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Reconciliation Statement

Our vision for reconciliation is a Sydney that values the living cultures of Aboriginal and Torres Strait Islander peoples, embraces the truthful reflection of the history and experiences of First Nations peoples, and is dedicated to equity, opportunity and respect for Aboriginal and Torres Strait Islander communities.

In taking action, the City strives to reflect the needs and aspirations of Sydney's First Nations communities and recognise their impact and contribution. The City will listen to and elevate the voices of Aboriginal and Torres Strait Islander peoples.

Source:

City of Sydney Stretch Reconciliation Plan November 2020 – November 2023

Executive Summary

The City of Sydney recognises the importance of public open space and the need to ensure that it is appropriately managed in a way that is inclusive, regenerative and resilient for future generations.

This Plan of Management has been prepared in accordance with the City's objectives identified within the Strategic Community Plan. This includes the City's commitment to sustainability, climate action, equity, access and Caring for Country.

Within this plan, management targets and strategies have been established that seek to Care for Country and to create sustainable spaces that are accessible for all.

Part A Management Framework

1. Introduction

What is a PoM

A Plan of Management ("**PoM**") is a document which provides a clear set of guidelines for the short and long-term management of a parcel of community land owned by Council or Crown land under Council's care, control and management.

A PoM outlines how a park, facility or civic space will be used, improved and managed in the future. It identifies Council's goals and objectives for the land, and establishes the overall direction for its planning, resource management and maintenance.

Under section 36(3A) of the Local Government Act 1993, the PoM must also:

- Describe the condition of the land, any buildings or other improvements on the land as at the adoption of the plan
- Describe the use of the land
- State the purposes for which the land will be used.

This PoM has been prepared in accordance with and seeks adoption under the LG Act and CLM Act.

Need for the PoM

The Crown Land Management Act 2016 ("CLM Act") commenced on 1 July 2018, introducing a consolidated, modern piece of legislation to govern the management of Crown land in New South Wales.

The CLM Act introduces significant changes to the management of Crown land by councils. Specifically, councils are now required to manage dedicated or reserved Crown land as if it were public land under the Local Government Act 1993 ("LG Act").

Prince Alfred Park (Crown Reserve D.500038) is now treated as "community land" under the LG Act requiring a PoM.

Purpose of the PoM

Under section 36 of the Local Government Act 1993, a PoM must:

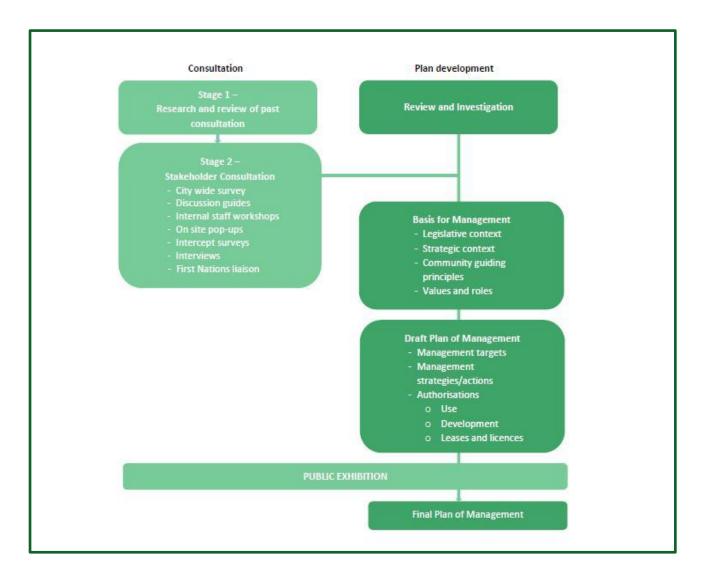
- Categorise the land in accordance with the legislation
- Contain objectives and performance targets for the management of the land
- Specify the means by which Council proposes to achieve the objectives and performance targets
- Specify how achievement of the objectives and performance targets are to be assessed.

Process for preparing the PoM

Figure 1 on the following page illustrates the process for preparing the PoM that has been undertaken by the City of Sydney.

The process has integrated extensive consultation with the broader community, First Nations stakeholders and other authority stakeholders.

Figure 1. PoM process



Consultation

Purpose of the consultation program

The purpose of the community engagement was to understand the community's vision for Crown land spaces, how the community use the land now and how they would like to use the land in the future.

An important aspect of the engagement program was to recognise the important relationship that Aboriginal and Torres Strait Islander peoples have to these spaces, strengthen the relationship with the Aboriginal and Torres Strait Islander communities and use the PoMs as an opportunity to further recognise and foster Aboriginal people's custodianship, living culture and connection to these places.

The opportunity to participate in the engagement program was communicated to the community via:

- A letter to local residents from the City of Sydney
- Sydney Your Say web page
- Notification signs in parks
- Decals with QR code on footpaths in parks, reserves and civic spaces
- E-newsletter sent to a targeted stakeholder list.

The Engagement program

The engagement program consisted of an online survey, intercept surveys and pop-ups at some of the Crown land spaces, a conversation guide and community and staff workshops.

The surveys and pop-up boards sought to gather statistical data around community values and uses of Crown land, and the workshops provided an opportunity for more in depth discussions around Crown land within different locations across the city and specifically with the First Nations community.

Children's activity kits were also sent to schools in the area and provided an opportunity for children in years 3-6 to participate.

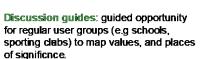
Detailed findings of the engagement program are outlined in the separate Crown Reserves Plan of Management Engagement Report 2021.

What we heard - community engagement

The community engagement report noted the following highlights:

- Strong support for the recognition and practice of First Nations people's continuous Connection to Country and important role as caretakers and knowledge holders of these spaces
- Public open spaces are important for mental health, wellbeing and provide a place of refuge and sanctuary for all
- Open, green and natural public spaces in the city are highly valued and should accommodate the needs of the growing population
- Accessible, safe and inclusive open spaces are important for everyone to enjoy
- Diverse and unique open spaces that manage our shared spaces fairly
- Open spaces that support wildlife and biodiversity
- Preserving our open spaces and safeguarding their history for the future
- Improving amenities in our open spaces to increase accessibility and support community use

City-wide survey: seek to understand community values and visions for their open spaces (informs both generic and specific P ans of M nagement)



Internal staff workshop: internal City of Sydney staff workshop



Engagement tools to inform general plans of management

City-wide survey: opportunity to comment on general issues in addition to specific parks according to preference.



Discussion guides: guided opportunity for regular user groups (e.g schools, sporting clubs) to map values, and places of significance.



On-site pop-ups/intercept surveys: popups/intercept surveys in the specificpar is at specifictimes to capture a wide varidy of feedback.



Engagement tools to inform specific plans of management

Interviews with key stakeholders: We will conduct interviews with key external stakeholders.



Work in partnership with local First Nations leaders and groups: liaison with Aboriginal and Torres Strait Islander stakeholders.



Children told us they value parks because...

"It has at least one thing everybody likes"

"Its just beautiful"

"There is space"

"They make me happy"

"When going outdoors it's nice to be in a place that is well maintained and easy to access"

"I like having time with nature"

"Everyone's welcome there"

What we heard – First Nations engagement

A series of **general principles** for the integration of First Nations input into the management of Crown land in the City of Sydney were identified during the conversations. These included:

- Access to land as a human right of Indigenous peoples (UN Convention on the Rights of Indigenous Peoples)
- Recognition and respect for sacred sites and places
- Truth telling
- Talking about Country helps bring the community together
- The environment as living culture
- Importance of waterways and wetlandsrivers tell stories
- Creating opportunities for Aboriginal economic benefit
- First Nations design principles that recognise:
 - Local cultural knowledge
 - Sustainability and resilience

Putting the principles into action – potential ways that these principles can be followed through by Council and others were also discussed:

The environment as living culture

Imagine having a space like this in Sydney that is real and permanent, not just digital (in response to Brett Leavy's animation – Warrane)

- Respecting ancestral sites
- Connecting places by Songlines (these include many main roads in Sydney)
- Returning Country to how it was (preinvasion)
- A holistic approach: not just land but also water, sky, seasons, cultural calendar, plants and animals
- Implement 'Caring for Country' principles (including maintenance, planting, holistic understanding of Country, etc.)
- Important to return the knowledge of waterways and wetlands. Rivers tell stories and are an historical link that have been covered up over time

- Commitment to healing Country
- Designing with Country a number of participants referred to the work of the State Government Architect

Language and naming

The use of language needs to go beyond naming

- Dual naming in local language based on a geographical feature
- Incorporating Gadigal language into descriptions will help the community better understand the meaning of these places
- Recognising that the first language of this place is the authentic language
- Removal of colonial names of parks

Decolonising spaces and truth-telling

We need a different way of looking at 'monuments' – as significant, empowering, culturally correct markers of the truth

- Trees of significance as monuments
- Sites of significance as monuments
- Take leadership on dealing with colonial artefacts
- Gadigal artists creating new markers of truth

Visibility

We are here - this land was never ceded

- The need to make this more visible in Sydney
- Participants referenced how New Zealand is Indigenous culture, practices and perspectives visible to international visitors
- The potential to push digital notifications when walking on different bits of land (i.e. a notification to acknowledge/welcome to country, when you are close to a sacred site or a burial ground, etc.)
- Permanent acknowledgement in each space that enlivens and engages - not just commemorative

Significance of Sydney as the site of invasion and first contact

Make these important places recognisable to Aboriginal people

 Sydney as the first frontier means it is a critical place for truth-telling and healing trauma

- Recognise the cultural disruption and diaspora in Sydney
- Burial grounds and should be part of truthtelling
- Recognise places of protest

Practicing and sharing culture and supporting community

- Returning cultural fishing (e.g. Woolloomooloo and Pyrmont)
- Dedicated spaces to practice culture and interact with the community
- Dedicated ceremonial spaces practical for events
- Maker-spaces (places for creating) that are culturally correct
- Locations to busk, make things, be social and demonstrate culture
- Importance of community festivals Yabun at Victoria Park

Economic and cultural ownership and management

- Importance of cultural ownership and intellectual property rights
- Ongoing employment and business opportunities at all levels
- Making, markets, food, trading, learning etc should be able to be practiced somewhere permanently (not a one-off event).
- There are effective working examples of shared arrangements with State Government (DPIE) who work with Metropolitan Local Aboriginal Land Council on protecting and managing places
- The Metropolitan Local Aboriginal Land Council sought that the City of Sydney provides Crown land or City-owned sites to MLALC for local Aboriginal community needs of culture, health wellbeing, housing and business.
- The Metropolitan Local Aboriginal Land Council asked that the City of Sydney support addressing the issue of underpayment of NSW Aboriginal Land Rights fund of \$500 Million in perpetuity for all Freehold, Leasehold, Pastoral, National Parks, State Forests, Reserves and Parks as well as mineral and water

Advocacy/leadership/influence

- Encourage the City of Sydney to take on the hard issues and use position to influence other organisations including other councils and government departments
- Work with other authorities who have ownership over Crown Land parcels
- Advocate and work at local, state and federal levels

Barriers

Several existing barriers to First Nations people's cultural and spiritual use of Crown land were raised that the community want to see resolved. These include:

- Red-tape constraints to the economic use of spaces
- Barriers to the practice of living culture.

It is proposed that the City of Sydney continue to engage with the First Nations community to explore avenues to pursue the above principles and actions.

Section 5 of this plan details a series of "Community Guiding Principles". It is proposed that ongoing management of Crown and community land pursue these principles.

Specific feedback related to Prince Alfred Park

The engagement report identifies the following outcomes specifically related to the subject site.

What we heard - Specific POMs snapshot:

Prince Alfred Park, Surry Hills



Number of people who commented on this park:





people completed the online survey for Prince Alfred Park.

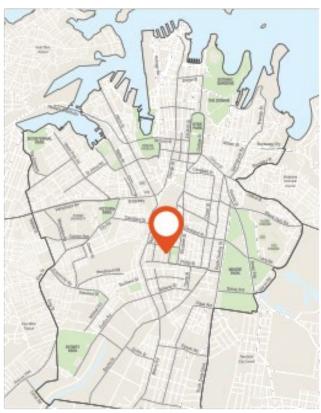




people participated in the community pop-ups at this park.

Current visitation to Prince Alfred Park

- Respondents were more likely to live nearby Prince Alfred Park (75%; 6 respondents). This was followed by respondents who work nearby (38%; 3) and visit the area (25%; 2).
- Half of survey respondents visit the park weekly (50%; 4), followed by respondents who visit daily (25%; 2)
- The majority of respondents usually visit Prince Alfred Park in the early morning (before 9am) (63%; 5). This was followed by in the afternoon (12pm - 4pm) (50%; 4) and afternoon/evening (6pm - 9pm) (38%; 3).



Prince Alfred Park, Surry Hills

What people value about Prince Alfred Park

Overall

Across engagement, participants were asked to choose what they value most about Prince Alfred Park.

As shown in Table 66, the top values as indicated by all engagement participants were it's a peaceful place (69%; 11 participants) and its beauty (44%; 7).

This was followed by:

- It's well maintained (38%: 6)
- It's a relaxing place (38%; 6), and
- It's buzzing atmosphere (38%; 6).

Survey

Top values as indicated by survey respondents were:

- It's a peaceful place (50%; 4 respondents)
- Its beauty (38%; 3), and
- Its nature and natural elements (38%; 3).

Other reasons why respondents value Prince Alfred Park include it is well designed, picnics, swimming and it is unceded Aboriginal land.

Pop-up

Top values as indicated by pop-up participants were:

- It is a place for community (88%; 7 participants)
- Its beauty (50%; 4), and
- It's well maintained, it's a relaxing place its buzzing atmosphere and it's a fun place (50%; 4 respectively).

Participants also told us they value Prince Alfred Park for its large space, close proximity to cafes, offers lots of facilities, the skate park, it is multipurpose, and one participant indicated they value their childhood memories of Prince Alfred Park.

Table 6 - What do you value most about this place? Choose up to 5

Values	Survey		Pop-ups		Total	
values	#	%	#	%	#	%
It's a peaceful place	4	50	7	88	11	69
Its beauty	3	38	4	50	7	44
It's well maintained	2	25	4	50	6	38
It's a relaxing place	2	25	4	50	6	38
Its buzzing atmosphere	2	25	4	50	6	38
It's a fun place	0	0%	4	50	4	25
It's a place for community	1	13	3	38	4	25
It feels safe	2	25	2	25	4	25
Its nature and natural elements	3	38	1	13	4	25
Its diverse landscape	1	13	2	25	3	19
It's a place for sport	0	0	3	38	3	19
It's interesting	2	25	0	0	2	13
It's friendly and welcoming	1	13	1	13	2	13
It's family friendly	1	13	1	13	2	13
It's accessible	0	0	2	25	2	13
Its views	2	25	*	*	2	13
It's a cultural place	1	13	**	**	1	6
Its history & heritage	0	0	1	13	1	6
It's a spiritual place connecting to a sense of Country	0	0	0	0	0	0
It's an iconic place	0	0	0	0	0	0
Its formal/traditional design	0	0	0	0	0	0
Other (please specify)	4	50	4	50	8	50
Total participants (#) 8 8 16 *This value was not an option in the online survey						

- $\ensuremath{^{**}}\xspace$ This value was not an option on the pop-up boards



"Pre-COVID when we were in the office, a few of my colleagues and I would have lunch in the park or walk a lap or two during our lunch break. Now a resident of the area, I like the park for exercise, I use it as a walking route to get through to the city - I particularly appreciate that it is well lit as I walk through in winter and its still busy with people and feels safe."

- Survey respondent

"It good to have a park dedicated to sports. It lets other parks be quieter and more relaxing." - Survey respondent





Current activities at Prince Alfred Park

Overall

As shown in Table 77 fitness training or classes (69%; 11 participants) is the most popular activity participants do at Prince Alfred Park, and received the top vote across consultation type.

This was followed by meeting with friends and walking through to get somewhere else (63%; 10 respectively).

Survey

38% or 3 survey respondents indicated the most popular activities they currently do at Prince Alfred Park are fitness training or classes and walking through to get somewhere else.

This followed meeting with friends (25%; 2) and cycle, scoot or skating (25%; 2).

Other activities survey respondents currently do at this park include swimming at Prince Alfred Park Public Pool (3 comments).

Pop-up

100% or 8 pop-participants indicated the most popular activities they do at Prince Alfred Park are:

- Fitness training or classes
- Meet with friends
- Walking or running for exercise
- · Sitting and relaxing, and
- Attend sporting events.

Other activities pop-up participants do at Prince Alfred Park include using the play equipment (1 comment).

Future activities at Prince Alfred Park

One participant indicated they would like to watch wildlife and enjoy nature much more in the future.

One pop-up participant would like to see a rainbow path, and one pop-up participant indicated they do not want a rainbow path in Prince Alfred Park.

"I like to have a picnic after the kids swim class."

- Survey respondent

Table 7 - What are the main activities you do here?

Activities	Survey		Pop-ups		Total	
Activities	#	%	#	%	#	%
Fitness training or classes	3	38	8	100	11	69
Meet with friends	2	25	8	100	10	63
Walk through to get somewhere else	3	38	7	88	10	63
Walking or running for exercise	1	13	8	100	9	56
Sitting and relaxing	1	13	8	100	9	56
Attend sporting events	1	13	8	100	9	56
Cycle, scoot or skate	2	25	6	75	8	50
Picnics and BBQs	0	0%	7	88	7	44
Eat lunch	1	13	5	63	6	38
Walking the dog	0	0	6	75	6	38
Watching the world go by	0	0	6	75	6	38
Informal games and sports	1	13	4	50	5	31
Playing with kids	1	13	3	38	4	25
Sight-seeing/enjoying the views	1	13	3	38	4	25
Enjoying nature	1	13	2	25	3	19
Attend cultural/ community events	1	13	0	0	1	6
Formal team sports	1	13	0	0	1	6
Other (please specify)	4	50	0	0	4	25
Total participants (#)	8		8		16	

"I would like for there to be a basketball hoop somewhere within this catchment so my friends and I can play basketball. This would also benefit others in the area with the same interests."

- Survey respondent



Additional comments about Prince Alfred Park

Survey respondents and pop-up participants were asked if there was anything else they would like to share about Prince Alfred Park, with comments including:

- Improved maintenance and increased shade at the playground (3 comments)
- Access to amenities including water bubblers
- Increased natural spaces for passive recreation
- Increase landscaping and regeneration of grassed areas
- Recognise Aboriginal peoples continuing connection to country
- Engage, involve and collaborate with First Nations People in decision-making and future management of Crown Lands
- Improved safety
- Improve noise pollution
- · More diversity in native trees and grasses, and
- Expand path to accommodate walkers and cyclists.









Land description

Location and description

Prince Alfred Park is bounded by Chalmers Street to the east, Cleveland Street to the south, State Rail Authority railway lines and workshops to the north west, St Andrews Greek Orthodox Church in the south west corner, and the Inner Sydney High School in the south eastern corner.

Additional focal points located near the park include the Australia Post Headquarters on Cleveland Street, Cleveland House on Chalmers Street and the entrance to the Devonshire

Tunnel to the north of the Railway Institute Building.

The park is a significant element of the City of Sydney's open space network and forms the southern extent of a north-south corridor between the site and the Botanic Gardens. Prince Alfred Park remains the only major park within Sydney generally unaffected by overshadowing from adjoining development.

The table below summarises key land information for Prince Alfred Park. A Site Plan has been provided on page 19, refer to **Figure 2**.

Table 1. Summary land information

Item	Description				
Site Name	Prince Alfred Park				
Address	103 Chalmers Street, Surry Hills				
Ownership	Crown (The State of New South Wales)				
Crown Reserve No. purpose and gazetted date	Dedication 500038, Public Recreation, 22/12/1865				
Zoning	RE1 Public Recreation				
Area	72,604.18 m² / 7.26 Ha				
Lot & DP	Lots 21-22 DP 594873, Lot 24 DP 637261 and Lot 1 DP 874757				
Restrictions / easements	DP553858 Easement for underground cables (3.048m wide & variable width) appropriated by Dept of Railways (at NW & N boundaries of park) DP626433 Easement for Railway Transit (Eastern Suburbs Railway) Lot 25, DP847624 Acquisition of interest in land – lease to State Rail Authority (Airport Line)				
Community land categorisation	General Community Use / Park / Sportsground				

Item	Description
Condition of land	refer to Table 2 for Condition Summary

Figure 2. Site Plan



Heritage and culture

Overview - recreational role and design

The land Prince Alfred Park is situated upon was dedicated for Public Recreation in 1865.

The park lies on the traditional lands of the Gadigal people and records indicate First Nations peoples continued to live here up until the 1850's, prior to the development of the park.

In pre-colonial times, the park site was covered by native vegetation traversed by a tributary of Black Wattle Creek that drained into Sydney harbour at Glebe.

In 1865, the area was one of the first in the city to be dedicated for public purpose and was known as Cleveland Paddocks Reserve.

The park is a significant example of a Victorian era park within the city and the first public open space in Australia laid out for holding large exhibitions in the English style.

The reserve became the location of Sydney's first Agricultural Society Show in 1869, and as the place where the Intercolonial Exhibition took place in 1870. In the late 1860's, the reserve was renamed Prince Alfred Park to commemorate the visit of the Duke of Edinburgh to the colonies in the late 1860's.

During the life of the Exhibition Building (1870-1954) the park performed a major public function as a venue for important events and exhibitions. In 1954, the exhibition building was demolished and the building of a series of public recreation facilities commenced.

Trees and elements of the layout from the original 1870 plan of the park still exist on the site today including Moreton Bay Fig trees arranged as an informal row along the boundaries. Other tree plantings can be traced to the inter-war period.

The current form of the park reflects many adaptations to meet the changing fashions and requirements of the local, city-wide and state communities. The core area of the park has successively hosted agricultural shows, intercolonial exhibitions, public celebrations, concerts and fairs, circuses, military uses and war museum storage and continues to be a place that hosts large community gatherings.

Facilities established in the park have included children's playgrounds, tennis courts, roller and ice-skating rinks, and public swimming pools.

A major refurbishment of the pool and general park facilities was undertaken in more recent years with works completed in 2013.

Heritage Context

Listed heritage item:

Sydney LEP # I1406— 'Prince Alfred Park including fence, tree planting, ground and coronation centre'.

In the vicinity of multiple SHR items including:

- Cathedral of the Annunciation of Our Lady (SHR No. 01881)
- Cleveland House (SHR No. 00065)
- Railway Institute Building (SHR No. 01257)
- Sydney Terminal and Central Railway Stations Group (SHR No. 01255)

History

The "Eora People" was the name given to the coastal Aborigines around Sydney. Central Sydney is therefore often referred to as "Eora Country". Within the City of Sydney Local Government Area, the Traditional Owners are the Gadigal and Wangal bands of the Eora. There is no written record of the name of the language spoken and currently there are debates as whether the coastal peoples spoke a separate language "Eora" or whether this was a dialect of the Dharug language.

Prior to the arrival of Europeans in Australia, the area that was later to be known as Prince Alfred Park contained a tributary arm of Black Wattle Creek that drained into Sydney Harbour. The vegetation of the area was strongly influenced by topographic features and the presence of two distinct geologies: the Wianamatta Shales and Quaternary Sand Deposits. Early in the 19th century the park remained as undeveloped government paddocks surrounded by various land grants. The first house associated with the paddocks was Cleveland House (c. 1824, also a listed heritage item). The house addressed the paddocks from the east.

Following colonisation, Sydney's Aboriginal population had been pushed to the fringes of the fledgling colonial settlement as the land's natural resources were appropriated as property of the Crown for the colonial enterprise. Trees were

cleared, land was apportioned and fenced, new circulation patterns were established, and buildings and other infrastructure were constructed. The timber, water, stone, plants and animals that Aboriginal people had managed and relied upon for millennia were suddenly being used for entirely different purposes. Where they could, Aboriginal people continued to access their resources and adapted their lives around the new arrivals. Aboriginal people found themselves having to move away from their traditional camping grounds around Sydney Cove at The Domain Woolloomooloo. Displaced from their Country impacted significantly by introduced diseases and violent encounters, communities formed new camps and communities. Cleveland Paddocks (also known as the government paddocks) offered a place where Aboriginal people could continue to camp until the mid-**19**th **century.** Aboriginal people maintained their connections to their home Country and lived here, west of the city centre, until the coming of the railway in 1850 and the subsequent use of the park as the showground for the Agricultural Society. On 12 June 1890, the Sydney Echo reported that the Cleveland Paddocks reserve was 'a favourite camping place for the blacks', but 'by degrees the camps were driven back to Waterloo and Alexandria'.

Towards the mid-19th century with the growth of the city, development began to surround the paddocks and the potential for the Cleveland Paddocks (as they had become known) as a significant urban park was increasing. The first major historical event associated with Cleveland Paddocks was the initiation of the first railway in Australia in 1850. The rail line to Parramatta with associated station and workshops was opened on the western portion of Cleveland Paddocks in 1855. The land grant to the railways isolated an almost triangular portion of the paddocks to the east. This land was to become Prince Alfred Park. By 1856, St. Paul's Anglican Church was completed and the **Cleveland Street Public School was initiated** on portions of land resumed from the paddocks.

On 22 December 1865, the remaining portion of the paddocks was dedicated as a reserve for public purposes. At this time, the reserve was an open field with a small handrail bridge that crossed the water course and an old timber fence that separated the reserve from Cleveland

Street. The reserve was called Prince Alfred Park to commemorate the visit of the Duke of Edinburgh, Prince Alfred, to the Australian colonies in the late 1860's. The Albert Cricket Club, one of the city's early cricket clubs that had been located at Hyde Park from 1840's, and moved to Prince Alfred Park by the 1860's.

In 1869, the NSW Agricultural Society began planning an exhibition in Prince Alfred Park. In 1869, Benjamin Backhouse (1829-1904), ardent social reformer, politician, and the architect for the NSW Agricultural Society, laid out Prince Alfred Park and designed temporary buildings for the 1870 Agricultural Society Intercolonial Exhibition. The main exhibition hall designed by the City Engineer was 250 feet in length and 180 feet in width, with a gallery around the entire interior of the hall. The layout of the park for the Exhibition was published in The Illustrated Sydney News on 6 July 1870 as a full page plan. Benjamin Backhouse's layout for the park involved the use of large amounts of fill for the installation of curvaceous paths, terraces and shrubberies. The park's landscape design reflected European influences and represented a significant shift in the civic aspirations for public open space as the city's green lungs and for amusement, recreation and leisure. Exhibitions were held yearly in the park until 1881 when the Agricultural Society moved its shows to Moore Park. Various events continued to be held in the Exhibition building. From the 1880's Prince Alfred Park was often used for circus performances and a 'Big Top' was a familiar landmark on the site. Fitzgerald Bros Monster Combined Shows including Hagenbeck's Carl **Famous Zoological Circus and Menagerie featured on** the site over the festive season in 1897-98.

The structure of park planting follows a typical late nineteenth century model using Moreton Bay Figs (Ficus macrophylla) as the dominant park element, arranged as an informal row along the boundaries. This approach was promoted by Charles Moore (Director, Royal Botanic Gardens between 1848-1896). Prince Alfred Park has been overlaved with several other phases of planting throughout the twentieth century. The central avenue of London Planes (Platanus x acerifolia) and Brush Box (Lophostemon confertus) are likely to date from Inter-War period planting schemes (c. 1915-1940). Similarly, the mixed exotic palms located along the northern boundary of the park, including

Washington Palms (Washingtonia robusta) and Canary Island Date Palms (*Phoenix canariensis*) would date from this period. This latter planting phase is generally supportive of the park's contextual character and other scheduled significant trees.

The park was in urgent need of maintenance by the beginning of the 20th century. Under the "City Beautifying Scheme" the park was upgraded, and new avenues of trees planted. In 1907, the Sydney Exhibition Building was leased to Sydney Skating Rink Pty Ltd.

By the late 1920's, public recreational facilities were being developed in the park to meet the needs of city residents and workers. These included tennis courts, a tennis pavilion and a children's playground, opened in 1937. Images in the City of Sydney Archives depict workers constructing internal walls within the park in the 1930's.

The Sydney Exhibition Building fell into disrepair during the 1930's and was demolished in 1954. On the site a swimming pool and ice rink were erected in 1958. The rink was later enclosed by a substantial catenary structure. The ice rink became derelict after its closure in 1985 and demolished around the mid-1990's.

In more recent years Prince Alfred Park has undergone an extensive upgrade. In 2004 the pool and surrounding park were identified by the City of Sydney for major revitalisation. Architects Neeson Murcutt and landscape architect, Sue Barnsley Design, redesigned the pool upgrade to be enveloped within a reimagined contoured native grass landscape, reinterpreting the historic vista from Cleveland House. The pool upgrade was the recipient of many design awards and prizes.

Statement of Significance

On First Nations Country, the area known as Cleveland Paddocks is recorded as being used by Aboriginal people as a camping place until the mid-19th century. People camping there were dispossessed by the construction of the railway in 1850. Aboriginal people at Cleveland Paddocks were depicted by John Rae, a self-taught artist and Town Clerk of Sydney 1843-53, and their relocation to adjacent suburbs was reported on in local media.

The area today dedicated as Prince Alfred Park is historically significant as the location of the first Agricultural Society Show in 1869, and as the place where the Intercolonial Exhibition took place in 1870 which was part of global phenomena of spectacle and display of industry, science, technology and produce. Aspects of the design and layout combined with mature vegetation evidence important historical events and influences. The park has aesthetic significance with remanent features of an early designed landscape and is also of social significance. The park has historical associations with the NSW Agricultural Society and with Benjamin Backhouse, architect. The collection of trees is considered to have group significance at the City/ LGA level in terms of aesthetic, historic, social and botanic values. There are also individual specimens which are significant at the local level.

As a multi-award winning public project, the Prince Alfred Pool redevelopment has demonstrated its significance as an example of excellence in contextual design that interprets the history and spirit of the place.

Key Features

Key elements of the park include:

- Swimming pool
- Children's play ground
- Sports courts and fitness equipment
- Recreation centre

Elements of significance:

- Victorian layout
- Remnant extant sandstone and wrought iron palisade fence
- Former Coronation building (Community tennis building)
- Mature / early plantings including trees listed on the City of Sydney Significant Tree Register
 - 15 Moreton Bay Fig (Ficus macrophylla)
 - 2 Queensland Kauri Pine (Agathis robusta)
 - 1 Coogera (Arytera divaricate)
 - 1 Port Jackson Fig (f. glabrescens)
 (Ficus rubiginosa f. glabrescens)
 - 6 Canary Island Date Palm (Phoenix canariensis)
 - 16 Brush Box (Lophostemon confertus)
 - 10 London Plane (Platanus x acerifolia)

Environment and landscape

The following descriptions have been derived from the Prince Alfred Park Draft Plan of Management and Master Plan 2005.

Pre-Existing Characteristics:

The pre-1788 the landscape supported native vegetation, and a small tributary of Blackwattle Creek which flowed into Black Wattle Bay. According to Benson and Howell (1990:66), the area would have been typified by a Turpentine-Ironbark forest prior to clearance on the shale slopes with the Eastern Suburbs Banksia Scrub on the sandy areas and sedgelands in poorly drained depressions. The original vegetation was likely to have been cleared before 1840.

Physical Characteristics:

Landform, soils and drainage

The Prince Alfred Park Draft Plan of Management 1993 contained detailed

information on the site's physical geography, geology, and landscape history, which is summarised below:

The underlying bedrock of the park is the Ashfield Shale, a member of the Triassic Wianamatta group of sedimentary rocks. Covering this is a layer of windblown sand in the southern half of the park.

The surface features of the park have been altered on a number of occasions, beginning in 1870 with cutting and filling to create a level site for the exhibition building.

After 1880, it is thought that the park may have become partly derelict and part of it was used as a tip. Low lying areas were prone to flooding, and fill was dumped into the hollow from construction of Central Railway around 1900. More filling was thought to have occurred during the construction of the railway tunnels, when there was a works office located in the southwest corner of the park. Later filling is associated with demolition of the exhibition building, construction of the swimming pool and construction of a retaining wall along the boundary with the railway.

The result of filling is a largely artificial and inconsistent soil profile. The Draft Plan of Management 1993 identified that the surface soil (sandy to loamy top dressing) covers a patchwork array of other fills.

The presence of an impermeable layer under topsoil is usually the main reason for poor drainage.

Replacement of ageing trees, or new tree planting in the future may be a problem where conditions unfavourable. are Establishment in the surface top dressing should not be difficult, but the underlying fill is often unsuitable for root growth. Construction of additional pathways and/or buildings and related structural integrity is an issue to be considered. There has been past issues with subsidence of fill material, possibly caused by water movement or rotting trees at depth creating cavities. The area most likely at risk is the flat area south and west of the swimming pool. Bedrock lies at relatively shallow depths under the pool, and the area to the north, and the ridge along Cleveland Street is also less likely to be subsidence prone.

Vegetation

Prince Alfred Park is characterised by its mature tree plantings and open grassed areas with

relatively few garden beds and formal gardens. The planting structure of the park broadly comprises boundary, avenue, grove and specimen planting with a strong component of exotic deciduous species.

The planting layout of the park dates back to 1870, and the construction of the Exhibition Building. Substantial changes to the planting layout have occurred in the early 1900's, 1954 and 1986-89.

A detailed tree assessment was undertaken in 2004 as outlined in the Draft Plan of Management 2005 and identified the general condition of the existing tree canopy and the management and maintenance strategies. The assessment found the overall health and condition of the mature trees in the park was good, with the exception of a few of the mature Moreton Bay Figs located along the Cleveland Street boundary which are showing a decline in vigour. Recommendations included replacement plantings be undertaken between the existing figs to reduce the impact of their removal at the end of their safe useful life expectancy (10-20 years' time). Creation of a mulch zones around significant trees was also recommended to reduce maintenance impacts on tree trunks and to help alleviate psyllid infestations.

Landscape and visual character

The park landscape is characterised by expansive grassed open spaces with mature trees planted in avenues and groves.

The Draft Plan of Management 2005 identified and expressed the landscape in four main character areas:

- The northern zone with the Chalmers Street entry, which has a cultural heritage character incorporating some formal park elements and mature palm trees
- The swimming pool zone which incorporates a major built form constructed on a level pad (remodelled in 2012) and separate from the remainder of the park by fencing and landform
- The utilitarian zone on the western border, which has a varied character related to the buildings, fences and enclosures for tennis and basketball courts
- The southern formal park zone, which has formal park elements and is dominated by large trees with some historical character.

Views into the park are available along two of the boundaries, those being on Chalmers Street and Cleveland Street. The Cleveland Street frontage is particularly attractive as part of the streetscape experience for traffic on this major corridor. Internal views through the park are available north-south along the pathway that extends past the tennis courts, and east west in various locations. The pool enclosure provides partial screening to views from adjoining areas and visual linking of the northern and southern zones. Significant views, notably to the city skyline are available from the southern boundary areas (Cleveland Street) looking north.

A range of built forms within and adjoining the park influence its character. The low rise and heritage structures on Cleveland and Chalmers Streets provide a sense of containment along the eastern and southern sides of the park. The Inner Sydney High School, St. Andrews Greek Orthodox Church and the Railway Institute Building have frontages adjoining the park edges.

The tennis courts along the western boundary provide a source of activity in the western area of the park. The State Railway Authority Workshops and railway yards along the western boundary have no frontage onto the park, are set down in level and therefore have minimal effect on the parks character. Potential future aerial development of these adjoining sites could impact Prince Alfred Park. Of particular importance is the potential impact of overshadowing or impact on views to the city.

Access and Circulation

Prince Alfred Park is easily accessible by public transport with Central Station located a short distance to the north and bus stops located along Cleveland and Chalmers Streets. The park is surrounded by two busy road corridors with formal pedestrian crossings available at a number of intersections.

There is a well-established pedestrian and cycle path network throughout the park. Upgrade works since 2005 have refurbished paths and rationalised circulation routes. The shared path route from Cleveland Street to the northern end of the park at Chalmers Street is very well used by commuters from surrounding areas. The park's path network is commonly used by residents south of the park, who use it as a connection route to the Sydney CBD or Central Station.

Park regulations restrict vehicle access into the park to service and emergency vehicles. These vehicles can access the park from an entry on Chalmers Street opposite Belvoir Street.

Reserve development

Key Milestones:

- Dedicated for Public Recreation in 1865
- Exhibition building built 1870, park and initial plantings established
- 1900's park upgrades and new plantings
- 1920's public recreational facilities were being developed
- First swimming pool in park built 1958

Completed capital works:

Major park upgrades and refurbishment of facilities completed in 2012/13

Past studies and plans include:

- Prince Alfred Park Draft Plan of Management and Master Plan 2005
- Sports Centre Feasibility Study 1996
- Prince Alfred Park Draft Plan of Management 1993
- Prince Alfred Park Recreation Feasibility Study 1992

Reserve purpose and community use

Crown Reserve Purpose

Crown land is to be used for the original purpose for which it was dedicated or reserved. Multiple uses of reserves are encouraged, where those uses are consistent with the original purpose of the Crown reserve.

The public purpose for Prince Alfred Park Crown reserve is **Public Recreation**.

Community usage

The park meets many of the criteria for being a well-used and much loved urban open space. It is central to well-populated residential and commercial precincts and provides swimming and sporting opportunities, places to sit in comfort, areas for socialising and places for children's play. It also provides contact with green space and spaciousness (essential in a highly built-up area) and provides a pleasant

environment and experience for people just 'passing through'.

The park attracts intensive sport use (tennis, basketball, swimming) and provides for informal active recreation; fitness training groups; ball games; off-leash dog walking; pedestrian and cycling access; picnics and BBQs; children's play.

Recent user intercept surveys undertaken for the Crown Reserves Plan of Management in 2020, indicate that the most popular activities undertaken in the park by respondents were:

- Fitness training or classes
- Meeting with friends
- Walking through to get somewhere else
- Walking or running for exercise
- Sitting and relaxing
- Attend sporting events

75% of survey respondents were likely to live nearby the park and over half of respondents would visit the park on a weekly basis. While the majority of respondents would visit in the early morning (before 9am) the survey indicated the afternoon and evening were also popular times.

Facilities

Park upgrades and refurbishment of facilities completed in 2012/13 have improved the quality of visitor facilities – the provision of modern swimming facilities, improved pathways, furniture and lights, adequate cleanliness, maintenance and high levels of safety/security all contribute to provide an attractive and well used park.

The pool, open year round is the City of Sydney's first heated outdoor pool that is fully accessible with a ramp into the water. Facilities include a splash deck for toddlers, new café, bleachers, umbrellas, sky-lit change rooms, shaded areas and landscaped space. The pool complex includes and native grass green roof and public art 'chimneys'.

Fitness stations can be found throughout the park, basketball players can shoot hoops on two courts and an extra half-court while the five new tennis courts are made of Plexicushion.

The 7.26 hectare park offers plenty of green space, benches to sit and relax, an off-leash area for dogs, new barbecue and picnic areas

have been built with custom-designed tables and seating.

Two play spaces include playgrounds with seesaws, swings and custom-made equipment. A 1km exercise circuit with an accessible path caters for joggers, walkers, prams and wheelchairs.

An underground storm water reuse system aims to supply 95% of the park's water.

Event use of the park

Prince Alfred Park has been a venue for a variety of events from small scale community focused events to larger scale gatherings and festivals. The types of events have included charitable fundraisers, community consultation, festival, filming - low impact, live performances, promotional events, and sporting events. There are a number of recurring events which include the Big Red Kidney Walk, May Day Parade and Family Fun Day. Attendance at these events can be up to 10,000 people. The City of Sydney registered a total of 41 events between 2015-19.

The park has also been host to occasional significant community gatherings such as the 2017 gathering of more than 30,000 people in the park to await the result of the Australian marriage equality postal survey.

Table 2. Usage and condition of facilities and improvements

Item	Usage	Condition assessment (source / reference)
Heated Outdoor Swimming pool	General public	Good (2)
Swimming pool, amenities, café, toddler splash deck, bleachers, umbrellas, change rooms	General public	Good (2)
Tennis courts (5 no. Plexicushion)	General public	Average (3)
Basketball courts (2 plus half court)	General public	Good (2)
Outdoor fitness stations	General public	Good (2)
Coronation Recreation Centre	General public	Average (3)
Play spaces	General public	Good-Poor (2-4)
1km exercise circuit	General public	Good
Underground storm water reuse system and filtration system	n/a	Good
Energy efficient park lighting	n/a	Good
Public art – Shades of Green	n/a	Good (2)
BBQ / picnic facilities	General public	Good
Off-leash dog area	General public	Good

Item	Usage	Condition assessment (source / reference)
Public Toilets	General public	Good
Park Furniture - drinking Fountains	General public	Good
Park Furniture – seating	General public	Good
Park Furniture – seating	General public	Good
Footpaths	General public	Average - Good
Shared Path	General public	Good

^(#) City of Sydney asset assessment - other assessments by general observation for PoM

Table 3. Existing leases and licences

Lease / licence	Crown Reserve / Lot and DP	Lease / licence holder	Date commenced Date expiring Term	Purpose / Comments
Short-term licence	D.500038 / part Lot 1 DP874757	Department of Education (Inner Sydney High School)	12 months	Use of park for breakout and activity area during school hours
				Licence is yet to be executed

3. Legislative context

Ownership and management

Prince Alfred Park is a Crown reserve owned by the State of New South Wales. The City of Sydney is the Crown land manager responsible for the management of the Crown reserve. Refer to **Section 2**, pages 17-18 for further property details.

Relevant legislation

Crown Land Management Act 2016

Crown land is governed by the Crown Land Management Act 2016 ("CLM Act"). Historically, reserve trust managers were appointed as the custodians of Crown reserves. Upon the introduction of the CLM Act in 2018, the reserve trust regime was abolished. The management of Crown reserves is now delegated to Crown land managers, many of which are local councils.

The Objectives of the Crown Land Management Act 2016 under section 1.3 are identified as:

- Provide for the ownership, use and management of the Crown land of NSW
- Provide clarity concerning the law applicable to Crown land
- Require environmental, social, cultural heritage and economic considerations to be considered in decision-making about Crown land
- Provide for the consistent, efficient, fair and transparent management of Crown land for the benefit of the people of NSW
- Facilitate the use of Crown land by the Aboriginal people of NSW because of the spiritual, social, cultural and economic importance of land to Aboriginal people and, where appropriate, to enable the comanagement of dedicated or reserved Crown land
- Provide for the management of Crown land having regard to the principles of Crown land management.

State Environmental Planning Policy – Infrastructure 2007

The State Environmental Planning Policy (Infrastructure) 2007 ("ISEPP") aims to facilitate the effective delivery of infrastructure across NSW. The Infrastructure SEPP assists local government and the communities they support by simplifying the process for providing essential infrastructure.

The ISEPP has specific planning provisions and development controls for 25 types of infrastructure works or facilities including roads, emergency services, electricity delivery, parks and other public reserves and telecommunications networks.

The ISEPP outlines the planning rules for such works and facilities, including:

- Where such development can be undertaken
- What type of infrastructure development can be approved by a public authority under Part 5 of the Environmental Planning and Assessment Act 1979 ("EP&A Act") following an environmental assessment (known as 'development without consent')
- What type of development can be approved by the relevant local council, Minister for Planning or Department of Planning under Part 4 of the EP&A Act (known as 'development with consent')
- What type of development is exempt or complying development.

Of relevance to Prince Alfred Park is Clause 65 that specifies that development for any purpose may be carried out without consent if the development is for the purposes of implementing an adopted Plan of Management. The clause also lists a range of ancillary development activities permitted without consent.

Clause 66 provides for a range of exempt development activities within a public reserve such as the construction, maintenance and repair of walking tracks, boardwalks, stairways, gates, seats shelters and shade structures.

Applicable planning controls for the reserve

Environmental Planning and Assessment Act 1979

Local Environmental Plans are statutory planning tools that set controls over development in the area to which they apply and are one of the main instruments for implementing the EP&A Act. They contain zoning controls as well as controls for heritage conservation areas and protected areas, amongst other matters.

Prince Alfred Park is zoned **RE1 – Public Recreation.**

1 Objectives of zone

- To enable land to be used for public open space or recreational purposes
- To provide a range of recreational settings and activities and compatible land uses
- To protect and enhance the natural environment for recreational purposes
- To provide links between open space areas
- To retain and promote access by members of the public to areas in the public domain including recreation facilities and waterways and other natural features

2 Permitted without consent

Environmental protection works

3 Permitted with consent

Aquaculture; Boat launching ramps; Boat sheds; Charter and tourism boating facilities; Centrebased child care facilities; Community facilities; Electricity generating works; Emergency services facilities; Environmental facilities; Food and drink premises; Horticulture; Information and education facilities; Jetties; Kiosks; Marinas; Markets: Recreation areas: Recreation facilities (indoor); Recreation facilities (major); Recreation facilities (outdoor); Registered clubs; Research stations; Respite day care centres; Roads; Roadside stalls; Signage; Water recreation structures; Water recycling facilities; Water supply systems

4 Prohibited

Any development not specified in item 2 or 3.

Native Title

On Crown land, Native Title rights and interests must be considered unless Native Title has been extinguished, surrendered, or determined by a court to no longer exist.

Dealings in land or water that affect (impair or extinguish) Native Title are referred to as 'Future Acts' and these acts must be done in compliance with the Native Title Act 1993 (Cth) ("NT ACT"). The NT Act specifies procedures that must be followed before future acts can be done legally.

Some examples of acts which may affect Native Title on Crown land managed by the City include:

- The construction of new buildings and other facilities such as toilet blocks, walking tracks, tennis courts, grandstands and barbecues
- The construction of extensions to existing buildings
- The construction of new roads or tracks
- Installation of infrastructure such as powerlines, sewerage pipes, etc.
- The creation of an easement
- The issue of a lease or licence
- The undertaking of major earthworks.

On Crown land, a future act undertaken by the City which is not covered by one of the Future Act subdivisions of the NT Act will be invalid.

Section 8.7 of the Crown Land Management Act 2016 requires that written Native Title Manager advice is required before a council Crown land manager does any of the following:

- Grants leases, licences, permits, forestry rights, easements or rights of way over the land
- b. Mortgages the land or allows it to be mortgaged
- c. Imposes, requires or agrees to covenants, conditions or other restrictions on use (or removes or releases, or agrees to remove or release, covenants, conditions, or other restrictions on use) in connection with dealings involving the land
- d. Approves (or submits for approval) a plan of management for the land that authorises or permits any of the kinds of dealings referred to in paragraph (a), (b) or (c). Accordingly, Native Title Manager advice must be

obtained prior to the approval (or submittal for approval) of a PoM that allows a dealing in (a)–(c) and the execution of any lease, licence, permit, etc. that may be authorised under that plan.

The City of Sydney's Native Title Manager has been and will continue to be consulted in all relevant aspects of Native Title pertaining to the land that is covered by this Plan of Management.

Heritage management

The planning and management of Prince Alfred Park must recognise and adhere to the requirements applicable to Local heritage listings.

4. Strategic context

Past planning and management

Planning and management directions have been established for Prince Alfred Park through past master planning and plans of management (1993 and 2005). This Plan of Management references the Master Plan 2005 and subsequent park design work as the current planning direction for Prince Alfred Park and supersedes the Plan of Management 2005.

Key strategic directions

The following guiding strategic directions are summarised for the planning and management of Prince Alfred Park.

Overall Vision:

Prince Alfred Park is to be conserved and improved as a unique and significant place within the City of Sydney's public domain providing structured and unstructured recreation opportunities and access to a variety of users.

Strategies and Planning Principles:

Several key 'planning principles' were derived from the Plan of Management and Master Plan 2005 strategies and provide the basics for development of appropriate public domain planning, design, and materials strategies as follows:

- a) Reinforce and upgrade main pedestrian routes through park minimising impact on grassed open spaces
- Reduce extent of pool complex to provide extended grassed open space in the north of the park and visually link south and north park areas
- c) Consolidate activities zone to railway (west) boundary to conserve informal use of grassed areas and promote access and use through the park (and thus improve security)
- d) Integrate interpretation of site history into park improvements including:
- Creekline through the site

- Native vegetation
- Exhibition Hall and site use

The Concept Master Plan:

The Concept Master Plan represented three phases of park upgrading, itself representing Phase Three – Long Term. Works implemented by the City of Sydney from 2005 onwards have implemented a major proportion of these.

Phase One Priorities (generally complete)

- Reduction of pool complex on western side to extend grassed parkland open space
- Chalmers Street Plaza space adjoining Railway Institute as major entry to park
- Partial implementation of playspace adjoining pool complex
- Demolition of pool carpark and potential demolition of existing concrete hardstand (replacement with grass
- Refurbish Coronation Centre for community use

Phase Two Priorities (generally complete)

- Develop new pool building complex
- Implement toddlers / wading pool to pool complex
- Relocate tennis court management to Coronation Centre

Phase Three Priorities (partially complete)

- Implement Exhibition Square public space
- Creekline waterplay / sculpture
- Seating areas (complete)
- Implement fitness equipment and play area (complete) adjoining Exhibition Square
- relocated basketball courts (complete)

Demographic context

As part of the Plan of Management process Cred Consulting reviewed the demographic and recreational context of the subject reserve which provides useful background to ongoing planning and management.

Key observations are summarised following:

More residents

The City of Sydney's increasing resident population and density will result in more use and capacity pressures on all levels of the open space network, particularly the larger parks that offer opportunities for active sport.

The majority of population growth will be accommodated in various urban renewal areas. This trend will continue over the next 10-15 years.

The planning of urban renewal areas will provide opportunities to increase the open space and recreation facility network provision and provide linkages to the established open space network.

More workers and visitors

In the city centre and other concentrations of workforce population and visitors the quality of public spaces to allow people to lunch sit and socialise as well as provision of larger spaces for lunch time sport and exercise needs to be an important consideration.

Increasing density

Open space provision will be critical to the liveability of higher density urban areas by supporting community well-being, physical activity, social interaction, and a sense of space within an otherwise intensive built environment.

More lone persons

The acceptance for high density housing in order to live close to the city centre and lone person households places importance on the distribution of the open space network to ensure people have convenient access to a park that serves as a "backyard" and facilitates social interaction and recreation opportunities. Open space planning and management is an important component of the liveability and quality of high density developments.

More young and old people

The age structure profiles increasing in the city of families with young children, young adults, and older people are expected to be heavy users of open space network.

In 2041, 47% of the City of Sydney's residents will be between 18 and 34 years of age. This age group has high participation rates in active sports and recreation, and many reside in new high density urban renewal areas which suggests higher density communities could potential be very active communities and will require opportunities for physical activity and social interaction.

The open space network needs to be flexible and provide a diverse offer of recreational, social, cultural and creative activities and facilities to cater for various age, cultural and income groups.

Total population

City of Sydney is forecast to grow by 949,824 people or 37% in 2041. The highest growth will be in Green Square-City South, CBD-Harbour, Chinatown-CBD South and Redfern Street villages respectively.

Service age structure

Decrease in the proportion of 25 to 49 year old people

While the working age population will remain the largest demographic group to 2041, the proportion of this age group decreases across the Local Government Area ("**LGA**"). The villages with the most significant change in this age group proportion will be King Street (-5%), Glebe Point Road (-4%), Harris Street (-4%), Macleay Street-Woolloomooloo (-4%) and Oxford Street (-4%).

Increase in the proportion of 60 to 84 year old people

The proportion of people aged between 60 and 84 years is forecast to increase by 2% in 2041. While the increase in proportion of 60 to 69 year old people is consistent across all villages within the LGA, the increase in proportion of 70 to 84 year old people varies. The villages with the highest increase in proportion of 70 to 84 year old people will be Glebe Point Road (+4%), Crown – Baptist Streets (+3%), Harris Street

(+3%), Macleay Street-Woolloomooloo (+3%) and Oxford Street (+3%).

Households

The total number of dwellings in the LGA is forecast to increase by 35%. The villages that will see the highest increase in number of households are CBD-Harbour, Green Square – City South and Redfern Street. Villages including CBD-Harbour and Redfern Street with a high number of Crown lands will cater to an increasing number of households by 2041.

Household type

The overall LGA is forecast to see a high increase in households with one parent families and group households. However, there are variations in forecast household type across the villages including those within this study area:

- CBD-Harbour and Redfern Street will have a steep increase in one parent families
- Chinatown CBD South, Harris street and Crown – Baptist Streets will see a high increase in one parent families
- Oxford Street will have an increase in other families, followed by lone person households

Overnight and daily visitors

The City of Sydney is Sydney's premier metropolitan core that contains regional and village level services including retail to health, education to entertainment. The Sydney CBD and surrounds are also attractive places for tourists to visit, explore and stay overnight.

Given the diversity of offerings across the LGA, visitors are distributed to places such as Oxford Street, Kings Cross/Darlinghurst, Newtown, the Rocks, Chinatown and Central Station. Accommodation is provided throughout the LGA via short term rental accommodation as well as through traditional hotel and hostel services. The City of Sydney experiences 680,000 daily and overnight visitors for range of purposes and services including:

- Shopping
- Health and education
- Recreation and entertainment
- Accommodation
- Personal business
- Work related business.

It is forecast that this will grow to approximately 860,000 by 2036. (Source: Infrastructure Baseline Assessment, City of Sydney, 2019)

Social and cultural considerations (as per 2016 census data)

Cultural diversity

47.7% of City of Sydney population are born overseas with top countries of birth being China, United Kingdom and Thailand. Villages areas with highest born overseas rates include Chinatown and CBD South (76%), Harris Street (57.1%) and Green Square and City South (54.7%).

36.1% of City of Sydney population speak a language other than English with top languages being Mandarin, Thai and Cantonese. Village areas with highest percentage of other language speakers include Chinatown and CBD South (71%), Harris Street (47.1%) and Green Square and City South (45.9%).

Low-income households

18.2% of households in City of Sydney LGA are characterised as low-income households. Village areas with highest percentage of low-income households include Redfern Street (29.5%), Chinatown and CBD South (17.5%) and King Street (15.6%).

Socio-Economic Indexes for Areas (SEIFA Index)

City of Sydney has a SEIFA index 1,027. Village areas with lowest SEIFA scores being Chinatown and CBD South (940.2) and Redfern Street (970.2.

City of Sydney Policy and Strategy framework

The City of Sydney has developed an extensive range of policies which provide guidance to Council decision-making. A number of these influence planning and management decision-making for open space and must be referred to in conjunction with this Plan of Management.

The City of Sydney has also developed a range of strategies focused on specific issues. While strategies are high-level guideline documents and usually carry less influence than policies, they can provide important references for planning and management of open space.

Generally, policy guidance for management of specific issues shall take precedence where no guidance is provided in the plan. However, all decision-making, and ongoing management must also have regard to the conservation of the specific park values and application of the core objectives of the applicable community land category/categories.

A summary of the key policies and strategies is provided in the Appendices to this plan.

Future Policy and Strategy guidance

In addition, it is intended that future policy and strategy development should also inform specific aspects of reserve planning and management as applicable.

Community guiding principles

The City acknowledges the Gadigal of the Eora Nation as the Traditional Custodians of our local area, and we acknowledge their continued Connection to Country. We pay respect to Aboriginal and Torres Strait Islander Elders past, present and emerging.

The City of Sydney has an important role as caretaker of these places. We will consciously consider these principles in the decisions we make for the Crown and community land we are responsible for. This includes how we maintain, change, and manage this land.

Aboriginal world view of Country – First Nations workshop participant

Country is our identity; spiritually, culturally, physically, and socially. We refer to Country as part of the family. We speak to Country; we sing to Country; and we dance for Country.

Increasingly we worry for Country and seek greater protection measures to carry out our cultural obligations to the land and waterways. These are our fundamental rights and cultural responsibilities in protecting country as First Nations People.

Community and place

These are the principles for our plans of management for Crown and community land. They were developed by listening to our communities — Aboriginal and Torres Strait Islander peoples, community gardeners, bushcare contributors, local residents, school children, city workers and visitors, and they reflect their values.

These principles are guided by the world view of Aboriginal people. They reframe our systemic relationship with the land. Since invasion, the relationship between people and land has been disrupted with little respect for the land, animals, waterways, and First Peoples. We've seen the extinction of plants and animals and damage to waterways and land. Aboriginal lives have been lost in trying to protect Country. By challenging our approach in this way, we hope to cause no further harm and begin to heal.

We are on Gadigal Country

These principles are founded understanding of Country in the worldview of the Aboriginal and Torres Strait Islander peoples. This understanding of Country includes the landscape – land, water and sky, the plants and animals, and the relationship between these. Aboriginal and Torres Strait Islander people's responsibility for Care of Country and the continuation of these relationships. Country has existed in this place for thousands generations. Country precedes the colonial boundaries and definitions of 'Crown land'. We acknowledge the responsibility that First Nations people have in the carriage of their living cultures including access to land for practising culture. Crown and community land should bring social, spiritual, and economic benefit to First Nations people.

We commit to truth-telling and decolonisation

Gadigal Country was never ceded. In managing the Crown and Community land in Gadigal Country, we recognise the significance of this land as the site of invasion.

We work towards telling the history of these places with honesty and acknowledge the negative impacts caused to Country and to the people.

We endeavour to cause no further harm to Aboriginal people and the relationship they hold to the land.

We challenge ourselves to decolonise our approach to managing Crown and community land. This is evident in the decisions we make as we manage these places.

We value how important these places are to people's wellbeing

Crown and community land are a place of refuge and respite in an intensely urban environment. These places have cultural and community significance to many people. They are places of shared identity and pride, of community connection and celebration, and of protest and social transformation. They must be welcoming to all people and will provide equity of access to all to enjoy. We strengthen the connections between and within these places.

We are guided by Country and strive to heal and care for it

We learn about how this Country has been cared for thousands of generations. We respect the natural landforms, waterways, and endemic species. We work to heal places that have suffered degradation. We support these places to play their role in the health of the whole environment.

We protect these places for future generations

We accept our role as caretakers of these places. These places must benefit the community now and in the future. As we face a changing climate and growing population, we make decisions that prepare these places and ensure their continued health into the future.

Guiding documents

UN Declaration on the Rights of Indigenous Peoples

Principles of Co-operation with Metropolitan Local Aboriginal Land Council

City of Sydney Aboriginal and Torres Strait Islander Protocols

City of Sydney Stretch Reconciliation Action Plan 2020-2023

City of Sydney Busking and Aboriginal and Torres Strait Islander Cultural Practice Policy

Designing with Country – NSW State Architects

Basis for management

Values and roles of Prince Alfred Park

Community values and roles have guided the development of this Plan of Management. Values are the qualities and roles of Prince Alfred Park that the community wishes to protect, conserve, and enhance. These have been identified through:

- Consideration of past plans of management and master planning for the site
- Past and current community engagement
- Liaison with City of Sydney staff
- Site appraisal.

In brief, these values and roles are identified as:

1.0 Identity Character and Experiencing the Place

- A meaning of the place that resonates with Country
- A place which signposts and celebrates local, natural and cultural history
- A centrally located regional park
- A green oasis in a highly urbanised area

2.0 Access, Connections and Accessibility

- A well-connected space to adjoining neighbourhoods and to district and regional users
- Wayfinding that seamlessly aids access and use
- A place that is clear easy and safe to move around
- An appropriately lit environment
- A community destination accessible from the cycle network
- A place that is not compromised by parking and vehicle access

3.0 Community Use and Activation

- A place of green respite for local workers and adjacent residents
- Play spaces that support children and family use of park
- Spaces and facilities that support youth use of the park
- A place for daily fitness
- A place for dog walking and exercise
- A place that recognises and celebrates First Nations living culture
- A place for events
- A place that is open and usable by all members of community
- A safe place to visit day and night
- A place that provides access to public amenities
- Important aquatic facilities for the city centre and its southern fringe
- A place of mixed active and passive recreation roles for the community
- Tennis courts that provide an active heart to the park
- Outdoor courts that facilitate recreation and fitness
- Multi-use of south-eastern park as school activity / break out space during day

4.0 Facilities and Built Infrastructure

- Park elements that support park use and create an attractive character
- Underground infrastructure

5.0 Environment and Sustainability

- Resilient landscaping to future-proof our green spaces
- Landscaping and planting that interprets the original natural environment

- A place of diverse habitats
- Places that are connected to support biodiversity
- A place that is cool, calm and comfortable in summer heat
- Established plantings which contribute to the park setting and habitat
- A place exhibiting water sensitive urban design
- A place exhibiting sustainable energy management
- A place exhibiting sustainable waste management practices

6.0 Culture and Heritage

- A place that represents Aboriginal people and their living culture
- A place which is a conservatory of natural and cultural heritage
- A place that connects the community to the city's past and present
- A place that provides a canvas for arts and culture

7.0 Management and Maintenance

- Potential future integration with Central Precinct Renewal Program
- A place which is clean, well-maintained and carefully managed
- Facilities that continue to service and meet the community's needs
- Appropriate leases and licences

Reflecting Crown reserve purpose

Under the Local Government Act 1993 ("LG Act"), all community land is required to be categorised. Where the land is owned by Crown Lands, one or more categories may be assigned that should align with the public purpose for which the land is dedicated or reserved.

The public purpose for the Prince Alfred Park Crown reserve is **Public Recreation**.

Current / existing use

In accordance with Crown Lands requirements the City of Sydney has established initial categorisations for Prince Alfred Park. The application of these categories are consistent with the way in which Prince Alfred Park is currently used and has been endorsed by Crown Lands.

Any change to the initial categorisation to support a future use should be altered via an amendment to the Plan of Management and in accordance with requirements under the LG Act.

Figure 3 maps out the community land categorisations in the context of the Prince Alfred Park.

Characteristics of the land

The physical characteristics of the land must be considered in applying community land categorisations. Land that possesses a significant geological feature, geomorphological feature, landform, representative system or other natural feature should be considered for categorisation as one of the Natural Area categories. In such a case the plan should describe the related characteristics of the land.

For Prince Alfred Park there are no site characteristics that would justify Natural Area categorisation.

Likewise, where land is of Aboriginal or historical heritage significance Council should consider whether Area of Cultural Significance is applicable. This should consider whether there are heritage listings or controls on the land that address heritage conservation. Where such protections are not afforded and a site warrants

heritage significance, the Area of Cultural Significance category may be applicable.

For Prince Alfred Park, **Section 2** describes the heritage characteristics of the land, and the applicable listings and controls. These will be considered in all management decisions related to the land. The additional layer of Area of Cultural Significance categorisation is not deemed to be required.

Proposed community land categorisations

Table 4 outlines the guidelines for categorisation as listed in the Local Government (General) Regulation 2021, Part 4 - categorisation, use and management of community land for the applicable categories to Prince Alfred Park. Under the guidelines for each category, their interpretation and application to Prince Alfred Park is explained.

In addition, the core objectives and purpose (as outlined in the Local Government (General) Regulation 2021), are also listed.

Table 4. Community land categorisation

Guidelines for categorisation and application to Prince Alfred Park

Core objectives for management

Sportsground

Land should be categorised as a sportsground under section 36 (4) of the Act if the land is used or proposed to be used primarily for active recreation involving organised sports or the playing of outdoor games.

Application

The Sportsground categorisation applies to the footprint of the tennis courts and will enable the continued use of this space for active and organised sports.

The core objectives for management of community land categorised as a sportsground are:

- (a) to encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities and games, and
- (b) to ensure that such activities are managed having The Sportsground categorisation applies to the regard to any adverse impact on nearby residences.

Park

Land should be categorised as a park under section 36 (4) of the Act if the land is, or is proposed to be, improved by landscaping, gardens or the provision of non-sporting equipment and facilities, for use mainly for passive or active recreational, social, educational and cultural pursuits that do not unduly intrude on the peaceful enjoyment of the land by others

Application

The Park categorisation applies to the residual green space (including outdoor courts) within Prince Alfred Park. The categorisation enables these spaces to be used and developed to complement social, passive and active recreational activities.

The core objectives for management of community land categorised as a park are:

- (a) to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities, and
- (b) to provide for passive recreational activities or pastimes and for the casual playing of games, and
- (c) to improve the land in such a way as to promote and facilitate its use to achieve the other core objectives for its management.

General Community Use

Land should be categorised as general community use under section 36 (4) of the Act if the land:

- (a) may be made available for use for any purpose for which community land may be used, whether by the public at large or by specific sections of the public, and
- (b) is not required to be categorised as a natural area under section 36A, 36B or 36C of the Act and does not satisfy the guidelines under clauses 102–105 for categorisation as a natural area, a sportsground, a park or an area of cultural significance.

The core objectives for management of community land categorised as general community use are to promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public:

- (a) in relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public, and
- (b) in relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities).

Guidelines for categorisation and application to Prince Alfred Park	Core objectives for management
Application	
The General Community Use categorisation applies to the footprint of the Coronation Recreation and Prince Alfred Park Aquatic Centres. The categorisation enables these	
facilities to be leased/licenced for complementary commercial, social, recreational and community	

purposes.

Figure 3. Community land categorisation map



7. Review of the plan

Lifespan of the plan

If the Plan of Management ("**PoM**") is to remain relevant in the future it is essential that its implementation is reviewed on a regular basis to ensure any relevant changes are incorporated.

Changes that may need to be addressed include:

- New legislation
- Changes in community values
- Project priorities
- Inclusion of additional land
- Funding resources
- New opportunities for future upgrades.

Given that community expectations and requirements change over time, this plan also needs to have some flexibility to adapt to any changes of circumstance.

Process for review

It is recommended that the plan be reviewed in the following sequences and time spans:

Annually: Monitor progress of PoM

Every five years: Undertake a review of all

values based on revised analysis, issues and amended planning

legislation

Review outcomes against survey information, photographic record and register of correspondence

Review and amend the PoM,

where required

Every ten years: Review of the PoM

Other triggers for review / update

Should a major development or works be proposed that is not represented in the authorised uses and developments listings, the PoM will require amending.

Should changes in categorisation be proposed, the PoM will require amendment, re-exhibition and the need to undertake a public hearing prior to adoption.

Part B Management of community land categories

8. General requirements

This section sets out the specific requirements for the individual management areas located within Prince Alfred Park and is applicable to all community land categories, as outlined in **Section 6** of this Plan of Management ("**PoM**").

Management Framework

A Management Framework is provided for in **Section 9** of this PoM. It provides a decision-making framework for future management of the reserves and addresses the requirements of section 36 of the Local Government Act 1993 ("**LG Act**").

Management targets

The framework sets out management targets that define a series of "desired outcomes" for the management of Prince Alfred Park. The outcomes seek to conserve and enhance the values of Prince Alfred Park and address management challenges and opportunities identified by the community and City of Sydney.

Means of implementation

In response to the identified management targets, the means of implementation define recommended strategies to be implemented over the life of this PoM.

Assessment indicators and measurement

A means of assessing the achievement of the identified management targets is provided for ongoing monitoring and evaluation.

Permitted development and use

Section 36 of the LG Act states that a PoM must expressly authorise any proposed uses and development activities on community land.

The City of Sydney encourages a wide range of uses on community land and intends to facilitate uses which increase the activation of the land, where appropriate. The use of community land is often supported by appropriate ancillary development such as playground equipment, amenity blocks or food kiosks.

The general types of uses which may occur on community land categorised as Park, Sportsground and General Community Use, and the forms of development generally associated with those uses are set out in **Sections 10-12** within this PoM.

Any proposal for the development and use of buildings, structures and spaces at Prince Alfred Park will be considered on merit and benefits to the community and balanced against physical constraints, the amenity of adjoining residents and land uses.

Restrictions on management of Crown land

The City of Sydney is the Crown land manager of the Crown reserve described within this PoM in accordance with the legislation and conditions imposed by the minister administering the Crown Land Management Act 2016. The use and development of the land described in this PoM must:

- Be consistent with the purpose for which the land was dedicated or reserved
- Consider native title rights and interests and be consistent with the provisions of the Commonwealth Native Title Act 1993
- Consider the inchoate interests of Aboriginal people where an undetermined Aboriginal Land Claim exists
- Consider and not be in conflict with any interests and rights granted under the Crown Land Management Act 2016
- Consider any interests held on title.

Legislative requirements

The Sydney Local Environmental Plan 2012 ("LEP") specifies the range of uses and activities that may be permitted on the land, in accordance with the relevant zoning and associated objectives. Several uses are also set out in the Local Government (General) Regulation 2021 ("Regulation").

Guidelines and core objectives of the community land category

Under the LG Act, uses and the development of community land must be consistent with the guidelines for categorisation, the core objectives of each category, and any other additional objectives that Council proposes to place on the community land categories.

Consistency with Council adopted policies and strategies

Relevant Council policies and strategies as at the date of adoption of this PoM are identified in the Appendices and have been used to guide the outcomes of this PoM.

Council's adopted policies and strategies will continue to develop after the preparation of this PoM. Management of Council assets, and their development will consider existing policies and strategic frameworks at the relevant time.

Indigenous Cultural and Intellectual Protocols

Activities that involve the representation or depiction of Aboriginal and Torres Strait Islander people's heritage or living culture must adhere to Indigenous Cultural and Intellectual Protocols.

Community Engagement

Community engagement is guided by the City of Sydney's Community Engagement Strategy.

To ensure that that matters impacting Crown and community land continue to reflect community values, priorities and interests, the City of Sydney will undertake engagement activities that are:

- Clear in scope and purpose
- Promote dialogue and open up a genuine discussion
- Influence outcomes and decisions
- Are inclusive and accessible

In addition, engagement with Aboriginal and Torres Strait Islander communities must be guided by the City's Aboriginal and Torres Strait Islander Protocols and respect cultural practices and Indigenous cultural and intellectual property rights.

In line with this Plan of Management, the Native Title Act 1993 and Crown Land Management Act 2016, the City of Sydney will always notify Traditional Custodians and Cultural Knowledge Holders on decisions about Crown land that may impact Native Title.

Buildings and structures

Express authorisation

This PoM expressly authorises the development of new buildings, structures and civil infrastructure, and the redevelopment / refurbishment of buildings, structures and civil infrastructure which support the desired use of Prince Alfred Park.

Such buildings, structures and civil infrastructure will not materially harm the use of the land for any of the purposes in which it was dedicated or reserved and will be consistent with the:

- Core objectives of the categories that apply to the land
- Crown reserve purpose
- LEP and any other applicable Environmental Planning Instruments
- Applicable master plans, asset management plans and any subsequent detailed design plans.

Consistent with the objectives of this PoM, development activities must also include sustainable initiatives and measures, where feasible.

Native Title and Public Works

Where it is proposed to construct or establish a public work on reserved or dedicated Crown land, where Native Title is not extinguished, prior to approval, the City of Sydney will ensure that Native Title Manager advice is sought to ensure that the works can be validated under the Native Title Act 1993 and the appropriate native title holders, claimants or NTSCorp will be

provided the appropriate procedural rights as required under the Native Title Act 1993.

Assessment and approval of permissible uses and development activities

The authorisation in a PoM gives 'in principle' support for uses and development activities consistent with the objectives for land categorisation to proceed to development assessment under the Environmental Planning and Assessment Act 1979 ("EP&A Act").

This PoM does not in itself imply or grant consent for uses or development activities. Any proposed uses and development activities which are consistent with this PoM must still be referred for development consent and where required, be advertised widely for information and invitation to comment. Any subsequent application for development consent would be supported by and assessed against this PoM.

Prohibited activities

Activities and uses that are inconsistent with the reserve purpose or core objectives associated with the applicable community land category are prohibited.

Certain activities at Prince Alfred Park may also be prohibited by the applicable land use zoning. The City of Sydney may prohibit certain activities from time to time. Prohibited uses will be communicated via City bookings, lease and licence agreements, or otherwise communicated where prohibited activities may be temporary.

Managing impacts on adjoining land uses

Uses and activities permitted at Prince Alfred Park must consider the needs of and impacts on residents, workers and adjoining land uses in terms of accessibility, noise, lighting, traffic and parking.

Scale and intensity of use

The scale and intensity of development and activities on Crown and community land is to be generally compatible with the scale and anticipated use of the park, reserve and associated facility.

In particular, the scale and intensity of use will be consistent with the carrying capacity of the land, and any master plan or development consent relating to the land.

Organised sports use

This PoM specifically authorises activities at Prince Alfred Park which may attract high numbers of people including organised sport activities and training, school sport competitions, commercial activities and one-off community events and performances.

The allocation of Prince Alfred Park for organised sport and school sport will comply with City of Sydney's seasonal allocations process. Applications for permissible activities will be assessed on a case-by-case basis by Outdoor Venue Management.

The scale and intensity of such activities will be managed by City's booking process and associated conditions of use.

High Intensity use

This PoM specifically authorises activities at Prince Alfred Park which may attract high numbers of people including one-off community events and performances.

Applications for permissible activities will be assessed on a case-by-case basis by Outdoor Venue Management.

The scale and intensity of such activities will be managed by the City of Sydney's booking process and associated conditions of use.

Informal use

The intensity of use for informal recreational activities across Prince Alfred Park and settings (such as playgrounds, fitness stations and park seating) will be determined by the community use of the site but will be managed to avoid undue impacts on park fabric and environment.

Commercial uses

Commercial operations for cafes, markets and kiosks that support and encourage community use of the open space, and/or address a community need are to be assessed based on the proposed scale and intensity of use and are authorised subject to compatibility with the objectives identified within this PoM.

Funding

Funding is integral to implementing the management targets identified with this PoM and is defined under two categories:

- Capital works involving the construction and development of new facilities and structures
- Maintenance and management of the park.

The implementation of this PoM is achieved through its linkage with Council's management plan, operational budget, and capital works program.

Council currently funds management and maintenance costs through its annual budget allocation and uses capital funds and 7.11 contributions for capital and nonrecurrent works.

Funding arrangements for the park need to address recurrent costs of management and maintenance, together with capital costs for new facilities or upgrading works. Funding for construction of new facilities is generally through the annual budgeting process, but special projects may be partly funded through New South Wales Government grant allocations, which may involve matching funding from Council.

Sources of funding include but are not limited to:

- 7.11 contributions utilised for new landscaping and/or facilities complementary to the core management objectives.
- Partnerships there is an opportunity to develop further partnerships with residents and interested people in relation to park improvements and ongoing management, such as bush regeneration.
- Park revenue income from the park is generated by lease and licence fees, and from applicants for approved functions and events.

 Grants – several state and federal government grants are available to assist with capital works in the park.

What are leases and licences

Leases and licences formalise the use of Crown and community land by groups such as sporting clubs, community groups and schools, or by commercial organisations and individuals providing facilities or services for public use. The occupation of Crown and community land not only applies to the surface of the land but also includes the airspace above and subsurface below.

A lease is normally issued where exclusive control of all or part of an area by a user is proposed. Licences allow multiple and non-exclusive use of an area. A licence may be required where intermittent or short-term use or control of all or part of the park, or associated facilities are proposed. Several licences for different users can apply to the same area at the same time, provided there is no conflict of interest.

The City's ability to lease or licence Crown reserves managed as community land such as Prince Alfred Park is authorised by Section 3.22 of the CLM Act, which requires the preparation of a community land PoM, adopted by Council, to authorise an occupancy or use agreement.

What are short-term uses

Agreements for the use of Crown and community land may be granted for short-term activities such as access, filming and events. These casual arrangements allow for non-exclusive use of any associated land and/or facility that may range in duration from a few hours to 12 months. The short-term uses permissible within this PoM are detailed within **Section 10**.

Other Estates

Easements across Crown and community land for the purpose of public utilities, providing pipes, conduits, or other connections under the surface of the ground, for the connection of premises

adjoining the community land to a facility on the community land shall be authorised by this PoM, and shall be subject to the following criteria:

- There is no feasible alternative to connecting to a facility on the community land
- There is no significant impact on the land
- Where the proposal involves the creation of an easement and/or a restriction on the future development potential of the property, compensation is assessed.

In instances where there is an encroachment (existing or proposed) upon public land by a permanent structure, and the structure does not significantly interfere with the functioning of the Crown reserve, the City of Sydney may consider the creation of an easement. In all cases, the applicant is to be responsible for all costs incurred by City of Sydney in the creation of the easement.

Subject to the provisions of Section 47F of the LG Act, an estate in respect of this land category is expressly authorised by this PoM for the purpose of a "public road" where the provision of that road is consistent with the core objectives stated herein and where the road is necessary for the enjoyment of that land.

Authorisation of tenure

Tenure may be granted for exclusive and nonexclusive uses to any organisation for any compatible purpose, as determined by Council, on such terms as Council may provide.

Under Section 46 of the LG Act, a lease or licence may only be granted for a maximum term of 21 years, including options. A lease or licence for a term exceeding 5 years may be granted only by tender unless it is granted to a non-profit organisation. All leases and licences must be publicly notified for a minimum period of 28 days.

Agreements for a short-term, casual purpose may be issued in accordance with Section 46 of the LG Act where that purpose is prescribed by the Regulations.

To ensure that usage or occupation of the reserve is appropriate for the proposed tenure, a council Crown land manager must always consider:

- Compatibility with the Crown reserve purpose and core objectives for the category of the land
- Compatibility with the applicable land zoning
- If development consent is required and has been obtained (and other consents under the EP&A Act and LG Act)
- Environmental and social impacts of the activities to be permitted by the proposed tenure
- Appropriate term (period of occupation)
- Capability of the Crown reserve to support the proposed tenure
- Current and future use of the land
- If the issue of the proposed tenure will materially harm the use of the land for any of the purposes for which it was dedicated or reserved.

In addition to the conditions provided within the authorisations, the granting of tenure must also:

- Have no negative impact on historical heritage sites or significant fabric
- Not alienate the park or reserve unreasonably
- Be ecologically sustainable
- Have a component of community benefit
- Demonstrate a clear nexus between the activity and the park or Crown reserve
- Not result in overuse of the area or conflict with community use of the area
- Ensure traffic, parking and essential or required vehicular access implications are considered
- Be in accordance with all Council policies and procedures governing the use of open space.

A use agreement (lease, licence, short-term use or other estate) on Crown land may impact Native Title rights and interests. A use agreement issued on Crown land must be issued in accordance with future act provisions of the Native Title Act 1993, and in accordance with Part 8 of the CLM Act unless Native Title is extinguished. For Crown land, which is not excluded land, this will require written advice from Council's Native Title Manager that it

complies with any applicable provisions of the Native Title legislation.

Where the land is subject to a claim under the Aboriginal Land Rights Act 1983 the issue of any lease, licence or other estate will not prevent the land from being transferred in the event the claim is granted.

Express authorisation of Tenure under this Plan of Management

Sections 10-12 detail the specific authorisations and purposes for which tenure may be granted in accordance with the community land categories for Prince Alfred Park. The purposes for which tenure may be granted are consistent with existing uses and will enable the social, intellectual, spiritual and physical enrichment of residents, workers, and visitors to the City of Sydney area.

The following outlines general authorisations applicable under this PoM and an indication of the criteria in which specific activities are to be assessed by the City of Sydney.

Access

Access for building-related activities including for construction or maintenance purposes

Access across community land shall be authorised under this PoM provided that (but not limited to):

- The access is of a temporary nature
- In circumstances where proposed works require access and it is associated with an adjoining property, proponents must clearly demonstrate that there are no alternative means of access available to avoid access through community land to undertake the required development works
- A performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- All necessary approvals have been obtained

 The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Temporary structures

Land use planning controls

Under the LEP, the temporary use of community land may be deemed as exempt development if the proposed activity can be authorised under the LG Act and is no more than 52 days in any 12-month period ("the prescribed period").

Temporary structures for building-related activities including for construction or maintenance purposes

The City of Sydney may authorise a short-term licence for the placement of temporary building-related structures provided that (but not limited to):

- The use of community land is within the prescribed period
- In circumstances where the proposed works are associated with an adjoining property, proponents must clearly demonstrate that there are no alternative means of placement available to avoid use of community land to undertake the required development or maintenance works including satisfying any safety requirements under the Work, Health and Safety Act 2011
- Building-related structures comply with the City of Sydney's technical requirements
- A performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- All necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Proponents can refer to the following City of Sydney documents as a technical guide for temporary structures until such time as they are revised and adopted:

- Guidelines for Hoardings and Scaffolding 2017
- Draft Code of Practice for Hoisting and Construction Activities in Public Places.

If the City of Sydney is unable to approve shortterm licence for these activities, applicants should consider an application under the provisions of the Access to Neighbouring Lands Act 2000.

Temporary structures related to events

The use of community land for the placement of temporary event structures shall be authorised under this PoM provided (but not limited to):

- The use of community land is within the prescribed period
- The event structures comply with the City of Sydney's technical specifications and where required, relevant standards identified within the State Environmental Planning Policy (Exempt and Complying Development Codes) 2008
- A performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- All necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Bookings and events

Temporary events

Temporary events and activities are to be assessed and approved in accordance with the City of Sydney's temporary event approvals process and in line with existing applicable guidelines, policies and legislative requirements, both locally and at a State Government level.

The following criteria is not an exhaustive list but provides guidance on how temporary events and activities are assessed:

- Location including permissible use and compatibility with the relevant land
- Scale and intensity
- Duration and date sensitivity
- Proposed operational times
- Required infrastructure and proposed production design

- Access and logistics requirements
- Environmental impacts
- Proposed signage and/or advertising
- Addressing safety and security requirements.

Venues for hire

The City of Sydney offers a diverse range of indoor and outdoor venues for hire on a short-term or hourly basis that service the community enabling cultural, recreational and social outcomes.

Applications to use venues for hire are to be assessed and approved in accordance with City's venue for hire approval process and in line with existing applicable guidelines, policies and legislative requirements.

All applicable fees are outlined in Council's adopted schedule of fees and charges.

Banner Hire

The City of Sydney banner network is used to promote events and activities which are of public interest. Banner campaigns are subject to approval and must comply with the City's Banner Terms and Conditions. All applicable fees are outlined in Council's adopted schedule of fees and charges.

Personal trainers

The City of Sydney encourages all members of its community to use parks and open space responsibly in meeting their health, well-being and fitness needs.

The City of Sydney chooses not to charge for the use of its parks and open spaces for outdoor fitness training as it does not wish to create a barrier to participating in physical exercise.

Personal fitness trainers including commercial, not-for-profit and community groups, wishing to train outdoors in Council's local government area are expected to comply with the Outdoor Fitness Training Voluntary Code of Conduct and its criteria for use.

Fitness training groups and activities that are exempt from this Code are:

- Walking groups
- Activities of schools under the supervision or a teacher

 Hirers that have a current booking with the City to use a sports field, oval or court and comply with the City of Sydney's Terms and Conditions of Use.

Management targets and strategies

The table below outlines the management targets or desired outcomes for Prince Alfred Park, including the means and strategies for their realisation, and means of assessment and review by the City of Sydney.

	F Values / Roles Management Target Means (strategies for implementation)		Performance Measures					
	1.0 IDENTITY CHARACTER AND EXPERIENCING THE PLACE							
1.1	A meaning of the place that resonates with Country	To implement a meaning and description that reflects connection to place	Work with the community to establish a meaning and description that captures the place's Connection to Country	Consultation completed Adopted meaning and description				
1.2	A place which signposts and celebrates local, natural and cultural history	To contribute to the spaces identity and character	Investigate the inclusion of informative and interpretive elements that reflect the spaces historical identity and natural character	Increased visibility of park identity				
1.3	A centrally located regional park	 To conserve the park for the use and enjoyment of future generations 	Protect and conserve the overall park open space as a legacy for future communities	Maintain records of public comments in relation to park. Regular review of register to guide future directions				
1.4	A green oasis in a highly urbanised area	To conserve the "green" and natural character of the park	Management has regard for conserving green and natural character of the park	Increased use of park measured by survey and observation				
	-	2.2.4.205.22.2011152	TIONS AND ASSESSIBILITY	-				
	-		TIONS AND ACCESSIBILITY					
2.1	A well-connected space to adjoining neighbourhoods and to district and regional users	2.0 ACCESS, CONNEC To provide functional, inviting, accessible and safe routes to the park from adjoining areas	Review, monitor and work towards improving local access routes for workplace precincts and adjoining residential areas	Maintain records of public comments in relation to park access. Regular review of register to guide future direction				
2.1	space to adjoining neighbourhoods and to district and	To provide functional, inviting, accessible and safe routes to	Review, monitor and work towards improving local access routes for workplace precincts	comments in relation to park				
	space to adjoining neighbourhoods and to district and regional users Wayfinding that seamlessly aids	 To provide functional, inviting, accessible and safe routes to the park from adjoining areas To provide effective wayfinding and signage for park users 	Review, monitor and work towards improving local access routes for workplace precincts and adjoining residential areas Maintain and upgrade wayfinding and signage in accordance with asset management plan Where required, implement new	comments in relation to park access. Regular review of register to guide future direction Increased local use of park, measured by observation Routine surveys, audits and				

Ref	Values / Roles	Management Target	Means	Performance Measures
2.5	A community destination accessible from the cycle network	To enable park to be effectively accessed from cycle network and encourage cycle use	(strategies for implementation) Monitor and manage use of cycleways and shared pedestrian pathways Where required, integrate enhancement of cycle facilities into park improvements	Increased local use of park by cyclists, measured by surveys and observation Maintain records of public comments in relation to cycleways. Regularly review of register to guide future directions
2.6	A place that is not compromised by parking and vehicle access	 To provide a balanced approach to parking To provide and manage functional maintenance and emergency access mitigating adverse impacts on park and uses Prevent unauthorised vehicle access 	Manage existing off-street parking to ensure efficiency and equity Ensure that permitted use of vehicles in park are regulated and do not affect community use of space Ongoing surveillance and enforcement of open space areas Incorporate educational activities into ongoing management	Reduced pedestrian, cyclist and vehicle conflicts Improved public safety Management measures carried out
			USE AND ACTIVATION	·
3.1	A place of respite for users and adjacent residents	To ensure that the park provides a range of flexible and informal use spaces that are attractive and comfortable to be in	Ensure that park planning, and management maintains and enhances flexible informal use of spaces for broad community benefit	Increased local use of park measured by survey and observation
3.2	Play spaces that support children and family use of park	 To provide access to quality play environments that aid early childhood development and provide engaging play settings 	Ongoing provision of play experiences complementary to park character and capacity	Increased local use of play spaces measured by survey and observation
3.3	Spaces and facilities that support youth use of the park	To sustainably respond to youth needs for gathering and activity spaces	Investigate opportunities to create greater activation of park for youth gathering and activity	Community feedback Maintain records of public comments in relation to youth activities. Regularly review of register to guide future directions
3.4	A place for daily fitness	To support and manage a sustainable level of fitness activity in the park	Support the role of the park for fitness activities in accordance with Council's policy framework Monitor to identify management issues and address as required	Maintain records of public comments in relation to fitness activities. Regularly review of register to guide future directions
3.5	A place for dog walking and exercise	To provide for effective dog exercise in accordance with Companion Animals Act	Manage off leash dog access to spaces as defined by City's Companion Animals Policy Monitor to identify management issues and address as required	Dog access maintained Reports of conflicts between dogs and other park users
3.6	A place that recognises and celebrates First Nations living culture	To celebrate First Nations heritage and living culture	For the pursuit of 'practising living culture', work with the First Nations community to understand the processes and procedures required to enhance access to spaces and facilities	Review existing policies and procedures
3.7	A place for events	To sustainably encourage temporary event use that contributes to local activation and cultural and community outcomes	To facilitate temporary event use that is appropriate to scale of spaces and in consideration of other park uses Manage events in accordance with event's guidelines for Prince Alfred Park	Increased use of park for events appropriate to scale and intensity Ongoing review and compliance of guidelines

Measures	Performance Meas	Means	Management Target	Values / Roles	Ref
		(strategies for implementation)			
ation to people Regular review	Maintain records of feedback in relation sleeping rough. Re- of register to guide directions	Ongoing management of people sleeping rough in the park in accordance with the City of Sydney's policy on homelessness in public spaces, which 'recognises the right of everyone in the community to use public spaces' (Homelessness Action Plan 2019) and aims to ensure that public space can be accessed and enjoyed by everyone, including people who are homeless	That the park is managed as part of a coordinated compassionate approach across the city to assisting homeless persons	A place that is open and usable by all members of community	3.8
oaces	Percentage of peop safe in these space	Monitor ongoing safety and access in park and facilities	 To ensure the park and park facilities provide a safe place to visit and pass through, 	A safe place to visit day and night	3.9
·	Safe spaces with no incidents	Coordinate with local police to identify and act on safety issues	appropriate to intended (and varied) usage times of facilities		
ionship with local	Sustained relations police	Where improvements are proposed, ensure that they are designed and maintained in accordance with Crime Prevention through Environmental Design principles	and access routes		
elation to public ly review of	Maintain records of comments in relation toilets. Regularly re register to guide fut	Monitor to identify management issues for public toilet facilities, address as required	 Maintain access and provision of public toilet facilities for all park users 	A place that provides access to public amenities	3.10
			Prince Alfred Park Pool		
ed by bookings	Usage and visitatio centre, measured b	Maintain and enhance the role of Prince Alfred Park Pool Regularly monitor for improvements to centre services	To maintain and enhance the value and role of the Aquatic Centre for the residential and workforce community	Important aquatic facilities for the city centre and its southern fringe	3.11
		and operations	itre and Tennis Courts	nation Poercation Con	Coro
magazirad by	Increased use mass	Maintain and enhance the role of			
	Increased use mea surveys, observation bookings	Coronation Recreation Centre Regularly monitor for improvements to centre services and operations	To provide multi-purpose indoor and outdoor spaces that cater for community needs	A place of mixed active and passive recreation roles for the community	3.12
	Increased use mea surveys, observation bookings	Maintain and enhance role of tennis courts Regularly monitor for	To maintain and enhance the role of the tennis courts for the residential, school and worldfore community.	Tennis courts that provide an active heart to the park	3.13
		improvements and refinements to services	workforce community		
	Increased use mea surveys and observ	Enhance role of courts for a diverse range of uses Monitor to identify management issues and address as required	To maintain and enhance role of outdoor courts in providing fitness and leisure for workforce and residents	Outdoor courts that facilitate recreation and fitness	3.14
				Sydney High School	Inner
00	Finalized license	Finalise and implement license	- To facilitate quatrimelia usa of	Multi uso of south	2 15
tionship with	Sustained relations Department Educa	agreement. Monitor to identify management issues and address as required	 To facilitate sustainable use of part of the park as a break out and activity area for school students limiting impacts on generally community use and access 	eastern park as school activity / break out space during day	3.15
ce	surveys and observed. Finalised licence Sustained relation	Enhance role of courts for a diverse range of uses Monitor to identify management issues and address as required Finalise and implement licence agreement. Monitor to identify management	of outdoor courts in providing fitness and leisure for workforce and residents • To facilitate sustainable use of part of the park as a break out and activity area for school students limiting impacts on generally community use and	facilitate recreation and fitness Sydney High School Multi-use of south- eastern park as school activity / break out space	

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
	-	4.0 FACILITIES AND	BUILT INFRASTRUCTURE	-
Park	elements			
4.1	Park elements that support park use and create an attractive character	To support recreational and leisure use of park while avoiding proliferation of elements	Maintain and renew park furniture and other park elements in accordance with asset management plan Monitor the appropriateness of placement Implement new improvements, where required	Measured against contract KPIs Routine surveys, audits and inspections
Infras	tructure			
4.2	Underground infrastructure	To ensure services infrastructure requirements are effectively integrated into planning and design	Liaise and coordinate with services authorities to identify amplification and renewal works that may impact spaces Manage to limit impacts on use and facilitate effective make good / integration	Sustained relationship with authorities

5.0 ENVIRONMENT AND SUSTAINABILITY Vegetation management and urban ecology 5.1 Resilient • To sustain a green landscape Maintain and renew horticulture, Improved grass cover condition landscaping to for continued community grass cover and plantings in Measurement and monitoring of accordance with park service future-proof our enjoyment vegetation levels and City guidelines green spaces Compliance with park service 5.2 Landscaping and • To increase indigenous Where appropriate and site Increased indigenous plantings planting that plantings within the park conditions allow, investigate the interprets the planting of indigenous species landscape original natural environment 5.3 A place of diverse · To increase habitat value of Investigate the potential to Monitoring of habitat values habitats enhance habitat values through natural and built features Compliance with bush areas of built form and natural To protect and improve restoration service levels ground existing habitat areas Maintain and manage areas of bush restoration in accordance with Bush Restoration Service Levels Monitor sites for species and conservation values 5.4 • To enhance ecological Maintain urban ecology advisory Ongoing internal participation in importance in open space role for proposed works open space works associated with open space Consultation completed Where appropriate, explore Increased public participation in opportunities to: community greening initiatives Engage with the Aboriginal community to celebrate, promote and educate on ecological knowledge and principles Increase community understanding and participation in the preservation of greenspace and ecological elements 5.5 Places that are Increase habitat value for key Monitoring of habitat values Increase biodiverse connected to sites and species, as identified in connectivity within the site and Compliance with Landscape support biodiversity surrounds the biodiversity corridor Code and Park Service Levels Implement in accordance with Landscape Code and Park Service Levels

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
Shad	e and temperature ma	anagement		
5.6	A place that is cool, calm and comfortable in summer heat	To conserve existing shade tree canopy and to selectively extend to create new shade	Maintain and manage existing tree canopy for ongoing health Plan for and integrate tree canopy shade in suitable locations across site	Preserved and increased shade cover Increased use of park measured by observation
5.7	Established plantings which contribute to the park setting and habitat	 To effectively maintain and manage the existing tree resources at optimum health for their safe and practical lifespans To effectively plan for succession planting 	Implement tree management including pruning and/or removal of trees and replacement planting in accordance with park service levels and City guidelines Plan and implement a succession planting program in accordance with tree management plan	Improved tree health and successful establishment of new trees as measured by arborist's survey Compliance with park service levels and City guidelines Implemented succession planting and tree management plan
Wate	r management			
5.8	A place exhibiting water sensitive urban design	To effectively manage water use and runoff	Where feasible, implement water saving initiatives, alternative water sources and install metering to effectively manage water use Implement water-sensitive urban design to minimise environmental degradation and improve waterway quality	Increased savings in water consumption Reduced potable water demand for park Improved water quality
Energ	gy management			
5.9	A place exhibiting sustainable energy management	To effectively manage energy use	Where feasible, implement energy management initiatives, renewable energy, investigate alternatives to temporary generators and install metering as appropriate to effectively manage energy	Sustainable initiatives implemented Increased savings in energy consumption Reduction in open space maintenance post event activities
Was	te management			
5.10	A place exhibiting sustainable waste management practices	 A place that maximises the diversion of waste away from landfill 	Ongoing implementation and support of best practice waste management activities	Minimised waste measured against contract KPI's and audits
		6.0 CULTUI	RE AND HERITAGE	
6.1	A place that represent Aboriginal people and their living culture	 To identify and interpret Aboriginal cultural heritage values of the local area 	Consult with Aboriginal people on how to interpret and integrate cultural heritage values in ongoing planning of improvements	Consultation completed Implementation of processes
6.2	A place which is a conservatory of natural and cultural heritage	 To appropriately manage and conserve elements of heritage significance To guide management and design decision making to achieve optimum heritage management outcomes 	Preparation and ongoing implementation of supporting documentation to guide the maintenance of sensitive and significant heritage assets or fabric	Completed supporting documentation
6.3	A place that connects the community to the city's past and present	To enable park users to understand the rich and complex layering of natural and cultural values represented on the site and add to the experience and use of the park	Develop a cohesive framework that recognises Strategies 6.1-6.2	Adoption of supporting framework

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
6.4	A place that provides a canvas for arts and culture	To facilitate public art in temporary and permanent forms that complements the park setting and adds to the range of experiences provided	Consider opportunities to implement temporary and permanent art installations, where appropriate	Increased representation of public art in park
		7.0 MANAGEMEN	NT AND MAINTENANCE	
7.1	Potential future integration with Central Precinct Renewal Program	To optimise the benefits of the Central Station precinct redevelopment for Belmore Park and the community	Monitor and participate in ongoing planning for the Central Station precinct	Sustained relationship with TfNSW and State Government regarding Central Precinct Renewal Program
7.2	A place which is clean, well- maintained and carefully managed	To provide well-maintained parklands	Maintenance programs carried out in accordance with City of Sydney Parks Maintenance Technical Specifications	Regular visitation and condition assessments Measured against contract KPI's and audits
7.3	Facilities that continue to service and meet the community's needs	To provide well-maintained facilities	Maintain and renew facilities in accordance with asset management plans	Regular visitation and condition assessments Measured against contract KPI's and audits
7.4	Appropriate leases and licences	To ensure that tenure and permitted use arrangements allow the widest possible community access to open space and are orientated to mutually compatible recreational, sporting, community, educational, cultural and social activities	All future leases and licences to meet the requirements of the Local Government Act 1993, Crown Land Management Act 2016 and Native Title Act 1993	Ongoing review and compliance of leases and licences

10. Park category - authorisations

Table 5. Permissible uses and development activities – Park Category

Table 5 outlines the permitted uses and development activities of the areas of Prince Alfred Park categorised as Park subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and development activities may still be permitted subject to merit and compatibility with the Crown reserve purpose, core objectives and aims of this Plan of Management.

Uses

Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property)

- Advertising consistent with Crown reserve purpose (e.g. banners and signage)
- Broadcasts associated with any event, concert or public speech
- Café/Kiosk, including outdoor seating and tables
- Casual and informal recreation
- Catering and coffee carts
- Community, cultural, educational and social uses
- Concerts and other performances, including both live performances and film (cinema and TV)
- Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
- Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
- Emergency occupation for prevention, preparedness, response and recovery
- Engaging in an appropriate trade or business (e.g. community auctions and similar activities)

Development Activities

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - o are discrete and temporary
 - o complies with Planning requirements
 - o are approved by the City of Sydney
- Café/Kiosk, including outdoor seating and tables
- Development that facilitates community, cultural, educational, recreational and social activities, including but not limited to:
 - Adaptive reuse of existing building/structures for a use compatible with the park
 - Amenities to facilitate the safety, use and enjoyment of the park (e.g. seating, shade structures, BBQ, picnic tables, toilets, bike rings)
 - Ancillary areas to facilitate use and enjoyment by the community (e.g. storage and change rooms, car parks)
 - Buildings and structures that facilitate the permissible uses and activities (e.g. grandstands, pavilions, fitness equipment, playgrounds, outdoor courts)
 - Community greening
 - Improving access including active transport, disability access to facilities, amenity and the visual character of the general community area (e.g. fountains, pathways, lighting, paved areas, hard and soft landscaped areas)

Uses

Development Activities

- Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
- Markets
- Outreach services
- Passive and active recreational activities
- Playgroups
- Playing a musical instrument, or singing for fee or reward
- Public art or other cultural installations
- Public speeches, meetings, workshops, seminars and presentations, including educational programs
- Publicly accessible ancillary areas (e.g. toilets)
- Recreational and sporting activities consistent with an outdoor recreational facility, for example but not limited to:
 - Marked courts (basketball, volleyball, badminton and netball)
- Signage (cultural, educational, regulatory and wayfinding)
- Social events (e.g. weddings, picnics and community gatherings)
- Sports, fitness and leisure training or classes
- Storage (e.g. ancillary to use of park)
- Temporary structures (e.g. building/construction or events related)
- Venue hire

- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic panels, stormwater harvesting and storage, swales, rain gardens, irrigation and reticulation systems)
- Environmental management (e.g. remediation and flood mitigation work)
- Heritage and cultural interpretation (e.g. memorials and public art)
- Markets
- Signage (cultural, educational, regulatory and wayfinding)
- Temporary structures (e.g. building/construction or events related)

Table 6. Express authorisation of tenure – Park Category

The Local Government Act 1993 requires that any lease, licence, short-term use or other estate over community land must be expressly authorised by a Plan of Management. **Table 6** outlines purposes for which tenure may be granted on community land categorised as Park. Licences and approvals for short-term casual use or occupation for a range of uses may also be granted for Prince Alfred Park in accordance with Clause 116 of the Local Government (General) Regulation 2021.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this Plan of Management and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted
Lease (up to 21 years)	Sympathetic, compatible uses may include:
	 Café/kiosk areas, including seating and tables
Licence (up to 21 years)	 Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property)
	 Café/Kiosk, including outdoor seating and tables
	 Coffee carts
	 Community, cultural, educational and social uses
	 Emergency occupation for prevention, preparedness, response and recovery
	 Management and operation of outdoor court facilities
	Markets
	 Break out and activity area for school students Outreach services
	 Storage hire (e.g. ancillary to use of park)
Short-term agreement (12 months or less)	 Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property)
	 Advertising consistent with Crown reserve purpose (e.g. banners and signage)
	 Broadcasts associated with any event, concert or public speech
	 Casual and informal recreation
	 Catering and coffee carts
	 Community, cultural, educational and social uses
	 Concerts and other performances, including both live performances and film (cinema and TV)
	 Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
	 Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
	 Emergency occupation for prevention, preparedness, response and recovery
	 Engaging in an appropriate trade or business (e.g. community auctions and similar activities)
	 Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
	- Kiosks
	- Markets
	 Outreach services
	 Playgroups
	 Playing a musical instrument, or singing for fee or reward
	 Public art installations
	 Public speeches, meetings, workshops, seminars and presentations, including educational programs

Type of tenure arrangement	Purpose for which tenure may be granted	
	 Signage Social events (e.g. weddings, picnics and community gatherings) Sports, fitness and leisure training or classes Storage hire (e.g. ancillary to use of park) Temporary structures (e.g. building/construction or events related) Venue hire 	
Other estates	This Plan of Management allows City of Sydney to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the Local Government Act 1993. Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.	
	Note: refer Section 8 for Express authorisation of tenure under this Plan of Management.	

11. Sportsground category - authorisations

Table 7. Permissible uses and development activities – Sportsground Category

Table 7 outlines the permitted uses and development activities of the areas of Prince Alfred Park categorised as Sportsground subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and development activities may still be permitted subject to merit and compatibility with the Crown reserve purpose, core objectives and aims of this Plan of Management.

Uses

- Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property)
- Active recreational and sporting activities consistent with a recreational area or outdoor facility, for example but not limited to:
 - Marked courts (basketball, volleyball, badminton, tennis and netball)
- Advertising consistent with Crown reserve purpose (e.g. banners and signage)
- Ancillary ceremonies (e.g. rehearsal of opening and closing ceremonies, cheer squads)
- Broadcasting of sporting fixtures
- Casual or informal recreation
- Community, cultural, educational and social uses (e.g. events, gatherings and public meetings)
- Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
- Emergency occupation for prevention, preparedness, response and recovery
- Management and operation of recreational facilities

Development Activities

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - are discrete and temporary
 - o complies with Planning requirements
 - o are approved by the City of Sydney
- Amenities to facilitate the safety, use and enjoyment of the recreational area or outdoor facility (e.g. seating, shelters, shade structures, drinking fountains)
- Development for the purposes of conducting and facilitating organised sport (both amateur and professional)
- Development for the purposes of improving access including disability access and facilities, amenity and the visual character of the recreational area or outdoor facility (e.g. landscaping, lighting, paved areas, hard and soft landscaped areas)
- Development of outdoor recreational facilities that support the permissible uses and activities (e.g. sports fields, skateparks, courts, goal posts, sight screens and fencing)
- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic

Us	Uses		Development Activities	
-	Organised and unstructured sporting activities (including fixtures and events)		panels, water storage vessels, irrigation and water reticulation systems)	
_	Seating embankment for spectators along edge of playing field	-	Environmental management (e.g. remediation and flood mitigation work)	
_	 Shade structures, storage ancillary to recreational uses, community events or gatherings, and public meetings 	-	Promotion of organised and unstructured recreation activities	
		_	Signage (cultural, educational, regulatory and	
_	 Shelters, seating and drinking fountains associated with path around perimeter of playing fields 		wayfinding)	
		-	Temporary structures (e.g. building/construction or events related)	
-	Signage (cultural, educational, regulatory and wayfinding)			
_	Sports, fitness and leisure training or classes			
-	Temporary structures (e.g. building/construction or events related)			
_	Uses reasonably associated with the promotion or enhancement of sporting groups, fixtures and events (e.g. "guest" events for			

Table 8. Express authorisation of tenure – Sportsground Category

juniors, gala days, club meetings)

Venue hire

The Local Government Act 1993 requires that any lease, licence, short-term use or other estate over community land must be expressly authorised by a Plan of Management. **Table 8** outlines purposes for which tenure may be granted on community land categorised as Sportsground. Licences and approvals for short-term casual use or occupation for a range of uses may also be granted for Prince Alfred Park in accordance with Clause 116 of the Local Government (General) Regulation 2021.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this Plan of Managementand the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted	
Licence (up to 21	Sympathetic, compatible uses may include:	
years)	 Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	 Management and operation of recreational area or outdoor facility 	
Short-term agreement (12 months or less)	 Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Active recreational and sporting activities 	
	 Advertising consistent with Crown reserve purpose (e.g. banners and signage) 	
	 Ancillary ceremonies (e.g. rehearsal of opening and closing ceremonies, cheer squads, etc.) 	
	 Broadcasting or filming of sporting fixtures 	
	 Casual or informal recreation 	
	 Community, cultural, educational and social uses (e.g. events, gatherings and public meetings) 	
	 Conducting a commercial photography session or filming (as defined in the Local Government Act 1993) 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	 Organised and unstructured sporting activities (including fixtures and events) 	
	 Seasonal, one-off, and irregular sporting competitions and training 	
	– Signage	
	 Sports, fitness and leisure training or classes 	
	 Temporary structures (e.g. building/construction or events related) 	
	 Uses reasonably associated with the promotion or enhancement of sporting groups, fixtures and events (e.g. "guest" events for juniors, gala days, club meetings) 	
	Venue hire	
Other estates	This Plan of Management allows City of Sydney to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the Local Government Act 1993.	
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.	
	Note: refer Section 8 for Express authorisation of tenure under this Plan of Management.	

12. General Community Use category authorisations

Table 9. Permissible uses and development activities – General Community Use Category

Table 9 outlines the permitted uses and development activities of the areas of Prince Alfred Park categorised as General Community Use subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and development activities may still be permitted subject to merit and compatibility with the Crown reserve purpose, core objectives and aims of this Plan of Management.

Uses

Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property)

- Active and passive recreational and sporting activities consistent with the nature of the relevant indoor recreational facilities, for example but not limited to:
 - Aquatic facility (learn to swim classes, squad training, fitness and health classes including aqua aerobics, recreational and competitive swimming and diving, organised water sports including water polo, diving, hydrotherapy facilities)
 - Recreational facility (junior sports programs, sporting competitions, learn-toplay classes, multipurpose court hire – basketball, netball, futsal, volleyball and badminton, sporting event hire, table tennis, wheelchair basketball, pickleball, rollerskating, unicycling, training)
- Advertising consistent with Crown reserve purpose (e.g. banners and signage)
- Broadcasts associated with any event, concert, or public speech
- Café/Kiosk, including outdoor seating and tables

Development Activities

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - o are discrete and temporary
 - o complies with Planning requirements
 - o are approved by the City of Sydney
- Café/Kiosk, including outdoor seating and tables
- Development that facilitates community, cultural, educational, recreational and social activities, including but not limited to:
 - Amenities that facilitate the safety, use and enjoyment of the facility (e.g. kitchens and toilets)
 - Buildings and structures that facilitate the permissible uses and activities
 - Improving access including disability access to facilities, amenity and the visual character of the general community area (e.g. fountains, pathways, lighting, paved areas, hard and soft landscaped areas)
 - Provision of ancillary areas to facilitate use and enjoyment by the community (e.g. storage, waste rooms and change rooms/showers)

Uses

- Catering and coffee carts
- Centre-based education and care (e.g. long day care, pre-school, occasional care and outside school hours care)
- Commercial uses ancillary to community and indoor recreational facilities (e.g. sale or hire of recreational equipment, sports tuition, healthrelated services)
- Community, cultural, educational and social uses
- Concerts and other performances, including both live performances and film (cinema and TV)
- Conducting a commercial photography session and filming (as defined in the Local Government Act 1993)
- Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
- Emergency occupation for prevention, preparedness, response and recovery
- Engaging in an appropriate trade or business (e.g. community auctions and similar activities)
- Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
- Management and operation of community and recreational facilities
- Markets
- Outreach services
- Playgroups
- Playing a musical instrument, or singing for fee or reward
- Public art or other cultural installations
- Public speeches, meetings, workshops, seminars and presentations, including educational programs
- Signage (cultural, educational, regulatory and wayfinding)
- Social events (e.g. weddings and community gatherings)
- Storage hire (e.g. ancillary to use of community or recreational facility)
- Temporary structures (e.g. building/construction or events related)
- Venue for hire

Development Activities

- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic panels, stormwater harvesting and storage, irrigation and reticulation systems)
- Environmental management (e.g. remediation and flood mitigation work)
- Heritage and cultural interpretation (e.g. memorials and public art)
- Markets
- Signage (cultural, educational, regulatory and wayfinding)
- Temporary structures (e.g. building/construction or events related)

Table 10. Express authorisation of tenure – General Community Use Category

The Local Government Act 1993 requires that any lease, licence, short-term use or other estate over community land must be expressly authorised by a Plan of Management. **Table 10** outlines purposes for which tenure may be granted on community land categorised as General Community Use. Licences and approvals for short-term casual use or occupation for a range of uses may also be granted for Prince Alfred Park in accordance with Clause 116 of the Local Government (General) Regulation 2021.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this Plan of Management and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted	
Lease (up to 21 years)	Sympathetic, compatible uses may include but are not limited to:	
	 Café/Kiosk, including outdoor seating and tables 	
	Centre-based education and care	
	 Commercial activities ancillary to community, cultural and recreational use (e.g. hire or sale of recreational equipment, physiotherapist, dietician, social enterprise) 	
	 Community purposes (e.g. community meetings) 	
	 Cultural purposes (e.g. dramatic productions and galleries) 	
	 Educational purposes (e.g. libraries, information centre) 	
	 Health or Social Support services (e.g. medical practitioner) 	
	 Recreational purposes (e.g. fitness and dance classes) 	
	 Management and operation of community or recreational facility 	
Licence (up to 21 years)	 Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Café/Kiosk, including outdoor seating and tables 	
	 Centre-based education and care 	
	 Commercial activities ancillary to community, cultural and recreational use (e.g. hire or sale of recreational equipment, physiotherapist, dietician, social enterprise) 	
	 Community purposes (e.g. community meetings) 	
	 Cultural purposes (e.g. concerts, dramatic productions and galleries) 	
	 Educational purposes (e.g. libraries, education classes, workshops) 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	 Health or Social Support services (e.g. medical practitioner) 	
	 Management and operation of community of recreational facility 	
	- Markets	
	 Outreach services 	

Type of tenure arrangement	Pu	urpose for which tenure may be granted		
	_	Recreational purposes (e.g. fitness and dance classes, games)		
	_	Storage hire (e.g. ancillary to community or recreational use)		
Short-term agreement (12 months or less)	-	Access through a Crown reserve (e.g. to undertake building activities associated with adjoining property)		
	_	Active and passive recreational activities		
	-	Advertising consistent with Crown reserve purpose (e.g. banners and signage)		
	_	Broadcasts associated with any event, concert, or public speech		
	_	Catering and coffee carts		
	_	Community, cultural, educational and social uses		
	-	Concerts and other performances, including both live performances and film (cinema and TV)		
	-	Conducting a commercial photography session and filming (as defined in the Local Government Act 1993)		
	_	Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows		
	_	Emergency occupation for prevention, preparedness, response and recovery		
	-	Engaging in an appropriate trade or business (e.g. community auctions and similar activities)		
	_	Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)		
	_	Kiosks		
	_	Markets		
	_	Organised and unstructured sporting activities (including fixtures and events)		
	_	Outreach services		
	_	Playgroups		
	_	Playing a musical instrument, or singing for fee or reward		
	_	Public art or other cultural installations		
	_	Public speeches, meetings, workshops, seminars and presentations, including educational programs		
	_	Seasonal, one-off, and irregular sporting competitions and training		
	_	Signage		
	_	Social events (e.g. weddings and community gatherings)		
	_	Sports, fitness and leisure training or classes		
	_	Storage hire (e.g. ancillary to use of community or recreational facility)		
	_	Temporary structures (e.g. building/construction or events related)		
	_	Venue hire		

Type of tenure arrangement	Purpose for which tenure may be granted	
Other estates	This Plan of Management allows City of Sydney to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the Local Government Act 1993.	
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.	
	Note: refer Section 8 for Express authorisation of tenure under this Plan of Management.	

13. Appendices

Glossary of terms

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Term	Definition			
Categorisation	This informs the category for the specified land under the Local Government Act 1993			
	Confined to Park, Sportsground and General Community Use			
Community Greening	Community participation in activities, initiatives and programs that promote education and awareness on greening and the environment.			
Community Land	Classification of land under the Local Government Act 1993 requiring a Plan of Management			
Council Crown Land Manager	City of Sydney's appointed position under the Crown Land Management Act 2016			
Crown Land	Land owned by the State of New South Wales			
Crown Reserve	Crown land that has been dedicated or reserved in accordance with legislation			
Outreach Services	Voluntary and Professional Services - a service, group or program that provides food and material support, social contact, clinical outreach, and critical care to people who are homeless as well as other disadvantaged groups.			
	Mobile voluntary services are not provided from a building or other fixed place but are provided from vehicles or general 'pop up' infrastructure within an outdoor public space			
Temporary Structure	 Is not designed, installed or constructed to be permanent; and Is erected on public land to facilitate demolition, excavation, construction, or maintenance work; and site safety/security fencing, scaffolding, cantilevered work platforms and other constructed-related temporary structures; or Is erected on public land to facilitate events activities and involves the installation of stages, platforms, tents, marquees, booths, and other events-related temporary structures. 			
Tenure	The authorisation upon which land or buildings are occupied, e.g. lease, licence, short-term agreement or easement.			

References

- Prince Alfred Park Plan of Management, City of Sydney 1993
- Prince Alfred Park Plan of Management and Master Plan, City of Sydney 2005
- Open Space, Sports and Recreation Needs Study, City of Sydney 2016
- Crown Reserves Plan of Management Engagement Report, City of Sydney 2021

Refer also to policies and strategies review in this Appendix.

City of Sydney Policy framework

The City of Sydney has developed an extensive range of policies which provide guidance for decision-making. The policies that have informed the preparation of this Plan of Management have been referenced in the table below.

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A City for All - Social Sustainability Policy 2016

Asset Management Policy 2016

Busking and Aboriginal and Torres Strait Islander Cultural Practice Policy 2019

Community Gardens Policy 2016

Companion Animals Policy

Environmental Sustainability Policy 2021

Inclusive and Accessible Public Domain Policy 2019

Markets Policy 2019

Mobile Voluntary Services Policy 2020

Naming Policy 2018

Outdoor Dining Policy 2016

Public Art Policy 2016

Tree Management Policy 2013

City of Sydney Strategy framework

The City of Sydney has also developed a range of strategies focused on specific issues and open space considerations relevant to planning and management. While strategies are highlevel guideline documents and usually carry less influence than policies, they can provide important references for planning and management decision-making for open space. The strategies that have informed the preparation of this Plan of Management have been referenced in the table below.

Strategy Name

A City for All – Community Safety Action Plan 2019-2023

A City for All – Homelessness Action Plan 2020

A City for All – Inclusion (Disability) Action Plan 2017-2021

A City for All – Social Sustainability Policy & Action Plan 2018-2028

A City for All – Youth Action Plan 2017-2027

Adapting for Climate Change 2019

Asset Management Plan 2020

City Centre Public Art Plan 2013

City Plan 2036 – Local Strategic Planning Statement 2020

Climate Emergency Response 2020

Creative City – Cultural Policy and Action Plan 2014-2024

Cycling Strategy and Action Plan 2018-2030

Decentralised Water Master Plan 2012-2030

Energy Efficiency Master Plan 2015-2030

Environmental Strategy 2021-2025

Greening Sydney Strategy 2020-2030

Innovate Reconciliation Action Plan 2015-2017

Leave Nothing to Waste – Waste Strategy and Action Plan 2017-2030

Strategy Name

Open Sydney - Future Directions for Sydney at Night Strategy and Action Plan 2013-2030

Park Fitness Equipment Plan 2015

Parks Water Saving Action Plan 2012

Public Art Strategy 2011

Public Toilet Strategy 2014

Stretch Reconciliation Action Plan 2020-2023

Sustainable Sydney 2030 Community Strategic Plan 2017-2021

Urban Ecology Strategic Action Plan 2014

Urban Forest Strategy 2013

Walking Strategy and Action Plan 2015-2030

Wayfinding Strategy Report 2012

