix A	Aboriginal and Historical Heritage Due Diligence Assessment	A.1
Tables		
Table 6.1	AHIMS sites	25
Table 6.2	Register search for items within the project area and potential impacts	26
Table 7.1	Consideration of Clause 228 Factors	30

Table 7.1	Consideration of Clause 228 Factors	30
Table 8.1	Mitigation of community concerns	32

### Figures

Figure 2.1	Moore Park Road pop-up cycleway location	3

### Photographs

Photograph 2.1	Moore Park Road pop-up cycleway – looking westwards	4
Photograph 2.2	Moore Park Road pop-up cycleway – looking eastwards	4
Photograph 6.1	Bus stop on Moore Park Road between Lang Road and Cook Road	19
Photograph 6.2	Example of cycleway surface treatment	20
Photograph 6.3	Examples of bicycle ramps on cycleway	20
Photograph 6.4	Sydney Football Stadium construction access	21
Photograph 6.5	Variable message sign base/footing within cycleway	22

35

# 1 Introduction

This report is a Review of Environmental Factors (REF) for the continued operation for up to two years of a pop-up cycleway along Moore Park Road (the project) in the Sydney Local Government Area (LGA). The existing pop-up cycleway was constructed under *the Environmental Planning and Assessment (COVID-19 Development – Temporary Cycleways) Order 2020*. The proponent is City of Sydney Council (City of Sydney).

By virtue of Clause 94(1) of the State Environmental Planning Policy (Infrastructure) 2007 (the Infrastructure SEPP), the project is development that is permissible without consent and to which Part 5 of the NSW *Environmental Planning and Assessment Act 1979* (EP&A Act) applies.

This REF assesses the project against Clause 228 of the NSW *Environmental Planning and Assessment Regulations* 2000 (EP&A Regulation). It allows City of Sydney, as the determining authority, to fulfil its duty to examine and take into account to the fullest extent possible, all matters affecting or likely to affect the environment by reason of the activity as required under Section 5.5 of the EP&A Act.

This REF was prepared in accordance with City of Sydney's *Part 5 Environmental Impact Assessment Procedures Manual* (City of Sydney 2012).

Included in the REF are details of the site and surrounds, the project, the relevant strategic planning framework, an assessment of the potential environmental impacts, and the proposed management measures.

The REF is accompanied by the following:

• Aboriginal and Historic Heritage Due Diligence Assessment (Appendix A).

# 2 Site analysis

### 2.1 Site location and context

The existing pop-up cycleway is located in the Sydney local government area (LGA), extending from its eastern extent at the intersection of Moore Park Road, Lang Road and Oxford Street and traversing along the southern side of Moore Park Road (westbound) to the intersection with Anzac Parade and Flinders Street. The location of the cycleway is shown below in Figure 2.1.

The western end of the pop-up cycleway connects with another existing pop-up cycleway along Fitzroy Street, which is also intended to be retained, and which is subject to a separate REF being prepared on behalf of City of Sydney. The two pop-up cycleways connect the existing Bourke Street cycleway to the west with the Centennial Park cycleway along Oxford Street to the east.

### 2.2 Land ownership and legal description

The project is within the boundaries of Moore Park Road on land owned by the City of Sydney.

### 2.3 Existing environment

### 2.3.1 Cycling infrastructure

The pop-up cycleway was constructed between 9 June 2021 and 8 August 2020 by Transport for NSW (TfNSW) under *the Environmental Planning and Assessment (COVID-19 Development – Temporary Cycleways) Order 2020.* It opened for use on 11 August 2020.

The cycleway is two-way and approximately 1.3 km in length. The cycleway was constructed within the roadway and includes line and paint markings, signage, and Klemmfix barriers to separate the cycleway from road traffic. A small section located on the western extent (approximately 350 m) is shared with an existing pedestrian path. At the signalised intersection of Moore Park Road and Driver Avenue, the existing pram ramp was widened, and cycle lanterns added as part of the original cycleway installation. The key features of the pop-up cycleway are shown in Photograph 2.1 and Photograph 2.2.

### 2.3.2 Parking and restrictive use zones

The eastern portion of Moore Park Road is typified by on-street parking for various permissible durations.

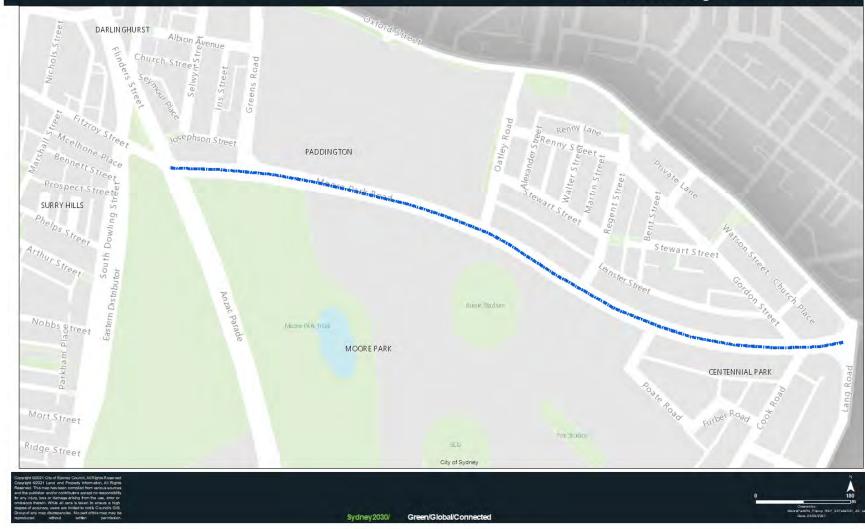
Along Moore Park Road, the roadway is subject to variable Event Mode conditions from Poate Road and Driver Avenue and is a no-stopping zone through from Driver Avenue to Anzac Parade.

### 2.3.3 Special event clearway zones

During Event Mode, there is a part-time clearway in effect along the southern edge of Moore Park Road between Poate Road and Anzac Parade. This clearway is to accommodate and disperse the heavy traffic volumes which converge on the stadium during events. From Poate Road to Regent Street, the clearway zone also operates as a de facto taxi area. From Regent Street to Driver Avenue, the clearway zone operates as a bus lay-by and drop-off area.

### Moore Park Road

### between Lang Rd and Anzac Parade







Photograph 2.1 Moore Park Road pop-up cycleway – looking westwards



Photograph 2.2 Moore Park Road pop-up cycleway – looking eastwards

### 2.3.4 Public transport

There is one bus route (355 Bondi Junction to Marrickville) along Moore Park Road which runs between Oxford Street and Cook Road (in addition to school bus services).

### 2.3.5 Street trees and public open space

Street trees located within proximity to the project are primarily located within nature strips and hard surfaced shared pedestrian/cycle paths adjoining residential and commercial properties. Due to the restrictive nature of their growing environment, many trees have caused local damage (such as uplift) to concrete kerb infrastructure.

An iconic row planting of 33 Cabbage Tree Palms (*Livistonia australis*) line the central median that separates eastbound and westbound traffic along Moore Park Road. The equidistant spacings between these palms are populated with various decorative plantings. The specialised Elsholz kerb which forms the median functions as a barrier wall, allowing the palms to be planted within such close proximity of a 40 km/h signposted road.

The northwest corner of Moore Park features a historically and culturally significant grouping of figs which date from the late-Victorian period. These trees include six Moreton Bay Figs (*Ficus macrophylla*) and two slightly smaller Port Jackson Figs (*Ficus rubiginosa*) which range between 15-20 m in height and have a canopy spread between 18-30 m in diameter.

Moore Park is 115 ha of open space south of Moore Park Road and includes the sporting playing fields, the ES Marks Athletics Field, an 18-hole Group One Championship Public Golf Course and Driving Range, tennis courts and netball courts.

### 2.3.6 Existing land use and zoning

The project area along Moore Park Road passes a variety of mixed land use areas. The eastern and northern boundaries of Moore Park Road are surrounded by Mixed Use and General Residential areas, whereas the southern and south-western edges of Moore Park Road are typified by Special Activity areas (Sydney Cricket and Sports Grounds), Public Recreation Areas (Moore Park) and Infrastructure (Anzac Parade, South Dowling Street and Eastern Distributer).

The project is within land zoned R1 General Residential under the *Sydney Local Environmental Plan 2012* (Sydney LEP). Adjacent land zones include:

- B4 Mixed Use;
- R2 Low Density Residential;
- RE1 Public Recreation;
- SP1 Special Activities; and
- SP2 Infrastructure.

### 2.4 Surrounding development

As noted above, the surrounding area contains a mix of residential, commercial, mix use and recreational lands. Residential and commercial development is largely in the form of small-lot terrace house development.

Notable development in proximity to the project include Victoria Barracks, Centennial parklands, Sydney Football Stadium (SFS) and the Sydney Cricket Ground. These are described in further detail below.

Victoria Barracks is an active Australian Army base (including historic Georgian army barracks) located between Oxford Street and Moore Park Road, north of the project.

Centennial Parklands (south and east of the project) encompasses Centennial Park, Moore Park (including the Entertainment Precinct) and Queens Park, in total around 360 hectares. Centennial Park is a grand park in the European tradition. It features formal gardens, ponds, grand avenues, statues, heritage buildings and sporting fields. Queens Park is set within a natural amphitheatre at the foot of sandstone cliffs with panoramic views of the Sydney skyline. Moore Park comprises 115 hectares of open space and contains playing fields, the E.S. Marks Athletics Field, an 18-hole golf course and a tennis centre.

The SFS is a football stadium located at Moore Park, south of the project, with 45,000 seats and up to 55,000 patron capacity in concert mode. The SFS hosts Rugby League, Rugby Union, Football and concerts. The SFS is currently under construction and is estimated to open in 2022.

The Sydney Cricket Ground is also located at Moore Park, south of the project, and has the capacity to hold 48,000 people. The stadium is widely recognised for retaining its historic members and ladies grandstands. The Sydney Cricket and Sports Ground Trust is responsible for managing the Sydney Cricket Ground and Allianz Stadium.

# 3 The proposal

### 3.1 Overview

The existing pop-up cycleway was constructed between June and August 2020 under the *Environmental Planning and Assessment (COVID-19 Development-Temporary Cycleways) Order* 2020. The cycleway provides a safe connection from the Eastern Suburbs to Central Sydney and usage has steadily increased over time to an average of 1,915 trips per week in February and 2,165 trips in the first week of March.

City of Sydney proposes to continue the operation of the existing two-way cycleway currently operating along Moore Park Road for a period up to two years while the City considers and consults on a permanent project.

The project is not anticipated to require further construction works as the cycleway is currently constructed. During operation of the cycleway, minor maintenance activities may be undertaken such as:

- site inspection(s) by City of Sydney to ensure the infrastructure remains adequate for continued use;
- replacement of the safety barriers with other materials that may be more suitable for ongoing operation (eg a concrete product or similar).

The continued operation of the cycleway would extend the temporary removal of parking spaces on the westbound kerbside lane of Moore Park Road. To address community concerns raised during operation of the cycleway, City of Sydney will go through the necessary processes to implement overnight parking along the southern side of Moore Park Road between Cook Road and Poate Road. The proposed parking restrictions would be *1P permit exempt, 7pm-6am, 7 days, Area 13, no stopping other times*.

The City of Sydney will work with Transport for NSW and Woollahra Council to develop a cycleway on Oxford Street between Taylor Square and Centennial Park. When a concept design has been developed, the City of Sydney will consult extensively with communities. Once the Oxford Street cycleway is delivered, it is the City of Sydney's intention is to remove the pop-up cycleway on Moore Park Road.

### 3.2 Objectives

The cycleway was initially installed and intended as a temporary cycleway to facilitate physical distancing and safe cycling to support travel during the COVID-19 recovery. Temporary 'pop-up' cycleways were installed where it was identified as a strategic priority. This included locations where existing cycleways were discontinuous, where there was demand for cycling infrastructure, where there was a recognised route to key employment areas or where there was a recognised hot spot of congestion requiring more transport choices including access to recreation.

The Moore Park Road cycleway fills a missing bike network connection between the Eastern suburbs, the city centre and towards the West. It is part of the NSW Government's Co-designed Bicycle Network Blueprint and City of Sydney's Cycling Strategy and Action Plan network (Bike Network). The cycleway provides an alternative option to bus, rail and light rail travel from eastern suburbs to CBD and west and provides a cycleway connection to key transport junctions such as Bondi Junction Station, Central Station Light Rail corridor, Anzac Parade and Oxford Street bus corridor.

The extended operation of the cycleway will continue to provide a safe means of active transport to key employment and recreational areas.

### 3.3 Project justification

The project is justified by the following aspects which are discussed further below:

- benefits of cycling infrastructure (particularly separated cycleways) to improve safety, increase ridership and reduce pressure on public transport and car use;
- integration of the project within the City of Sydney and NSW's strategic transport framework; and
- consideration of alternatives.

### 3.3.1 Benefits of cycling infrastructure

The creation of a comprehensive, co-ordinated and practical bike network across the local government area, and connecting to cycleways in adjoining local government areas, will benefit current and future cyclists and the wider community. Benefits include improvements to environmental and health conditions, reductions in traffic congestion and enhanced motorist, cyclist and pedestrian safety.

Riders travelling through inner Sydney are required to travel with general traffic for the portions of their journey where separated cycling infrastructure is not available. This can discourage new and inexperienced riders and contributes to an overall reduction in cycling demand.

Separation between bikes and vehicles is one of the most effective ways to encourage more people to ride. Increasing bike riding takes pressure off public transport and creates more space on the roads for those who need to drive including taxis and couriers.

Up to 84 per cent of people who do not ride regularly would consider riding more often if dedicated lanes and off-road routes were made available (Environmetrics 2006). Furthermore, research undertaken for the NSW bike plan for Council showed there was a strong public desire for the NSW Government and local councils to provide greater levels of dedicated cycling infrastructure.

The cycleway was initially installed and intended as a temporary cycleway to facilitate physical distancing and safe cycling to support travel during the COVID-19 recovery. Temporary cycleways were installed where it was identified as a strategic priority. This included locations where existing cycleways were discontinuous, where there was demand for cycling infrastructure, where there was a recognised route to key employment areas or where there was a recognised hot spot of congestion requiring more transport choices including access to recreation.

The extended operation of the cycleway will continue to provide a means of active transport to key employment and recreational areas.

The benefits realised in the first six months of pop-up cycleway operation include:

- an average of 1,915 trips per week in the month of February 2021;
- 15% increase in ridership between week 1 and week 12 of the cycleway being opened;
- 92% of people feel that the pop-up cycleway is safer than the previous road conditions; and

• 98% of riders surveyed (n=100) intended to ride at least weekly in the future, compared to 57% prior to the pop-up cycleway.

### 3.3.2 Strategic transport context

The *NSW State Plan* and the (now superseded) *City of Cities: Sydney Metropolitan Strategy*, both acknowledged that cycling has a significant role to play in the NSW Government's pursuit of a number of initiatives aimed at decreasing car dependence and improving the environment.

### i Sustainable Sydney 2030

*Sustainable Sydney 2030* (City of Sydney 2017) is the Council's community strategy plan and is a long-term program and commitment to achieving the vision and targets set out for a green, global, connected city.

The vision outlined for the LGA is a city which is clean, green and connected. To achieve the vision of a connected city, the plan aims to create a city which is easy to get around and has a local network for walking and cycling, and transit routes connecting the city's villages, and the city centre. It includes ten strategic directions to guide the future of the LGA, as well as ten targets against which to measure progress. This project is aligned with the following *Sustainable Sydney 2030* strategic directions and objectives:

- 1. Direction 3 Integrated Transport for a Connected City:
  - a) Objective 3.2 Enhanced opportunities for inner Sydney residents to walk and cycle to the city centre.
  - b) Objective 3.3 An integrated approach to traffic management, public transport, walking and cycling and public domain design.
- 2. Direction 4 A City for Walking and Cycling:
  - a) Objective 4.1 Develop a network of safe, linked pedestrian and cycle paths integrated with green spaces throughout both the City and Inner Sydney.
  - b) Objective 4.2 Give greater priority to cycle and pedestrian movements and amenity in the City Centre.
  - c) Objective 4.3 Promote green travel for major workplaces and venues in the City.
- 3. Target 7 By 2030, at least 10 per cent of City trips will be made by bicycle and 50 per cent by pedestrian movement.

#### ii City of Sydney's Cycle Strategy and Action Plan

The *City of Sydney Cycle Strategy and Action Plan 2018-2030* (City of Sydney 2018) (cycling strategy) is the Council's commitment to making cycling an equal first choice transport mode with along with walking and public transport. It aims to facilitate an increase to 10% of all trips made in the LGA by 2016 to be by bicycle. It also aims to promote a culture of bicycle use, increase the proportion of cyclists who feel safe and confident when cycling and improve cyclist safety. The cycling strategy is based on a comprehensive analysis of cycling issues by consultants for the Council.

The cycling strategy identifies the city's cycling network and proposes a high level of provision on key routes through the LGA. The project is part of the Regional Route Network as identified in the cycling strategy and is also part of the Transport for NSW (TfNSW) regional cycle route.

### iii Sydney's Cycling Future

*Sydney's Cycling Future* (TfNSW 2013) follows on from the NSW Government's Transport Master Plan and outlines how improvements to Sydney's cycle network will be made through the planning of new transport and infrastructure projects. The project is identified as a strategic bicycle corridor for Connecting Inner Sydney. Further, the report identified that 75% of customers engaged by the NSW Government for the plan felt quite, or very, safe and comfortable using separated cycleways (off road and on road).

### 3.3.3 Evaluation of alternatives

The following alternatives were considered for the project:

- Option 1 'Do-nothing'; or
- Option 2 continued operation of Moore Park Road pop-up cycleway (preferred option).

### i Do-nothing

Should no continuation of the current cycleway on Moore Park Road be sought, then it would be removed at the lapse of COVID-19 Development – Temporary Cycleways Order (2020).

The do-nothing option is not the preferred option as it would not provide a connected and safe cycling network that would encourage cycling within the inner CBD as per the strategic objectives identified above in Section 3.3.2. The do-nothing option would also reverse the positive impacts and benefits of the current cycleway and disrupt an established pattern of use.

A 'do nothing' option would therefore have both a short-term and long-term negative impact.

### ii Continued operation

Continued operation of the Moore Park Road cycleway is the preferred option and, therefore, is the subject of this REF. Continued operation of the cycleway assists in providing a connected and safe cycling network that would encourage cycling within the inner city region and, therefore directly meets the strategic objectives identified above in Section 3.3.2.

By retaining the existing cycleway arrangements, there is a greater alignment with the stated strategic direction of transport in Sydney and a consistent, stable adjustment for road network users across all transport modes towards those strategic goals.

Continued operation would result in the positive impacts and benefits of the current cycleway operation being extended for a further period. This option would result in the continued removal of parking spaces on the westbound kerb of Moore Park Road; however, these impacts are considered to be outweighed by the overall positive impacts of the project and mitigation measures have been (or will be) implemented (see Chapter 8).

# 4 Legislative and planning framework

### 4.1 Planning and State legislation

### 4.1.1 Environmental Planning and Assessment Act 1979 and Environmental Planning and Assessment Regulation 2000

Pursuant to Clause 94(1) of the Infrastructure SEPP, the project does not require development consent and is also not treated as exempt development in any instrument. The provisions of Part 5 of the EP&A Act are, therefore, enlivened.

Section 5.5 of the EP&A Act requires that, in considering an activity under Part 5, a determining authority shall "examine and take into account to the fullest extent possible all matters affecting or likely to affect the environment by reason of that activity".

Further, Clause 228 of the EP&A Regulation requires that:

"... for the purposes of Part 5 of the Act, the factors to be taken into account when consideration is being given to the likely impact of an activity on the environment include:

(a) for activities of a kind for which specific guidelines are in force under this clause, the factors referred to in those guidelines, or

- (b) for any other kind of activity:
  - (i) the factors referred to in the general guidelines in force under this clause, or
  - (ii) if no such guidelines are in force, the factors referred to subclause (2)."

This REF has been prepared to enable Council to examine and take into account the environmental impacts of the project in accordance with Section 5.5, including consideration of the factors specified in Clause 228(2) of the EP&A Regulation.

An activity that has a significant environmental impact may require further assessment in the form of an environmental impact statement (EIS) or species impact statement (SIS) under Section 5.7 of the EP&A Act.

### 4.1.2 Roads Act 1993

The NSW *Roads Act 1993* establishes roads authorities, typically TfNSW or local councils, and provides those authorities with a range of functions with respect to road works. TfNSW has jurisdiction over major roads and local government over minor roads. The *Roads Act 1993* also sets out the rights of the public in regard to access to public roads.

Under section 138 or Part 9, Division 3 of the NSW *Roads Act 1993*, a person must not undertake any works that impact on a road, including connecting a road (whether public or private) to a classified road, without approval of the relevant authority, being either TfNSW or local council, depending upon classification of the road.

Council has jurisdiction over all roads within the project area but also meet regularly with TfNSW to discuss road matters. Further, it is noted that the cycleway was originally constructed by TfNSW.

### 4.1.3 National Parks and Wildlife Act 1974

Aboriginal objects and places are protected in NSW under Part 6 of the NSW *National Parks and Wildlife Act* 1974 (NPW Act). Section 90 of the NPW Act requires an Aboriginal heritage impact permit (AHIP) for harm to an Aboriginal object or Aboriginal place.

The project is unlikely to have any significant impacts on Aboriginal heritage sites, with no Aboriginal objects identified within the project area during a site survey conducted as part of the Aboriginal cultural heritage due diligence assessment. Further discussion of the potential impacts to Aboriginal heritage sites resulting from the project are detailed in Section 6.6.

### 4.1.4 Heritage Act 1977

The *Heritage Act 1977* is the primary piece of State legislation affording protection to items of cultural heritage in NSW. Under the Heritage Act, 'items of environmental heritage' include places, buildings, works, relics, moveable objects and precincts identified as significant based on historical, scientific, cultural, social, archaeological, architectural, natural or aesthetic values. State significant items are listed on the SHR and are given protection under the Heritage Act against any activities that may damage an item or affect its heritage significance. Further discussion of the potential impacts to heritage items resulting from the project are detailed in Section 6.6.

### 4.1.5 Sydney Cricket and Sports Ground Act 1978

The *Sydney Cricket and Sports Ground Act* 1978 constituted the Sydney Cricket and Sports Ground Trust that are charged with the care, control and management of the Sydney Cricket Ground and the Sydney Football Stadium. Under the *Sydney Cricket and Sports Ground Act* 1978, the Sydney Cricket and Sports Ground Trust may carry out works for the improvements, development and maintenance of the applicable lands.

The Sydney Cricket and Sports Ground Trust is considered a key stakeholder with which City of Sydney has ongoing consultation in relation to projects in proximity to the Sydney Cricket and Sports Ground Trust.

### 4.2 State and local policies and plans

### 4.2.1 State Environmental Planning Policy (Infrastructure) 2007

The project falls within the provisions of the *State Environmental Planning Policy (Infrastructure) 2007* (Infrastructure SEPP). Under Clause 94(1) of the SEPP, development for the purpose of a road or road infrastructure facilities may be carried out, or on behalf of, a public authority without consent on any land. Road infrastructure facilities are defined in Clause 93 of the Infrastructure SEPP and include 'road related areas' within the meaning of the NSW *Road Transport Act 2013* which includes separated cycleways and shared paths.

Further, Clause 94(2) states

In this clause and clause 96, a reference to development for the purpose of road infrastructure facilities includes a reference to development for any of the following purposes if the development is in connection with a road or road infrastructure facilities—

(a) construction works (whether or not in a heritage conservation area), including-

(i) temporary buildings or facilities for the management of construction, if they are in or adjacent to a road corridor, and

- (ii) creation of embankments, and
- (iii) extraction of extractive materials and stockpiling of those materials, if-
  - (A) the extraction and stockpiling are ancillary to road construction, or

(B) the materials are used solely for road construction and the extraction and stockpiling take place in or adjacent to a road corridor, and

(iv) temporary crushing or concrete batching plants, if they are used solely for road construction and are on or adjacent to a road corridor, and

- (v) temporary roads that are used solely during road construction,
- (b) emergency works or routine maintenance works,

...

- (c) alterations or additions to an existing road (such as widening, narrowing, duplication or reconstruction of lanes, changing the alignment or strengthening of the road),
- (d) environmental management works, if the works are in or adjacent to a road corridor.

As the activity being undertaken is on behalf of a public authority (Council), and involves development listed in Clause 94(2) of the Infrastructure SEPP, the project is development that is permissible without consent and to which Section 4.1 of the EP&A Act applies. The proponent, Council, is the determining authority for the works.

### 4.2.2 State Environmental Planning Policy No 47 – Moore Park Showground

The project area is adjacent to Moore Park, which is subject to the provisions of the State Environmental Planning Policy No 47 – Moore Park Showground (SEPP 47). However, as the project will not impact land within the SEPP 47 relevant Land Application Map, the project is not subject to the provisions of the SEPP 47.

### 4.2.3 State Environmental Planning Policy (Vegetation in Non-Rural Areas) 2017

The State Environmental Planning Policy (Vegetation in Non-Rural Areas) 2017 applies to the City of Sydney LGA and to land zone R1. Approval from Council or the Native Vegetation Panel is required to clear vegetation in non-rural areas. No vegetation would be cleared under the project.

### 4.2.4 Sydney Local Environmental Plan 2012

The project is within land zoned R1 General Residential under the Sydney LEP. Relevant provisions of the Sydney LEP include:

- Clause 2.3 Zone objectives and land use tables the project is considered to be consistent with the objectives of the R1 zone; and
- Clause 5.10 Heritage conservation the project area does not contain any heritage items. However, it is located in proximity to a number of heritage items. Impacts to heritage is discussed further in Section 6.6.

### 4.3 Commonwealth legislation

The Commonwealth *Environment Protection and Biodiversity Conservation Act* 1999 (EPBC Act) aims to protect matters of national environmental significance (MNES) including:

- world heritage properties;
- national heritage places;
- Ramsar wetlands of international importance;
- nationally threatened species and ecological communities;
- migratory species;
- Commonwealth marine areas;
- the Great Barrier Reef Marine Park;
- nuclear actions (including uranium mining); and
- a water resource, in relation to coal seam gas development and large coal mining development.

If an action which will, or is likely to, have a significant impact on any MNES, it is deemed to be a 'controlled action' and requires approval from the Commonwealth Minister for the Environment Minister or the Minister's delegate.

Given the scope of the project and the urban environment, it is unlikely that the project will have a significant impact on MNES and, therefore, a referral is not required. However, the project continues to be bound by that legislation.

# 5 Consultation

### 5.1 Agency consultation

Liaison, consultation, and coordination undertaken on matters of design of the pop-up cycleway with the following stakeholders:

- TfNSW;
- Department of Premier and Cabinet; and
- State Transit Authority (STA).

A number of City of Sydney internal stakeholders have also been involved in the design of the pop-up cycleway, including:

- Project and Design Managers: The City of Sydney, City Projects;
- City of Sydney: City Infrastructure & Traffic Operations (maintenance and operational);
- City of Sydney Cycling Unit;
- City of Sydney Transport Planning.

Further consultation with agencies was not considered to be warranted for the project. No consultation with agencies as specified under the Infrastructure SEPP is required for the project.

### 5.2 Community consultation

### 5.2.1 Pop-up construction and operation phase

City of Sydney provided notification prior to work commencing, including a description of the works and the construction period, to properties on the alignment of the pop-up cycleway.

Community members were provided with an opportunity to register their interest in the pop-up cycleway and be consulted when a permanent plan is developed. Community could also provide feedback which can inform the concept design and raise issues relating to the ongoing operation of the pop-up. This opportunity will remain open while the City develops a permanent plan for the street.

The City of Sydney collected and monitored feedback related to the impacts of the pop-up cycleway on street users including motorists, people on bikes, pedestrians and the broader community for the period 24 August 2020 to 16 November 2020. Activities undertaken during this period included:

- structured site observations;
- bike count data collection;
- intercept surveys with people on bikes; and

• review of feedback received via online community engagement platform Sydney Your Say in relation to the pop-up cycleway.

There were 670 submissions to Sydney Your Say about Moore Park Road and Fitzroy Street with 71% of comments positive about the project. There were also 160 submissions directed to the Lord Mayor and CEO of which 87% were negative.

The key outcomes of the consultation activities, related to the Moore Park Road pop-up cycleway, include:

- 92% of people feel that the pop-up cycleway is safer than the previous road conditions;
- there was a 15% increase in ridership between week 1 and week 12 of the cycleway being opened;
- 98% of riders surveyed (n=100) intended to ride at least weekly in the future, compared to 57% prior to the pop-up cycleway; and
- negative feedback related to lack on consultation, parking and access loss (on southern side between Cook Road and Poate Road) and the reduced posted speed limit from 50 km/hr to 40 km/hr.

### 6 Environmental assessment

Relevant environmental factors are considered, pursuant to Clause 228(2) of the EP&A Regulation.

### 6.1 Traffic and transport

This section assesses traffic, parking, pedestrian and cyclist safety impacts for the project. The assessment is based on a desktop analysis and a recent site inspection and observations by EMM's traffic engineer Abdullah Uddin. Any detailed traffic counts and modelling are considered unnecessary for this REF as the cycleway has been in operation since August 2020. The assessment compares the current operational phase of the popup cycleway to the existing conditions prior to the installation.

### 6.1.1 Existing environment

Moore Park Road is a regional road under the care and control of the City of Sydney. This road performs a sub-arterial function between the main arterial roads and local access roads within the locality. It has primarily dual lane carriageway in each direction with additional turning lanes at its intersections with Cook Road, Greens Road, Oatley Road and Regent Street. The posted speed limit on this road is 40 km/h and a central raised landscaped median is provided along most of its length separating the eastbound and westbound carriageways.

A number of signalised intersections (most of which also include pedestrian crossings) are present along this road at Lang Road, Cook Road/Gordon Street, Regent Street, Oatley Road, Driver Avenue, Greens Road and Anzac Parade.

During any major event at the Moore Park precinct, there is a part-time clearway in effect along the southern edge of Moore Park Road between Poate Road and Anzac Parade. This clearway is a tool to accommodate and disperse the heavy volumes of traffic at the beginning or end of an event.

Prior to installation of the cycleway, the parking and loading conditions in the westbound direction of Moore Park Road were:

- 77 x unrestricted parking spaces;
- 23 x 1P (8.00am-10.00pm) 'permit holders excepted' parking spaces;
- 2 x loading zones; and
- 1 x accessible parking space.

This parking is subject to clearways during special events at Moore Park detailed above.

### 6.1.2 Impact assessment

### i Traffic impacts

Due to the installation of the pop-up cycleway, the principal change in Moore Park Road is removal of onstreet parking on the southern side of the road. This has not resulted in any loss of trafficable carriageway. The other major change is the removal of a left turn movement from Lang Road to Moore Park Road by the closing of the slip lane to ensure cyclist safety. This minor change of traffic arrangement has not caused any significant traffic impact in the locality as left turn movements onto Moore Park Road can continue to be made via Cook Road (100 m west) and there is a left turn movement from Lang Road to Oxford Street approximately 70 m north.

The project may also have potential positive transport impacts by providing cycling facilities to encourage an alternative mode of transport.

### ii Parking impacts

The project will continue the temporary loss of parking spaces on the southern side of Moore Park Road. To mitigate the parking impact, City of Sydney has converted 21 unrestricted parking spaces on the northern side of Moore Park Road to '1P, 8:00am-10:00pm, Permit Holder Exempt' parking spaces. Residents on the southern side of Moore Park Road are eligible for a parking permit to park on the northern side of the street. Further, the accessible parking space, located near the Moore Park Road/Cook Road intersection, has been relocated along the southbound lane on Poate Road next to the Moore Park Road/ Poate Road intersection.

There is a childcare centre at 61 Moore Park Road (Gumnut Gardens) which has been affected by the removal of unrestricted parking used by parents' for pickup and drop-off. To mitigate the impact, TfNSW installed three 15-minute parking spaces between 7:30am-6:00pm Monday to Friday on the western side of Cook Road at the intersection with Moore Park Road, just after the No Stopping zone.

A loading zone was previously present in front of the Rugby League Australia office which has been removed to accommodate the pop-up cycleway. As a mitigation measure, two loading zones (7:00am to 5:00pm between Monday to Saturday) have been installed in Poate Lane. This has allowed for access for drop-offs, trade vehicles and deliveries for residents.

The City of Sydney and TfNSW are investigating the feasibility of overnight parking on the southern side of Moore Park Road between Cook Road and Poate Road (next to the cycleway).

Based on the above mitigation measures, the adverse parking impact in the locality due to the cycleway is considered minimal.

#### iii Impacts on public transport

Only one bus stop, located between Lang Road and Cook Road, has been affected due to the installation of the pop-up cycleway. Since the installation of the pop-up cycleway, this bus shelter has been upgraded by providing a reasonable gap behind the shelter for the cyclists so that there is no conflict between the cyclists and the waiting bus passengers (refer Photograph 6.1).



Photograph 6.1 Bus stop on Moore Park Road between Lang Road and Cook Road

The project may also have potential positive public transport impacts by providing cycling facilities to encourage an alternative mode of transport.

#### iv Safety assessment

The on-road section of the cycleway is separated from general traffic by Klemmfix barriers (bolted to the road) for increased cyclist safety. The two-way cycleway is 3.5 m wide which complies with the Austroads requirements for recreational cyclists. The cycleway is placed on a generally flat grade which is ideal for cycling.

At several sections, the pop-up cycleway has been provided with a green colour surface treatment and bicycle pavement markings to increase driver and cyclist separation, safety and awareness (see Photograph 6.2). Additional wayfinding signage has been installed to support the operation of this cycleway. The Moore Park Road/ Poate Road intersection has been added with a warning sign to advise right turning traffic from Moore Park Road about cyclists crossing the Poate Road intersection. Additionally, give way line marking has been added to the cycleway for both east and west bound directions and the stop line on Poate Road has been repainted.



### Photograph 6.2 Example of cycleway surface treatment

#### Source: Google map

A reduction of the posted speed limit from 50 km/h to 40 km/h has been implemented during operation of the cycleway. The relationship between vehicle speed, accident risk and accident outcome severity is well established in traffic safety literature (see, for example, Archer et al 2008). The reduction of the posted speed limit is, therefore, likely to have increased safety for cyclists and other road users along the pop-up cycleway.

Bicycle lanterns have been installed at Moore Park Road/Driver Avenue intersection to improve bicycle safety and connectivity. Further, new bicycle ramps have been installed for smoother transition between the cycleway and the shared path (see Photograph 6.3). Green bicycle surface markings have been installed at intervals on approach to driveways and intersections throughout the length of the on-road cycleway.



#### Photograph 6.3 Examples of bicycle ramps on cycleway

The SFS construction site has one access (Gate 1A) along Moore Park Road. A green cyclist logo has been installed on the approach to the driveway to alert construction vehicles entering and exiting the work site (see Photograph 6.4).



### Photograph 6.4 Sydney Football Stadium construction access

The pop-up cycleway is expected to operate as per the current conditions for the duration of the SFS redevelopment. After the redevelopment of the SFS, there is potential for the cycleway to be closed during special events due to safety reasons. Information could be added to the special event clearway signage for the periods when the cycleway is closed.

Waste collection in the residential section of Moore Park Road (between Lang Road and Poate Road) is provided during early morning outside of peak commuter hours. Hence, there is no apparent safety issue associated with waste collection for the majority of cyclists.

During EMM's site visit, it was observed that a number of obstructions existing in the cycleway including the Variable Message Sign (VMS) and Wayfaring Signage on Moore Park Road between Driver Avenue and Greens Road (see Photograph 6.5). Some safety treatment for these hazards could include reflective markings for night-time cyclists, path widening and lane markings.



Photograph 6.5 Variable message sign base/footing within cycleway

In summary, there are no major road user safety issues along the cycleway. The combined effect of separation between vehicles and cyclists, and the reduction in speed limit along Moore Park Road adjacent to the cycleway, are recognised in the literature as contributors to both road safety and higher levels of patronage for cycling as a transport mode.

As noted in Archer et al 2008, drivers generally expect a good level of mobility in the traffic system such that it takes as little time as possible for a journey, but they also expect a reasonable level of safety. It is also noted that a general but often misleading assumption made by drivers is that increasing their speed will, to a similar degree, reduce overall travel time. In the urban environment, however, drivers must frequently stop or slow down for different forms of regulatory control (such as signalised intersections or pedestrian crossings) or for congestion. These factors suggest that the relationship between speed limits and travel time is far more complex than might be anticipated, and that small decreases in speed limits can have negligible impacts on overall journey time.

### 6.1.3 Conclusion

The existing pop-up cycleway at Moore Park Road establishes regional connectivity between Lang Road and Anzac Parade. The majority of the cycleway is separated from general traffic and pedestrians which provides a safe cycling route for cyclists of all levels. Separation between cyclists and vehicles is one of the most effective ways to encourage more people to ride. Hence, there is a potential that if the existing cycleway infrastructure is retained, its user level will gradually increase over time. Increased patronage of this cycleway can take pressure off public transport and will create more space on the roads for those who need to drive, including taxis and couriers.

There are no major traffic, parking, public transport or safety issues associated with this cycleway and, therefore, the continued operation of the cycleway would not generate any substantial impacts for local traffic and transport.

### 6.2 Noise and vibration

The project area is within an inner-city suburb of Sydney, adjacent to a sporting complex, and the acoustic environment is characterised by road traffic noise, pedestrians, business operations and sporting events.

The project does not involve any construction activities that would generate noise and vibration. Ongoing maintenance activities or minor works may generate low levels of noise; however, these would be short in duration and undertaken during standard construction hours. Therefore, noise impacts to sensitive receivers are unlikely to be significant.

The project has the potential to result in a reduction in road noise due to the presence of traffic calming measures and reduction in motor vehicle usage. Although, no noticeable reduction in noise has been observed to date.

### 6.3 Visual

The visual character of the project area is mostly suburban (residential and commercial) and partly recreational environment. The construction of the cycleway resulted in a partial visual modification to the existing roadway, consisting of safety barriers, new signage, paint and line markings. No additional visual features would be introduced under the project, though the safety barriers may be replaced with similar materials that would have a similar visual effect.

The continued operation of the cycleway may increase usage of Moore Park Road by cyclists which would have potential visual impacts during the day and lighting impacts at night. As increased cyclist usage is expected to result in decreased vehicle usage of the road, no additional (cumulative) visual impacts are expected under the project.

### 6.4 Air quality

The project area is within an inner-city suburb of Sydney, adjacent to a sporting complex currently undergoing construction. Background air quality is expected to be dominated by vehicle exhaust emissions and dust associated with construction activities at the SFS.

The project does not involve construction activities, and maintenance activities are unlikely to generate dust emissions that would impact air quality. Further, the project may result in improved air quality by a reduction in vehicle emissions associated with reduced motor vehicle traffic.

### 6.5 Socio-economic

The Inner City Regional Bicycle Network is estimated to provide access for 1.2 million people in 164 suburbs and across 15 (now 11 following the amalgamations) local government areas (AECOM 2010). The bicycle network is estimated to deliver a net economic benefit of \$506 million (in today's dollars over a 30-year period, and that every dollar spent on delivering the interconnected cycleway will generate an economic return of \$3.88 (AECOM 2010). As part of the network, the project will contribute towards these regional socio-economic benefits.

As detailed above, the project is unlikely to impact negatively on local amenity, traffic flow or parking within the project area. Further, the project will provide socio-economic benefits by allowing for more transport choices to the city. Other potential benefits include:

- benefits to cyclists:
  - vehicle operating costs savings;
  - parking cost savings;
  - journey ambiance;
  - health benefits including reduced mortality and absenteeism;
  - reduced vehicle accidents and associated costs;
- benefits to the general public:
  - reduced vehicle traffic volumes;
  - travel time savings;
  - reduced air pollution;
  - reduced noise pollution;
  - greenhouse gas reduction;
  - reduced water pollution;
  - reduced urban separation; and
  - reduced pressure on government infrastructure and services.

### 6.6 Heritage

An Aboriginal and historical heritage due diligence assessment was completed for the proposed Moore Park Road cycleway project during the design phase (EMM 2017). The 2017 assessment remains relevant as the cycleway alignment for the current project remains consistent. Key findings are detailed below. The full assessment is included as Appendix A.

It is noted that the due diligence assessment considered a wider footprint then the project area, including parts of Fitzroy Street, and, therefore, only findings relevant to the project area are considered in this REF.

### 6.6.1 Aboriginal heritage

Searches were made of the following databases on 12 September 2017:

- the Aboriginal Heritage Management System (AHIMS);
- the Aboriginal places register via NSW State Heritage Register (SHR);

- schedule 5 of the City of Sydney's Local Environment plan (LEP); and
- the Native Title Vision website.

An AHIMS search for an area with a radius of 1 km around the project area identified two sites within the search area – refer to Table 6.1. Neither of these Aboriginal sites are within the project area. No impacts are anticipated to known Aboriginal sites from the project.

### Table 6.1 AHIMS sites

Site ID	Site type	Status
45-6-0647	Rock engraving	destroyed
45-6-3155	Artefacts	destroyed

A search of the Aboriginal places register confirmed that none are situated in or within the vicinity of the project area. No impacts are anticipated to known Aboriginal places from the project.

Searches of the Native Vision GIS system on the <u>www.nntt.gov.au</u> website found that none of the project area is subject to any registered native title claims, Indigenous Land Use Agreements (ILUAs), or joint management arrangements.

The review of the findings of previous reports, the historical background and a site inspection indicates that the project area has been highly disturbed and, therefore, has low archaeological potential. As there are no construction activities proposed, and maintenance activities are unlikely to require surface disturbance, the project is unlikely to harm Aboriginal objects.

### 6.6.2 Historical heritage

Searches were made of the following databases on 12 September 2017:

- The National Heritage List (NHL);
- The Commonwealth Heritage List (CHL);
- The State Heritage Register (SHR);
- Schedule 5 of the City of Sydney Local Environment Plan (LEP); and
- The Register of the National Estate (RNE, non-statutory).

The potential impacts of the project on historical heritage are addressed in Table 6.2. The details of each of these items were reviewed on the State Heritage Inventory (SHI) to identify which of their aspects (if any) may be impacted by the project.

The project area is along the edges of three conservation areas. Generally, the project will not adversely impact on the heritage significance or character of the streetscape because the cycleway is along existing roads and paths and no construction activities are required.

Table 6.2	Register search for items within the project area and potential impacts	
-----------	---	--

Register	Register listing	Overview of significant features relevant to the project	Potential Impacts		
National Heritage List (NHL)	The land within the project area is not listed on the NHL.	Not applicable.	Not applicable		
Commonwealth Heritage List (CHL)	The land within the project area is not listed on the CHL.	Not applicable.	Not applicable		
State Heritage Register (SHR)	00568 – Busby's Bore, Centennial Park to College St, Surry Hills.	Water supply tunnel from Centennial Park to Hyde Park. Built 1827–1837.	Bore is beneath the surface of the road and the project will not result i disturbance of the roadway. Therefore, impacts are not anticipated.		
	This item intersects with the cycleway near the junction of Moore Park Road and Driver Avenue.				
City of Sydney LEP (2012)	Item 1 – Busby's Bore, including tunnels, shafts and wells.	Refer to SHR listing above.	Refer to SHR listing above		
	Conservation Area C6 – Furber Road	The significance of Moore Park Road within this conservation areas is quoted from the SHI as follows:	No construction works other than maintenance activities for the existing cycleway are to be undertaken within the conservation area. Therefore,		
		"Southern side only from Poate Road to Cook Road: very intact very few intrusions. Predominant character: Two storey grand Federation era terraces and semi-detached houses, largely intact. Detracting elements: high front fences to Moore Park Road, 1st floor balcony enclosures to facades to Moore Park Road, and the post war residential flat building at 59 Moore Park Road. Street Rating: A"	impacts will be negligible.		
	Conservation Area C36 and C60 – Moore Park	The curtilage of Moore Park where it intersects with the project is part of the greater Centennial Parklands which is a unique place of exceptional National, State and Local heritage significance. It is a grand, linked open space of largely nineteenth-century landscape design intended for social and physical activity.	No construction works other than maintenance activities for the existing cycleway are to be undertaken within the conservation area. Therefore, impacts will be negligible.		
	Conservation Area C37 – Sydney Cricket Ground	Significance of this conservation area primarily relates to the cricket grounds and not necessarily Moore Park Road.	No construction works other than maintenance activities for the existing cycleway are to be undertaken within the conservation area. Therefore, impacts will be negligible.		

### Table 6.2Register search for items within the project area and potential impacts

Register Register listing		Overview of significant features relevant to the project	Potential Impacts	
Register of the	1795 – Busby's Bore or The Tunnel,	Refer to SHR listing above.	Refer to SHR listing above	
National Estate	Oxford St, Sydney.	-		

The project enters the curtilage of one SHR listed heritage item: Busby's Bore. The project will not impact significant features but approval from the Heritage Council will be required. While a section of the project is directly above Busby's Bore, no damage will be done to the underground tunnel, given it is below ground surface and that the cycleway is already in place.

### 6.7 Biodiversity

No trees or vegetation would be removed, pruned or disturbed under the project. Therefore, no impacts to flora, including threatened species or endangered ecological communities, would occur under the project.

The project would not remove or disturb any area habitat for fauna species including threatened species. The continued use of the cycleway is unlikely to result in additional disturbance to fauna species that may be present in proximity to the project area.

### 6.8 Land and soils

The project is unlikely to impact soils or landforms in the area due to no earthworks or excavation forming part of the project.

### 6.9 Surface water

The site of the project is an urban area and predominantly hardstand. Permeable surfaces are generally limited to verges and local parks. Rainwater is carried to the stormwater system either directly through downpipes or overland to drainage inlet pits along the streets. No changes to the stormwater system would result from the project. No construction activities that would require sediment and erosion management would be undertaken during the project.

Materials/chemicals used in maintenance activities are to be appropriately stored, handled and disposed to minimise the potential for accidental spills and contamination of waterways. Any such materials/chemicals would be in very small volumes so significant impacts to water quality in the event of a spill are unlikely.

### 6.10 Wastes

Wastes generated by the project are limited to those produced during maintenance activities and those from users of the cycleway. Any wastes produced during maintenance activities are to be removed from the area by maintenance workers and reused, recycled or disposed at appropriately licensed facilities.

There is potential for road users to deliberately or accidentally leave waste material within the cycleway. Regular cleaning of roads, pathways and cycleways is undertaken by City of Sydney's street cleaners which would remove any waste material. Further, there is existing potential for the generation of waste from other road users and not just those that would use the cycleway. Therefore, the project would not result in a significant increase in waste generation.

### 6.11 Public access and safety

As noted in Section 3.3, the separated cycleway will improve the safety of cyclists and pedestrians by separating pedestrians, cyclists and motor vehicles and minimising interactions. Transitions between the separated cycleway, shared pedestrian/cyclist and mixed cyclist/motor vehicle zones may present safety risks. Signage and road markings are present to notify users of the transitions between areas to mitigate the risks.

### 6.12 Future land use

No impacts to future land use are expected as part of the project.

### 6.13 Natural hazards

Due to its limited scope and location, the project is unlikely to be impacted by or exacerbate natural hazards.

### 6.14 Sea level rise

The project will not have an impact on sea level rise and the elevation of the cycleway (approximately 41 m to 70 m AHD) is unlikely to be impacted by any rise in sea level during the standard forecast period to 2100.

### 6.15 Ecological sustainable development and sustainability

As noted in Chapter 3, the project aligns with several strategies that aim to reduce motor vehicle usage and promote sustainable transport modes. The project will result in a safer and more accessible cycle route to multiple destinations across the Sydney CBD. This will reduce motor vehicle usage in the area and associated environmental impacts and, therefore, increase the sustainability of the area.

### 6.16 Cumulative impacts

The redevelopment of the SFS is currently being undertaken and is expected to be completed in 2022. Given that the project involves a completed cycleway and no construction activities are required, cumulative impacts with the SFS redevelopment are not expected.

Positive cumulative impacts associated with transport and access and sustainability may occur due to enhanced linkages between residential, commercial and recreational land resulting from a more complete cycleway network.

# 7 Consideration of environmental factors

### 7.1 Consideration of Clause 228 factors

Consideration of each of the factors in Clause 228 of the EP&A Regulation is included in Table 7.1.

Clause 228 Factors <sup>1</sup>	Comment		In	npact	
		N/A	Negative	Nil	Positive
(a) any environmental impact on a community	No significant negative environmental impacts are expected from the project.				Long term positive
	The project will result in an improved environment by reducing motor vehicle usage and increasing visual amenity.				
(b) any transformation of a locality	The project will result in enhanced cycleway linkages, assisting in positive transformation associated with active transport.				Long term positive
(c) any environmental impact on the ecosystems of the locality	No significant negative environmental impacts are expected from the project.			Nil	
(d) any reduction of the aesthetic, recreation, scientific or other environmental quality or value of a locality	The project will result in long term benefits to the aesthetic and recreational values of the area with enhanced streetscapes and an accessible cycleway.				Long term positive
(e) any effect on a locality, place or building having aesthetic, anthropological, archaeological, architectural, cultural, historical, scientific or social significance or other special value for present or future generations,	No significant impacts are expected from the project.			Nil	
(f) any impact on the habitat of protected fauna (within the meaning of the National Parks and Wildlife Act 1974),	No significant impacts are expected from the project.			Nil	
(g) any endangering of any species of animal, plant or other form of life, whether living on land, in water or in the air,	No significant impacts are expected from the project.			Nil	
(h) any long-term effects on the environment,	The project will result in a cycleway which will reduce motor vehicle usage and increased vegetation.				Long term positive
(i) any degradation of the quality of the environment,	No significant impacts are expected from the project.			Nil	

### Table 7.1Consideration of Clause 228 Factors

Clause 228 Factors <sup>1</sup>	Comment	Impact			
		N/A	Negative	Nil	Positive
(j) any risk to the safety of the environment,	The project will result in a safer streetscape for pedestrians and cyclists, presenting a long-term benefit.				Long term positive
(k) any reduction in the range of beneficial uses of the environment,	The project will result in enhanced pedestrian and cyclist access across the Council and regional area.				Long term positive
(I) any pollution of the environment,	The project will result reduced motor vehicle usage and reduce pollution.				Long term positive
(m) any environmental problems associated with the disposal of waste,	Maintenance wastes will be disposed in an appropriate manner. Regular cleaning of streets is undertaken.			Nil	
(n) any increased demands on resources (natural or otherwise) that are, or are likely to become, in short supply,	The project will result in reduced motor vehicle usage and reduce dependence on fossil fuels and associated rare earth elements.				Long term positive
(o) any cumulative environmental effect with other existing or likely future activities,	The project will complement similar proposals in the regional area, enhancing active transport access, resulting in long term cumulative benefits.				Long term positive
(p) any impact on coastal processes and coastal hazards, including those under proposed climate change conditions.	The project is not expected to have a measurable impact on sea level rise. However, it is possible that the expected reduction in motor vehicle use will aid in easing the causes of sea level rise.				Long term positive

Notes: 1. Adapted from City of Sydney Part 5 Procedures Manual.

### 7.2 Consideration of national environmental significance

Due to the scope and nature of the project, no impacts on MNES are expected, as per the EPBC Act.

### 8 Mitigation measures summary

In response to the community feedback received during operation of the cycleway, City of Sydney has proposed a number of mitigation measures that are detailed in Table 8.1. The majority of these have already been implemented with only two remaining outstanding.

### Table 8.1 Mitigation of community concerns

Mitigation	Source of feedback	Type of feedback	Status of Mitigation
Install two loading zones in Poate Lane	Community	Access for drop offs, trade vehicles and deliveries	Resolved
Install mobility space relocated to Poate Road	City of Sydney Transport Team	Parking	Resolved
Right turn arrows installed east of road crest	Road Safety Audit	Safety	Resolved
Klemmfix bolted to road	City of Sydney Transport Team	Safety	Resolved
Speed reduced to 40km/hr, signs installed	City of Sydney Transport Team	Safety	Resolved
Give way line marking has been added to the cycleway for both east and west bound traffic. The Stop line on Poate Rd has been repainted. Warning signs have been installed on Moore Park Rd to advise right turning traffic cyclists are crossing the Poate Road intersection.	City of Sydney Transport Team	Safety	Resolved
Kerb inlet pits have bike safe grates	City of Sydney Transport Team	Safety	Resolved
Three new P15 spaces installed adjacent to bus stop for drop offs and pick up near Cook Road	Community	Access for drop offs, trade vehicles and deliveries	Resolved
Parking outside barracks changed to Permit Holder Exempt	Community	Parking	Resolved
Overnight parking along Moore Park Road between Cook Avenue and Poate Road	Community	Parking	In negotiation
Maintain access along back lane when loading zones in use - Traffic Operation verified access	Community	Access for drop offs, trade vehicles and deliveries	Resolved
Loading zone for Rugby Australia - alternative proposal on Driver Ave	Community	Access for drop offs, trade vehicles and deliveries	In negotiation
All two-post signage will be replaced with single posts to minimise obstructions	City of Sydney Transport Team	Safety	Resolved
Speed reduced to 40km/hr	City of Sydney Transport Team	Safety	Resolved
Discuss retiming of waste collection with City waste Services Management to be outside peaks	Community	Safety	Resolved

In addition, the following mitigation measures recommended in Chapter 6 would be undertaken during the project:

- provide safety treatments for the VMS and Wayfinding sign on Moore Park Road;
- materials/chemicals used in maintenance activities are to be appropriately stored, handled and disposed to minimise the potential for accidental spills and contamination of waterways;
- any wastes produced during maintenance activities are to be removed from the area by maintenance workers and reused, recycled or disposed of appropriately; and
- regular monitoring and evaluation are recommended to ensure best practice in cycleway management. It would be beneficial to continue to collect quantitative and qualitative data at regular intervals to monitor usage and any maintenance/improvement that may be required from time to time.

# 9 Conclusion and certification

This REF identifies the likely impacts of the project on the environment and details the mitigation measures to be implemented to minimise the potential impact to the environment.

The assessment has concluded that the proposed works as described in this REF, including any proposed management measures and safeguards, will not result in a significant effect on the environment. Therefore, an EIS is not required to be prepared.

The proposed works will not result in a significant impact on any declared critical habitat, threatened species, populations or ecological communities or their habitats. Therefore, an SIS is not required to be prepared.

Prepared by:

Name of company: EMM Consulting Pty Ltd

Company details: Suite 1, 20 Chandos Street, St Leonards NSW 2065

Person writing the report: Rachael Thelwell

Position: Associate Environmental Planner



Signature –

Date – 9 March 2021

Determining officer (print name) \_\_\_\_\_

Position \_\_\_\_\_

Signature \_\_\_\_\_

Date \_\_\_\_\_

### References

AECOM 2010, Inner Sydney Regional Cycling Network, Demand Assessment and Economic Appraisal, prepared for the City of Sydney Council, 15 April 2010.

Archer, J, Fortheringham, N, Symmons, M and Corben, B 2008. *The impact of lowered speed limits in urban/metropolitan areas*. Monash University Accident Research Report No. 276.

Bitzios Consulting 2017, Bondi Junction to City Cycleway Investigation, prepared for SM2 Group on behalf of City of Sydney Council.

City of Sydney Council 2012, Part 5 Environmental Impact Assessment Procedures Manual.

City of Sydney Council 2017, *Sustainable Sydney 2030 Community Strategic Plan 2017-2030*. Available at: <u>https://www.cityofsydney.nsw.gov.au/ data/assets/pdf file/0011/288173/Adopted-Sustainable-Sydney-2030 Accessible-Version.pdf</u>

City of Sydney, 2018, *Cycling Strategy and Action Plan 2018-2030*. Available at: <u>https://www.cityofsydney.nsw.gov.au/ data/assets/pdf file/0018/311382/CyclingStrategyActionPlan2018 low-res.pdf</u>

Environmetrics (2006) Sydney Cycling Research: Internet Survey a report prepared for the City of Sydney Council available from http://www.cityofsydney.nsw.gov.au/ABOUTSYDNEY/documents/ParkingAndTransport/Cycli ng/CyclingInternetSurveyReportFinal.pdf.

TfNSW 2013, Sydney's Cycling Future. Available at:

https://www.transport.nsw.gov.au/sites/default/files/media/documents/2017/sydneys-cycling-future-web.pdf

Appendix A

# Aboriginal and Historical Heritage Due Diligence Assessment